

NDLAMBE MUNICIPALITY

Port Alfred



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RESOLUTION

MINUTES OF OPEN NDLAMBE COUNCIL MEETING HELD ON TUESDAY,
31 MARCH 2015 AT 10H00 IN THE COUNCIL CHAMBERS, CAMPBELL STREET,
PORT ALFRED

NCM026/03/2015

REPORT DATED 23 MARCH 2015 FROM THE MAYOR TO COUNCIL: TABLED
BUDGET – 2015/2016

COUNCIL RESOLVED

1. That the tabling of capital budget and operating budget for the 2015/16 financial year as presented by the Mayor BE APPROVED with the following provisions;
 - a) The annual and monthly tariff increase be 12% for rates, 12.20% on electricity and 5.5% on refuse, 5.5% on sewerage and 7% on sanitation and 5.5% on water tariff and 5% on all other annual and monthly charges.
 - b) That administration reduce the operating budget by R38 546 000 so that the tariffs as per 1 above are not exceeded
 - c) That administration reduce the capital budget funded from internal funds from R46 866 565.00 to R4 897 000.00
2. That the budget related policies BE NOTED AND ADVERTISED for comment.

Signature :

Date :

31/03/2015

NDLAMBE MUNICIPALITY

TABLED ANNUAL BUDGET

2015/2016



Port Alfred

Kenton On Sea

Alexandria

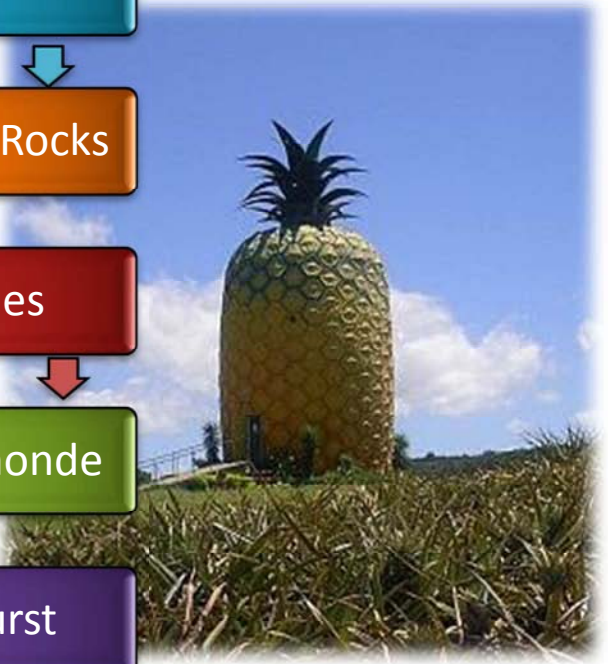
Bushmans

Cannon Rocks

Boknes

Klienemonde

Bathurst



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VISION:

Ndlambe Municipality strives to be a growing and investment friendly region that provides sustainable, efficient, cost-effective, adequate and affordable services to all citizens in a healthy and safe environment by 2025.

MISSION:

To achieve our vision by enabling optimal performance within each of the five key performance areas of local government within the context of available resources.

VALUES:

- ***Commitment***
- ***Transparency***
- ***Honesty***
- ***Trustworthiness***
- ***Care***



Part 1 – Annual Budget

1) Mayors Report:

TABLED BUDGET OF NDLAMBE MUNICIPALITY FOR THE 2015/2016 FINANCIAL YEAR

Madam Speaker, Councilors, Municipal Manager, Ladies and Gentlemen

The budget is the tool through which we manage the public funds in a manner that ensures that we improve the lives of all our citizens in Ndlambe.

The budget that is tabled for approval and to go out for public comment is as follows;

A Capital Budget of R74 016 875 consisting of R27 150 310 funded from grants and R44 866 565 funded from internal. However the internal capital will be reduced to R4 897 000 for 2015/2016 and the remainder of the capital budget will be shifted to outer years. Once again, to keep the increase at acceptable levels capital budgeted for from internal funds will be limited to R4 897 000.

The operating income budget of R308 464 000 is hereby tabled

The operating expenditure budget of R347 011 000 is hereby tabled

The deficit at present consists of mainly bad debt provision, depreciation and income foregone that have been included in the budget to satisfy the matter raised by the Auditor-General. It must however be noted that the budget included for these is still far too low as our assets age and condition requires a far higher depreciation budget that what is included here.

The increases to generate the income budgeted for is recommended as follows;

- Rates to increase by 12% that would be an assessment rate of 0.0050 Cents in the rand. Rebates per the policy of Council will be applied to the respective categories of ratepayers.
- Electricity increase of 12.2%
- Water increase of 5.5%
- Sewer increase of 5.5%
- Sanitation increase of 7%
- Refuse increase of 5.5%

- All other miscellaneous tariffs have been increased to cover the costs of providing the service and are included in the budget pack under supporting information.

All budget related policies are presented for comment.

The tabled budget needs now to be advertised for public comment. The tabled budget will be placed at all libraries, finance offices and municipal web-site for easy access by the public. I will be holding Mayoral Imbizos in all wards to interact with communities for both the IDP and budget.

I must also mention that a lot of work has been done to correct all the points raised by the Auditor-General one of which is the alignment of the IDP/Budget/SDBIP and performance management system. On this critical point I must indicate that a service provider is on site working with administration to correct this so that at the end we will have a credible IDP.

Attention must seriously be paid to our current cash flow challenge and the following needs to be addressed;

- Personal costs have to be looked at as a percentage of the budget
- Overtime paid to staff
- Fuel costs, including theft of fuel
- Telephone expenditure
- Evaluate all contract to ensure that the municipality is receiving value for money

Administration needs to take careful note of their operating budgets and ensure that they do not overspend on any budget item and only spend if the income budgeted for is received or the municipality will end in serious trouble.

The audit checklists, audit action plan and portfolio of evidence must in future be submitted by the Municipal Manager to Council at every meeting to satisfy Council that all work is being done in this regard.

HONOURABLE MAYOR

SIPHO TANDANI

**2) RESOLUTION OF THE NDLAMBE MUNICIPAL COUNCIL APPROVING THE
TABLED CAPITAL AND OPERATING INCOME AND EXPENDITURE FOR
THE 2015/2016 FINANCIAL YEAR**

RECOMMENDATION

IT IS RECOMMENDED THAT;

Operating Budget

- 1.** That the draft consolidated operating revenue of R 308 464 000, operating expenditure of R 346 148 000, and operating grants and contributions of R75 832 000 for the Ndlambe Municipality for the financial year 2015/16, and the indicatives for the projected medium term period 2016/17 to 2017/18 be noted as set out in the following attachments:
2. That the supporting information contained in the 2015/16 – 2017/18 Tabled Medium Term Revenue and Expenditure Budget document as required in terms of Section 17(3) of the Municipal Finance Management Act (Act 56 of 2003) be considered in conjunction with this report.
3. That the Accounting Officer in accordance with chapter 4 of the Systems Act:
 - I. make public the annual consolidated operating budget and other documents referred to in section 17(3) of the MFMA;
 - II. invite the local community to submit representations in connection with the annual consolidated operating budget;
 - III. submit the annual consolidated operating budget in both printed and electronic formats to the National and Provincial Treasury and in either format to any prescribed national or provincial organs of state and to such other municipalities as may be affected by the budget.
4. That the annual consolidated operating budget, together with such representations received as a result of the processes followed in terms of paragraph 3.(II) above, be presented to Council for consideration and approval in terms of Sections 23(1) and 24(1) of the MFMA.

Capital Budget

1. That the draft capital budget of R 74 016 875 for the year 2015/16, R26 440 300 for the year 2016/17 and R33 378 800 for the year 2017/18 of the Ndlambe Municipality be considered in terms of Section 16 (3) of the MFMA as set out in the following schedules
2. That the Accounting Officer in accordance with chapter 4 of the Systems Act;
 - I. make public the annual consolidated operating budget and other documents referred to in section 17(3) of the MFMA;
 - II. invite the local community to submit representations in connection with the annual consolidated operating budget;
 - III. submit the annual consolidated operating budget in both printed and electronic formats to the National and Provincial Treasury and in either format to any prescribed national or provincial organs of state and to such other municipalities as may be affected by the budget.
3. That the annual consolidated capital budget, together with such representations received as a result of the processes followed in terms of paragraph 2.(II) above, be presented to Council for consideration and approval in terms of Sections 23(1) and 24(1) of the MFMA.

Tariffs

1. That the tariffs and charges for the 2015/16 budget, as tabled, be considered.
2. That the Accounting Officer in accordance with chapter 4 of the Systems Act;
 - I. make public the proposed tariffs and charges;
 - II. invite the local community to submit comments or representations in connection with the proposed tariffs and charges
3. That, in terms Section 22(b)(i) and (ii) of the Local Government: Municipal Finance Management Act, 2003 (Act 56 of 2003) a copy of the notice and documents be sent forthwith to the National and Provincial Treasury; MEC for Local Government; as well as other organ of state or municipality affected by the budget to solicit their views.
4. That the Accounting Officer in conjunction with the Chief Finance Officer, the Chairperson of the Budget Steering Committee in consultation with relevant departments and all interested parties, report on the comments received in terms of paragraph 2(II) above with recommendations on the final draft of the Tariffs of Charges for approval. [Annexure 1](#)

Budget/Finance Related Policies

1. That the budget/finance related policies for the 2015/16 budget, as tabled , be considered.
2. That the Accounting Officer in accordance with chapter 4 of the Systems Act;
 - I. make public the draft budget/finance related policies;
 - II. invite the local community to submit comments or representations in connection with the draft budget/finance related policies
3. That the Accounting Officer in conjunction with the Chief Finance Officer, the Chairperson of the Budget Steering Committee in consultation with relevant departments and all interested parties, report on the comments received in terms of paragraph 2(II) above with recommendations on the final draft of the budget/finance related policies for approval. [Annexure 4](#)

Service Delivery Standards

1. That the service delivery standards, as tabled, be considered.
2. That the Accounting Officer in accordance with National Treasury MFMA Circular No. 75;
 - I. make public the service delivery standards;
 - II. invite the local community to submit comments or representations in connection with the service delivery standards
3. That the Accounting Officer in conjunction with the Chief Finance Officer, the Chairperson of the Budget Steering Committee in consultation with relevant departments and all interested parties, report on the comments received in terms of paragraph 2(II) above with recommendations on the final draft of the service delivery standards for approval. [Annexure 5](#)

3) EXECUTIVE SUMMARY OF THE MUNICIPAL MANAGER, ROLLY DUMEZWENI, ON THE 2015/2016 TABLED BUDGET OF THE NDLAMBE MUNICIPALITY

The Ndlambe Municipality budget was a difficult budget to compile with the current economic pressures that are impacting on us. Although many say that the economy is slowly recovering we are not noticing the recovery or feeling the recovery in our revenue collection rates. It is critical that everything possible is done to collect outstanding debt due to the municipality but at the same time ensure that the costs of the services that we provide are affordable to the consumers.

The 2015/16 budget continues to focus on ensuring financial sustainability but also taking into account delivering on the programmes outlined in the Integrated Development Plan. The budget tabled reaffirms the commitment of the Ndlambe Municipality towards the prudent management of the municipal finances. In order to move back towards financial sustainability the Ndlambe Municipality has set parameters within which financial planning is to be done and that should result in an operating surplus to increase the level of internal capital spending.

The 2015/16 Budget is premised on the following principles:

- Changing the way we do things within limited resources;
- Increasing productivity by doing more with less and managing human resources effectively;
- Ensure that there is coordination of programmes between all offices and directorates;
- Customer focused; and
- Stabilising the revenue base.

The main challenges experienced during the compilation of the 2015/16 budget are similar to that of previous years and can be summarised as follows:

- The on-going difficulties in the local economy;
- The need to prioritize work, projects and expenditure within the expected revenue envelope;
- Salaries and allowance increases for municipal staff that continue to exceed consumer inflation;
- Availability of internal capital funding; and
- Increases of ESKOM and Amatola Water.

The challenge of balancing the need of the communities to the limited finance resources remains a serious concern and the municipality needs to look at short, medium and long term solution

Short-term

The focus for the 2015/16 Budget year must be financial sustainability of which a key component is to collect all debt due to the municipality and thus stabilize the revenue base. Vigorous implementation and enforcement of the debt collection policy is our number one priority. With the money due coming in the municipality will then be in the position to implement the IDP's key priority areas and improve service delivery.

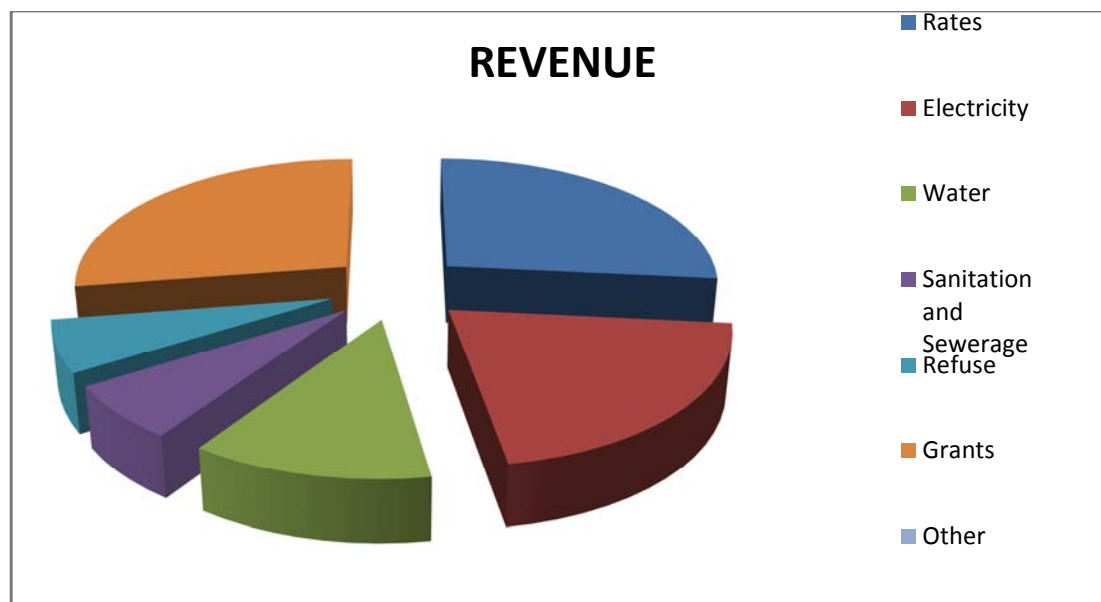
Medium-term

Over the medium- term budget, financial sustainability will continue to remains a focus however, through the improved financial position that is created through the short term initiative, the municipality will be in a position to accelerate the implementation of the IDP programmes and commit to excellent service delivery as a norm. Capital spending will be accelerated and the ability to spend will improve.

Long-term

Building a strong financial position will provide an option for increased spending towards capital infrastructure and responding adequately to the communities requirements.

The tabled budget put forward provides for total operating revenue of R 308 464 000 for the 2015/2016 financial year and this represents an increase between 2.7% and R300 325 000 on the current year's operating revenue.



Revenue from property rates is budgeted at R 74 490 000, a decrease of 1.30% on the current year's budget of R 75 468 000. Income from rates represents 24.15% of the total revenue operating budget. To achieve the budgeted income, rates have been increased by 12% for the 2015/2016 financial year. The rates percentage increase is higher than the trading services percentage increase and that is due to the trading services operating budget not over cross subsidizing services covered by rates.

Revenue from water is budgeted at R34 055 545, a decrease of 31% from the current year's budget of R 39 918 954. Income from water represents 11% of the total revenue operating budget. To achieve the budgeted income, water charges have been increased by 5.5% for the 2015/2016 financial year.

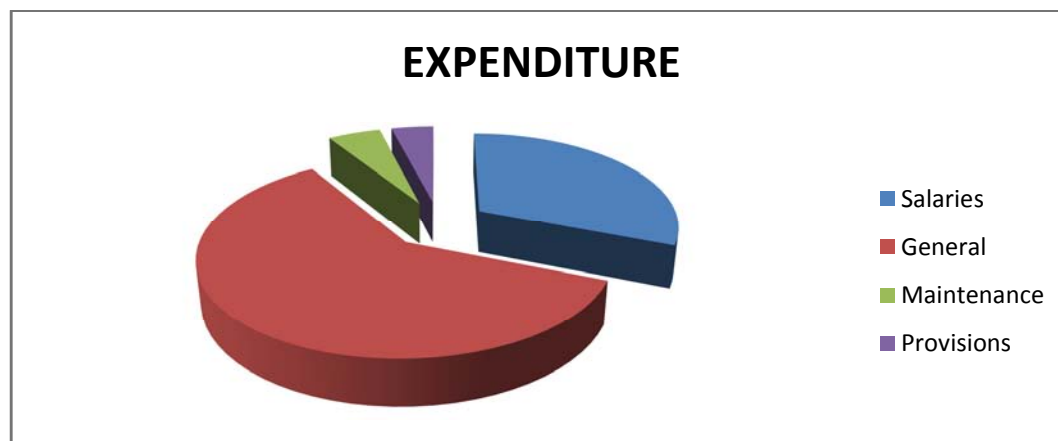
Revenue from electricity is budgeted at R 59 717 000 an increase 12% from the current year's budget of R 53 334 000. Income from electricity represents 19% of the total revenue operating budget. To achieve the budgeted income, electricity

charges have been increased by 12.20 % in line with NERSA's guidelines for the 2015/2016 financial year.

Revenue from sewerage and sanitation are budgeted at R18 441 187 an increase of 15.7% from the current year's budget of R15 935 527 . Income from sewerage and sanitation represent 6% of the total revenue operating budget. To achieve the budgeted income, sewerage and sanitation charges have been increased by 5.5% on sewerage and 7.0% on sanitation for the 2015/2016 financial year.

Revenue from refuse is budgeted at R17 771 746 an increase of 22% from the current year's budget of R14 572 050. Income from refuse represents 5.8% of the total revenue operating budget. To achieve the budgeted income, refuse charges have been increased by 5.5% for the 2015/2016 financial year.

The tabled budget submitted to Council for approval and to then go out for public consultation provides for total operating expenditure of R 347 011 000 an increase of 15.6% on the current year's operating expenditure of R 300 225 000



Expenditure on employee related costs has increased with 17% from R 91 203 000 to R 106 985 000. Employee related costs represent 31% of the total expenditure budget. There are new posts that have been added into the budget, in addition to the posts that existed in the 2013/2014 financial year have been budgeted for. Employee related costs include all employees of Ndlambe Municipality but excludes Councilors allowances.

Expenditure on general expenditure has increased by 68% from R 123 841 000 to R 208 566 000. General expenditure represents 60% of the total expenditure budget. General expenditure includes the bulk purchase of electricity and water as well as Councilors allowances. The ESKOM electricity increases is one of the main contributing factor to the % increase in general expenditure.

Expenditure on repairs and maintenance has increased by 59% from R 10 574 000 to R 16 846 000. Repairs and maintenance represents 5% of the total expenditure budget. Although it is encouraging to see the increase in repairs of 59%, this is one area of the expenditure budget that needs to be increased over the next financial years to ensure that our assets are adequately maintained.

Expenditure on contributions to funds has increased from R 3 538 539 to R 14 614 000. This represents 4.2% of the total expenditure budget. The main fund to which a contribution is made is the provision for bad debts.

The capital budget is R 74 016 875 for the 2015/2016 financial year and represents an increase of 137% on the 2014/2015 capital budget of R 31 191 750. The capital budget is funded by grants in the sum of R27 150 306 and R46 866 569 from internal funds. Funding of grants from internal funds really needs to be addressed.

The capital projects for the 2015/2016 financial year are as follows;

Project Description	Capital Costs
Upgrading of Water Infrastructure in Bathurst	18 000 000
Upgrading of Sewerage Infrastructure in Marselle	5.500 000
Water Conservation and Water Demand Management	3.100 000
Construction of Marselle Sports Field	1 800 000
Paving of Municipal verges	1 000 000
Upgrading of Kenton On Sea Roads	1 000 000
Fencing of Cemeteries	500 000

4) Tabled Budget tables

See attached

PART 2 – SUPPORTING DOCUMENTATION

1) OVERVIEW OF THE ANNUAL BUDGET PROCESS

The annual budget process plan is attached below. The budget process plan indicated all the key deadlines that needed to be met to ensure that a credible budget was produced for presentation to Council on 31 March 2015.

NDLAMBE MUNICIPALITY

BUDGET TIMETABLE FOR THE 2015/2016 FINANCIAL YEAR

COMPLETION DATE	ACTIVITY	RESPONSIBILITY
AUGUST 2014		
15 August 2014	Budget timetable, budget guidelines, budget instructions, budget schedules to be presented to the finance portfolio committee.	Budget Office
15 August 2014	Budget timetable, budget guidelines, budget instructions, budget schedules to be presented to all managers and directors.	Budget Office
30 August 2014	Budget timetable, budget guidelines, budget instructions, budget schedules to be presented to Council for adoption.	Budget Office
30 August 2014	Based on financial statements of the previous year and performance review, determine the financial position of the municipality and assess its financial capacity and potential impacts on future strategies and budgets.	All Managers / Directors
SEPTEMBER 2014		
4 September 2014	Advertise the budget process and schedules (Newspaper, noticeboards, web-site)	Budget Office
5 September 2014	Chairperson of the Budget Steering Committee to establish the budget steering committee. The committee must be representative of each office and directorate	Chairperson Budget Steering Committee
10 September 2014	Budget Steering Committee to meet and make suggestions on any structural changes to the budget.	Chairperson Budget Steering Committee

COMPLETION DATE	ACTIVITY	RESPONSIBILITY
10 September 2014	<p>Budget Steering Committee to set parameters for the next 3 years based on marked trends and other information available.</p> <ul style="list-style-type: none"> ➤ Tariff increases ➤ Salary increases ➤ General expenses ➤ Repairs and maintenance ➤ Key changes to be reflected considering all strategies and studies (including institutional study) ➤ Develop priority areas ➤ Reflect on all factors that could potentially impact on future budgets. 	Chairperson Budget Steering Committee
10 September 2014	Confirm Councils existing and new policy priorities for next three years	Chairperson Budget Steering Committee
10 September 2014	Budget Steering Committee to determine the funding / revenue envelope potentially available for next three years.	Chairperson Budget Steering Committee
10 September 2014	<p>Each office and directorate to submit to the budget steering committee all funding available to the department for the next three years, from both National and Provincial (DORA). This could for example include :</p> <ul style="list-style-type: none"> ➤ Infrastructural Grants (MIG/EPWP/DWAF) ➤ Recurrent Grants (FMG/MSIG/) ➤ Equitable Share ➤ Other (LED) <p>NB – funding identified is to be as per local government financial year and not National financial year.</p>	<p>Chairperson Budget Steering Committee</p> <p>All Managers / Directors</p>
10 September 2014	Budget Steering Committee to determine the most likely financial outlook and identify need for changes to fiscal strategies.	Chairperson Budget Steering Committee
10 September 2014	Budget Steering Committee to review tariff structures, if necessary.	Chairperson Budget Steering Committee

Ndlambe Municipality Tabled Budget 2015/2016

COMPLETION DATE	ACTIVITY	RESPONSIBILITY
17 September 2014	Managers / directors to have held a staff meeting with staff in their directorate responsible for compiling the budgets where the budget timetable, policies, guidelines, instruction and minutes of the budget steering committee are to have been discussed.	All Managers / Directors
17 September 2014	Chairperson of the Budget Steering Committee to have held a meeting with all ward councillors to discuss the budget timetable, policies, guidelines, instructions and minutes of the budget steering committee.	Chairperson Budget Steering Committee
30 September 2014	Ward councillors to have completed meetings with their ward committees to explain the budget process and documentation and to gather information and submit to the Chairperson of the Budget Steering Committee that is to be considered when offices and directorates do their capital / operational budgets and tariffs.	All Ward Councillors
OCTOBER 2014		
3 October 2014	Chairperson of the Budget Steering Committee to provide all offices and directorates with the input from Ward Councillors to consider when preparing their budgets and tariffs	Chairperson Budget Steering Committee
24 October 2014	Municipalities receive inputs from National and Provincial Government and other bodies on factors influencing the budget – reference to legislation	All Managers / Directors
24 October 2014	Offices and Directorates to start to prepare draft capital and operational plans with cost and revenue estimates	All Managers / Directors
	Managers and directors to assess the Human Resources component of their operating budget for the next year and for the two following years and make submissions to the finance department. Submissions would include full motivations for each post and assessments must take into consideration all known studies, establishment plan (organogram) and any other future developments over the next three years that would require a provision for costing.	All Managers / Directors

COMPLETION DATE	ACTIVITY	RESPONSIBILITY
31 October 2014	The submission on all offices and directorates human resources requirements would then be considered by the Municipal Manager in consultation with each manager and director and to be facilitated by the Chairperson of the Budget Steering Committee.	
31 October 2014	The submission of the salary and allowance component of the budget to be provided to the Human Resources Department by all managers and directors. The Human Resources Department is responsible for determining the costs associated with the submissions. Once Human Resources Department has costed all salary and allowance budgets for all offices and directorates, this information is then to be submitted to the relevant office or directorate.	All Managers / Directors
31 October 2014	Human Resources Department to calculate required budget amount for the Leave Provision.	Dir. Corporate Services
NOVEMBER 2014		
28 November 2014	Offices and directorates are to scientifically determine operating income and through sound budgeting techniques determine operating expenditure / costs linked to the budget for the next three years under the budget categories : <ul style="list-style-type: none"> • Salaries and Allowances (As presented by the Human Resources Department) • General expenses • Repairs and maintenance • Capital outlay • Financing charges 	All Managers / Directors
28 November 2014	The finance department will assist offices and directorates where required in determining budget figures for : <ul style="list-style-type: none"> • Insurance • Depreciation • Provision for bad debts 	All Managers / Directors
28 November 2014	Offices and directorates are to complete the relevant capital request forms as provided by the finance directorate with all required information and to provide a summary of capital requirements for the next three financial years.	All Managers / Directors

Ndlambe Municipality Tabled Budget 2015/2016

COMPLETION DATE	ACTIVITY	RESPONSIBILITY
28 November 2014	Income, expenditure and capital budgets together with all forms and supporting documents are to be consolidated to be submitted to the finance department in the format determined by the finance directorate for inclusion in a line item budget designed for three years.	All Managers / Directors
28 November 2014	Offices and directorates to finalise their SDBIP's for each cost / functional centre on what is contained in the operating budget that indicate what the key objectives / measurable outputs are. The SDBIP format provided by the finance department is to have been used.	All Managers / Directors
28 November 2014	Offices and directorates to review tariffs and charges and develop options for changes to be included in the budget to be tabled.	All Managers / Directors
DECEMBER 2014		
5 December 2014	Draft operational / capital budgets and tariffs to have been completed and submitted to the Budget Office together with detailed plans (SDBIP) on all expenditure / income to be incurred for the ensuing three years.	All Managers / Directors
9 December 2014	Chairperson of the Budget Steering Committee to confirm in writing to the Mayor that all required documentation (SDBIP's, Capital Budget, Operating Budget, Tariffs) has been submitted to the finance directorate for consolidation.	Chairperson Budget Steering Committee
12 December 2014	Chairperson of the Budget Steering Committee to advise the Mayor and Municipal Manager, in writing, of any office or directorate that has not submitted all budget related documentation to the finance directorate by 5 December 2014	Chairperson Budget Steering Committee
JANUARY 2015		
29 January 2015	All the submissions from offices and directorates are to be consolidated by the finance department with all working papers that would have been submitted in support of the proposed operating and capital budget.	BTO
29 January 2015	The finance directorate is to keep a central file on all budget related documents.	BTO

Ndlambe Municipality Tabled Budget 2015/2016

COMPLETION DATE	ACTIVITY	RESPONSIBILITY
30 January 2015	The finance directorate to review all budget related policies with internal stakeholders and request written submissions on any proposed amendments from internal stakeholders.	All Managers / Directors
30 January 2015	Chairperson of the Budget Steering Committee to confirm in writing to the Mayor that all SDBIP's, Capital Budgets and Operating Budgets have been consolidated.	Chairperson Budget Steering Committee
30 January 2015	Finance directorate to incorporate any changes from National and Provincial Governments on three-year allocations in the budget.	BTO
30 January 2015	Finance directorate to review tariffs and charges and ensure that all costs of trading and economic services are covered by the tariff submitted by offices and directorates.	BTO
30 January 2015	Finance directorate to document all material changes in budgets from the previous financial year budget and report such changes to the Chairperson of the Budget Steering Committee.	BTO
30 January 2015	Budget Steering Committee to have met to discuss capital / operational budget to be tabled to Council, tariffs, draft SDBIP's and any material changes to the budget based on the previous year's budget. Also to ensure that anticipated expenditure meets parameters set out by National / Provincial Government.	Chairperson Budget Steering Committee Budget Steering Committee
FEBRUARY 2015		
17 February 2015	Budget Steering Committee Chairperson to have met with the ward councillors to discuss any anticipated changes to the operational / capital budget, tariffs and draft SDBIP's that are to be tabled to Council.	Chairperson Budget Steering Committee All ward councillors /
27 February 2015	Finance directorate to finalise detailed budget to be tabled in the formats issued by National Treasury.	BTO
27 February 2015	Finance directorate consolidates all comments on budget related policies and inserts budget policies with internal comments into the budget pack to be tabled to Council.	BTO
MARCH 2015		

Ndlambe Municipality Tabled Budget 2015/2016

COMPLETION DATE	ACTIVITY	RESPONSIBILITY
12 March 2015	The capital/operating budget and draft SDBIP's and budget related policies presented to the Budget Steering Committee by the finance directorate and to include a high level summary and is supported by the budget forecasting model and reflects over a period of three years.	BTO
14 March 2015	Chairperson of Budget Steering Committee presents budget pack to Mayor with recommendations.	Chairperson Budget Steering Committee
31 March 2015	Mayor to have tabled budget, resolution, plans and draft SDBIP's to Council.	Executive Mayor / Budget Office
APRIL 2015		
1 April 2014	Submit tabled budget to National Treasury.	BTO
1 April 2014	Forward copy of budget to National and Provincial Governments and Cacadu District Municipality for review, both electronically and in printed format.	BTO
1 April 2014	Finance directorate to advertise the tabled budget approved by Council, inviting comments from all stakeholders.	BTO
18 April 2014	Ward Committee Chairpersons in their Ward Committees to debate the capital/operating budget, tariffs, SDBIP's and budget related policies and to then provide input and comments to the Budget Steering Committee Chairperson.	All Ward Councillors
21 April 2014	Mayor to have completed public hearings on the budget where managers and directors present their budget plans to the community.	Executive Mayor / All Managers / All Directors
23 April 2014	Budget Steering Committee to discuss and analyse additional inputs from community, ward committees, National/Provincial Governments and Cacadu District Municipality.	Chairperson Budget Steering Committee
	Managers and directors to incorporate feedback from community, ward committees, National/Provincial Governments, and if required, revise the budget previously tabled to Council in consultation with the Chairperson of the Budget Steering Committee.	All Managers / Directors
MAY 2015		

Ndlambe Municipality Tabled Budget 2015/2016

COMPLETION DATE	ACTIVITY	RESPONSIBILITY
27 May 2014	Mayor to have presented final budget to Council for adoption and to have included operating / capital budget, resolutions, tariffs, capital implementation plans, operational objectives, changes to IDP and budget plans.	Executive Mayor / Budget Office
28 May 2014	Mayor to have published capital / operational budget and tariffs	Executive Mayor / Budget Office
28 May 2014	Capital / operating budget to have been presented to National Treasury and DPLG.	Budget Office
JUNE 2015		
20 June 2015	Publish tariffs for 2015/2016 in local newspapers.	BTO
20 June 2015	Publish approved budget, budget related policies, tariffs and forward copy of approved budget to National and Provincial Government.	BTO
27 June 2015	Complete all the budget annexures required by National Treasury and submit to the National Data Base and submit hard copies to National and Provincial Treasury	BTO
27 June 2015	Publish the budget, budget related policies and tariffs on the Council's official website.	BTO
27 June 2015	Finance to provide Mayor with the consolidated SDBIP for consideration	BTO
27 June 2015	Publish the Rates Tariff in the Provincial Government Gazette	Dep Dir Revenue

The following budget instructions were approved by Council and issued to all directorates and offices to assist them with the compilation of the 2015/2016 budget;

BUDGET INSTRUCTIONS : 2015/2016

The Budget plan for the 2015/2016 financial year has been developed to meet the requirements of Act No. 56 of 2003: Local Government Municipal Finance Management Act, 2003.

The main aims of the annual Budget plan are:

- Assist co-ordination of various areas of responsibility in implementing and reviewing the IDP and other long term plans of the Ndlambe Municipality.
- Provide medium term financial plans for each directorate which are linked to plans and not one year incremental budgets.
- Ensure that progress against the budget plans can be monitored and corrective action taken if necessary.
- Ensure that plans are reviewed on a continual basis in concert with the budget

in-year review.

The following documents are to be produced by each directorate:

- Directorates medium term budget policy statement. This document must set out the allocations for the next three years of both the capital and operating budget taking into account the strategic direction which the directorate intends taking over the next three years based on the current revenue collected.
- The IDP must give rise to the detailed plans that will be used to formulate the directorate's policy objective. All individual components of the policy objectives should be costed. Sufficient information is to be provided to allow priority rating.
- Functional operational plans must be drawn up which are to set out the operational plans for each section in a directorate per line item (SDBIP).

The above documents will influence budget allocations to each directorate so they are to be as detailed as possible.

High level strategic planning is to be undertaken while drawing up the Budget. The planning is to be long term (minimum three years) and must set out targets in terms of outcomes, levels of service delivery and general tariff policies. Service level requirements, demographics, backlogs, etc. are to be considered. Council and community consultation by directorates has to be undertaken during the time that the directorates are drawing up their budgets.

Some IDP projects may be individual projects but many will have a widespread impact across the operational budget. In this case it must be fully costed for a minimum period of three years. The costing must include capital outlay, increase or decrease in operational expenditure, and revenue that could be generated. Directorates should at this point also consider provincial and national government priorities.

Operation budgets are to be linked to plans (SDBIP). Each directorate must compile operational plans and capital plans. The plans must be for the current budget year and for at least two years into the future. The plans must detail service levels, initiatives, financial forecasts and non-financial indicators. While directorates will prepare budgets at line items only, summary level information will be incorporated in the budget. Directorates need to first complete their operational plans then use the plans as a base for completing each line item. This is to ensure that directors consider high level strategy and outcomes and output objectives and do not let previous year line items drive the budget process.

Directors are to prepare line item budgets as per their operation plans. This detail will not be incorporated in the budget document but must be available in the budget process for councillors, community and other stakeholders to use in deliberations. The detailed line item budgets are to be kept by the relevant director and must agree to the published summary budget. The detailed line item budgets will be used throughout the year to gauge performance during the budget review stages.

The budget to be published will include information from the IDP, each directorate's operational plans and budget summary. Detailed budgets will only be given to directors for distribution to their relevant sections.

The actual budget document will be compiled by the Finance Directorate and will contain functional operational plans of each directorate which would have been submitted for at least the next three years. Directorates further need to maintain a rolling plan which is to incorporate operational objectives and initiatives, financial projections, financial and non-financial performance measures and commentary on the directorates' past performance. The Finance Directorate will interrogate the directorates' detailed budgets and financial plans to ensure consistency and accuracy. From all directorates' rolling plans, an executive summary will be made in a format which will allow councillors and the community to gauge performance during the budget process.

The consultation part of the budget is very important as it is during this phase that the budget has to be fine-tuned to fit service delivery and outcome objectives of each Directorate within the economic realities of Ndlambe Municipality. It involves consultation with the community and Council and will require sensitive analysis of the budget and policy choices to fit in with the limited financial resources.

The IDP/ Budget has to be completed by the end of March and must be adopted and approved by the end of May. This will give directors sufficient time to pass the operational plans onto their sections prior to the start of the budget year. Regular IDP/Budget reviews are to be held between ward councillors and directorates to review the plans and determine the progress against the IDP and Budget objectives.

The following budget guidelines were approved by Council and issued to all directorates and offices to assist them with the compilation of the 2015/2016 budget;

BUDGET GUIDELINES – 2015/2016 BUDGET

1. A three-year budget is to be prepared.
2. Council's IDP is to be consulted throughout the budget process.
3. Salary increases are to be budgeted for by the relevant directorate / office with $\pm 7.5\%$ increase plus notch.
4. Noticeable changes and/or adjustments to income and expenditure are to be reported on.
5. Relevant documentation to be completed with regard to capital expenditure.
6. Expansion and/or restriction to any service to be reported on.
7. Request for posts to be filled during the next three budget periods to be handed to the human resources per the dates reflected on the budget timetable.
8. Average increase on the annual budget is to be limited as far as possible to the guidelines by the Department of Finance to 5.5% for 2015/2016, 5.5% for 2016/2017 and 5.5% for 2017/2018.
9. The NER is to be contacted for guidelines on the increase in electricity income.
10. Councillors and stakeholders are to be involved in the Budget process at all times.

INSTRUCTIONS

1. Consult all relevant legislation including circulars when completing your budget.
2. Clearly indicate the budget year on the working sheets. Use red ink for 2015/2016, blue for 2016/2017 and black for 2017/2018 to eliminate any confusion.
3. All items on the budget are to be budgeted for (including electricity/water, rates, insurance, etc.) - do not leave any gaps.
4. Tariff by-laws are to be consulted when calculating tariffs.
5. All amounts budgeted must be rounded off to the nearest R10,00.
6. The Budget timetable is to be strictly adhered to.
7. SDBIP has to be completed for all income / expenditure as per the attached circular from National Treasury and ensure that the SDBIP corresponds with the OPEX AND CAPEX.
8. The Budget co-ordinators are Ms N Matthews and Ms U Qinela.
9. The capital request forms A,B and C are to be completed in respect of every capital item placed on the budgets for the three years. If capital request forms are not completed the capital item will be removed from the capital budget.

The budget policies, guidelines, national treasury circulars, budget regulations and instructions were presented to all managers and directorates in August 2014. The new budget formats continue to be a challenge and submissions to Council and stakeholders will be improved on as we move forward.

2) OVERVIEW OF ALIGNMENT OF ANNUAL BUDGET WITH THE INTEGRATED DEVELOPMENT PLAN

Directorates aligned all operating and capital expenditure to the goals and actions as set out in the Integrated Development Plan. On the capital budget, the operating budget and the service delivery budget implementation plan directors have provided IDP numbers where possible to highlight the linkages. The budget is linked to the following main strategic goals and objectives as per the Integrated Development Plan;

- Basic Services Delivery
- Municipal Institutional Development and Transformation
- Local Economic Development
- Municipal Financial Viability and Management
- Good Governance and Public participation
- Cost effective and sustainable service delivery

Through the process of drafting the budget the key responsibilities of the Ndlambe Municipality were taken into account;

- Provide democratic and accountable government for all local communities of Ndlambe
- Ensure the provision of services to all the Ndlambe community in a sustainable manner
- Promote social and economic development
- Promote a safe and healthy environment
- Encourage the involvement of all communities and community-based organizations in the matters of local government
- Maximizing of infrastructural development through the utilization of all available resources
- Implementation of effective management systems, internal controls and procedures
- Ensure we have a skilled, committed and motivated workforce
- Comply with the Batho Pele principles

3) MEASURABLE PERFORMANCE OBJECTIVES AND INDICATORS

Finance directorate

The finance budget was compiled considering the following main key performance areas and taking into account finances objectives and indicators set to meet the set objectives.

The finance directorate is a support directorate so all work done at finance impacts on all wards so no indicators are ward specific.

OBJECTIVE	INDICATOR
Ensure financial viability of the municipality	Improved revenue mechanisms to be implemented according to Municipal systems Act and the Municipal Finance Management Act.
	Supplementary valuation rolls, as prescribed by the Municipal Property Rates Act No 6 of 2004, on all improvements to properties, subdivisions and consolidations done in the financial year.
	Measures put in place to obtain a credit rating by independent rating agency
	% increase in revenue collection rate
	% expenditure spent on approved budget
	Compliance with budget preparation and budget related policies finalisation in accordance with the MFMA
	Number of in year budget performance reports as required by MFMA submitted on time
	Compliant budget adjustment approved by council in terms of all legislated requirements by 28th February 2015.
	Positive cash flow management according to MFMA & its regulations maintained
	% improvement in the implementation of Indigent Policy
Ensure that the	Compliance with legislated SCM reporting requirement in line with SCM Policy and MFMA

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OBJECTIVE	INDICATOR
implementation of Supply Chain Management according to the SCM policy	Standard operating procedures operationalised in accordance with SCM policy and legislation.
	Steps taken to mainstream the implementation of SCM according to the policy and good practice
	Procurement Plans monitored in line with the SCM policy.
	% reduction of irregular expenditure related to procurement documentation in line with legislation and SCM policy
Ensure improved sound financial management	Annual financial statements that are 100% compliant to GRAP standards as per gazette issued by National Treasury
	Measures in place to monitor and control fruitless and wasteful expenditure
	% increase in the number of finance employees that are competent (SETA certification) on minimum competency levels as regulated.
Maintain and manage all municipal assets	% Increased budget provision for asset repairs and maintenance.
	Asset management system with Fixed Asset Register in place as prescribed by GRAP and the MFMA
	% reduction of Stock losses

The key areas that are to be looked at and that were taken into account when developing the finance objectives and indicators were;

- That no borrowing would take place during the 2015/2016 financial year due to the fact that it would not be possible to sustain additional loan repayments
- That maintenance should be increased to ensure the safety of our capital assets. Budget control will have to be a main focal point during the 2015/2016 financial year to ensure that money budgeted for maintenance is spent before “nice to have expenditure” is incurred.
- Budget control will also be a main focus point to ensure liquidity. With reserves been depleted, it is important that cash flow is managed to the optimum and that expenditure matches available cash
- The management of debtors and creditors is one of the most important objectives we need to give attention to. It is critical that debt is recovered and that current accounts payment levels are increased to 95% as a minimum.
- The mix of expenditure is to be monitored throughout the year to ensure a equitable mix. Available cash cannot fund only employee costs and other fixed costs. The cash flow must fund all parts of the expenditure budget
- Throughout the year we need to look at ways to maximize our revenue sources. We need to undertake extensive data cleansing exercises.
- Electricity and water losses need to be managed and all losses are to be accounted for. It is critical to know what our losses are and what is been done to minimize the losses.
- All issues raised by the Auditor-General are to be addressed
- The impact of SCOA and all SCOA related matters are to be attended to.

The revenue for finance on both operating and capital is predominantly from rates with a small percentage coming from grants. Finance does generate a small amount of revenue from providing services to the community but this revenue cannot be considered as a major revenue source.

In developing the finance objectives the integrated development plan was taken into account and a draft finance service deliver budget implementation plan was drawn up to meet the objectives during the 2015/2016 financial year. The finance directorate considered ways to assist with economic development initiatives that would lead to job creation and alleviate poverty.

The finance directorate is not a service delivery directorate but is critical in assisting the service directorates with budget control, providing cash resources and procurement. Here again the collection of debt is paramount so that the service delivery directorates have the cash resources to deliver on their mandates.

Community/Protection Services directorate:

The Community/Protection Services budget was compiled considering the following main key performance areas and taking into account Community/Protection Services objectives and indicators set to meet the set objectives.

The Community/Protection Services directorate is a service-delivery Department, so all work done at Community/Protection Services impacts on all wards so no indicators are ward specific.

<u>OBJECTIVES</u>	<u>INDICATORS</u>
Provide recreational and sport facilities to communities and ensure access to well-maintained facilities	Draft strategy and implementation plan for the provision of access to well-maintained sports and recreational facilities are in place
	Monitor implementation of maintenance of recreational and sports facilities against expenditure targets for this financial year
Ensure well maintained gravesites	Draft Maintenance plan in place for all cemeteries
	Monitor implementation of maintenance plan against expenditure targets for the current financial year
Provide sufficient and affordable solid waste disposal options to communities according to legislative frameworks	Submit business plan for funding to craft a revised integrated waste management plan in the next financial year.
	Monitor implementation against the current schedules relating to waste disposal objectives
Ensure sustainable utilisation of natural resources according to the existing available legislation and policies	Submit business plans for funding to craft various environmental management plans
	Obtain and maintain Blue Flag International standards of all Blue Flag Beaches
	Protection and management of all natural resources according to the targets set for each operational manager
Improve the environmental health of the area in accordance with environmental health legislation	Measure implementation against compliance with standards as provided in national legislation
Improve road safety in accordance with the National Road Traffic Act	Required traffic management measures are implemented according to legislation
Regulate the enforcement of by-laws	Measures taken to regularize the enforcement of by-laws
Provide fire and disaster management services in terms of National Disaster Management Act and applicable Fire Services legislation	Draft Fire Emergency implementation plan in place
	Monitor implementation against the Draft Fire and Emergency Plan

Infrastructural Development directorate

The Infrastructural development budget was compiled considering the following main key performance areas and taking into account Infrastructural development objectives and indicators set to meet the set objectives.

The Infrastructural development directorate is a service-delivery Department, so all work done impacts on all wards so no indicators are ward specific.

OBJECTIVE	INDICATOR
Ensure that water is supplied as per DWA Standards	Water Safety Plan in place and implemented
	The measurable % increase of indigent households having access to free basic potable water
	Supply sufficient potable water that meets national compliance standards.
	5% reduction in number of households without potable water
	10% increase in Blue Drop Status
Ensuring water conservation and water demand management.	Improved efficiency in municipal water usage by decreasing 5% water losses every year. Water conservation and water demand management business plan in place and implemented.
Ensure the availability of waterborne sewerage according to prescribed standards	Increase waterborne sewerage installation by 10% per annum
	Generating funding to provide for 10% increase in waterborne sewerage
	% increase of households with access to sanitation services
	% increase of indigent household with access to free basic sanitation services
	Waste Water Safety Plan in place
	Increase Green Drop status by 10%
Ensure development of integrated human settlements	Measure implementation against the Housing Sector Operational Plan for the year under review.
Improve the quality of roads and storm water.	Roads and Storm Water Management Plan in place.
	Measure implementation of roads and storm water against % of budget expended
Ensure access to electricity and/or alternative energy	Monitor the provision of electricity according to the existing electricity maintenance plan
	Measures put into place that explore the partnership mechanism with ESKOM
	% increase of households with access to electricity
	% increase of indigent households with access to basic electricity service
	% increase of indigent households with access to

OBJECTIVE	INDICATOR
	free alternative energy sources
Utilization and management of available land and buildings in a sustainable manner	Improved turnaround time on approval of land use applications within statutory frameworks
	Lease Register compiled and managed
	Reduction in number of land use practices/decisions that are not aligned with the applicable regulatory framework
Ensure that an effective fleet management system is in place	Fleet Management Policy in place.
	Fleet Maintenance Plan developed and implemented
	Improved turnaround time in the servicing and repairing of municipal fleet
Ensure a safe and healthy built environment	Improved turnaround time for approving qualifying building plans within statutory timeframes measured against meeting agenda and minutes of the Building Committee
	Improved law enforcement of buildings that are not complying to legislative requirements

Corporate Services directorate

The Corporate Services budget was compiled considering the following main key performance areas and taking into account Corporate Services objectives and indicators set to meet the set objectives.

OBJECTIVES	INDICATORS
Establish performance measurement and reporting mechanisms against IDP and SDBIP	% of the people employed must comply with the targets set in Employment Equity Plan for designated groups
	% of Municipal employees capacitated in order to enhance service delivery
	Increased wellness activities
	Sound employment relations maintained according to collective agreement
	Improve safe and healthy working environment
	Personnel structure aligned to legal requirements and strategic objectives
	Revised Annual HR Plan in place
	HR Strategy Framework with updated HR policies in place
	Mechanism for Job Evaluation put in place
	No. of external training and development opportunities created
Ensure provision of efficient administration and effective support service	Maintain mechanisms to render a secretarial Services to Council and its committees

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	Maintain and implement Records Management Systems
	Number of increment of public access to libraries and information services
	Municipal buildings and community facilities well maintained
Improve public participation and interaction	No. of functional Ward Committees
Facilitate capacity development for Councillors	Percentage of councillors capacitated
Promote good corporate governance	Improved oversight role exercised of Council
	A Framework for Administrative Delegations of Authority in place as prescribed by the MSA
	Roles and Responsibilities Framework in place

4) BUDGET RELATED POLICIES

The Municipal Finance Management Act and Reporting Regulations require that all budget and budget related policies be reviewed, and where applicable, be updated on an annual basis. [See Annexure 4 for details](#)

The draft budget related policies are as follows:-

- ❖ Rates Policy
- ❖ Indigent Policy
- ❖ Budget Policy
- ❖ Creditors, Staff and Councilors Payment Policy
- ❖ Credit Control and Debt Collection Policy
- ❖ Funding and Reserve Policy
- ❖ Virement Policy
- ❖ Subsistence and Travel Policy
- ❖ Policy and Procedures for Irregular and Fruitless Expenditure
- ❖ Fixed Asset Policy
- ❖ Supply Chain Management Policy
- ❖ Write-off of Irrecoverable Debt Policy
- ❖ Loans Policy
- ❖ Tariff Policy
- ❖ Management of Accumulated Surplus and Bad Debt Policy

Stakeholders are requested to comment on the policies listed above before the budget is presented to Council for final adoption.

The following finance policies also have an impact on the budget;

- ❖ Banking and Investment Policy
- ❖ Imprest/Petty Cash Policy
- ❖ Entertainment Policy
- ❖ Unforeseen and Unavoidable Expenditure Policy

All of the above policies can be viewed on the Ndlambe Municipality website www.ndlambe.gov.za

5) OVERVIEW OF BUDGET ASSUMPTIONS

Numerous factors contributed to the 2015/2016 financial year's budget and again it has been one of the most difficult budgets to fund. The economic conditions in which we have had to operate over the past year have resulted in an increase in outstanding debtors and limited funds going to capital development and maintenance. The continued high increases imposed on electricity and the increases projected for outer years not only impacts on electricity purchased for re-sale but has a negative impact on operational budgets due to the electricity consumed by water and sewer treatment plants, municipal buildings, street lights and high mast lights to name a few. With the increase in electricity and the wage increase anticipated through the negotiations between Unions, SALGA and the South African Bargaining

Council it was impossible to remain within the growth parameters recommended by National Treasury in their budget circular.

Over the past few years Ndlambe Municipality has had no capital procured from internal funds and repairs and maintenance expenditure has been curbed to balance the budgets ensuring that the increases imposed were acceptable to all stakeholders.

Assumptions used in drawing up the operating budget were;

- ESKOM increase of 14.4%
- Negotiated salary increase and notch increase totaling 8.5%
- Growth in local economy 0%
- Cost escalation 10%
- Increase in borrowing 0%
- Collection rate 85%
- Equitable Share use for basic services 100%
- Bulk purchase of water 10.5%

Using these assumptions and trying to keep the increase to consumers at affordable levels has once again impacted on both the capital and operating budgets.

6) OVERVIEW OF BUDGET FUNDING

The funding of the operating budget for the 2015/2016 budget is predominantly from rates, service and usage charges, grants and subsidies.

Of the income of R232 632 000 budgeted for from rates, service and usage charges, excludes R75 832 000 that comes from the equitable share and DORA operating grants.

The environmental operating budget is funded through subsidies by the Sarah Baartman District Municipality.

Operating Revenue

See Annexure 2 Tables A2, A3 and A4 attached

The expenditure can only be incurred if the cash flow permits and that will only happen if we increase our collection rate.

Capital Expenditure

See Annexure 2 Table A4 and Annexure 3 attached

From the capital expenditure table above it is clear that the Ndlambe Municipality internal reserves are totally depleted and that we are now reliant on government

grants and external funding. It is now essential that all projects are carefully considered and that the impact of the funded projects on the operation budget, infrastructure network and availability of water be taken into account before they are approved. It will be detrimental to continue with funded projects if our operational budget will not be able to carry them, the infrastructure network does not have the capacity to accommodate it and water is not available for the project.

Ndlambe Municipality has reached its borrowing capacity so external loans to fund capital expenditure should still not be considered at this point in time.

7) EXPENDITURE ON ALLOCATIONS AND GRANT PROGRAMMES

See Annexure 2 Tables SA18 and SA19 attached

8) ALLOCATIONS AND GRANTS MADE BY NDLAMBE MUNICIPALITY

Tourism/Publicity Grant	R400 000
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The above are the only allocation and grants budgeted for by the municipality. During the financial year, Council may resolve to make further allocations or grants based on the merits of the applicant.

9) COUNCILOR ALLOWANCES AND EMPLOYEE BENEFITS

COUNCILLORS ALLOWANCE 2015/2016

See Annexure 2 Tables SA22 and SA23 attached

SECTION 57 EMPLOYEES BUDGET 2015/2016

See Annexure 2 Tables SA22 and SA23 attached

10) MONTHLY TARGETS FOR REVENUE, EXPENDITURE AND CASH FLOW

See Annexure 2 attached

The monthly targets for revenue expenditure and cash flow is to be found under annual budget tables, section 4 of part 1, tables A7,SA25,SA26,SA27,SA28 and SA30 for the 2015/2016 financial year. Table SA 29 in the same section provides monthly projections for capital expenditure by vote.

From the information provided it is clear to note that expenditure can only be incurred if the revenue is in our bank account. Cash flow management is going to have to be a priority throughout the year and directors will only be permitted to incur expenditure if the revenue has been received.

11) CONTRACTS HAVING FUTURE BUDGETARY IMPLICATIONS

The only contract that was identified by the directors that has a financial obligation of more than three financial years is the MANELEC contract. This contract deals with operations, management, maintenance and construction services in respect of the electricity undertakings of Port Alfred. The contract was signed in October 2000 and ends on 30 September 2015. The monthly cost of the contract to Council varies from month to month due to various factors including the electricity sold within a month.

12) CAPITAL EXPENDITURE DETAILS

Capital expenditure for the 2015/2016 financial year will be funded mainly by grants as follows;

See Annexure 3 attached for details

Capital Replacement Reserve (Internal)	CRR(INTERNAL)	44 642 870	2 223 699
Financial Management Grant	FMG	534 806	43 500
Municipal Infrastructural Grant	MIG	25 374 500	0
Expanded Public Works Programme	EPWP	1 000 000	0
Equitable Share	EQ SHARE	197 500	0
Total Capital Source Of Funding		71 749 676	2 267 199

The following are the top ten valued projects that will be undertaken by Ndlambe Municipality during the 2015/2016 Financial Year

See Annexure 3 attached

Project Description	Capital Costs
Upgrading of Water Infrastructure in Bathurst	18 000 000
Upgrading of Sewerage Infrastructure in Marselle	5.500 000
Water Conservation and Water Demand Management	3.100 000
Construction of Marselle Sports Field	1 800 000
Paving of Municipal verges	1 000 000
Upgrading of Kenton On Sea Roads	1 000 000
Fencing of Cemeteries	500 000

13) LEGISLATION COMPLIANCE STATUS

The Ndlambe Municipal Councilors and staff are committed to comply fully with all legislation impacting on local government. Section 195(1) of the Constitution sets the basic values and principles that local government must adhere to. To comply fully with all legislation, the municipality must also adhere to circulars issued in line with the legislation and all regulations promulgated to give effect to certain legislation.

The main pieces of legislation that Ndlambe Municipality needs to comply with are;

- The Constitution of the Republic of South Africa
- Local Government: Municipal Structures Act, Act 117 of 1998 with all amendments to date
- Local Government: Municipal Systems Act, Act 32 of 2000 with all amendments to date
- Local Government: Municipal Finance Management Act, Act 56 of 2004 with all amendments to date
- Local Government: Property Rates Act, Act 6 of 2004 with all amendments to date
- Electricity Act of 1987
- Labour Relations Act of 1995
- Financial and Fiscal Commission Act of 1997
- Intergovernmental Fiscal Relations Act of 1997
- Water Services Act of 1997
- Municipal Demarcation Act of 1998
- National Environmental Management Act of 1998
- Remuneration of Political Office Bearers Act of 1998
- Skills Development Act
- Preferential Procurement Policy Framework Act of 2000
- Intergovernmental Relations Framework Act of 2005
- Division of Revenue Act

Circulars and regulations are published from time to time to give effect to the stipulations of the legislation and these also need to be complied with. Certain circulars are however only to be complied with if adopted by Council.

At present the Ndlambe Municipality does not comply with all the existing legislation and the aim is to ensure that by the end of the 2015/2016 financial year all legislation is complied with. This matter has been pointed out in the report of the Auditor-General for the past few years and is in the process of being addressed.

14) SERVICE DELIVERY STANDARDS

The reporting on service delivery standards is a new initiative by the Ndlambe Municipality to make a commitment to the community and advise the community on the service delivery that they can expect from the municipality from the budget that is available. By documenting service delivery standards the community will have realistic expectations about the nature of the services being delivered. The community will know how often a service will be provided, how long it will take to receive a service, what level of service can be expected, how much the service will cost and be able to monitor performance against the set standards.

The service delivery standards are attached as [Annexure 5](#)

15) MUNICIPAL MANAGER'S QUALITY CERTIFICATION



QUALITY CERTIFICATE

I **Rolly Dumezweni**, Municipal Manager of **Ndlambe Municipality**, hereby certify that the budget and the annual budget and supporting documentation have been prepared in accordance with the Municipal Finance Management Act and the regulations made under the Act, and the annual budget and supporting documentation are consistent with the Integrated Development Plan of the municipality.

Rolly Dumezweni

Municipal Manager of Ndlambe Municipality (EC105)

R DUMEZWENI

DATE

PART 3

ANNEXURES

Attached please find the following annexures;

Annexure 1	Tariff Schedule 2015/2016
Annexure 2	Budget Schedules
Annexure 3	Capital Budget 2015/2016
Annexure 4	Budget Related Policies / Finance Policies
Annexure 5	Service Delivery Standards

EC105 Ndlambe - Table A2 Budgeted Financial Performance (revenue and expenditure by standard classification)

Standard Classification Description		Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework			
R thousand		1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18	
Revenue - Standard												
Governance and administration			123 264	132 656	136 467	86 739	86 739	–	156 759	164 597	172 827	
Executive and council			1 490	713	3 450	2 455	2 455	–	6 191	6 501	6 826	
Budget and treasury office			49 738	1 673	132 934	84 170	84 170	–	150 449	157 971	165 870	
Corporate services			72 036	130 271	82	114	114	–	119	125	131	
Community and public safety			5 614	8 911	4 983	8 516	8 516	–	8 942	9 389	9 858	
Community and social services			588	807	301	702	702	–	737	774	813	
Sport and recreation			–	24	–	124	124	–	130	136	143	
Public safety			1 969	2 772	2 402	2 537	2 537	–	2 664	2 797	2 937	
Housing			1 770	3 866	883	3 612	3 612	–	3 793	3 982	4 181	
Health			1 286	1 442	1 396	1 541	1 541	–	1 618	1 699	1 784	
Economic and environmental services			7 478	4 254	3 833	6 915	6 915	–	7 260	7 623	8 005	
Planning and development			1 933	2 108	2 147	2 563	2 563	–	2 696	2 831	2 972	
Road transport			1 331	1 269	1 047	3 025	3 025	–	3 176	3 335	3 502	
Environmental protection			4 214	876	638	1 328	1 328	–	1 388	1 458	1 530	
Trading services			97 417	119 731	82 368	129 197	129 197	–	135 504	142 279	149 393	
Electricity			45 479	56 081	45 613	54 122	54 122	–	60 647	63 679	66 863	
Water			27 876	30 210	19 646	41 070	41 070	–	35 320	37 086	38 941	
Waste water management			11 218	15 192	5 896	15 992	15 992	–	18 502	19 427	20 398	
Waste management			12 844	18 247	11 213	18 013	18 013	–	21 035	22 087	23 191	
Other			4	–	–	–	–	–	–	–	–	
Total Revenue - Standard			2	233 774	265 552	227 651	231 366	231 366	–	308 465	323 889	340 083
Expenditure - Standard												
Governance and administration			71 213	67 241	84 187	55 763	55 738	–	145 209	152 469	160 093	
Executive and council			30 218	28 342	42 718	24 030	24 030	–	43 854	46 047	48 350	
Budget and treasury office			14 859	16 169	28 141	20 315	20 315	–	88 842	93 284	97 948	
Corporate services			26 136	22 730	13 328	11 417	11 392	–	12 513	13 138	13 795	
Community and public safety			22 739	26 646	28 095	33 140	33 106	–	37 332	39 199	41 159	
Community and social services			9 452	12 270	12 484	15 016	14 982	–	16 506	17 331	18 197	
Sport and recreation			1 563	1 707	1 287	1 691	1 691	–	2 033	2 135	2 241	
Public safety			8 010	8 545	10 539	11 853	11 853	–	13 370	14 038	14 740	
Housing			1 688	1 957	1 799	2 338	2 338	–	2 938	3 085	3 239	
Health			2 026	2 167	1 986	2 242	2 242	–	2 486	2 610	2 740	
Economic and environmental services			36 428	39 936	50 748	41 634	41 741	–	50 457	52 980	55 629	
Planning and development			13 706	16 727	20 037	27 765	28 092	–	33 009	34 659	36 392	
Road transport			15 447	20 284	28 551	11 111	10 891	–	14 193	14 903	15 648	
Environmental protection			7 275	2 925	2 160	2 758	2 758	–	3 255	3 417	3 588	
Trading services			101 185	131 574	108 194	100 821	100 773	–	114 013	119 714	125 699	
Electricity			41 370	53 360	49 702	50 255	50 255	–	58 173	61 082	64 136	
Water			29 497	38 136	35 243	24 063	24 063	–	26 468	27 791	29 180	
Waste water management			16 997	21 441	14 036	13 120	13 073	–	15 200	15 960	16 758	
Waste management			13 321	18 637	9 212	13 382	13 382	–	14 172	14 881	15 625	
Other			4	–	–	–	–	–	–	–	–	
Total Expenditure - Standard			3	231 564	265 398	271 225	231 357	231 357	–	347 011	364 362	382 580
Surplus/(Deficit) for the year				2 210	154	(43 575)	10	9	–	(38 546)	(40 473)	(42 497)

References

1. Government Finance Statistics Functions and Sub-functions are standardised to assist the compilation of national and international accounts for comparison purposes
2. Total Revenue by standard classification must reconcile to Total Operating Revenue shown in Budgeted Financial Performance (revenue and expenditure)
3. Total Expenditure by Standard Classification must reconcile to Total Operating Expenditure shown in Budgeted Financial Performance (revenue and expenditure)
4. All amounts must be classified under a standard classification (modified GFS). The GFS function 'Other' is only for Abbatoirs, Air Transport, Markets and Tourism - and if used must be supported by footnotes. Nothing else may be placed under 'Other'. Assign associate share to relevant classification

EC105 Ndlambe - Table A2 Budgeted Financial Performance (revenue and expenditure by standard classification)

Standard Classification Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Revenue - Standard										
Municipal governance and administration		123 264	132 656	136 467	86 739	86 739	-	156 759	164 597	172 827
Executive and council		1 490	713	3 450	2 455	2 455	-	6 191	6 501	6 826
Mayor and Council		1 378	591 570	3 328	2 317	2 317	-	6 047	6 349	6 668
Municipal Manager		112	121 000	122	138	138	-	145	152	160
Budget and treasury office		49 736	1 672 680	132 934	84 170	84 170	-	150 449	157 971	165 870
Corporate services		72 036	130 271	82	114	114	-	119	125	131
Human Resources		-	0	-	-	-	-	-	-	-
Information Technology		-	10 000	4	18	18	-	19	20	21
Property Services		71 909	130 172 913	-	-	-	-	-	-	-
Other Admin		127	88 330	79	96	96	-	101	106	111
Community and public safety		5 614	8 911	4 983	8 516	8 516	-	8 942	9 389	9 858
Community and social services		588	807	301	702	702	-	737	774	813
Libraries and Archives		3	7 620	8	6	8	-	9	9	10
Museums & Art Galleries etc		-	0	-	-	-	-	-	-	-
Community halls and Facilities		74	154 351	102	116	116	-	122	128	134
Cemeteries & Crematoriums		153	207 300	192	207	207	-	217	227	239
Child Care		-	0	-	-	-	-	-	-	-
Aged Care		-	0	-	-	-	-	-	-	-
Other Community		358	438 000	-	371	371	-	390	409	430
Other Social		-	0	-	-	-	-	-	-	-
Sport and recreation		-	23 700	-	124	124	-	130	136	143
Public safety		1 969	2 772	2 402	2 537	2 537	-	2 664	2 797	2 937
Police		1 904	2 743	2 361	2 326	2 326	-	2 442	2 564	2 693
Fire		66	29	9	60	60	-	63	66	70
Civil Defence		-	-	-	-	-	-	-	-	-
Street Lighting		-	-	32	150	150	-	159	167	175
Other		-	-	-	-	-	-	-	-	-
Housing		1 770	3 866	883	3 612	3 612	-	3 793	3 982	4 181
Health		1 286	1 442	1 396	1 541	1 541	-	1 618	1 699	1 784
Clinics		-	-	-	-	-	-	-	-	-
Ambulance		-	-	-	-	-	-	-	-	-
Other		1 286	1 442	1 396	1 541	1 541	-	1 618	1 699	1 784
Economic and environmental services		7 478	4 254	3 833	6 915	6 915	-	7 260	7 623	8 005
Planning and development		1 933	2 108	2 147	2 563	2 563	-	2 696	2 831	2 972
Economic Development/Planning		1 019	850	821	1 374	1 374	-	1 442	1 514	1 590
Town Planning/Building enforcement		915	1 258	1 326	1 189	1 189	-	1 254	1 316	1 382
Licensing & Regulation		-	-	-	-	-	-	-	-	-
Road transport		1 331	1 269	1 047	3 025	3 025	-	3 176	3 335	3 502
Roads		0	0	0	1 487	1 487	-	1 561	1 640	1 721
Public Buses		-	-	-	-	-	-	-	-	-
Parking Garages		-	-	-	-	-	-	-	-	-
Vehicle Licensing and Testing		1 331	1 269	1 047	1 538	1 538	-	1 615	1 695	1 780
Other		-	-	-	-	-	-	-	-	-
Environmental protection		4 214	876	638	1 328	1 328	-	1 388	1 458	1 530
Pollution Control		4 151	769	300	1 264	1 264	-	1 322	1 398	1 457
Biodiversity & Landscape		63	107	38	63	63	-	66	70	73
Other		-	-	-	-	-	-	-	-	-
Trading services		97 417	119 731	82 368	129 197	129 197	-	135 504	142 279	149 393
Electricity		45 479	56 081	45 613	54 122	54 122	-	60 647	63 679	66 863
Electricity Distribution		45 479	56 081	45 613	54 122	54 122	-	60 647	63 679	66 863
Electricity Generation		-	-	-	-	-	-	-	-	-
Water		27 876	30 210	19 646	41 070	41 070	-	35 320	37 086	38 941
Water Distribution		27 876	30 210	19 646	41 070	41 070	-	35 320	37 086	38 941
Water Storage		-	-	-	-	-	-	-	-	-
Waste water management		11 218	15 192	5 896	15 992	15 992	-	18 502	19 427	20 398
Sewerage		11 208	15 181	5 890	15 987	15 987	-	18 496	19 421	20 392
Storm Water Management		-	-	-	-	-	-	-	-	-
Public Toilets		10	11	6	5	5	-	6	6	6
Waste management		12 844	18 247	11 213	18 013	18 013	-	21 035	22 087	23 191
Solid Waste		12 844	18 247	11 213	18 013	18 013	-	21 035	22 087	23 191
Other		-	-	-	-	-	-	-	-	-
Air Transport		-	-	-	-	-	-	-	-	-
Abattoirs		-	-	-	-	-	-	-	-	-
Tourism		-	-	-	-	-	-	-	-	-
Forestry		-	-	-	-	-	-	-	-	-
Markets		-	-	-	-	-	-	-	-	-
Total Revenue - Standard	2	233 774	265 552	227 651	231 366	231 366	-	308 465	323 889	340 083
Expenditure - Standard										
Municipal governance and administration		71 213	67 241	84 187	55 763	55 738	-	145 209	152 469	160 093
Executive and council		30 218	28 342	42 718	24 030	24 030	-	43 854	46 047	48 350
Mayor and Council		27 715	25 482	39 370	20 302	20 302	-	39 995	41 995	44 094
Municipal Manager		2 504	2 861	3 347	3 728	3 728	-	3 860	4 053	4 255
Budget and treasury office		14 859	16 169	28 141	20 315	20 315	-	88 842	93 284	97 948
Corporate services		26 136	22 730	13 328	11 417	11 392	-	12 513	13 138	13 795
Human Resources		1 352	1 606	3 894	2 031	2 031	-	2 585	2 714	2 850
Information Technology		2 920	3 073	3 407	3 498	3 498	-	3 832	4 024	4 225
Property Services		17 290	13 179	1 257	507	507	-	247	259	272
Other Admin		4 574	4 872	4 771	5 382	5 357	-	5 848	6 140	6 447

Community and public safety	22 739	26 646	28 095	33 140	33 106	-	37 332	39 199	41 159	
Community and social services	9 452	12 270	12 484	15 016	14 982	-	16 506	17 331	18 197	
Libraries and Archives	1 898	2 088	1 704	2 111	2 111	-	2 039	2 141	2 246	
Museums & Art Galleries etc	-	-	-	-	-	-	-	-	-	
Community halls and Facilities	1 645	2 067	1 742	2 111	2 077	-	2 383	2 502	2 827	
Cemeteries & Crematoriums	4 463	5 520	6 520	7 119	7 119	-	8 166	8 576	9 005	
Child Care	-	-	-	-	-	-	-	-	-	
Aged Care	-	-	-	-	-	-	-	-	-	
Other Community	1 426	2 596	2 518	3 674	3 674	-	3 917	4 112	4 318	
Other Social	-	-	-	-	-	-	-	-	-	
Sport and recreation	1 563	1 707	1 287	1 691	1 691	-	2 033	2 135	2 241	
Public safety	8 010	8 545	10 539	11 853	11 853	-	13 370	14 038	14 740	
Police	4 162	3 764	4 045	6 039	6 039	-	6 433	6 755	7 093	
Fire	3 848	3 737	4 143	4 764	4 764	-	5 254	5 517	5 793	
Civil Defence	-	-	-	-	-	-	-	-	-	
Street Lighting	-	1 044	2 351	1 050	1 050	-	1 682	1 766	1 855	
Other	-	-	-	-	-	-	-	-	-	
Housing	1 688	1 957	1 799	2 338	2 338	-	2 938	3 085	3 239	
Health	2 026	2 167	1 986	2 242	2 242	-	2 486	2 610	2 740	
Clinics	-	-	-	-	-	-	-	-	-	
Ambulance	-	-	-	-	-	-	-	-	-	
Other	2 026	2 167	1 986	2 242	2 242	-	2 486	2 610	2 740	
Economic and environmental services	36 428	39 936	50 748	41 634	41 741	-	50 457	52 980	55 629	
Planning and development	13 706	16 727	20 037	27 765	28 092	-	33 009	34 659	36 392	
Economic Development/Planning	6 124	7 921	10 501	17 152	17 102	-	22 834	23 976	25 175	
Town Planning/Building enforcement	7 582	8 806	9 536	10 613	10 990	-	10 175	10 683	11 217	
Licensing & Regulation	-	-	-	-	-	-	-	-	-	
Road transport	15 447	20 284	28 551	11 111	10 891	-	14 193	14 903	15 648	
Roads	14 438	18 433	27 358	9 467	9 247	-	11 832	12 424	13 045	
Public Buses	-	-	-	-	-	-	-	-	-	
Parking Garages	-	-	-	-	-	-	-	-	-	
Vehicle Licensing and Testing	1 009	1 851	1 194	1 644	1 644	-	2 361	2 479	2 603	
Other	-	-	-	-	-	-	-	-	-	
Environmental protection	7 275	2 925	2 160	2 758	2 758	-	3 255	3 417	3 588	
Pollution Control	6 153	1 659	1 259	1 397	1 397	-	1 615	1 696	1 780	
Biodiversity & Landscape	1 122	1 266	901	1 361	1 361	-	1 640	1 722	1 808	
Other	-	-	-	-	-	-	-	-	-	
Trading services	101 185	131 574	108 194	100 821	100 773	-	114 013	119 714	125 699	
Electricity	41 370	53 360	49 702	50 255	50 255	-	58 173	61 082	64 136	
Electricity Distribution	41 216	53 175	49 702	49 910	49 910	-	57 711	60 596	63 626	
Electricity Generation	154	185	-	346	346	-	463	486	510	
Water	29 497	38 136	35 243	24 063	24 063	-	26 468	27 791	29 180	
Water Distribution	29 497	37 973	35 243	24 063	24 063	-	26 288	27 602	28 982	
Water Storage	-	163	-	-	-	-	180	189	198	
Waste water management	16 997	21 441	14 036	13 120	13 073	-	15 200	15 960	16 758	
Sewerage	15 396	19 488	12 091	10 300	10 252	-	11 880	12 474	13 098	
Storm Water Management	-	-	-	-	-	-	-	-	-	
Public Toilets	1 600	1 953	1 946	2 821	2 821	-	3 320	3 486	3 660	
Waste management	13 321	18 637	9 212	13 382	13 382	-	14 172	14 881	15 625	
Solid Waste	13 321	18 637	9 212	13 382	13 382	-	14 172	14 881	15 625	
Other	-	-	-	-	-	-	-	-	-	
Air Transport	-	-	-	-	-	-	-	-	-	
Abattoirs	-	-	-	-	-	-	-	-	-	
Tourism	-	-	-	-	-	-	-	-	-	
Forestry	-	-	-	-	-	-	-	-	-	
Markets	-	-	-	-	-	-	-	-	-	
Total Expenditure - Standard	3	231 564	265 398	271 225	231 357	231 357	-	347 011	364 362	382 580
Surplus/(Deficit) for the year		2 210	154	(43 575)	10	9	-	(38 546)	(40 473)	(42 497)

References

1. Government Finance Statistics Functions and Sub-functions are standardised to assist national and international accounts and comparison
2. Total Revenue by Standard Classification must reconcile to total operating revenue shown in Financial Performance (revenue and expenditure)
3. Total Expenditure by Standard Classification must reconcile to total operating expenditure shown in Financial Performance (revenue and expenditure)
4. All amounts must be classified under a Standard (modified GFS) classification. The GFS function 'Other' is only for Abattoirs, Air Transport, Markets and Tourism - and if used must be supported by footnotes. Nothing else may be placed under 'Other'. Assign associate share to relevant classification

check oprev balance	-28 321 014	-65 335 374	-49 922 608	-25 920 234	-25 920 235	-	-27 486 003	-28 861 443	-30 304 234
check opexp balance	561	-82	-30 061	-544	-44	-	346	-409	-545

EC105 Ndlambe - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)

Vote Description		Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
R thousand			Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Revenue by Vote		1									
COUNCIL GENERAL			1 378	592	3 330	2 317	2 317	–	6 047	6 349	6 666
MUNICIPAL MANAGER			112	131	126	156	156	–	163	172	180
CORPORATE SERVICES			205	250	188	220	220	–	231	243	255
COMMUNITY PROTECTION SERVICES			18 865	21 246	13 446	21 588	21 588	–	24 783	26 022	27 324
COMMUNITY PROTECTION SERVICES			3 300	4 041	3 418	3 924	3 924	–	4 120	4 326	4 542
INFRASTRUCTURAL DEVELOPMENT			14 793	20 966	8 537	23 489	23 489	–	26 378	27 697	29 082
INFRASTRUCTURAL DEVELOPMENT			119	189	384	159	159	–	167	176	184
ELECTRICITY SERVICES			45 479	56 081	45 644	54 272	54 272	–	60 806	63 846	67 038
WATER SERVICES			27 876	30 210	19 646	41 070	41 070	–	35 320	37 086	38 941
FINANCIAL SERVICES			121 647	131 846	132 934	84 170	84 170	–	150 449	157 971	165 870
COUNCIL GENERAL			–	–	–	–	–	–	–	–	–
MUNICIPAL MANAGER			–	–	–	–	–	–	–	–	–
MUNICIPAL MANAGER			–	–	–	–	–	–	–	–	–
MUNICIPAL MANAGER			–	–	–	–	–	–	–	–	–
MUNICIPAL MANAGER			–	–	–	–	–	–	–	–	–
Total Revenue by Vote		2	233 774	265 552	227 653	231 366	231 366	–	308 465	323 888	340 082
Expenditure by Vote to be appropriated		1									
COUNCIL GENERAL			27 715	25 482	23 038	20 302	20 302	–	39 995	41 995	44 094
MUNICIPAL MANAGER			8 310	9 534	6 461	12 114	12 114	–	14 150	14 858	15 601
CORPORATE SERVICES			9 469	10 632	10 873	11 634	11 574	–	12 854	13 497	14 172
COMMUNITY PROTECTION SERVICES			31 262	35 036	25 239	32 799	32 799	–	36 738	38 575	40 504
COMMUNITY PROTECTION SERVICES			9 019	9 352	7 841	12 858	12 858	–	14 481	15 205	15 965
INFRASTRUCTURAL DEVELOPMENT			41 669	51 929	47 912	44 082	44 142	–	51 406	53 977	56 676
INFRASTRUCTURAL DEVELOPMENT			1 106	1 545	1 568	1 377	1 377	–	1 974	2 073	2 176
ELECTRICITY SERVICES			41 370	54 404	84 403	51 305	51 305	–	59 855	62 848	65 991
WATER SERVICES			29 497	38 136	34 991	24 063	24 063	–	26 468	27 791	29 180
FINANCIAL SERVICES			32 149	29 348	28 900	20 822	20 822	–	89 089	93 543	98 221
COUNCIL GENERAL			–	–	–	–	–	–	–	–	–
MUNICIPAL MANAGER			–	–	–	–	–	–	–	–	–
MUNICIPAL MANAGER			–	–	–	–	–	–	–	–	–
MUNICIPAL MANAGER			–	–	–	–	–	–	–	–	–
MUNICIPAL MANAGER			–	–	–	–	–	–	–	–	–
Total Expenditure by Vote		2	231 564	265 398	271 225	231 357	231 357	–	347 011	364 362	382 580
Surplus/(Deficit) for the year		2	2 210	154	(43 573)	10	10	–	(38 546)	(40 474)	(42 497)

References

1. Insert 'Vote'; e.g. department, if different to standard classification structure
2. Must reconcile to Budgeted Financial Performance (revenue and expenditure)
3. Assign share in 'associate' to relevant Vote

EC105 Ndlambe - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)A

Vote Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Revenue by Vote										
COUNCIL GENERAL	1	1 378	592	3 330	2 317	2 317	-	6 047	6 349	6 666
1.1 - OFFICE OF THE MAYOR		1 378	592	3 330	2 317	2 317		6 047	6 349	6 666
1.2 - PUBLIC PARTICIPATION UNIT		-	-	-	-	-		-	-	-
MUNICIPAL MANAGER		112	131	126	156	156	-	163	172	180
2.1 - OFFICE OF THE MUNICIPAL MANAGER		112	121	122	138	138		145	152	160
2.2 - COMMUNICATION		-	-	-	-	-		-	-	-
2.3 - INTERGRATED DEVELOPMENT PLANNING		-	-	-	-	-		-	-	-
2.4 - LOCAL AIDS COUNCIL		-	-	-	-	-		-	-	-
2.5 - INFORMATION TECHNOLOGY		-	10	4	18	18		19	20	21
2.6 - SPECIAL PROGRAMMES		-	-	-	-	-		-	-	-
2.7 - LOCAL ECONOMIC DEVELOPMENT		-	-	-	-	-		-	-	-
2.8 - INTERNAL AUDIT		-	-	-	-	-		-	-	-
CORPORATE SERVICES		205	250	188	220	220	-	231	243	255
3.1 - ADMINISTRATION		127	88	79	96	96		101	106	111
3.2 - CIVIC BUILDINGS AND GENERAL		74	154	102	116	116		122	128	134
3.3 - HUMAN RESOURCES		-	-	-	-	-		-	-	-
3.4 - LIBRARY		3	8	8	8	8		9	9	10
3.5 - CUSTOMER RELATIONS		-	-	-	-	-		-	-	-
3.6 - PUBLICITY		-	-	-	-	-		-	-	-
3.7 - REGISTRY		-	-	-	-	-		-	-	-
COMMUNITY PROTECTION SERVICES		18 865	21 246	13 446	21 588	21 588	-	24 783	26 022	27 324
4.1 - BLUE FLAG BEACHES		-	24	-	24	24		25	26	27
4.2 - ADMINISTRATION		358	438	-	371	371		390	409	430
4.3 - HEALTH ENVIRONMEMNTAL		1 286	1 442	1 396	1 541	1 541		1 618	1 699	1 794
4.4 - RESERVE MANAGEMENT		63	107	36	63	63		66	70	73
4.5 - MUNICIPAL BYLAW COMPLIANCE		-	-	-	-	-		-	-	-
4.6 - PARKS AND RECREATION		153	207	192	207	207		217	228	239
4.7 - PUBLIC CONV/STREET CLEANING		10	11	6	5	5		6	6	6
4.8 - REFUSE DISPOSAL		12 844	18 247	11 213	18 013	18 013		21 035	22 087	23 191
4.9 - SMALL ANIMAL POUND		-	-	-	100	100		105	110	116
4.10 - ENVIRONMENTAL COMPLIANCE		4 151	769	600	1 264	1 264		1 322	1 388	1 457
COMMUNITY PROTECTION SERVICES		3 300	4 041	3 418	3 924	3 924	-	4 120	4 326	4 542
5.1 - LICENCING		1 331	1 269	1 047	1 538	1 538		1 615	1 695	1 780
5.2 - ROAD MARKINGS		-	-	12	-	-		-	-	-
5.3 - LAW ENFORCEMENT		1 904	2 743	2 350	2 326	2 326		2 442	2 564	2 693
5.4 - DISASTER MANAGEMENT		-	-	-	-	-		-	-	-
5.5 - FIRE PROTECTION UNIT		66	29	9	60	60		63	66	70
INFRASTRUCTURAL DEVELOPMENT		14 793	20 966	8 537	23 489	23 489	-	26 378	27 697	29 082
6.1 - CONSERVANCY AND SANITATION		1 269	1 736	1 442	3 070	3 070		2 833	2 975	3 124
6.2 - GENERAL WORKS		145	150	169	309	309		325	341	358
6.3 - ROADS AND GENERAL WORKS		0	0	0	1 487	1 487		1 561	1 640	1 721
6.4 - SEWERAGE		9 939	13 445	4 447	12 917	12 917		15 663	16 446	17 268
6.5 - BUILDING CONTROL		589	794	843	861	861		908	953	1 001
6.6 - TOWN ENGINEER		207	274	100	169	169		178	187	196
6.7 - WORKSHOPS		12	12	89	3	3		3	3	3
6.8 - ESTATES		861	688	564	1 061	1 061		1 114	1 170	1 229
6.9 - PROJECT MANAGEMENT UNIT		-	-	-	-	-		-	-	-
6.10 - HOUSING		1 770	3 866	883	3 612	3 612		3 793	3 982	4 181
INFRASTRUCTURAL DEVELOPMENT		119	189	384	159	159	-	167	176	184
7.1 - TOWN PLANNING		119	189	384	159	159		167	176	184

EC105 Ndlambe - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)A

[illegible]

EC105 Ndlambe - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)A

Vote Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand										
MUNICIPAL MANAGER 14.1 - [Name of sub-vote]		-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER 15.1 - [Name of sub-vote]		-	-	-	-	-	-	-	-	-
Total Revenue by Vote	2	233 774	265 552	227 653	231 366	231 366	-	308 465	323 888	340 082

EC105 Ndlambe - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)A

Vote Description		Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
R thousand			Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Expenditure by Vote											
1											
COUNCIL GENERAL			27 715	25 482	23 038	20 302	20 302	-	39 995	41 995	44 094
1.1 - OFFICE OF THE MAYOR			27 715	25 482	23 038	19 373	19 373		36 977	40 926	42 972
1.2 - PUBLIC PARTICIPATION UNIT			-	-	-	929	929		1 018	1 069	1 123
MUNICIPAL MANAGER			8 310	9 534	6 461	12 114	12 114	-	14 150	14 858	15 601
2.1 - OFFICE OF THE MUNICIPAL MANAGER			2 168	2 411	2 151	2 548	2 548		2 657	2 790	2 930
2.2 - COMMUNICATION			-	-	410	698	698		706	741	778
2.3 - INTERGRATED DEVELOPMENT PLANNING			499	589	516	617	617		1 098	1 153	1 211
2.4 - LOCAL AIDS COUNCIL			432	469	360	478	478		179	188	197
2.5 - INFORMATION TECHNOLOGY			2 920	3 073	1 229	3 498	3 498		3 832	4 024	4 225
2.6 - SPECIAL PROGRAMMES			222	296	322	659	659		795	835	876
2.7 - LOCAL ECONOMIC DEVELOPMENT			1 733	2 246	1 169	3 133	3 133		4 386	4 606	4 836
2.8 - INTERNAL AUDIT			336	450	284	482	482		496	521	547
CORPORATE SERVICES			9 469	10 632	10 873	11 634	11 574	-	12 854	13 497	14 172
3.1 - ADMINISTRATION			4 080	4 353	4 656	5 201	5 176		5 524	5 800	6 090
3.2 - CIVIC BUILDINGS AND GENERAL			1 645	2 067	1 742	2 111	2 076		2 383	2 502	2 627
3.3 - HUMAN RESOURCES			1 352	1 606	2 656	2 031	2 031		2 585	2 714	2 850
3.4 - LIBRARY			1 898	2 088	1 704	2 111	2 111		2 039	2 141	2 248
3.5 - CUSTOMER RELATIONS			64	67	107	88	88		136	143	150
3.6 - PUBLICITY			430	452	9	92	92		95	100	105
3.7 - REGISTRY			-	-	-	-	-		93	98	103
COMMUNITY PROTECTION SERVICES			31 262	35 036	25 239	32 799	32 799	-	36 738	38 575	40 504
4.1 - BLUE FLAG BEACHES			1 460	1 604	1 281	1 538	1 538		1 755	1 843	1 935
4.2 - ADMINISTRATION			1 426	2 596	2 518	2 742	2 742		2 790	2 930	3 076
4.3 - HEALTH ENVIRONMEMNTAL			1 594	1 698	1 606	1 764	1 764		2 307	2 422	2 543
4.4 - RESERVE MANAGEMENT			1 122	1 266	901	1 361	1 361		1 640	1 722	1 808
4.5 - MUNICIPAL BYLAW COMPLIANCE			-	-	-	522	522		694	728	765
4.6 - PARKS AND RECREATION			4 483	5 520	6 520	7 119	7 119		8 168	8 576	9 005
4.7 - PUBLIC CONV/STREET CLEANING			1 600	1 953	1 946	2 821	2 821		3 320	3 486	3 660
4.8 - REFUSE DISPOSAL			13 321	18 637	9 212	13 382	13 382		14 172	14 881	15 625
4.9 - SMALL ANIMAL POUND			103	103	6	152	152		278	291	306
4.10 - ENVIRONMENTAL COMPLIANCE			6 153	1 659	1 248	1 397	1 397		1 615	1 696	1 780
COMMUNITY PROTECTION SERVICES			9 019	9 352	7 841	12 858	12 858	-	14 481	15 205	15 965
5.1 - LICENCING			1 009	1 130	1 129	1 644	1 644		2 361	2 479	2 603
5.2 - ROAD MARKINGS			760	721	353	804	804		733	770	808
5.3 - LAW ENFORCEMENT			3 402	3 764	2 896	5 235	5 235		5 700	5 985	6 285
5.4 - DISASTER MANAGEMENT			-	-	-	410	410		433	454	477
5.5 - FIRE PROTECTION UNIT			3 848	3 737	3 462	4 764	4 764		5 254	5 517	5 793
INFRASTRUCTURAL DEVELOPMENT			41 669	51 929	47 912	44 082	44 142	-	51 406	53 977	56 676
6.1 - CONSERVANCY AND SANITATION			2 435	3 871	1 107	2 224	2 176		2 093	2 196	2 308
6.2 - GENERAL WORKS			1 051	1 342	1 095	9 260	9 210		12 420	13 041	13 693
6.3 - ROADS AND GENERAL WORKS			14 438	18 433	19 192	9 467	9 247		11 832	12 424	13 045
6.4 - SEWERAGE			12 961	15 617	10 983	8 076	8 059		9 787	10 276	10 790
6.5 - BUILDING CONTROL			1 881	2 131	1 563	2 214	2 609		1 752	1 840	1 932
6.6 - TOWN ENGINEER			4 595	5 130	5 628	4 222	4 222		4 366	4 585	4 814
6.7 - WORKSHOPS			1 740	2 553	4 885	2 496	2 496		2 988	3 138	3 295
6.8 - ESTATES			880	895	882	987	987		1 147	1 204	1 265
6.9 - PROJECT MANAGEMENT UNIT			-	-	777	2 799	2 799		2 082	2 186	2 296
6.10 - HOUSING			1 688	1 957	1 799	2 338	2 338		2 938	3 085	3 239
INFRASTRUCTURAL DEVELOPMENT			1 106	1 545	1 568	1 377	1 377	-	1 974	2 073	2 176
7.1 - TOWN PLANNING			1 106	1 545	1 568	1 377	1 377		1 974	2 073	2 176

EC105 Ndlambe - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)A

[illegible]

EC105 Ndlambe - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)A

Vote Description R thousand	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
MUNICIPAL MANAGER 14.1 - [Name of sub-vote]		-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER 15.1 - [Name of sub-vote]		-	-	-	-	-	-	-	-	-
Total Expenditure by Vote	2	231 564	265 398	271 225	231 357	231 357	-	347 011	364 362	382 580
Surplus/(Deficit) for the year	2	2 210	154	(43 573)	10	10	-	(38 546)	(40 474)	(42 497)

References

1. Insert 'Vote'; e.g. Department, if different to standard structure
2. Must reconcile to Financial Performance ('Revenue and Expenditure by Standard Classification' and 'Revenue and Expenditure')
3. Assign share in 'associate' to relevant Vote

EC105 Ndlambe - Table A4 Budgeted Financial Performance (revenue and expenditure)

Council Finance - Table A4 Budgeted Financial Performance (revenue and expenditure)											
Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Revenue By Source											
Property rates	2	45 169	51 001	57 880	75 468	75 468	-	-	74 490	78 586	82 909
Property rates - penalties & collection charges		-	-	-	-	-	-	-	-	-	-
Service charges - electricity revenue	2	38 179	42 177	45 099	35 674	35 674	-	-	59 717	63 001	66 466
Service charges - water revenue	2	16 960	35 963	18 491	7 700	7 700	-	-	34 056	35 929	37 905
Service charges - sanitation revenue	2	5 298	5 467	5 890	15 936	15 936	-	-	18 441	19 455	20 526
Service charges - refuse revenue	2	11 089	10 673	8 242	14 572	14 572	-	-	17 772	18 749	19 780
Service charges - other		486	564	660	65	65	-	-	4 348	4 565	4 793
Rental of facilities and equipment		3 074	3 490	665	1 167	1 167	-	-	1 225	1 287	1 351
Interest earned - external investments		4 698	5 805	1 468	565	565	-	-	593	623	654
Interest earned - outstanding debtors		-	-	4 964	5 230	5 230	-	-	6 367	6 685	7 019
Dividends received		-	-	-	-	-	-	-	-	-	-
Fines		443	511	433	680	680	-	-	714	750	788
Licences and permits		3 380	3 190	2 609	2 299	2 299	-	-	2 414	2 535	2 661
Agency services		-	-	-	-	-	-	-	-	-	-
Transfers recognised - operational		61 337	56 347	67 931	66 882	68 882	-	-	75 832	79 624	83 605
Other revenue	2	43 396	50 366	13 232	2 616	2 616	-	-	11 953	11 529	11 027
Gains on disposal of PPE		265	-	67	512	512	-	-	543	571	599
Total Revenue (excluding capital transfers and contributions)		233 774	265 552	227 651	231 366	231 366	-	-	308 464	323 889	340 083
Expenditure By Type											
Employee related costs	2	71 593	80 799	84 860	91 203	91 203	-	-	106 985	112 869	119 077
Remuneration of councillors		4 717	4 974	2 888	5 377	5 377	-	-	7 476	7 850	8 243
Debt impairment	3	16 228	13 487	15 554	3 539	3 539	-	-	14 614	15 344	16 112
Depreciation & asset impairment	2	41 840	40 490	33 615	3 073	3 073	-	-	4 897	5 166	5 450
Finance charges		3 652	3 028	2 956	2 201	2 201	-	-	2 554	2 682	2 816
Bulk purchases	2	33 442	35 731	41 023	12 095	12 095	-	-	49 852	52 594	55 487
Other materials	8	8 466	11 345	4 080	10 574	10 574	-	-	16 646	17 688	18 573
Contracted services		-	-	71	11 505	11 505	-	-	12 060	12 723	13 423
Transfers and grants		-	-	-	-	-	-	-	400	-	-
Other expenditure	4, 5	51 625	75 426	86 199	91 602	91 602	-	-	131 160	137 270	143 217
Loss on disposal of PPE		-	117	-	189	188	-	-	166	174	183
Total Expenditure		231 564	265 398	271 255	231 357	231 357	-	-	347 011	364 362	382 580
Surplus/(Deficit)		2 210	154	(43 604)	9	9	-	-	(38 546)	(40 473)	(42 497)
Transfers recognised - capital		28 321	65 335	49 922	25 920	25 920	-	-	27 487	28 861	30 304
Contributions recognised - capital	6	-	-	-	-	-	-	-	-	-	-
Contributed assets		-	-	-	-	-	-	-	-	-	-
Surplus/(Deficit) after capital transfers & contributions		30 531	65 490	6 318	25 930	25 930	-	-	(11 059)	(11 612)	(12 193)
Taxation		-	-	-	-	-	-	-	-	-	-
Surplus/(Deficit) after taxation		30 531	65 490	6 318	25 930	25 930	-	-	(11 059)	(11 612)	(12 193)
Attributable to minorities		-	-	-	-	-	-	-	-	-	-
Surplus/(Deficit) attributable to municipality		30 531	65 490	6 318	25 930	25 930	-	-	(11 059)	(11 612)	(12 193)
Share of surplus/ (deficit) of associate	7	21	26	-	-	-	-	-	-	-	-
Surplus/(Deficit) for the year		30 553	65 515	6 318	25 930	25 930	-	-	(11 059)	(11 612)	(12 193)

References

1. Classifications are revenue sources and expenditure type

2. Detail to be provided in Table SA1

3. Previously described as 'bad or doubtful debts' - amounts shown should reflect the change in the provision for debt impairment

4. Expenditure type components previously shown under repairs and maintenance should be allocated back to the originating expenditure group/item; e.g. employee costs

5. Repairs & maintenance detailed in Table A9 and Table SA34c

6. Contributions are funds provided by external organisations to assist with infrastructure development; e.g. developer contributions (detail to be provided in Table SA1)

7. Equity method

EC105 Ndlambe - Table A5 Budgeted Capital Expenditure by vote, standard classification and funding

Vote Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand	1										
Capital expenditure - Vote											
Multi-year expenditure to be appropriated	2										
COUNCIL GENERAL		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
CORPORATE SERVICES		-	-	-	-	-	-	-	-	-	-
COMMUNITY PROTECTION SERVICES		-	-	-	-	-	-	-	-	-	-
COMMUNITY PROTECTION SERVICES		-	-	-	-	-	-	-	-	-	-
INFRASTRUCTURAL DEVELOPMENT		-	-	-	-	-	-	-	-	-	-
INFRASTRUCTURAL DEVELOPMENT		-	-	-	-	-	-	-	-	-	-
ELECTRICITY SERVICES		-	-	-	-	-	-	-	-	-	-
WATER SERVICES		-	-	-	-	-	-	-	-	-	-
FINANCIAL SERVICES		-	-	-	-	-	-	-	-	-	-
COUNCIL GENERAL		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
Capital multi-year expenditure sub-total	7	-	-	-	-	-	-	-	-	-	-
Single-year expenditure to be appropriated	2										
COUNCIL GENERAL		-	-	-	-	-	-	-	278	15	-
MUNICIPAL MANAGER		-	30	-	-	-	-	-	326	355	-
CORPORATE SERVICES		-	-	-	-	-	-	-	50	-	-
COMMUNITY PROTECTION SERVICES		624	1 280	-	-	-	-	-	13 953	2 000	8 105
COMMUNITY PROTECTION SERVICES		-	-	-	-	-	-	-	2 447	-	-
INFRASTRUCTURAL DEVELOPMENT		25 704	30 729	-	-	-	-	-	17 494	24 043	25 259
INFRASTRUCTURAL DEVELOPMENT		-	-	-	-	-	-	-	20	-	-
ELECTRICITY SERVICES		200	5 000	-	-	-	-	-	13 212	-	-
WATER SERVICES		10 289	-	-	-	-	-	-	25 442	-	-
FINANCIAL SERVICES		48	505	-	-	-	-	-	795	27	15
COUNCIL GENERAL		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
MUNICIPAL MANAGER		-	-	-	-	-	-	-	-	-	-
Capital single-year expenditure sub-total		36 865	37 544	-	-	-	-	-	74 017	26 440	33 379
Total Capital Expenditure - Vote		36 865	37 544	-	-	-	-	-	74 017	26 440	33 379
Capital Expenditure - Standard											
Governance and administration		48	505	453	1 329	-	-	-	1 397	77	15
Executive and council		-	-	67	405	-	-	-	552	15	-
Budget and treasury office		48	505	49	674	-	-	-	795	27	15
Corporate services		-	-	337	250	-	-	-	50	35	-
Community and public safety		624	450	4 164	4 473	-	-	-	7 646	2 000	8 105
Community and social services		624	450	3 830	4 213	-	-	-	3 378	2 000	8 105
Sport and recreation		-	-	-	-	-	-	-	1 800	-	-
Public safety		-	-	-	240	-	-	-	2 447	-	-
Housing		-	-	334	-	-	-	-	-	-	-
Health		-	-	-	20	-	-	-	20	-	-
Economic and environmental services		2 578	4 080	9 696	1 370	-	-	-	6 966	320	6 000
Planning and development		589	30	2 280	334	-	-	-	2 887	320	-
Road transport		1 989	4 050	7 416	1 031	-	-	-	3 339	-	6 000
Environmental protection		-	-	20	5	-	-	-	741	-	-
Trading services		33 615	32 509	27 921	24 020	-	-	-	58 008	24 043	19 259
Electricity		200	5 000	4 850	550	-	-	-	13 012	-	-
Water		10 289	-	1 052	21 000	-	-	-	24 642	-	-
Waste water management		23 126	26 529	21 344	1 095	-	-	-	12 321	24 043	19 259
Waste management		-	980	675	1 375	-	-	-	8 034	-	-
Other		-	-	-	-	-	-	-	-	-	-
Total Capital Expenditure - Standard	3	36 865	37 544	42 234	31 192	-	-	-	74 017	26 440	33 379
Funded by:											
National Government		24 065	31 065	30 186	25 192	-	-	-	26 150	26 070	33 379
Provincial Government		10 289	1 030	-	1 000	-	-	-	1 000	-	-
District Municipality		-	-	-	-	-	-	-	-	-	-
Other transfers and grants		-	-	-	-	-	-	-	-	-	-
Transfers recognised - capital	4	34 354	32 095	30 186	26 192	-	-	-	27 150	26 070	33 379
Public contributions & donations	5	-	-	-	-	-	-	-	-	-	-
Borrowing	6	-	-	-	-	-	-	-	-	-	-
Internally generated funds		2 511	5 449	12 048	5 000	-	-	-	46 867	370	-
Total Capital Funding	7	36 865	37 544	42 234	31 192	-	-	-	74 017	26 440	33 379

References

1. Municipalities may choose to appropriate for capital expenditure for three years or for one year (if one year appropriation projected expenditure required for yr2 and yr3).
2. Include capital component of PPP unitary payment. Note that capital transfers are only appropriated to municipalities for the budget year
3. Capital expenditure by standard classification must reconcile to the appropriations by vote
4. Must reconcile to supporting table SA20 and to Budgeted Financial Performance (revenue and expenditure)
5. Must reconcile to Budgeted Financial Performance (revenue and expenditure)
6. Include finance leases and PPP capital funding component of unitary payment - total borrowing/repayments to reconcile to changes in Table SA17
7. Total Capital Funding must balance with Total Capital Expenditure
8. Include any capitalised interest (MFMA section 46) as part of relevant capital budget

EC 105 Routine - Table A3 Budgeted Capital Expenditure by Vote, standard classification and funding											
Vote Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand	1										
Capital expenditure - Municipal Vote											
Single-year expenditure appropriation	2										
COUNCIL GENERAL		-	-	-	-	-	-	-	278	15	-
1.1 - OFFICE OF THE MAYOR									250	-	
1.2 - PUBLIC PARTICIPATION UNIT									28	15	
MUNICIPAL MANAGER		-	30	-	-	-	-	-	326	355	-
2.1 - OFFICE OF THE MUNICIPAL MANAGER									-		
2.2 - COMMUNICATION									35		
2.3 - INTEGRATED DEVELOPMENT PLANNING									-		
2.4 - LOCAL AIDS COUNCIL									20		
2.5 - INFORMATION TECHNOLOGY									238	35	
2.6 - SPECIAL PROGRAMMES			30						12		
2.7 - LOCAL ECONOMIC DEVELOPMENT									19	320	
2.8 - INTERNAL AUDIT									-		
CORPORATE SERVICES		-	-	-	-	-	-	-	50	-	-
3.1 - ADMINISTRATION									-		
3.2 - CIVIC BUILDINGS AND GENERAL									-		
3.3 - HUMAN RESOURCES									47		
3.4 - LIBRARY									-		
3.5 - CUSTOMER RELATIONS									-		
3.6 - PUBLICITY									-		
3.7 - REGISTRY									3		
COMMUNITY PROTECTION SERVICES		624	1 280	-	-	-	-	-	13 953	2 000	8 105
4.1 - BLUE FLAG BEACHES		-	-	-					-		
4.2 - ADMINISTRATION		624	300	-					17		
4.3 - HEALTH ENVIRONMEMNTAL		-	-	-					-		
4.4 - RESERVE MANAGEMENT		-	-	-					-		
4.5 - MUNICIPAL BYLAW COMPLIANCE		-	-	-					697		
4.6 - PARKS AND RECREATION		-	-	-					4 494	2 000	8 105
4.7 - PUBLIC CONVISTREET CLEANING		-	-	-					-		
4.8 - REFUSE DISPOSAL		-	980	-					5 004		
4.9 - SMALL ANIMAL POUND		-	-	-					-		
4.10 - ENVIRONMENTAL COMPLIANCE		-	-	-					741		
COMMUNITY PROTECTION SERVICES		-	-	-	-	-	-	-	2 447	-	-
5.1 - LICENCING									-		
5.2 - ROAD MARKINGS									-		
5.3 - LAW ENFORCEMENT									500		
5.4 - DISASTER MANAGEMENT									-		
5.5 - FIRE PROTECTION UNIT									1 947		
INFRASTRUCTURAL DEVELOPMENT		25 704	30 729	-	-	-	-	-	17 494	24 043	25 259
6.1 - CONSERVANCY AND SANITATION		-	26 529						1 500		
6.2 - GENERAL WORKS		-	-						200		
6.3 - ROADS AND GENERAL WORKS		1 903	4 050						2 339		8 000
6.4 - SEWERAGE		23 126	-						10 321	24 043	19 259
6.5 - BUILDING CONTROL									805		
6.6 - TOWN ENGINEER		589	150						78		
6.7 - WORKSHOPS									1 239		
6.8 - ESTATES									13		
6.9 - PROJECT MANAGEMENT UNIT									-		
6.10 - HOUSING									-		
INFRASTRUCTURAL DEVELOPMENT		-	-	-	-	-	-	-	20	-	-
7.1 - TOWN PLANNING									20		
ELECTRICITY SERVICES		200	5 000	-	-	-	-	-	13 212	-	-
8.1 - ADMINISTRATION		200	5 000						13 212		
8.2 - DISTRIBUTION HT									-		
8.3 - DISTRIBUTION LT									-		
8.4 - STREETLIGHTS									-		
8.5 - SUBSTATIONS									-		
8.6 - BULK PURCHASES									-		
WATER SERVICES		10 289	-	-	-	-	-	-	25 442	-	-
9.1 - ADMINISTRATION		10 289	-						25 312		
9.2 - DUNE SUPPLY									105		
9.3 - PURIFICATION									25		
9.4 - RESERVOIRS									-		
9.5 - RETICULATION									-		
9.6 - SAREL HAYWARD DAM									-		

FINANCIAL SERVICES	48	505	-	-	-	-	-	795	27	15
10.1 - ASSESSMENT RATES										
10.2 - STORES								39		
10.3 - EXPENDITURE								418		
10.4 - BUDGET AND TREASURY OFFICE								265		
10.5 - REVENUE/CREDIT CONTROL										
10.6 - VALUATION										
10.7 - ADMINISTRATION	46	485						12		
10.8 - SUPPLY CHAIN UNIT		20						62	27	15
COUNCIL GENERAL	-	-	-	-	-	-	-	-	-	-
11.1 - [Name of sub-vote]										
MUNICIPAL MANAGER	-	-	-	-	-	-	-	-	-	-
12.1 - [Name of sub-vote]										
MUNICIPAL MANAGER	-	-	-	-	-	-	-	-	-	-
13.1 - [Name of sub-vote]										
MUNICIPAL MANAGER	-	-	-	-	-	-	-	-	-	-
14.1 - [Name of sub-vote]										
MUNICIPAL MANAGER	-	-	-	-	-	-	-	-	-	-
15.1 - [Name of sub-vote]										
Capital single-year expenditure sub-total	36 865	37 544	-	-	-	-	-	74 017	26 440	33 379
Total Capital Expenditure	36 865	37 544	-	-	-	-	-	74 017	26 440	33 379

EC105 Ndlambe - Table A6 Budgeted Financial Position

Description		Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
R thousand			Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
ASSETS												
Current assets												
Cash			37 993	27 971	33 524	21 279		21 279		22 449	23 684	24 986
Call investment deposits	1		—	—	—	—	—	—	—	—	—	—
Consumer debtors	1		14 717	32 568	26 605	13 176	—	13 176	—	13 900	14 665	15 471
Other debtors			7 587	8 546	6 808	12 828		12 828		13 534	14 278	15 063
Current portion of long-term receivables			—	—	—	—		—		—	—	—
Inventory	2		278	994	30 847	25 564		25 564		26 970	26 454	30 018
Total current assets			60 875	70 080	97 783	72 846	—	72 846	—	76 853	81 080	85 539
Non current assets												
Long-term receivables			—	—	—							
Investments			—	—	—						—	
Investment property			36 611	36 559	36 559	36 559		36 559		38 570	40 691	42 929
Investment in Associate			—	—	—							
Property, plant and equipment	3		632 502	652 411	655 983	682 307	—	682 307	—	719 833	759 424	801 193
Agricultural												
Biological				—	—							
Intangible			94	335	335	228		228		240	253	267
Other non-current assets			102	128	126	179		179		188	199	210
Total non current assets			669 310	689 433	693 005	719 272	—	719 272	—	758 832	800 568	844 599
TOTAL ASSETS			730 184	759 513	790 788	792 118	—	792 118	—	835 685	881 648	930 138
LIABILITIES												
Current liabilities												
Bank overdraft	1				5 553							
Borrowing	4		3 171	3 371	3 371	4 251	—	4 251	—	4 485	4 732	4 992
Consumer deposits			1 667	1 636	1 636	1 635		1 635		1 725	1 820	1 920
Trade and other payables	4		60 640	54 300	78 782	70 011	—	70 011	—	73 862	77 924	101 730
Provisions			1 077	1 147	1 147	761		761		803	847	894
Total current liabilities			66 554	60 454	90 489	76 658	—	76 658	—	80 875	85 323	109 535
Non current liabilities												
Borrowing			27 201	23 673	23 673	19 777	—	19 777	—	20 865	22 013	23 224
Provisions			56 928	59 186	61 505	68 246	—	68 246	—	72 000	75 960	80 138
Total non current liabilities			84 130	82 859	85 178	88 024	—	88 024	—	92 865	97 973	103 361
TOTAL LIABILITIES			150 684	143 313	175 667	164 682	—	164 682	—	173 740	183 295	212 897
NET ASSETS	5		579 500	616 200	615 121	627 436	—	627 436	—	661 945	698 352	717 241
COMMUNITY WEALTH/EQUITY												
Accumulated Surplus/(Deficit)			579 500	616 200	615 121	627 436		627 436		661 945	698 352	736 761
Reserves	4		—	—	—	—	—	—	—	—	—	—
Minorities' interests												
TOTAL COMMUNITY WEALTH/EQUITY	5		579 500	616 200	615 121	627 436	—	627 436	—	661 945	698 352	736 761

References

1. Detail to be provided in Table SA3
2. Include completed low cost housing to be transferred to beneficiaries within 12 months
3. Include 'Construction-work-in-progress' (disclosed separately in annual financial statements)
4. Detail to be provided in Table SA3. Includes reserves to be funded by statute.
5. Net assets must balance with Total Community Wealth/Equity

EC105 Ndlambe - Table A7 Budgeted Cash Flows

2016/17 Budgeted Cash Flows												
Description		Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
R thousand			Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
CASH FLOW FROM OPERATING ACTIVITIES												
Receipts												
Property rates, penalties & collection charges			103 284	114 017	146 944	75 468		75 468		74 490	78 214	82 125
Service charges			—	—	—	123 584		123 584		134 334	141 050	148 103
Other revenue			8 441	11 885	5 517	—		—		16 306	17 121	17 977
Government - operating		1	61 337	56 347	57 064	68 882		68 882		75 832	79 624	83 605
Government - capital		1	28 321	65 335	51 403	25 920		25 920		27 487	28 861	30 304
Interest			4 696	5 805	6 452	3 479		3 479		6 960	7 308	7 673
Dividends			—	—	—	—		—		—	—	—
Payments												
Suppliers and employees			(156 787)	(191 894)	(208 101)	(119 017)		(119 017)		(324 380)	(341 254)	(358 317)
Finance charges			(3 652)	(3 028)	(3 417)	(2 201)		(2 201)		(2 554)	(2 682)	(2 816)
Transfers and Grants		1	—	—	—	—	—	—		(400)	(420)	(441)
NET CASH FROM/(USED) OPERATING ACTIVITIES			45 643	58 466	55 862	176 115	—	176 115	—	8 075	7 822	8 214
CASH FLOWS FROM INVESTING ACTIVITIES												
Receipts												
Proceeds on disposal of PPE			285	174	(67)	186		188		543	573	605
Decrease (increase) in non-current debtors			—	—	—	—		—		—	—	—
Decrease (increase) other non-current receivables			(1 031)	(3 400)	—	—		—		—	—	—
Decrease (increase) in non-current investments			—	—	—	—		—		—	—	—
Payments												
Capital assets			(25 648)	(61 933)	(59 499)	(40 833)		(40 833)		(74 017)	(26 440)	(33 379)
NET CASH FROM/(USED) INVESTING ACTIVITIES			(26 394)	(65 159)	(59 566)	(40 645)	—	(40 645)	—	(73 474)	(25 867)	(32 774)
CASH FLOWS FROM FINANCING ACTIVITIES												
Receipts												
Short term loans			(2 575)	—	—	—		—		—	—	—
Borrowing long term/refinancing			—	—	—	—		—		—	—	—
Increase (decrease) in consumer deposits			112	—	—	1 635		1 635		1 725	1 820	1 920
Payments												
Repayment of borrowing			(2 850)	(3 328)	(2 988)	(4 251)		(4 251)		—	—	—
NET CASH FROM/(USED) FINANCING ACTIVITIES			(5 313)	(3 328)	(2 988)	(2 616)	—	(2 616)	—	1 725	1 820	1 920
NET INCREASE/ (DECREASE) IN CASH HELD												
Cash/cash equivalents at the year begin:		2	13 936	(10 021)	(6 692)	132 854	—	132 854	—	(63 674)	(16 225)	(22 641)
Cash/cash equivalents at the year end:		2	24 056	37 992	27 971	21 279	—	21 279	—	154 133	90 459	74 234
		2	37 992	27 971	21 279	154 133	—	154 133	—	90 459	74 234	51 593

References

1. Local/District municipalities to include transfers from/to District/Local Municipalities
2. Cash equivalents includes investments with maturities of 3 months or less

EC105 Ndlambe - Table A8 Cash backed reserves/accumulated surplus reconciliation

Table A: Cash backed reserves/accumulated surplus reconciliation											
Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand											
Cash and investments available											
Cash/cash equivalents at the year end	1	37 992	27 971	21 279	154 133	–	154 133	–	90 459	74 234	51 593
Other current investments > 90 days		1	0	6 692	(132 855)	–	(132 855)	–	(68 010)	(50 551)	(26 607)
Non current assets - Investments	1	–	–	–	–	–	–	–	–	–	–
Cash and investments available:		37 993	27 971	27 971	21 279	–	21 279	–	22 449	23 684	24 986
Application of cash and investments											
Unspent conditional transfers		15 576	17 543	45 320	35 933	–	35 933	–	37 909	39 994	52 212
Unspent borrowing		–	–	–	–	–	–	–	–	–	–
Statutory requirements	2	–	–	–	–	–	–	–	–	–	–
Other working capital requirements	3	28 270	7 371	(2 682)	(789)	–	31 279	–	6 320	6 667	15 755
Other provisions		–	–	–	–	–	–	–	–	–	–
Long term investments committed	4	–	–	–	–	–	–	–	–	–	–
Reserves to be backed by cash/investments	5	–	–	–	–	–	–	–	–	–	–
Total Application of cash and investments:		43 846	24 915	42 638	35 144	–	67 212	–	44 229	46 661	67 967
Surplus(shortfall)		(5 853)	3 057	(14 667)	(13 865)	–	(45 933)	–	(21 780)	(22 978)	(42 981)
References											

References

1. Must reconcile with Budgeted Cash Flows
2. For example: VAT, taxation
3. Council approval for policy required - include sufficient working capital (e.g. allowing for a % of current debtors > 90 days as uncollectable)
4. For example: sinking fund requirements for borrowing
5. Council approval required for each reserve created and basis of cash backing of reserves

EC105 Ndlambe - Table A9 Asset Management

Description		Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
R thousand			Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
CAPITAL EXPENDITURE											
Total New Assets		1	69 794	88 025	31 398	40 833	-	-	71 750	26 440	33 379
Infrastructure - Road transport			7 561	1 000	1 308	2 966	-	-	3 339	-	6 000
Infrastructure - Electricity			-	5 000	4 500	660	-	-	13 212	-	-
Infrastructure - Water			13 179	-	232	25 295	-	-	25 442	-	-
Infrastructure - Sanitation			37 195	26 529	21 345	2 896	-	-	11 821	24 043	19 259
Infrastructure - Other			-	54 961	3 200	2 075	-	-	-	-	-
Infrastructure			57 935	87 490	30 585	33 891	-	-	53 812	24 043	25 259
Community			-	-	-	3 895	-	-	6 176	2 000	8 105
Heritage assets			-	-	-	-	-	-	-	-	-
Investment properties			-	-	-	-	-	-	-	-	-
Other assets			-	-	-	-	-	-	-	-	-
Agricultural Assets		6	11 859	535	813	3 047	-	-	11 762	397	15
Biological assets			-	-	-	-	-	-	-	-	-
Intangibles			-	-	-	-	-	-	-	-	-
Total Renewal of Existing Assets		2	28 253	37 213	43 224	-	-	-	2 267	-	-
Infrastructure - Road transport			954	1 000	1 558	-	-	-	-	-	-
Infrastructure - Electricity			-	5 000	4 850	-	-	-	-	-	-
Infrastructure - Water			241	-	233	-	-	-	-	-	-
Infrastructure - Sanitation			424	26 529	21 345	-	-	-	-	-	-
Infrastructure - Other			26 027	3 200	1 231	-	-	-	-	-	-
Infrastructure			27 646	35 729	29 217	-	-	-	-	-	-
Community			-	300	3 675	-	-	-	-	-	-
Heritage assets			-	-	42	-	-	-	1 914	-	-
Investment properties			-	-	-	-	-	-	-	-	-
Other assets			-	-	-	-	-	-	-	-	-
Agricultural Assets		6	607	535	10 290	-	-	-	353	-	-
Biological assets			-	-	-	-	-	-	-	-	-
Intangibles			-	649	-	-	-	-	-	-	-
Total Capital Expenditure		4	-	-	-	-	-	-	-	-	-
Infrastructure - Road transport			8 515	2 000	2 866	2 966	-	-	3 339	-	6 000
Infrastructure - Electricity			-	10 000	9 350	660	-	-	13 212	-	-
Infrastructure - Water			13 420	-	465	25 295	-	-	25 442	-	-
Infrastructure - Sanitation			37 619	53 058	42 690	2 896	-	-	11 821	24 043	19 259
Infrastructure - Other			26 027	58 161	4 431	2 075	-	-	-	-	-
Infrastructure			85 581	123 219	59 802	33 891	-	-	53 812	24 043	25 259
Community			-	300	3 675	3 895	-	-	8 089	2 000	8 105
Heritage assets			-	-	42	-	-	-	-	-	-
Investment properties			-	-	-	-	-	-	-	-	-
Other assets			-	-	-	-	-	-	-	-	-
Agricultural Assets		6	12 466	1 070	11 103	3 047	-	-	12 116	397	15
Biological assets			-	-	-	-	-	-	-	-	-
Intangibles			-	649	-	-	-	-	-	-	-
TOTAL CAPITAL EXPENDITURE - Asset class		2	98 047	125 238	74 622	40 833	-	-	74 017	26 440	33 379
ASSET REGISTER SUMMARY - PPE (WDV)											
Infrastructure - Road transport		5	-	-	-	-	-	-	-	-	-
Infrastructure - Electricity			-	-	-	-	-	-	-	-	-
Infrastructure - Water			-	-	-	-	-	-	-	-	-
Infrastructure - Sanitation			-	-	-	-	-	-	-	-	-
Infrastructure - Other			-	-	-	-	-	-	-	-	-
Infrastructure			-	-	-	-	-	-	-	-	-
Community			-	-	-	-	-	-	-	-	-
Heritage assets			-	-	-	-	-	-	-	-	-
Investment properties			-	-	-	-	-	-	-	-	-
Other assets			36 611	36 559	36 559	36 559	-	36 559	38 570	40 691	42 929
Agricultural Assets			-	-	-	-	-	-	-	-	-
Biological assets			-	-	-	-	-	-	-	-	-
Intangibles			94	335	335	228	-	228	240	253	267
TOTAL ASSET REGISTER SUMMARY - PPE (WDV)		5	36 705	36 894	36 894	36 787	-	36 787	38 810	40 945	43 197
EXPENDITURE OTHER ITEMS											
Depreciation & asset impairment			41 840	40 490	33 615	3 073	3 073	-	4 897	5 166	5 450
Repairs and Maintenance by Asset Class		3	-	-	-	-	-	-	-	-	-
Infrastructure - Road transport			-	-	-	-	-	-	-	-	-
Infrastructure - Electricity			-	-	-	-	-	-	-	-	-
Infrastructure - Water			-	-	-	-	-	-	-	-	-
Infrastructure - Sanitation			-	-	-	-	-	-	-	-	-
Infrastructure - Other			-	-	-	-	-	-	-	-	-
Infrastructure			-	-	-	-	-	-	-	-	-
Community			-	-	-	-	-	-	-	-	-
Heritage assets			-	-	-	-	-	-	-	-	-
Investment properties			-	-	-	-	-	-	-	-	-
Other assets		6, 7	-	-	-	-	-	-	-	-	-
TOTAL EXPENDITURE OTHER ITEMS			41 840	40 490	33 615	3 073	3 073	-	4 897	5 166	5 450
Renewal of Existing Assets as % of total capex			28.8%	29.7%	57.9%	0.0%	0.0%	0.0%	3.1%	0.0%	0.0%
Renewal of Existing Assets as % of deprecn"			67.5%	91.9%	128.6%	0.0%	0.0%	0.0%	46.3%	0.0%	0.0%
R&M as a % of PPE			0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Renewal and R&M as a % of PPE			77.0%	101.0%	117.0%	0.0%	0.0%	0.0%	6.0%	0.0%	0.0%
References											

References

- Detail of new assets provided in Table SA34a
- Detail of renewal of existing assets provided in Table SA34b
- Detail of Repairs and Maintenance by Asset Class provided in Table SA34c
- Must reconcile to total capital expenditure on Budgeted Capital Expenditure
- Must reconcile to 'Budgeted Financial Position' (written down value)
- Donated/contributed and assets funded by finance leases to be allocated to the respective category

EC105 Ndlambe - Table A10 Basic service delivery measurement

Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
		Outcome	Outcome	Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Household service targets	1									
Water:										
Piped water inside dwelling				6 977	6 977			7 326		
Piped water inside yard (but not in dwelling)				9 649	9 649			10 131		
Using public tap (at least min.service level)	2			1 866	1 866			1 959		
Other water supply (at least min.service level)	4			—	2 877			3 021		
Minimum Service Level and Above sub-total		—	—	18 492	21 369	—	—	22 437	—	—
Using public tap (< min.service level)	3			—	—			—		
Other water supply (< min.service level)	4			—	—			—		
No water supply				—	—			—		
Below Minimum Service Level sub-total		—	—	—	—	—	—	—	—	—
Total number of households	5	—	—	18 492	21 369	—	—	22 437	—	—
Sanitation/sewerage:										
Flush toilet (connected to sewerage)				6 868	6 868			7 211		
Flush toilet (with septic tank)				4 831	4 831			5 073		
Chemical toilet				337	337			354		
Pit toilet (ventilated)				1 033	1 033			1 085		
Other toilet provisions (> min.service level)				1 556	3 978			4 177		
Minimum Service Level and Above sub-total		—	—	14 625	17 047	—	—	17 899	—	—
Bucket toilet				—	—			—		
Other toilet provisions (< min.service level)				1 556	1 556			—		
No toilet provisions				570	570			—		
Below Minimum Service Level sub-total		—	—	2 126	2 126	—	—	—	—	—
Total number of households	5	—	—	16 751	19 173	—	—	17 899	—	—
Energy:										
Electricity (at least min.service level)				—	—			—		
Electricity - prepaid (min.service level)				16 550	7 941			8 338		
Minimum Service Level and Above sub-total		—	—	16 550	7 941	—	—	8 338	—	—
Electricity (< min.service level)				—	—			—		
Electricity - prepaid (< min. service level)				—	—			—		
Other energy sources				—	—			—		
Below Minimum Service Level sub-total		—	—	—	—	—	—	—	—	—
Total number of households	5	—	—	16 550	7 941	—	—	8 338	—	—
Refuse:										
Removed at least once a week				1 072	1 072			1 126		
Minimum Service Level and Above sub-total		—	—	1 072	1 072	—	—	1 126	—	—
Removed less frequently than once a week				389	389			408		
Using communal refuse dump				203	203			213		
Using own refuse dump				2 104	2 104			2 209		
Other rubbish disposal				334	559			587		
No rubbish disposal				559	324			351		
Below Minimum Service Level sub-total		—	—	3 589	3 589	—	—	3 768	—	—
Total number of households	5	—	—	4 661	4 661	—	—	4 894	—	—
Households receiving Free Basic Service	7									
Water (6 kilolitres per household per month)					8 558			8 986		
Sanitation (free minimum level service)					4 337			4 554		
Electricity/other energy (50kwh per household per month)					6 344			6 661		
Refuse (removed at least once a week)					8 441			8 863		
Cost of Free Basic Services provided (R'000)	8									
Water (6 kilolitres per household per month)					4 928			5 174		
Sanitation (free sanitation service)					6 307			6 622		
Electricity/other energy (50kwh per household per month)					2 197			2 307		
Refuse (removed once a week)					5 156			5 414		
Total cost of FBS provided (minimum social package)		—	—	—	18 587	—	—	19 517	—	—
Highest level of free service provided										
Property rates (R value threshold)										
Water (kilolitres per household per month)										
Sanitation (kilolitres per household per month)										
Sanitation (Rand per household per month)										
Electricity (kwh per household per month)										
Refuse (average litres per week)										
Revenue cost of free services provided (R'000)	9									
Property rates (R15 000 threshold rebate)										
Property rates (other exemptions, reductions and rebates)										
Water										
Sanitation										
Electricity/other energy										
Refuse										
Municipal Housing - rental rebates										
Housing - top structure subsidies	6									
Other										
Total revenue cost of free services provided (total social package)		—	—	—	—	—	—	—	—	—

References

1. Include services provided by another entity; e.g. Eskom
2. Stand distance <= 200m from dwelling
3. Stand distance > 200m from dwelling
4. Borehole, spring, rain-water tank etc.
5. Must agree to total number of households in municipal area (informal settlements receiving services must be included)
6. Include value of subsidy provided by municipality above provincial subsidy level
7. Show number of households receiving at least these levels of services completely free (informal settlements must be included)
8. Must reflect the cost to the municipality of providing the Free Basic Service

EC105 Ndlambe - Supporting Table SA1 Supporting detail to 'Budgeted Financial Performance'

E-105 Narrative - Supporting Table SA1 Supporting detail to 'Budgeted Financial Performance'											
Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand											
REVENUE ITEMS:											
Property rates											
Total Property Rates	6	45 426	51 001	73 272	81 160	81 160			101 074	106 634	112 436
less Revenue Foregone		257		15 392	5 892	5 892			26 585	28 047	29 590
Net Property Rates		45 169	51 001	57 880	75 268	75 268	-	-	74 489	78 586	82 909
Service charges - electricity revenue											
Total Service charges - electricity revenue	6	38 179	42 177	45 099	35 674	35 674			59 717	63 001	66 466
less Revenue Foregone											
Net Service charges - electricity revenue		38 179	42 177	45 099	35 674	35 674	-	-	59 717	63 001	66 466
Service charges - water revenue											
Total Service charges - water revenue	6	16 960	35 963	18 491	7 700	7 700			34 056	35 929	37 905
less Revenue Foregone											
Net Service charges - water revenue		16 960	35 963	18 491	7 700	7 700	-	-	34 056	35 929	37 905
Service charges - sanitation revenue											
Total Service charges - sanitation revenue		5 298	5 467	5 890	15 936	15 936			18 441	19 455	20 526
less Revenue Foregone											
Net Service charges - sanitation revenue		5 298	5 467	5 890	15 936	15 936	-	-	18 441	19 455	20 526
Service charges - refuse revenue											
Total refuse removal revenue	6	11 089	10 673	8 242	14 572	14 572			17 772	18 749	19 780
Total landfill revenue					-	-			-	-	-
less Revenue Foregone											
Net Service charges - refuse revenue		11 089	10 673	8 242	14 572	14 572	-	-	17 772	18 749	19 780
Other Revenue by source											
List other revenue by source											
Rent/letting of services		152	170		-	-					
Rental income		8	4		-	-					
Other income		43 206	50 191	13 232	2 616	2 616			11 953	11 529	11 027
Total 'Other' Revenue	3										
	1	43 396	50 366	13 232	2 616	2 616	-	-	11 953	11 529	11 027
EXPENDITURE ITEMS:											
Employee related costs											
Basic Salaries and Wages	2	43 466	49 318	57 215	63 424	63 424			75 325	79 468	83 839
Pension and UIF Contributions		429	528	2 182	10 276	10 276			14 603	15 407	16 254
Medical Aid Contributions		4 140	5 115	6 985	7 133	7 133			4 939	5 211	5 497
Overtime		5 343	7 115	6 038	2 579	2 579			1 968	2 077	2 191
Performance Bonus		150	164		-	-					
Motor Vehicle Allowance		2 214	2 403	2 542	2 632	2 632			2 499	2 837	2 782
Cellphone Allowance				297	261	261			270	285	300
Housing Allowances		274	310	361	405	405			350	369	389
Other benefits and allowances		15 129	15 415	2 361	4 492	4 492			7 031	7 417	7 825
Payments in lieu of leave											
Long service awards		448	430								
Post-retirement benefit obligations	4										
Less: Employees costs capitalised to PPE	5	71 593	80 799	84 860	91 203	91 203	-	-	106 985	112 869	119 077
Total Employee related costs	1	71 593	80 799	84 860	91 203	91 203	-	-	106 985	112 869	119 077
Contributions recognised - capital											
List contributions by contract											
Total Contributions recognised - capital		-	-	-	-	-	-	-	-	-	-
Depreciation & asset impairment											
Depreciation of Property, Plant & Equipment		41 840	40 490	33 615	3 073	3 073			4 897	5 166	5 450
Lease amortisation					-	-			-	-	-
Capital asset impairment					-	-			-	-	-
Depreciation resulting from revaluation of PPE					-	-			-	-	-
Total Depreciation & asset impairment	10	41 840	40 490	33 615	3 073	3 073	-	-	4 897	5 166	5 450
Bulk purchases											
Electricity Bulk Purchases		26 055	28 455	31 526	4 342	4 342			39 955	42 153	44 471
Water Bulk Purchases		7 388	7 276	9 098	7 753	7 753			9 897	10 441	11 016
Total bulk purchases	1	33 442	35 731	41 023	12 095	12 095	-	-	49 852	52 594	55 487
Transfers and grants											
Cash transfers and grants		-	-	-	-	-	-	-	400	-	-
Non-cash transfers and grants		-	-	-	-	-	-	-	-	-	-
Total transfers and grants	1	-	-	-	-	-	-	-	400	-	-
Contracted services											
List services provided by contract											
CONSULTANT MANAGEMENT FEE					9 983	9 983			10 781	11 374	11 999
FIDELITY CASH					431	431			264	273	294
SECURITY GUARDS				71	1 091	1 091			1 015	1 071	1 130

1. Must reconcile with 'Budgeted Financial Performance (Revenue and Expenditure)
2. Must reconcile to supporting documentation on staff salaries
3. Insert other categories where revenue or expenditure is of a material nature (list separate items until 'General expenses' is not > 10% of Total Expenditure)
4. Expenditure to meet any 'unfunded obligations'
5. This sub-total must agree with the total on SA22, but excluding councillor and board member items
6. Include a note for each revenue item that is affected by 'revenue k-region'
7. Special consideration may have to be given to including 'goodwill arising' or 'joint venture' budgets where circumstances require this (include separately under relevant notes)

EC105 Ndlambe - Supporting Table SA2 Matrix Financial Performance Budget (revenue source/expenditure type and dept.)

Description	Ref	COUNCIL GENERAL	MUNICIPAL MANAGER	CORPORATE SERVICES	COMMUNITY PROTECTION SERVICES	COMMUNITY PROTECTION SERVICES	INFRASTRUCTURE DEVELOPMENT	INFRASTRUCTURE DEVELOPMENT	INFRASTRUCTURE DEVELOPMENT	ELECTRICITY SERVICES	WATER SERVICES	FINANCIAL SERVICES	COUNCIL GENERAL	MUNICIPAL MANAGER	MUNICIPAL MANAGER	MUNICIPAL MANAGER	Total
R thousand	1																
Revenue By Source																	
Property rates												74 490					74 490
Property rates - penalties & collection charges																	-
Service charges - electricity revenue										59 717							59 717
Service charges - water revenue											34 056						34 056
Service charges - sanitation revenue																	18 441
Service charges - refuse revenue																	17 772
Service charges - other																	4 348
Rental of facilities and equipment																	1 225
Interest earned - external investments		593															593
Interest earned - outstanding debtors		1 557															1 557
Dividends received																	
Fines																	
Licences and permits																	
Agency services																	
Other revenue		116	143														259
Transfers recognised - operational		3 612	-														3 612
Gains on disposal of PPE		168	21														189
Total Revenue (excluding capital transfers and contribution)		6 047	163	231	24 783	4 120	26 378	167	60 806	35 320	150 449	13 179	-	-	-	-	308 465
Expenditure By Type																	
Employee related costs		880	6 616	8 146	22 993	10 345	34 891	996	598		7 642						106 985
Remuneration of councillors		7 476															7 476
Debt impairment		14 614															14 614
Depreciation & asset impairment		52	162			46	1 902		845		150	570					4 897
Finance charges					895		632				1 889						2 554
Bulk purchases											9 840						9 840
Other materials		71	175	614	3 937	113	4 880	25	39 955								49 795
Contracted services		92	183	85	611	39	953	90	4 848		2 047	136					16 846
Transfers and grants		-	400	-	-	-	-	-	9 631		80	294					12 060
Other expenditure		16 777	6 603	3 716	9 410	2 303	12 180	863	3 942		523	74 901					400
Loss on disposal of PPE		4	11	15	27		56		34		10	9					131 218
Total Expenditure		39 995	14 150	12 854	37 873	13 346	55 494	1 974	59 853	22 381	89 089	61 360	-	-	-	-	166
Surplus/(Deficit)		(33 948)	(13 987)	(12 623)	(13 090)	(9 226)	(29 116)	(1 807)	952	12 939	61 360	-	-	-	-	-	(38 546)
Transfers recognised - capital																	
Contributions recognised - capital																	
Contributed assets																	
Surplus/(Deficit) after capital transfers & contributions		(33 948)	(13 987)	(12 623)	(13 090)	(9 226)	(1 629)	(1 807)	952	12 939	61 360	-	-	-	-	-	(11 059)

References
1. Departmental columns to be based on municipal organisation structure

EC105 Ndlambe - Supporting Table SA3 Supporting detail to 'Budgeted Financial Position'

Supporting Table 6: Supporting detail to Budgeted Financial Position											
Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand											
ASSETS											
Call investment deposits											
Call deposits < 90 days		-	-	-							
Other current investments > 90 days		-	-	-							
Total Call investment deposits	2	-	-	-	-	-	-	-	-	-	-
Consumer debtors											
Consumer debtors		14 717	32 566	26 605	13 176		13 176		13 900	14 665	15 471
Less: Provision for debt impairment		-	-	-							
Total Consumer debtors	2	14 717	32 568	26 605	13 176	-	13 176	-	13 900	14 665	15 471
Debt impairment provision											
Balance at the beginning of the year											
Contributions to the provision											
Bad debts written off											
Balance at end of year		-	-	-	-	-	-	-	-	-	-
Property, plant and equipment (PPE)											
PPE at cost/valuation (excl. finance leases)		632 502	652 411	655 983	682 307		682 307		719 833	759 424	801 193
Leases recognised as PPE	3	-	-	-							
Less: Accumulated depreciation		-	-	-							
Total Property, plant and equipment (PPE)	2	632 502	652 411	655 983	682 307	-	682 307	-	719 833	759 424	801 193
LIABILITIES											
Current liabilities - Borrowing											
Short term loans (other than bank overdraft)					356		356		375	396	418
Current portion of long-term liabilities		3 171	3 371	3 371	3 896		3 896		4 110	4 336	4 575
Total Current liabilities - Borrowing		3 171	3 371	3 371	4 251	-	4 251	-	4 485	4 732	4 992
Trade and other payables											
Trade and other creditors		43 350	32 820	29 526	31 279		31 279		32 999	34 814	45 450
Unspent conditional transfers		15 576	17 543	45 320	35 933		35 933		37 909	39 994	52 212
VAT		1 714	3 937	3 937	2 799		2 799		2 953	3 116	4 068
Total Trade and other payables	2	60 640	54 300	78 782	70 011	-	70 011	-	73 862	77 924	101 730
Non current liabilities - Borrowing											
Borrowing	4	27 201	23 673	23 673	19 777		19 777		20 865	22 013	23 224
Finance leases (including PPP asset element)		-	-	-							
Total Non current liabilities - Borrowing		27 201	23 673	23 673	19 777	-	19 777	-	20 865	22 013	23 224
Provisions - non-current											
Retirement benefits		48 286	49 315	49 315	53 915		53 915		56 880	60 009	63 309
List other major provision items											
Provisions		8 642	9 871	12 190	14 304		14 304		15 091	15 921	16 796
Other					28		28		29	31	32
Total Provisions - non-current		56 928	59 186	61 505	68 246	-	68 246	-	72 000	75 960	80 138
CHANGES IN NET ASSETS											
Accumulated Surplus/(Deficit)											
Accumulated Surplus/(Deficit) - opening balance											
GRAP adjustments		-	-	-							
Restated balance		-	-	-							
Surplus/(Deficit)		30 531	65 490	6 318	25 930	25 930	-	-	(11 059)	(11 612)	(12 193)
Appropriations to Reserves											
Transfers from Reserves											
Depreciation offsets											
Other adjustments											
Accumulated Surplus/(Deficit)	1	30 531	65 490	6 318	25 930	25 930	-	-	(11 059)	(11 612)	(12 193)
Reserves											
Housing Development Fund											
Capital replacement											
Self-insurance											
Other reserves											
Revaluation											
Total Reserves	2	-	-	-	-	-	-	-	-	-	-
TOTAL COMMUNITY WEALTH/EQUITY	2	30 531	65 490	6 318	25 930	25 930	-	-	(11 059)	(11 612)	(12 193)
Total capital expenditure includes expenditure on nationally significant priorities:											
Provision of basic services											

EC105 Ndlambe - Supporting Table SA8 Performance indicators and benchmarks

Cape Town Municipality - Supporting Table SA8 Performance indicators and benchmarks											
Description of financial indicator	Basis of calculation	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Borrowing Management											
Credit Rating											
Capital Charges to Operating Expenditure	Interest & Principal Paid /Operating Expenditure	2.8%	2.4%	2.2%	2.8%	1.0%	0.0%	0.0%	0.7%	0.7%	0.7%
Capital Charges to Own Revenue	Finance charges & Repayment of borrowing /Own Revenue	3.8%	3.0%	3.7%	4.0%	1.4%	0.0%	0.0%	1.1%	1.1%	1.1%
Borrowed funding of 'own' capital expenditure	Borrowing/Capital expenditure excl. transfers and grants and contributions	-102.5%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Safety of Capital											
Gearing	Long Term Borrowing/ Funds & Reserves	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Liquidity											
Current Ratio	Current assets/current liabilities	0.9	1.2	1.1	1.0	-	1.0	-	1.0	1.0	0.8
Current Ratio adjusted for aged debtors	Current assets less debtors > 90 days/current liabilities	0.9	1.2	1.1	1.0	-	1.0	-	1.0	1.0	0.8
Liquidity Ratio	Monetary Assets/Current Liabilities	0.6	0.5	0.4	0.3	-	0.3	-	0.3	0.3	0.2
Revenue Management											
Annual Debtors Collection Rate (Payment Level %)	Last 12 Mths Receipts/Last 12 Mths Billing		87.3%	75.8%	107.8%	133.2%	0.0%	0.0%	0.0%	100.0%	99.5%
Current Debtors Collection Rate (Cash receipts % of Ratepayer & Other revenue)		88.1%	78.2%	107.8%	133.2%	0.0%	0.0%	0.0%	100.0%	99.5%	99.1%
Outstanding Debtors to Revenue	Total Outstanding Debtors to Annual Revenue	9.7%	15.5%	14.7%	11.2%	0.0%	0.0%	0.0%	8.9%	8.9%	9.0%
Longstanding Debtors Recovered	Debtors > 12 Mths Recovered/Total Debtors > 12 Months Old										
Creditors Management											
Creditors System Efficiency	% of Creditors Paid Within Terms (within MFMA' s 65(e))										
Creditors to Cash and Investments		114.1%	117.3%	138.8%	20.3%	0.0%	20.3%	0.0%	36.5%	46.9%	88.1%
Other Indicators											
Electricity Distribution Losses (2)	Total Volume Losses (kW)										
	Total Cost of Losses (Rand '000)										
	% Volume (units purchased and generated less units sold)/units purchased and generated										
Water Distribution Losses (2)	Total Volume Losses (kℓ)										
	Total Cost of Losses (Rand '000)										
	% Volume (units purchased and generated less units sold)/units purchased and generated										
Employee costs	Employee costs/(Total Revenue - capital revenue)	30.6%	30.4%	37.3%	39.4%	39.4%	0.0%	0.0%	34.7%	34.8%	35.0%
Remuneration	Total remuneration/(Total Revenue - capital revenue)	0.0%	30.6%	35.4%	41.5%	0.0%	0.0%		37.1%	37.1%	37.1%
Repairs & Maintenance	R&M/(Total Revenue excluding capital revenue)	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%		0.0%	0.0%	0.0%
Finance charges & Depreciation	FC&D/(Total Revenue - capital revenue)	19.5%	16.4%	16.1%	2.3%	2.3%	0.0%	0.0%	2.4%	2.4%	2.4%
IDP regulation financial viability indicators											
i. Debt coverage	(Total Operating Revenue - Operating Grants)/Debt service payments due within financial year)	18.9	22.2	20.7	-	-	-	-	31.8	31.8	33.4
ii. O/S Service Debtors to Revenue	Total outstanding service debtors/annual revenue received for services	18.8%	27.5%	24.4%	17.3%	0.0%	0.0%	0.0%	13.1%	13.1%	13.1%
iii. Cost coverage	(Available cash + Investments)/monthly fixed operational expenditure	3.0	2.0	1.4	11.4	-	(435.1)	-	4.3	3.3	2.2
References											

References

1. Consumer debtors > 12 months old are excluded from current assets
2. Only include if services provided by the municipality

EC105 Ndlambe Supporting Table SA10 Funding measurement

Description	MFMA section	Ref	2011/12	2012/13	2013/14	Current Year 2014/15				2015/16 Medium Term Revenue & Expenditure Framework		
			Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Funding measures												
Cash/cash equivalents at the year end - R'000	18(1)b	1	37 992	27 971	21 279	154 133	-	154 133	-	90 459	74 234	51 593
Cash + investments at the yr end less applications - R'000	18(1)b	2	(5 853)	3 057	(14 667)	(13 865)	-	(45 933)	-	(21 780)	(22 978)	(42 981)
Cash year end/monthly employee/supplier payments	18(1)b	3	3.0	2.0	1.4	11.4	-	(435.1)	-	4.3	3.3	2.2
Surplus/(Deficit) excluding depreciation offsets: R'000	18(1)	4	30 531	65 490	6 318	25 930	25 930	-	-	(11 059)	(11 612)	(12 193)
Service charge rev % change - macro CPIIX target exclusive	18(1)a,(2)	5	N.A.	18.5%	(12.6%)	3.7%	(6.0%)	(106.0%)	(6.0%)	33.8%	(0.5%)	(0.5%)
Cash receipts % of Ratepayer & Other revenue	18(1)a,(2)	6	66.7%	61.9%	96.4%	123.3%	0.0%	0.0%	0.0%	97.2%	97.2%	97.2%
Debt impairment expense as a % of total billable revenue	18(1)a,(2)	7	13.8%	9.2%	11.4%	2.4%	2.4%	0.0%	0.0%	7.0%	7.0%	6.9%
Capital payments % of capital expenditure	18(1)c;19	8	69.6%	165.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%	100.0%	100.0%
Borrowing receipts % of capital expenditure (excl. transfers)	18(1)c	9	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grants % of Govt. legislated/gazetted allocations	18(1)a	10								0.0%	0.0%	0.0%
Current consumer debtors % change - incr(decr)	18(1)a	11	N.A.	81.9%	(18.7%)	(22.2%)	(100.0%)	0.0%	(100.0%)	0.0%	5.5%	5.5%
Long term receivables % change - incr(decr)	18(1)a	12	N.A.	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
R&M % of Property Plant & Equipment	20(1)(vi)	13	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Asset renewal % of capital budget	20(1)(vi)	14	76.6%	99.1%	0.0%	0.0%	0.0%	0.0%	0.0%	3.1%	0.0%	0.0%
References												

References

1. Positive cash balances indicative of minimum compliance - subject to 2
2. Deduct cash and investment applications (defined) from cash balances
3. Indicative of sufficient liquidity to meet average monthly operating payments
4. Indicative of funded operational requirements
5. Indicative of adherence to macro-economic targets (prior to 2003/04 revenue not available for high capacity municipalities and later for other capacity classifications)
6. Realistic average cash collection forecasts as % of annual billed revenue
7. Realistic average increase in debt impairment (doubtful debt) provision
8. Indicative of planned capital expenditure level & cash payment timing
9. Indicative of compliance with borrowing 'only' for the capital budget - should not exceed 100% unless refinancing
10. Substantiation of National/Province allocations included in budget
11. Indicative of realistic current arrear debtor collection targets (prior to 2003/04 revenue not available for high capacity municipalities and later for other capacity classifications)
12. Indicative of realistic long term arrear debtor collection targets (prior to 2003/04 revenue not available for high capacity municipalities and later for other capacity classifications)
13. Indicative of a credible allowance for repairs & maintenance of assets - functioning assets revenue protection
14. Indicative of a credible allowance for asset renewal (requires analysis of asset renewal projects as % of total capital projects - detailed capital plan) - functioning assets revenue protection

EC105 Ndlambe - Supporting Table SA15 Investment particulars by type

Investment type		2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
	Ref	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand										
Parent municipality										
Securities - National Government		5 338	5 621	5 901	6 196			6 537	6 896	7 276
Listed Corporate Bonds		61	64	103	108			114	120	127
Deposits - Bank		128	134	139	146			154	163	171
Deposits - Public Investment Commissioners					-			-	-	-
Deposits - Corporation for Public Deposits								-	-	-
Bankers Acceptance Certificates										
Negotiable Certificates of Deposit - Banks										-
Guaranteed Endowment Policies (sinking)										
Repurchase Agreements - Banks										
Municipal Bonds										
Municipality sub-total	1	5 527	5 819	6 143	6 450	-	-	6 805	7 179	7 574
Entities										
Securities - National Government										
Listed Corporate Bonds										
Deposits - Bank										
Deposits - Public Investment Commissioners										
Deposits - Corporation for Public Deposits										
Bankers Acceptance Certificates										
Negotiable Certificates of Deposit - Banks										
Guaranteed Endowment Policies (sinking)										
Repurchase Agreements - Banks										
Entities sub-total		-	-	-	-	-	-	-	-	-
Consolidated total:		5 527	5 819	6 143	6 450	-	-	6 805	7 179	7 574

References

References

1. Total investments must reconcile to Budgeted Financial Position ('current' call investment deposits plus 'non-current' investments)

EC105 Ndiambe - Supporting Table SA16 Investment particulars by maturity

Name of institution & investment ID	Ref	Period of investment		Type of investment	Capital Guarantee (Yes/ No)	Variable or Fixed Interest rate	Interest Rate 3.	Commission Paid (Rands)	Commission Recipient	Expiry date of investment	Opening balance	Interest to be realised	Partial / Premature Withdrawal (4)	Investment Top Up	Closing Balance
		1	Yrs/Months												
Parent municipality															
NRB		11		Deposits - Bank (01)	No	Variable (02)	0			30 June 2015	74	-	-	-	74
INVESTEC		11		Deposits - Bank (03)	Yes	Variable (02)	4.75			30 June 2015	7 321	79	(5 012)	10 211	12 599
FNB		12		Deposits - Bank (03)	Yes	Fixed (01)	5			30 June 2015	7 806	10	-	84	-
STDBANK		12		Deposits - Bank (03)	Yes	Fixed (01)	4.3			30 June 2015	136	1	-	-	7 932
OLD MUTUAL		12		Interest Corporate Bonds (02)	Yes	Variable (02)	0			30 June 2015	135	-	(1)	-	140
Municipality sub-total											15 506		(5 013)	10 295	20 878
Entities															
Entities sub-total															
TOTAL INVESTMENTS AND INTEREST	1										15 506		(5 013)	10 295	20 878

References

1. Total investments must reconcile to all items in Table SA15 for the Current Year (30 June)
2. List investments in expiry date order
3. If variable is selected in column F, input interest rate range
4. Withdrawals to be entered as negative

check

EC105 Ndlambe - Supporting Table SA18 Transfers and grant receipts

Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand										
RECEIPTS:	1, 2									
Operating Transfers and Grants										
National Government:		51 109	58 505	62 378	66 407	-	-	75 832	79 291	82 558
Local Government Equitable Share		48 319	55 952	59 738	61 447			69 490	72 731	75 679
Finance Management		2 000	1 753	1 750	1 389			1 800	1 825	1 900
Municipal Systems Improvement		790	800	890	124			930	957	1 033
 Councillors Allowances					3 447			3 612	3 778	3 946
Provincial Government:		-	-	-	-	-	-	-	-	-
 Councillors Allowances										
District Municipality:		-	-	-	-	-	-	-	-	-
Cacadu Fire Officers										
Other grant providers:		-	-	-	-	-	-	-	-	-
[insert description]										
Total Operating Transfers and Grants	5	51 109	58 505	62 378	66 407	-	-	75 832	79 291	82 558
Capital Transfers and Grants										
National Government:		22 448	27 230	24 637	24 509	-	-	26 487	27 414	28 804
Municipal Infrastructure Grant (MIG)		22 448	27 230	24 637	24 509			26 487	27 414	28 804
 Provincial Government:		-	1 000	1 000	1 000	-	-	1 000	-	-
EPWP			1 000	1 000	1 000			1 000		
 District Municipality:		-	-	-	-	-	-	-	-	-
Cacadu Fire Officers										
Other grant providers:		-	-	-	-	-	-	-	-	-
[insert description]										
Total Capital Transfers and Grants	5	22 448	28 230	25 637	25 509	-	-	27 487	27 414	28 804
TOTAL RECEIPTS OF TRANSFERS & GRANTS		73 557	86 735	88 015	91 916	-	-	103 319	106 705	111 362

References

1. Each transfer/grant is listed by name as gazetted together with the name of the transferring department or municipality, donor or other organisation
2. Amounts actually **RECEIVED**; not revenue recognised (objective is to confirm grants transferred)
3. Replacement of RSC levies
4. Housing subsidies for housing where ownership transferred to organisations or persons outside the control of the municipality
5. Total transfers and grants must reconcile to Budgeted Cash Flows
6. Motor vehicle licensing refunds to be included under 'agency' services (Not Grant Receipts)

EC105 Ndlambe - Supporting Table SA19 Expenditure on transfers and grant programme

Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand										
EXPENDITURE:	1									
Operating expenditure of Transfers and Grants										
National Government:		51 109	58 505	62 378	66 407	-	-	75 832	79 291	82 558
Local Government Equitable Share		48 319	55 952	59 738	61 447			69 490	72 731	75 679
Finance Management		2 000	1 753	1 750	1 389			1 800	1 825	1 900
Municipal Systems Improvement		790	800	890	124			930	957	1 033
Councillors Allowances					3 447			3 612	3 778	3 946
Provincial Government:		-	-	-	-	-	-	-	-	-
Councillors Allowances										
District Municipality:		-	-	-	-	-	-	-	-	-
Cacadu Fire Officers										
Other grant providers:		-	-	-	-	-	-	-	-	-
[insert description]										
Total operating expenditure of Transfers and Grants:		51 109	58 505	62 378	66 407	-	-	75 832	79 291	82 558
Capital expenditure of Transfers and Grants										
National Government:		22 448	27 230	24 637	24 509	-	-	26 487	27 414	28 804
Municipal Infrastructure Grant (MIG)		22 448	27 230	24 637	24 509			26 487	27 414	28 804
0										
Provincial Government:		-	1 000	1 000	1 000	-	-	1 000	-	-
EPWP			1 000	1 000	1 000			1 000		
District Municipality:		-	-	-	-	-	-	-	-	-
Cacadu Fire Officers										
Other grant providers:		-	-	-	-	-	-	-	-	-
[insert description]										
Total capital expenditure of Transfers and Grants		22 448	28 230	25 637	25 509	-	-	27 487	27 414	28 804
TOTAL EXPENDITURE OF TRANSFERS AND GRANTS		73 557	86 735	88 015	91 916	-	-	103 319	106 705	111 362

References

1. Expenditure must be separately listed for each transfer or grant received or recognised

EC105 Ndlambe - Supporting Table SA22 Summary councillor and staff benefits

Summary of Employee and Councillor remuneration		2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
R thousand	Ref	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
		A	B	C	D	E	F	G	H	I
Councillors (Political Office Bearers plus Other)										
Basic Salaries and Wages			3 257	3 764	3 522			6 126	6 433	6 754
Pension and UIF Contributions			186	224	-			1 079	1 153	1 190
Medical Aid Contributions			105	132	-			157	165	173
Motor Vehicle Allowance			1 046	1 177	1 177			-	-	-
Cellphone Allowance			249	275	275			-	-	-
Housing Allowances			-	-	-			-	-	-
Other benefits and allowances			36	49	400			114	119	125
Sub Total - Councillors		-	4 881	5 721	5 378	-	-	7 476	7 850	8 243
% increase	4	-	-	17.2%	(6.0%)	(100.0%)	-	-	5.0%	5.0%
Senior Managers of the Municipality										
Basic Salaries and Wages			2 819	2 633	2 502			3 954	4 152	4 359
Pension and UIF Contributions			502	506	542			638	723	759
Medical Aid Contributions			105	150	294			142	146	150
Overtime			-	-	-			-	-	-
Performance Bonus			-	-	-			-	-	-
Motor Vehicle Allowance			869	848	502			681	715	751
Cellphone Allowance			78	81	101			66	69	72
Housing Allowances			40	47	59			21	22	23
Other benefits and allowances			62	34	719			122	128	135
Payments in lieu of leave			-	-	-			-	-	-
Long service awards			-	-	-			-	-	-
Post-retirement benefit obligations			-	50	-			-	-	-
Sub Total - Senior Managers of Municipality		-	4 542	4 349	4 780	-	-	5 674	5 958	6 255
% increase	4	-	-	(4.2%)	9.9%	(100.0%)	-	-	5.0%	5.0%
Other Municipal Staff										
Basic Salaries and Wages			50 089	44 689	61 493			71 321	74 940	78 087
Pension and UIF Contributions			8 489	8 915	10 237			13 915	14 611	15 342
Medical Aid Contributions			4 807	5 474	6 809			4 797	5 037	5 269
Overtime			3 088	3 223	3 147			1 968	2 067	2 170
Performance Bonus			-	6 463	-			-	-	-
Motor Vehicle Allowance			1 954	328	2 145			1 516	1 909	2 005
Cellphone Allowance			202	76	130			204	214	225
Housing Allowances			363	248	370			329	345	362
Other benefits and allowances			2 916	543	1 488			6 900	7 254	7 616
Payments in lieu of leave			-	-	-			-	-	-
Long service awards			-	-	-			-	-	-
Post-retirement benefit obligations			-	606	-			-	-	-
Sub Total - Other Municipal Staff		-	71 760	70 574	85 888	-	-	101 311	106 377	111 696
% increase	4	-	-	(1.7%)	21.7%	(100.0%)	-	-	5.0%	5.0%
Total Parent Municipality		-	81 183	80 644	96 046	-	-	114 462	120 185	126 194
		-	-	(0.7%)	19.1%	(100.0%)	-	-	5.0%	5.0%
Board Members of Entities										
Basic Salaries and Wages										
Pension and UIF Contributions										
Medical Aid Contributions										
Overtime										
Performance Bonus										
Motor Vehicle Allowance										
Cellphone Allowance										
Housing Allowances										
Other benefits and allowances										
Board Fees										
Payments in lieu of leave										
Long service awards										
Post-retirement benefit obligations										
Sub Total - Board Members of Entities		-	-	-	-	-	-	-	-	-
% increase	4	-	-	-	-	-	-	-	-	-
Senior Managers of Entities										
Basic Salaries and Wages										
Pension and UIF Contributions										
Medical Aid Contributions										
Overtime										
Performance Bonus										
Motor Vehicle Allowance										
Cellphone Allowance										
Housing Allowances										
Other benefits and allowances										
Payments in lieu of leave										
Long service awards										
Post-retirement benefit obligations										
Sub Total - Senior Managers of Entities		-	-	-	-	-	-	-	-	-
% increase	4	-	-	-	-	-	-	-	-	-
Other Staff of Entities										
Basic Salaries and Wages										
Pension and UIF Contributions										
Medical Aid Contributions										
Overtime										
Performance Bonus										
Motor Vehicle Allowance										
Cellphone Allowance										
Housing Allowances										
Other benefits and allowances										
Payments in lieu of leave										
Long service awards										
Post-retirement benefit obligations										
Sub Total - Other Staff of Entities		-	-	-	-	-	-	-	-	-
% increase	4	-	-	-	-	-	-	-	-	-
Total Municipal Entities		-	-	-	-	-	-	-	-	-
TOTAL SALARY, ALLOWANCES & BENEFITS		-	81 183	80 644	96 046	-	-	114 462	120 185	126 194
% increase	4	-	-	(0.7%)	19.1%	(100.0%)	-	-	5.0%	5.0%
TOTAL MANAGERS AND STAFF	5,7	-	76 302	74 923	90 668	-	-	106 985	112 335	117 951

References

1. Include 'Loans and advances' where applicable if any reportable amounts until phased compliance with s164 of MFMA achieved
2. s57 of the Systems Act
3. In kind benefits (e.g. provision of living quarters) must be shown as the cost (full market value) to the municipality, as part of the relevant allowance
4. B.A, G.B, D.C, E.C, F.C, G.D, H.D, I.D
5. Must agree to the sub-total appearing on Table A1 (Employee costs)
6. Includes pension payments and employer contributions to medical aid
7. Correct as at 30 June

Column Definitions:

- A, B and C: Audited actual as per the audited financial statements. If audited amounts are unavailable, unaudited amounts must be provided with a note stating these are unaudited
- D: The original budget approved by council for the budget year.
- E: The budget for the budget year as adjusted by council resolution in terms of section 28 of the MFMA.
- F: An estimate of final actual amounts (pre audit) for the current year at the point in time of preparing the budget for the budget year. This may differ from E.
- G: The amount to be appropriated for the budget year.
- H and I: The indicative projection

EC105 Ndlambe - Supporting Table SA23 Salaries, allowances & benefits (political office bearers/councillors/senior managers)

Disclosure of Salaries, Allowances & Benefits 1.	Ref	No.	Salary	Contributions	Allowances	Performance Bonuses	In-kind benefits	Total Package
Rand per annum				1.				2.
Councillors	3							
Speaker	4		365 856	90 232				456 088
Chief Whip			254 328	49 538				303 866
Executive Mayor			845 877	183 562				1 029 439
Deputy Executive Mayor			-	-				-
Executive Committee			1 031 851	219 902				1 251 753
Total for all other councillors			3 628 286	806 823				4 435 109
Total Councillors	8	-	6 126 198	1 350 057	-	-	-	7 476 255
Senior Managers of the Municipality	5							
Municipal Manager (MM)			950 667	214 852	200 226			1 365 745
Chief Finance Officer			716 196	182 603	210 321			1 109 120
								-
								-
								-
List of each official with packages >= senior manager								-
Director of Community and Protection Services			614 001	173 980	205 000			992 981
Director of Corporate Services			674 741	159 977	158 400			993 118
Director of Infrastructural Development			998 398	214 461	-			1 212 859
								-
								-
								-
								-
								-
								-
								-
								-
Total Senior Managers of the Municipality	8,10	-	3 954 003	945 873	773 947	-	-	5 673 823
A Heading for Each Entity	6,7							
List each member of board by designation								-
								-
								-
								-
								-
								-
								-
								-
								-
								-
								-
								-
								-
								-
								-
Total for municipal entities	8,10	-	-	-	-	-	-	-
TOTAL COST OF COUNCILLOR, DIRECTOR and EXECUTIVE REMUNERATION	10	-	10 080 201	2 295 930	773 947	-	-	13 150 078

References

1. Pension and medical aid
2. Total package must equal the total cost to the municipality
3. List each political office bearer by designation. Provide a total for all other councillors
4. Political office bearer is defined in MFMA s 1: speaker, executive mayor, deputy executive mayor, member of executive committee, mayor, deputy mayor, member of mayoral committee, the councillor designated to exercise powers and duties of mayor (MSA s 57)
5. Also list each senior manager reporting to MM by designation and each official with package >= senior manager by designation
6. List each entity where municipality has an interest and state percentage ownership and control
7. List each senior manager reporting to the CEO of an Entity by designation
8. Must reconcile to relevant section of Table SA24
9. Must reconcile to totals shown for the budget year of Table SA22
10. Correct as at 30 June

EC105 Ndlambe - Supporting Table SA24 Summary of personnel numbers

Summary of Personnel Numbers		2013/14			Current Year 2014/15			Budget Year 2015/16		
Number	Ref	Positions	Permanent employees	Contract employees	Positions	Permanent employees	Contract employees	Positions	Permanent employees	Contract employees
Municipal Council and Boards of Municipal Entities										
Councillors (Political Office Bearers plus Other Councillors)										
Board Members of municipal entities	4							20		20
Municipal employees										
Municipal Manager and Senior Managers	5									
Other Managers	3	5	—	5	5	—	5	5		5
Professionals	7	13	13	—	17	17	—	14	13	1
Finance		64	57	7	64	54	11	42	35	7
Spatial/town planning		58	52	6	58	51	8	39	33	6
Information Technology		2	2	—	2	2	—	2	2	—
Roads		3	3	—	3	1	2	1	—	1
Electricity		1	—	1	1	—	1			
Water										
Sanitation										
Refuse										
Other										
Technicians		399	368	11	177	175	2	372	218	18
Finance		14	12	2	14	12	2	14	12	2
Spatial/town planning		—	—	—	—	—	—	3	3	—
Information Technology		—	—	—	—	—	—	1	—	1
Roads		55	55	—	61	61	—	75	75	—
Electricity		4	4	—	3	3	—	2	2	—
Water		40	40	—	32	32	—	45	45	—
Sanitation		22	22	—	15	15	—	25	25	—
Refuse		53	53	—	52	52	—	56	56	—
Other		211	182	9				151	—	15
Clerks (Clerical and administrative)										
Service and sales workers										
Skilled agricultural and fishery workers										
Craft and related trades										
Plant and Machine Operators										
Elementary Occupations										
TOTAL PERSONNEL NUMBERS	9	481	438	23	263	246	18	453	266	51
% increase					(45.3%)	(43.8%)	(21.7%)	72.2%	8.1%	183.3%
Total municipal employees headcount	6, 10									
Finance personnel headcount	8, 10									
Human Resources personnel headcount	8, 10									

References

1. Positions must be funded and aligned to the municipality's current organisational structure
2. Full Time Equivalent (FTE). E.g. One full time person = 1FTE. A person working half time (say 4 hours out of 8) = 0.5FTE.
3. s57 of the Systems Act
4. Include only in Consolidated Statements
5. Include municipal entity employees in Consolidated Statements
6. Include headcount (number of persons, Not FTE) of managers and staff only (exclude councillors)
7. Managers who provide the direction of a critical technical function
8. Total number of employees working on these functions

EC105 Ndlambe - Supporting Table SA25 Budgeted monthly revenue and expenditure

Description	Ref	Budget Year 2015/16												Medium Term Revenue and Expenditure Framework		
		July	August	Sept.	October	November	December	January	February	March	April	May	June	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Revenue By Source																
Property rates		6 704	4 469	4 469	5 959	7 449	8 194	5 959	6 704	8 194	7 449	5 214	3 724	74 490	78 586	82 909
Property rates - penalties & collection charges		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Service charges - electricity revenue		5 375	3 583	3 583	4 777	5 972	6 569	4 777	5 375	6 569	5 972	4 180	2 986	59 717	63 001	66 466
Service charges - water revenue		3 065	2 043	2 043	2 724	3 406	3 746	2 724	3 065	3 746	3 406	2	16 352	34 056	35 929	37 905
Service charges - sanitation revenue		1 660	1 106	1 106	1 475	1 844	2 029	1 475	1 660	2 029	1 844	1 291	922	18 441	19 455	20 526
Service charges - refuse revenue		1 599	1 066	1 066	1 422	1 777	1 955	1 422	1 599	1 955	1 777	1 244	889	17 772	18 749	19 780
Service charges - other		391	261	261	348	435	478	348	391	478	435	304	217	4 348	4 565	4 793
Rental of facilities and equipment		110	74	74	98	123	135	98	110	135	123	86	61	1 225	1 287	1 351
Interest earned - external investments		53	36	36	47	59	65	47	53	65	59	42	30	593	623	654
Interest earned - outstanding debtors		573	362	362	509	637	700	509	573	700	637	446	318	6 367	6 685	7 019
Dividends received		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Fines		64	43	43	57	71	79	57	64	79	71	50	36	714	750	788
Licences and permits		217	145	145	193	241	266	193	217	266	241	169	121	2 414	2 535	2 661
Agency services		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Transfers recognised - operational		6 825	4 550	4 550	6 067	7 533	8 342	6 067	6 825	8 342	7 533	5 308	3 792	75 832	79 624	83 605
Other revenue		1 076	717	717	965	1 195	1 315	965	1 076	1 315	1 195	937	597	11 953	11 529	11 027
Gains on disposal of PPE		49	33	33	43	54	60	43	49	60	54	38	27	543	571	599
Total Revenue (excluding capital transfers and contribution)		27 762	18 508	18 508	24 677	30 846	33 931	22 225	25 034	30 215	27 475	19 211	30 072	308 464	323 889	340 083
Expenditure By Type																
Employee related costs		9 629	6 419	6 419	8 559	10 698	11 768	8 559	9 629	11 768	10 698	7 489	5 350	106 985	112 869	119 077
Remuneration of councillors		673	449	449	598	746	822	598	673	822	746	523	374	7 476	7 850	8 243
Debt impairment		1 315	877	877	1 169	1 461	1 608	1 169	1 315	1 608	1 461	1 023	731	14 614	15 344	16 112
Depreciation & asset impairment		441	294	294	392	490	539	392	441	539	490	0	2 351	4 897	5 166	5 450
Finance charges		230	153	153	204	255	281	204	230	281	255	179	128	2 554	2 682	2 816
Bulk purchases		4 482	2 988	2 988	3 964	4 980	5 477	3 964	4 482	5 477	4 980	3 486	2 547	49 852	52 594	55 487
Other materials		1 516	1 011	1 011	1 348	1 685	1 853	1 348	1 516	1 853	1 685	1 179	843	16 846	17 688	18 573
Contracted services		1 085	724	724	965	1 206	1 327	965	1 085	1 327	1 206	844	603	12 060	12 723	13 423
Transfers and grants		36	24	24	32	40	44	32	36	44	40	28	20	400	—	—
Other expenditure		11 810	7 673	7 673	10 497	13 122	14 434	10 497	11 810	14 434	13 122	9 185	6 503	131 160	137 270	143 217
Loss on disposal of PPE		15	10	10	13	17	18	13	15	18	17	12	8	166	174	183
Total Expenditure		31 231	20 821	20 821	27 761	34 701	38 171	27 408	30 839	37 637	34 216	23 948	19 457	347 011	364 362	382 580
Surplus/(Deficit)		(3 469)	(2 313)	(2 313)	(3 084)	(3 855)	(4 240)	(5 183)	(5 805)	(7 422)	(6 742)	(4 737)	10 615	(38 546)	(40 473)	(42 497)
Transfers recognised - capital		2 474	1 649	1 649	2 199	2 749	3 024	2 199	2 474	3 024	2 749	1 924	1 374	27 487	28 861	30 304
Contributed assets		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Surplus/(Deficit) after capital transfers & contributions		(995)	(664)	(664)	(885)	(1 106)	(1 216)	(2 984)	(3 331)	(4 398)	(3 993)	(2 813)	11 989	(11 059)	(11 612)	(12 193)
Taxation		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Attributable to minorities		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Share of surplus/(deficit) of associate		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Surplus/(Deficit)		(995)	(664)	(664)	(885)	(1 106)	(1 216)	(2 984)	(3 331)	(4 398)	(3 993)	(2 813)	11 989	(11 059)	(11 612)	(12 193)
References	1															

1. Surplus (Deficit) must reconcile with Budgeted Financial Performance

EC105 Ndlambe - Supporting Table SA26 Budgeted monthly revenue and expenditure (municipal vote)

Description	Ref	Budget Year 2015/16												Medium Term Revenue and Expenditure Framework		
		July	August	Sept.	October	November	December	January	February	March	April	May	June	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Revenue by Vote																
COUNCIL GENERAL		544	363	363	484	302	665	494	544	665	605	423	595	6 047	6 349	6 666
MUNICIPAL MANAGER		15	10	10	13	8	18	13	15	18	16	11	16	163	172	180
CORPORATE SERVICES		21	14	14	19	12	25	19	21	25	23	11	28	231	243	255
COMMUNITY PROTECTION SERVICES		2 230	1 487	1 487	1 983	1 239	2 726	1 983	2 230	2 726	2 478	1 735	2 478	24 783	26 022	27 324
COMMUNITY PROTECTION SERVICES		371	247	247	330	206	453	330	371	453	412	288	412	4 120	4 326	4 542
INFRASTRUCTURAL DEVELOPMENT		4 748	3 165	3 165	4 220	2 638	5 803	4 220	4 748	5 803	5 275	3 693	(21 099)	26 378	27 697	29 082
INFRASTRUCTURAL DEVELOPMENT		15	10	10	13	8	18	13	15	18	17	12	17	167	176	184
ELECTRICITY SERVICES		5 473	3 648	3 648	4 864	3 040	6 689	4 864	5 473	6 689	6 081	4 256	6 081	60 806	63 846	67 038
WATER SERVICES		3 179	2 119	2 119	2 826	1 766	3 885	2 826	3 179	3 885	3 532	2 472	3 532	35 320	37 086	38 941
FINANCIAL SERVICES		15 933	10 622	10 622	14 163	8 852	19 474	14 163	15 933	19 474	17 703	12 392	(8 882)	150 449	157 971	165 870
COUNCIL GENERAL																
MUNICIPAL MANAGER																
MUNICIPAL MANAGER																
MUNICIPAL MANAGER																
Total Revenue by Vote		32 528	21 685	21 685	28 914	18 071	39 757	28 924	32 528	39 757	36 142	25 295	(16 822)	308 465	323 888	340 082
Expenditure by Vote to be appropriated																
COUNCIL GENERAL		3 522	2 348	2 348	3 131	1 957	4 304	3 131	3 522	4 304	3 913	2 739	4 776	39 995	41 995	44 094
MUNICIPAL MANAGER		1 274	849	849	1 132	708	1 557	1 132	1 274	1 557	1 415	991	1 415	14 150	14 858	15 601
CORPORATE SERVICES		1 157	771	771	1 028	643	1 414	1 028	1 157	1 414	1 285	900	1 285	12 854	13 497	14 172
COMMUNITY PROTECTION SERVICES		3 306	2 204	2 204	2 939	1 837	4 041	2 939	3 306	4 041	3 674	2 572	3 674	36 738	38 575	40 504
COMMUNITY PROTECTION SERVICES		1 303	869	869	1 158	724	1 593	1 158	1 303	1 593	1 448	1 014	1 448	14 481	15 205	15 965
INFRASTRUCTURAL DEVELOPMENT		7 000	4 667	4 667	6 222	3 889	8 556	6 222	7 000	8 556	7 778	5 445	(18 596)	51 406	53 977	56 676
INFRASTRUCTURAL DEVELOPMENT		178	118	118	158	99	217	158	178	217	197	138	197	1 974	2 073	2 176
ELECTRICITY SERVICES		5 387	3 591	3 591	4 768	2 993	6 584	4 768	5 387	6 584	5 966	4 190	5 966	59 855	62 848	65 991
WATER SERVICES		2 382	1 588	1 588	2 117	1 323	2 911	2 117	2 382	2 911	2 647	1 853	2 647	26 468	27 791	29 180
FINANCIAL SERVICES		10 463	6 975	6 975	9 300	5 813	12 788	9 300	10 463	12 788	11 625	8 138	(15 538)	89 089	93 543	98 221
COUNCIL GENERAL																
MUNICIPAL MANAGER																
MUNICIPAL MANAGER																
MUNICIPAL MANAGER																
Total Expenditure by Vote																
Surplus/(Deficit) before assoc.		35 972	23 981	23 981	31 975	19 984	43 965	31 975	35 972	43 965	39 969	27 978	(12 706)	347 011	364 362	382 580
Taxation		(3 444)	(2 296)	(2 296)	(3 061)	(1 913)	(4 209)	(3 051)	(3 444)	(4 209)	(3 826)	(2 683)	(4 116)	(38 546)	(40 474)	(42 497)
Attributable to minorities																
Share of surplus/ (deficit) of associate																
Surplus/(Deficit)	1	(3 444)	(2 296)	(2 296)	(3 061)	(1 913)	(4 209)	(3 051)	(3 444)	(4 209)	(3 826)	(2 683)	(4 116)	(38 546)	(40 474)	(42 497)
References																

1. Surplus (Deficit) must reconcile with Budgeted Financial Performance

EC105 Nollambe - Supporting Table SA27 Budgeted monthly revenue and expenditure (standard classification)

Ref	Description	R thousand	Budget Year 2015/16												Medium Term Revenue and Expenditure Framework																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																													
			July	August	Sept.	October	November	December	January	February	March	April	May	June	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																											
	Revenue - Standard																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																											

1. Surplus (Deficit) must reconcile with Budgeted Financial Performance

EC105 Ndlambe - Supporting Table SA28 Budgeted monthly capital expenditure (municipal vote)

R thousand	Description	Ref	Budget Year 2015/16												Medium Term Revenue and Expenditure Framework		
			July	August	Sept.	October	Nov.	Dec.	January	Feb.	March	April	May	June	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
1	Multi-year expenditure to be appropriated	1															
	COUNCIL GENERAL																
	MUNICIPAL MANAGER																
	CORPORATE SERVICES																
	COMMUNITY PROTECTION SERVICES																
	COMMUNITY PROTECTION SERVICES																
	INFRASTRUCTURAL DEVELOPMENT																
	INFRASTRUCTURAL DEVELOPMENT																
	ELECTRICITY SERVICES																
	WATER SERVICES																
	FINANCIAL SERVICES																
	COUNCIL GENERAL																
	MUNICIPAL MANAGER																
	MUNICIPAL MANAGER																
2	Capital multi-year expenditure sub-total	2															
	Single-year expenditure to be appropriated																
	COUNCIL GENERAL		25	17	17	22	28	31	22	25	31	28	19	14	278	15	
	MUNICIPAL MANAGER		29	20	20	26	33	36	26	29	36	33	23	16	326	355	
	CORPORATE SERVICES		5	3	3	4	5	6	4	5	6	5	4	3	50		
	COMMUNITY PROTECTION SERVICES		1 266	837	837	1 116	1 395	1 535	1 112	1 38	12	14	1	6 700	13 953	2 000	8 105
	COMMUNITY PROTECTION SERVICES		220	147	147	196	245	269	196	220	269	245	171	122	2 447		
	INFRASTRUCTURAL DEVELOPMENT		1 574	1 050	1 050	1 400	1 749	1 924	1 400	1 574	1 924	1 749	1 225	875	17 494	24 043	25 259
	INFRASTRUCTURAL DEVELOPMENT		2	1	1	2	2	2	2	2	2	2	1	1	20		
	ELECTRICITY SERVICES		1 198	793	793	1 057	1 321	1 453	1 057	1 189	1 453	1 321	925	661	13 212		
	WATER SERVICES		2 290	1 526	1 526	2 035	2 544	2 799	2 035	2 290	2 799	2 544	1 781	1 272	25 442		
	FINANCIAL SERVICES		72	48	48	64	80	87	64	72	87	80	56	40	795	27	15
	COUNCIL GENERAL																
	MUNICIPAL MANAGER																
	MUNICIPAL MANAGER																
	MUNICIPAL MANAGER																
	Capital single-year expenditure sub-total	2	6 662	4 441	4 441	5 921	7 402	8 142	4 917	5 544	6 619	6 020	4 205	9 703	74 017	26 440	33 379
	Total Capital Expenditure	2	6 662	4 441	4 441	5 921	7 402	8 142	4 917	5 544	6 619	6 020	4 205	9 703	74 017	26 440	33 379

References

1. Table should be completed as either Multi-Year expenditure appropriation or Budget Year and Forward Year estimates
2. Total Capital Expenditure must reconcile to Budgeted Capital Expenditure

EC105 Ndlambe - Supporting Table SA29 Budgeted monthly capital expenditure (standard classification)

Description	Ref	Budget Year 2015/16												Medium Term Revenue and Expenditure Framework		
		July	August	Sept.	October	Nov.	Dec.	January	Feb.	March	April	May	June	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Capital Expenditure - Standard	1															
Governance and administration																
Executive and council		126	84	84	112	140	154	112	126	154	140	98	70	1 397	77	15
Budget and treasury office		50	33	33	44	55	61	44	50	61	55	39	28	552	15	—
Corporate services		72	48	48	64	80	87	64	72	87	80	56	40	795	27	15
		5	3	3	4	5	6	4	5	6	5	4	3	50	35	—
Community and public safety																
Community and social services		688	459	459	612	765	841	612	688	841	765	535	382	7 646	2 000	8 105
Sport and recreation		304	203	203	270	336	372	270	304	372	338	236	169	3 378	2 000	8 105
Public safety		162	108	108	144	180	198	144	162	198	180	126	90	1 800	—	—
Housing		220	147	147	196	245	269	196	220	269	245	171	122	2 447	—	—
Health		—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
		2	1	1	2	2	2	2	2	2	2	1	—	20	—	—
Economic and environmental services																
Planning and development		627	418	418	557	697	766	557	627	766	697	488	348	6 966	320	6 000
Road transport		260	173	173	231	289	318	231	260	318	289	202	144	2 887	320	—
Environmental protection		300	200	200	267	334	367	267	300	367	334	234	167	3 339	—	6 000
		67	44	44	59	74	82	59	67	82	74	52	37	741	—	—
Trading services																
Electricity		5 221	3 480	3 480	4 641	5 801	6 381	4 062	4 577	5 504	5 005	3 499	6 356	58 008	24 043	19 259
Water		1 171	781	781	1 041	1 301	1 431	1 041	1 171	1 431	1 301	911	651	13 012	—	—
Waste water management		2 216	1 478	1 478	1 971	2 464	2 711	1 971	2 216	2 711	2 464	1 725	1 232	24 642	—	—
Waste management		1 109	739	739	986	1 232	1 355	986	1 109	1 355	1 232	862	616	12 321	24 043	19 259
		723	482	482	643	803	884	64	80	7	8	0	3 858	8 034	—	—
Other																
Total Capital Expenditure - Standard	2	6 662	4 441	4 441	5 921	7 402	8 142	5 343	6 018	7 265	6 606	4 619	7 157	74 017	26 440	33 379
Funded by:																
National Government																
Provincial Government																
														26 150	26 070	33 379
														1 000	—	—

EC105 Ndlambe - Supporting Table SA30 Budgeted monthly cash flow

MONTHLY CASH FLOWS												Medium Term Revenue and Expenditure Framework			
R thousand	July	August	Sept.	October	November	December	January	February	March	April	May	June	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Cash Receipts By Source															
Property rates	6 704	4 469	4 469	595	7 449	8 194	5 959	6 704	8 194	7 449	5 214	9 088	74 490	76 214	82 125
Property rates - penalties & collection charges	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Service charges - electricity revenue	5 375	3 583	3 583	4 777	5 972	6 569	4 777	5 375	6 569	5 972	4 180	2 986	59 717	62 703	65 536
Service charges - water revenue	3 055	2 043	2 043	2 724	3 405	3 746	2 724	3 055	3 746	3 406	2 394	1 702	34 056	35 758	37 546
Service charges - sanitation revenue	1 660	1 106	1 106	1 475	1 844	2 029	1 475	1 660	2 029	1 844	1 251	922	18 441	19 363	20 331
Service charges - refuse revenue	1 599	1 066	1 066	1 422	1 777	1 955	1 422	1 599	1 955	1 777	1 244	889	17 772	18 661	19 594
Service charges - other	391	251	251	348	435	476	348	391	476	435	304	217	4 348	4 565	4 794
Rental of facilities and equipment	110	74	74	98	123	135	98	110	135	123	66	61	1 225	1 286	1 351
Interest earned - external investments	53	36	36	47	59	65	47	53	65	59	42	30	593	623	654
Interest earned - outstanding debtors	573	362	362	509	637	700	509	573	700	637	446	318	6 367	6 685	7 020
Dividends received	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Fines	64	43	43	57	71	79	57	64	79	71	50	36	714	750	787
Licences and permits	217	145	145	193	241	266	193	217	266	241	169	121	2 414	2 535	2 661
Agency services	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Transfer receipts - operational	6 500	4 333	4 333	5 778	7 222	7 944	5 778	6 500	7 944	7 222	5 055	7 223	75 832	79 624	83 605
Other revenue	1 076	717	717	956	1 195	1 315	956	1 076	1 315	1 195	837	598	11 953	12 551	13 178
Cash Receipts by Source	27 388	18 259	18 259	18 981	30 431	33 474	24 345	27 388	33 474	30 431	21 302	24 191	307 921	323 317	339 483
Other Cash Flows by Source															
Transfer receipts - capital	2 474	1 649	1 649	2 199	2 749	3 024	2 199	2 474	3 024	2 749	1 924	1 374	27 487	28 861	30 304
Contributions recognised - capital & Contributed assets	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Proceeds on disposal of PPE	49	33	33	43	54	60	43	49	60	54	38	27	543	573	605
Short term loans	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Borrowing long term/financing	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Increase (decrease) in consumer deposits	155	103	103	138	172	190	138	155	190	172	121	86	1 725	1 820	1 920
Decrease (increase) in non-current debtors	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Decrease (increase) other non-current receivables	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Decrease (increase) in non-current investments	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Total Cash Receipts by Source	30 065	20 044	20 044	21 361	33 407	36 747	26 725	30 066	36 747	33 407	23 385	25 678	337 676	354 572	372 312
Cash Payments by Type															
Employee related costs	9 629	6 419	6 419	8 559	10 699	11 768	8 559	9 629	11 768	10 699	7 468	5 349	108 985	112 334	117 951
Remuneration of councillors	673	449	449	596	748	822	596	673	822	748	523	374	7 476	7 850	8 242
Finance charges	230	153	153	204	255	281	204	230	281	255	179	128	2 554	2 682	2 816
Bulk purchases - Electricity	3 596	2 397	2 397	3 196	3 996	4 395	3 196	3 596	4 395	3 996	2 797	1 998	39 955	41 953	44 051
Bulk purchases - Water & Sewer	891	594	594	792	990	1 089	792	891	1 089	990	683	495	9 897	10 392	10 911
Other materials	1 516	1 011	1 011	1 346	1 685	1 853	1 346	1 516	1 853	1 685	1 179	842	16 846	17 588	18 573
Contracted services	1 085	724	724	965	1 206	1 327	965	1 085	1 327	1 206	844	603	12 060	12 663	13 296
Transfers and grants - other municipalities	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Transfers and grants - other	36	24	24	32	40	44	32	36	44	40	29	20	400	420	441
Other expenditure	11 804	7 870	7 870	10 493	13 116	14 428	10 493	11 804	14 428	13 116	9 161	6 558	131 160	138 374	145 293
Cash Payments by Type	29 460	19 640	19 640	26 187	32 733	36 007	26 187	29 460	36 007	32 733	22 913	16 367	327 334	344 356	361 574
Other Cash Flows/Payments by Type															
Capital assets	6 662	4 441	4 441	5 921	7 402	8 142	5 921	6 662	8 142	7 402	5 181	3 701	74 017	26 440	33 379
Repayment of borrowing	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Other Cash Flows/Payments	—	—	—	—	—	—	—	—	—	—	—	—	—	—	—
Total Cash Payments by Type	36 122	24 081	24 081	32 108	40 135	44 149	32 108	36 122	44 149	40 135	28 095	20 068	401 351	370 796	394 953
NET INCREASE/(DECREASE) IN CASH HELD	(6 056)	(4 037)	(4 037)	(10 747)	(6 729)	(7 401)	(5 383)	(6 056)	(7 401)	(6 729)	(4 710)	5 611	(63 674)	(16 225)	(22 641)
Cash/cash equivalents at the month/year begin:	154 133	148 077	144 040	140 003	129 256	122 528	115 126	109 743	103 688	96 286	89 558	84 848	154 133	90 459	74 234
Cash/cash equivalents at the month/year end:	148 077	144 040	140 003	129 256	122 528	115 126	109 743	103 688	96 286	89 558	84 848	90 459	90 459	74 234	51 593

EC105 Ndlambe - Supporting Table SA34a Capital expenditure on new assets by asset class

Table 3A: Capital expenditure on new assets by asset class										
Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
R thousand	1									
Capital expenditure on new assets by Asset Class/Sub-class										
Infrastructure		57 935	87 490	30 585	33 891	-	-	53 812	24 043	25 259
Infrastructure - Road transport		7 561	1 000	1 308	2 968	-	-	3 339	-	6 000
Roads, Pavements & Bridges		7 561	1 000	1 308	2 968			3 339		6 000
Storm water										
Infrastructure - Electricity		-	5 000	4 500	660	-	-	13 212	-	-
Generation		-	-	-	-			550		
Transmission & Reticulation		-	5 000	4 500	660					
Street Lighting								12 662		
Infrastructure - Water		13 179	-	232	25 295	-	-	25 442	-	-
Dams & Reservoirs		-	-	105	50			25 312		
Water purification		-	-	127	25 245			25		
Reticulation		13 179	-	-	-			165		
Infrastructure - Sanitation		37 195	26 529	21 345	2 896	-	-	11 821	24 043	19 259
Reticulation		-	-	73	-			1 560		
Sewerage purification		37 195	26 529	21 272	2 896			10 321	24 043	19 259
Infrastructure - Other		-	54 961	3 200	2 075	-	-	-	-	-
Waste Management		-	-	-	-					
Transportation	2	-	-	-	-					
Gas		-	-	-	-					
Other	3	-	54 961	3 200	2 075					
Community		-	-	-	3 895	-	-	6 176	2 000	8 105
Parks & gardens								1 964		
Sportsfields & stadia					3 509			1 800	2 000	8 105
Swimming pools										
Community halls					386					
Libraries										
Recreational facilities										
Fire, safety & emergency								1 712		
Security and policing										
Buses										
Clinics	7									
Museums & Art Galleries										
Cemeteries										
Social rental housing	8							700		
Other					-					
Heritage assets		-	-	-	-	-	-	-	-	-
Buildings										
Other	9									
Investment properties		-	-	-	-	-	-	-	-	-
Housing development										
Other										
Other assets		11 859	535	813	3 047	-	-	11 762	397	15
General vehicles					1 270			2 180	320	
Specialised vehicles		-	-	-	-	-	-	-	-	-
Plant & equipment		2 775	-	-	-					
Computers - hardware/equipment		175	515	497	410			230	35	
Furniture and other office equipment		423	20	315	1 367			9 352	42	15
Abattoirs		-	-	-	-					
Markets		-	-	-	-					
Civic Land and Buildings		-	-	-	-					
Other Buildings		8 480	-	-	-					
Other Land		-	-	-	-					
Surplus Assets - (Investment or Inventory)										
Other										
Agricultural assets		-	-	-	-	-	-	-	-	-
List sub-class										
Biological assets		-	-	-	-	-	-	-	-	-
List sub-class										
Intangibles		-	-	-	-	-	-	-	-	-
Computers - software & programming										
Other (list sub-class)										
Total Capital Expenditure on new assets	1	69 794	88 025	31 398	40 833	-	-	71 750	26 440	33 379
Specialised vehicles		-	-	-	-	-	-	-	-	-
Refuse										
Fire										
Conservancy										
Ambulances										

References

1. Total Capital Expenditure on new assets (SA34a) plus Total Capital Expenditure on renewal of existing assets (SA34b) must reconcile to total capital expenditure in Budgeted Capital Expenditure
2. Airports, Car Parks, Bus Terminals and Taxi Ranks
3. For example - technology backbones (e.g. fibre optic, WIFI infrastructure) for economic development purposes
4. Work-in-progress/under construction to be budgeted under the respective item
5. Infrastructure includes 'land and buildings required' by that infrastructure and vehicle/plant & equipment used by the service generated by that infrastructure
6. Donated/contributed & leased assets to be included within the respective sub-class

EC105 Ndlambe - Supporting Table SA34b Capital expenditure on the renewal of existing assets by asset class

Supporting Table 01-02 Capital expenditure on the renewal of existing assets by asset class										
Description	Ref	2011/12	2012/13	2013/14	Current Year 2014/15			2015/16 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18
Capital expenditure on renewal of existing assets by Asset Class/Sub-class										
Infrastructure		27 646	35 729	29 217	-	-	-	-	-	-
Infrastructure - Road transport		954	1 000	1 558	-	-	-	-	-	-
Roads, Pavements & Bridges		954	1 000	1 308	-	-	-	-	-	-
Storm water		-	-	250	-	-	-	-	-	-
Infrastructure - Electricity		-	5 000	4 850	-	-	-	-	-	-
Generation		-	-	350	-	-	-	-	-	-
Transmission & Reticulation		-	5 000	4 500	-	-	-	-	-	-
Street Lighting		-	-	-	-	-	-	-	-	-
Infrastructure - Water		241	-	233	-	-	-	-	-	-
Dams & Reservoirs		-	-	106	-	-	-	-	-	-
Water purification		-	-	127	-	-	-	-	-	-
Reticulation		241	-	-	-	-	-	-	-	-
Infrastructure - Sanitation		424	26 529	21 345	-	-	-	-	-	-
Reticulation		-	-	73	-	-	-	-	-	-
Sewerage purification		424	26 529	21 272	-	-	-	-	-	-
Infrastructure - Other		26 027	3 200	1 231	-	-	-	-	-	-
Waste Management		-	-	675	-	-	-	-	-	-
Transportation	2	-	-	-	-	-	-	-	-	-
Gas		-	-	-	-	-	-	-	-	-
Other	3	26 027	3 200	556	-	-	-	-	-	-
Community		-	300	3 675	-	-	-	1 914	-	-
Parks & gardens		-	-	3 289	-	-	-	-	-	-
Sportsfields & stadia		-	-	-	-	-	-	-	-	-
Swimming pools		-	-	386	-	-	-	-	-	-
Community halls		-	-	-	-	-	-	-	-	-
Libraries		-	-	-	-	-	-	-	-	-
Recreational facilities		-	-	-	-	-	-	-	-	-
Fire, safety & emergency		-	-	-	-	-	-	1 914	-	-
Security and policing		-	-	-	-	-	-	-	-	-
Buses	7	-	-	-	-	-	-	-	-	-
Clinics		-	-	-	-	-	-	-	-	-
Museums & Art Galleries		-	-	-	-	-	-	-	-	-
Cemeteries		-	-	-	-	-	-	-	-	-
Social rental housing	8	-	-	-	-	-	-	-	-	-
Other		-	300	-	-	-	-	-	-	-
Heritage assets		-	-	42	-	-	-	-	-	-
Buildings		-	-	34	-	-	-	-	-	-
Other	9	-	-	8	-	-	-	-	-	-
Investment properties		-	-	-	-	-	-	-	-	-
Housing development		-	-	-	-	-	-	-	-	-
Other		-	-	-	-	-	-	-	-	-
Other assets		607	535	10 290	-	-	-	353	-	-
General vehicles		165	-	6 120	-	-	-	260	-	-
Specialised vehicles	10	-	-	980	-	-	-	-	-	-
Plant & equipment		162	-	-	-	-	-	-	-	-
Computers - hardware/equipment		55	515	497	-	-	-	-	-	-
Furniture and other office equipment		225	20	316	-	-	-	12	-	-
Abattoirs		-	-	-	-	-	-	81	-	-
Markets		-	-	-	-	-	-	-	-	-
Civic Land and Buildings		-	-	-	-	-	-	-	-	-
Other Buildings		-	-	-	-	-	-	-	-	-
Other Land		-	-	-	-	-	-	-	-	-
Surplus Assets - (Investment or Inventory)		-	-	-	-	-	-	-	-	-
Other		-	-	2 377	-	-	-	-	-	-
Agricultural assets		-	-	-	-	-	-	-	-	-
List sub-class		-	-	-	-	-	-	-	-	-
Biological assets		-	-	-	-	-	-	-	-	-
List sub-class		-	-	-	-	-	-	-	-	-
Intangibles		-	649	-	-	-	-	-	-	-
Computers - software & programming		-	649	-	-	-	-	-	-	-
Other (list sub-class)		-	-	-	-	-	-	-	-	-
Total Capital Expenditure on renewal of existing asset:	1	28 253	37 213	43 224	-	-	-	2 267	-	-
Specialised vehicles										
Refuse		-	-	980	-	-	-	-	-	-
Fire		-	-	980	-	-	-	-	-	-
Conservancy		-	-	-	-	-	-	-	-	-
Ambulances		-	-	-	-	-	-	-	-	-
Renewal of Existing Assets as % of total capex		28.8%	29.7%	57.9%	0.0%	0.0%	0.0%	3.1%	0.0%	0.0%
Renewal of Existing Assets as % of deprecn"		67.5%	91.9%	128.6%	0.0%	0.0%	0.0%	46.3%	0.0%	0.0%

EC105 Ndlambe - Supporting Table SA35 Future financial implications of the capital budget

Vote Description	Ref	2015/16 Medium Term Revenue & Expenditure Framework			Forecasts			
		Budget Year 2015/16	Budget Year +1 2016/17	Budget Year +2 2017/18	Forecast 2018/19	Forecast 2019/20	Forecast 2020/21	Present value
R thousand								
Capital expenditure	1							
COUNCIL GENERAL		278	15	—				
MUNICIPAL MANAGER		326	355	—				
CORPORATE SERVICES		50	—	—				
COMMUNITY PROTECTION SERVICES		13 953	2 000	8 105				
COMMUNITY PROTECTION SERVICES		2 447	—	—				
INFRASTRUCTURAL DEVELOPMENT		17 494	24 043	25 259				
INFRASTRUCTURAL DEVELOPMENT		20	—	—				
ELECTRICITY SERVICES		13 212	—	—				
WATER SERVICES		25 442	—	—				
FINANCIAL SERVICES		795	27	15				
COUNCIL GENERAL		—	—	—				
MUNICIPAL MANAGER		—	—	—				
MUNICIPAL MANAGER		—	—	—				
MUNICIPAL MANAGER		—	—	—				
MUNICIPAL MANAGER		—	—	—				
List entity summary if applicable								
Total Capital Expenditure		74 017	26 440	33 379	—	—	—	—
Future operational costs by vote	2							
COUNCIL GENERAL								
MUNICIPAL MANAGER								
CORPORATE SERVICES								
COMMUNITY PROTECTION SERVICES								
COMMUNITY PROTECTION SERVICES								
INFRASTRUCTURAL DEVELOPMENT								
INFRASTRUCTURAL DEVELOPMENT								
ELECTRICITY SERVICES								
WATER SERVICES								
FINANCIAL SERVICES								
COUNCIL GENERAL								
MUNICIPAL MANAGER								
MUNICIPAL MANAGER								
MUNICIPAL MANAGER								
MUNICIPAL MANAGER								
List entity summary if applicable								
Total future operational costs		—	—	—	—	—	—	—
Future revenue by source	3							
Property rates								
Property rates - penalties & collection charges								
Service charges - electricity revenue								
Service charges - water revenue								
Service charges - sanitation revenue								
Service charges - refuse revenue								
Service charges - other								
Rental of facilities and equipment								
List other revenues sources if applicable								
List entity summary if applicable								
Total future revenue		—	—	—	—	—	—	—
Net Financial Implications		74 017	26 440	33 379	—	—	—	—

References

1. Summarise the total capital cost until capital project is operational (MFMA s19(2)(a))
2. Summary of future operational costs from when projects operational (present value until the end of each asset's useful life) (MFMA s19(2)(b))
3. Summarise the future revenue from when projects are operational, including municipal tax and tariff implications, (present value until the end of asset's useful life)



NDLAMBE MUNICIPALITY

FIXED ASSETS POLICY

2014/2015

FIXED ASSETS POLICY

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FIXED ASSETS POLICY

PART 1 DEFINITION OF A FIXED ASSET

A fixed asset is defined in GRAP 17 as a tangible item of property, plant or equipment held by a municipality for use in the productions or supply of goods or services, for rental to others, or for administrative purposes, and which is expected to be used during more than one reporting period (financial year).

A fixed asset is thus an asset, either movable or immovable, under the control of the municipality, and from which the municipality reasonably expects to derive economic benefits, or reasonably expects to use in service delivery, over a period extending beyond one financial year.

To be recognized as a fixed asset, an asset must also meet the criteria referred to in Parts 13,14 and 15 below.

An asset held under a finance lease, shall be recognized as a fixed asset, as the municipality has control over such an asset even though it does not own the asset.

PART 2 ROLE OF MUNICIPAL MANAGER

As accounting officer of the municipality, the municipal manager shall be the principal custodian of all the municipality's fixed assets, and shall be responsible for ensuring that the fixed asset management policy is scrupulously applied and adhered to.

PART 3 ROLE OF CHIEF FINANCIAL OFFICER

The chief financial officer shall be the fixed asset registrar of the municipality, and shall ensure that a complete, accurate and up-to-date computerised fixed asset register is maintained.

No amendments, deletions or additions to the fixed asset register shall be made other than by the chief financial officer or by an official acting under the written instruction of the chief financial officer.

PART 4 FORMAT OF FIXED ASSET REGISTER

The fixed asset register shall be maintained in the format determined by the chief financial officer, which format shall comply with the requirements of generally recognized accounting practice (GRAP) and any other accounting requirements which may be prescribed.

The fixed asset register shall reflect the following information:

- a brief but meaningful description of each asset;
- the date on which the asset was acquired or brought into use;
- the location of the asset;
- the department(s) or vote(s) within which the assets will be used;
- the title deed number, in the case of fixed property;
- the stand number, in the case of fixed property;
- where applicable, the identification number, as determined in compliance with part 11 below;
- the original cost, or the revalued amount determined in compliance with part 26 below, or the fair value if no costs are available;
- the (last) revaluation date of the fixed assets subject to revaluation;
- the revalued value of such fixed assets;
- who did the (last) revaluation;

- accumulated depreciation to date;
- the depreciation charge for the current financial year;
- the carrying value of the asset;
- the method and rate of depreciation;
- impairment losses incurred during the financial year (and the reversal of such losses, where applicable);
- the source of financing;
- the current insurance arrangements;
- whether the asset is required to perform basic municipal services;
- whether the asset has been used to secure any debt, and – if so – the nature and duration of such security arrangements;
- the date on which the asset is disposed of;
- the disposal price;
- the date on which the asset is retired from use, if not disposed of.

All heads of department under whose control any fixed asset falls shall promptly provide the chief financial officer in writing with any information required to compile the fixed asset register, and shall promptly advise the chief financial officer in writing of any material change which may occur in respect of such information.

A fixed asset shall be capitalized, that is, recorded in the fixed assets register, as soon as it is acquired. If the asset is constructed over a period of time, it shall be recorded as work-in-progress until it is available for use, whereafter it shall be appropriately capitalized as a fixed asset.

A fixed asset shall remain in the fixed assets register for as long as it is in physical existence. The fact that a fixed asset has been fully depreciated shall not in itself be a reason for writing-off such an asset.

PART 5 CLASSIFICATION OF FIXED ASSETS

In compliance with the requirements of the National Treasury, the chief financial officer shall ensure that all fixed assets are classified under the following headings in the fixed assets register, and heads of departments shall in writing provide the chief financial officer with such information or assistance as is required to compile a proper classification:

PROPERTY, PLANT AND EQUIPMENT

- land (not held as investment assets)
- infrastructure assets (assets which are part of a network of similar assets)
- community assets (resources contributing to the general well-being of the community)
- heritage assets (culturally significant resources)
- other assets (ordinary operational resources)

INVENTORY

- Assets held for sale in the ordinary course of business,
- In the process of production for such sale or
- In the form of materials or supplies to be consumed in the production process.
- In the form of materials or supplies to be consumed or distributed in the rendering of services.

INVESTMENT PROPERTY

- investment assets (resources held for capital or operational gain)

The chief financial officer shall adhere to the classifications indicated in the annexure on fixed asset lives (see part 33 below), and in the case of a fixed asset not appearing in the annexure shall use the classification applicable to the asset most closely comparable to the asset in question.

PART 6 INVESTMENT PROPERTY

Investment assets shall be accounted for in terms of IAS 40 and shall not be classified as property, plant and equipment for purposes of preparing the municipality's statement of position.

Investment assets shall comprise land or buildings (or parts of buildings) or both held by the municipality, as owner or as lessee under a finance lease, to earn rental revenues or for capital appreciation or both.

Investment assets shall be recorded in the fixed assets register in the same manner as other fixed assets, but a separate section of the fixed assets register shall be maintained for this purpose.

Investment assets shall not be depreciated, but shall be valued annually to determine their fair (market) value. Investment assets shall be recorded in the balance sheet at such fair value. Adjustments to the previous year's recorded fair value shall be accounted for as either gains (revenues) or losses (expenses) in the accounting records of the department or service controlling the assets concerned.

An expert valuer shall be engaged by the municipality to undertake such valuations.

If the Council of the municipality resolves to construct or develop a property for future use as an investment property, such property shall in every respect be accounted for as an ordinary fixed asset until it is ready for its intended use – hereafter it shall be reclassified as an investment asset.

PART 7 INVENTORY

Inventories are assets:

- (a) in the form of materials or supplies to be consumed in the production process;
- (b) in the form of materials or supplies to be consumed or distributed in the rendering of services;
- (c) held for sale or distribution in the ordinary course of operations; or
- (d) in the process of production for sale or distribution.

PART 8 RECOGNITION OF HERITAGE ASSETS IN THE FIXED ASSET REGISTER

If no original costs or fair values are available in the case of one or more or all heritage assets, the chief financial officer may, if it is believed that the determination of a fair value for the assets in question will be a laborious or expensive undertaking, record such asset or assets in the fixed asset register without an indication of the costs or fair value concerned.

For balance sheet purposes, the existence of such heritage assets shall be disclosed by means of an appropriate note.

PART 9 RECOGNITION OF DONATED ASSETS

Where a fixed asset is donated to the municipality, or a fixed asset is acquired by means of an exchange of assets between the municipality and one or more other parties, the asset concerned

shall be recorded in the fixed asset register at its fair value, as determined by the chief financial officer.

PART 10 SAFEKEEPING OF ASSETS AND INTERNAL CONTROL

Every head of department shall be directly responsible for the physical safekeeping of any fixed asset controlled or used by the department in question.

In exercising this responsibility, every head of department shall adhere to any written directives issued by the municipal manager to the department in question, or generally to all departments, in regard to the control of or safekeeping of the municipality's fixed assets.

PART 11 IDENTIFICATION OF FIXED ASSETS

The municipal manager shall ensure that the municipality maintains a fixed asset identification system which shall be operated in conjunction with its computerized fixed asset register.

The identification system shall be determined by the municipal manager, acting in consultation with the chief financial officer and other heads of departments, and shall comply with any legal prescriptions, as well as any recommendations of the Auditor-General as indicated in the municipality's audit report(s), and shall be decided upon within the context of the municipality's budgetary and human resources.

Every head of department shall ensure that the asset identification system approved for the municipality is scrupulously applied in respect of all fixed assets controlled or used by the department in question.

PART 12 PROCEDURE IN CASE OF LOSS, THEFT, DESTRUCTION, OR IMPAIRMENT OF FIXED ASSETS

Every head of department shall ensure that any incident of loss, theft, destruction, or material impairment of any fixed asset controlled or used by the department in question is promptly reported in writing to the asset manager / asset clerk and – in cases of suspected theft or malicious damage – also to the South African Police Service.

PART 13 CAPITALISATION CRITERIA: MATERIAL VALUE

No item with an initial cost or fair value of less than R1 000 (one thousand rand) or with a useful life less than one financial year – or such other amount as the Council of the municipality may from time to time determine on the recommendation of the municipal manager – shall be recognized as a fixed asset. If the item has a cost or fair value lower than this capitalization benchmark, it shall be treated as an ordinary operating expense.

Every head of department shall, however, ensure that any item with a value in excess of R250 (two hundred and fifty rand), and with an estimated useful life of more than one year, shall be recorded on a stocksheets. Every head of department shall moreover ensure that the existence of items recorded on such asset inventory sheet is verified from time to time, and at least once in every financial year, and any amendments which are made to such stocksheets pursuant to such stock verifications shall be retained for audit purposes.

PART 14 CAPITALISATION CRITERIA: INTANGIBLE ITEMS

No intangible item shall be recognized as Property, Plant and Equipment except that the chief financial officer, acting in strict compliance with the criteria set out in GRAP 102 (dealing with research and development expenses) may recommend to the Council that specific development costs be recognized as fixed assets.

PART 15 CAPITALISATION CRITERIA: REINSTATEMENT, MAINTENANCE AND OTHER EXPENSES

Only expenses incurred in the enhancement of a fixed asset (in the form of improved or increased services or benefits flowing from the use of such asset) or in the material extension of the useful operating life of a fixed asset shall be capitalized.

Expenses incurred in the maintenance of a fixed asset shall be considered as operating expenses incurred in ensuring that the useful operating life of the asset concerned is attained, and shall not be capitalized, irrespective of the quantum of the expenses concerned.

Expenses which are reasonably ancillary to the bringing into operation of a fixed asset may be capitalized as part of such fixed asset. Such expenses may include but need not be limited to import duties, forward cover costs, transportation costs, installation, assembly and communication costs.

PART 16 MAINTENANCE PLANS

Every head of department shall ensure that a maintenance plan in respect of every new infrastructure asset with a value of R100 000 (one hundred thousand rand) or more is promptly prepared and submitted to the Council of the municipality for approval.

If so directed by the municipal manager, the maintenance plan shall be submitted to the Council prior to any approval being granted for the acquisition or construction of the infrastructure asset concerned.

The head of department controlling or using the infrastructure asset in question, shall annually report to the Council, not later than in July, of the extent to which the relevant maintenance plan has been complied with, and of the likely effect which any non-compliance may have on the useful operating life of the asset concerned.

PART 17 DEFERRED MAINTENANCE

If there is material variation between the actual maintenance expenses incurred and the expenses reasonably envisaged in the approved maintenance plan for any infrastructure asset (see part 16 above), the chief financial officer shall disclose the extent of and possible implications of such deferred maintenance in an appropriate note to the financial statements. Such note shall also indicate any plans which the Council of the municipality has approved in order to redress such deferral of the maintenance requirements concerned.

If no such plans have been formulated or are likely to be implemented, the chief financial officer shall re-determine the useful operating life of the fixed asset in question, if necessary in consultation with the head of department controlling or using such asset, and shall recalculate the annual depreciation expenses accordingly.

PART 18 GENERAL MAINTENANCE OF FIXED ASSETS

Every head of department shall be directly responsible for ensuring that all assets (other than infrastructure assets which are dealt with in part 16 and part 17 above) are properly maintained and in a manner which will ensure that such assets attain their useful operating lives.

PART 19 DEPRECIATION OF FIXED ASSETS

All fixed assets, except land and heritage assets, shall be depreciated – or amortised in the case of intangible assets.

Depreciation may be defined as the monetary quantification of the extent to which a fixed asset is used or consumed in the provision of economic benefits or the delivery of services.

Depreciation shall generally take the form of an expense both calculated and debited on a monthly basis against the appropriate line item in the department or vote in which the asset is used or consumed.

However, depreciation shall initially be calculated from the day following the day in which a fixed asset is acquired or – in the case of construction works and plant and machinery – the day following the day in which the fixed asset is brought into use, until the end of the calendar month concerned. Thereafter, depreciation charges shall be calculated monthly.

Each head of department, acting in consultation with the chief financial officer, shall ensure that reasonable budgetary provision is made annually for the depreciation of all applicable fixed assets controlled or used by the department in question or expected to be so controlled or used during the ensuing financial year.

The procedures to be followed in accounting and budgeting for the amortisation of intangible assets shall be identical to those applying to the depreciation of other fixed assets.

PART 20 RATE OF DEPRECIATION

The chief financial officer shall assign a useful operating life to each depreciable asset recorded on the municipality's fixed asset register. In determining such a useful life the chief financial officer shall adhere to the useful lives set out in the annexure to this document (see part 33 below).

In the case of a fixed asset which is not listed in this annexure, the chief financial officer shall determine a useful operating life, if necessary in consultation with the head of department who shall control or use the fixed asset in question, and shall be guided in determining such useful life by the likely pattern in which the asset's economic benefits or service potential will be consumed.

PART 21 METHOD OF DEPRECIATION

Except in those cases specifically identified in part 23 below, the chief financial officer shall depreciate all depreciable assets on the straight-line method of depreciation over the assigned useful operating life of the asset in question.

PART 22 AMENDMENT OF ASSET LIVES AND DIMINUTION IN THE VALUE OF FIXED ASSETS

The chief financial officer shall amend the useful operating life assigned to any fixed asset if it becomes known that such asset has been materially impaired or improperly maintained to such an extent that its useful operating life will not be attained, or any other event has occurred which materially affects the pattern in which the asset's economic benefits or service potential will be consumed and the chief financial officer shall inform the Council of the municipality of such amendment.

If the value of a fixed asset has been diminished to such an extent that it has no or a negligible further useful operating life or value such fixed asset shall be fully depreciated in the financial year in which such diminution in value occurs.

Similarly, if a fixed asset has been lost, stolen or damaged beyond repair, it shall be fully depreciated in the financial year in which such event occurs, and if the fixed asset has physically ceased to exist, it shall be written off the fixed asset register.

In all the foregoing instances, the additional depreciation expenses shall be debited to the department or vote controlling or using the fixed asset in question.

If any of the foregoing events arises in the case of a normally non-depreciable fixed asset, and such fixed asset has been capitalized at a value other than a purely nominal value, such fixed asset shall be partially or fully depreciated, as the case may be, as though it were an ordinary depreciable asset, and the department or vote controlling or using the fixed asset in question shall bear the full depreciation expenses concerned.

PART 23 ALTERNATIVE METHODS OF DEPRECIATION IN SPECIFIC INSTANCES

The chief financial officer may employ the sum-of-units method of depreciation in the case of fixed assets which are physically wasted in providing economic benefits or delivering services.

The chief financial officer shall only employ this method of depreciation if the head of department controlling or using the fixed asset in question gives a written undertaking to the municipal manager to provide:

- estimates of statistical information required by the chief financial officer to prepare estimates of depreciation expenses for each financial year; and
- actual statistical information, for each financial year.

The head of department concerned shall moreover undertake to provide such statistical information at the specific times stipulated by the chief financial officer.

Where the chief financial officer decides to employ the sum-of-units method of depreciation, and the requirements set out in the preceding paragraph have been adhered to, the chief financial officer shall inform the Council of the municipality of the decision in question.

PART 24 CARRYING VALUES OF FIXED ASSETS

All fixed assets shall be carried in the fixed asset register, and appropriately recorded in the annual financial statements, at their original cost or fair value less any accumulated depreciation.

The only exceptions to this rule shall be revalued assets (see part 26 below) and heritage assets in respect of which no value is recorded in the fixed asset register (see part 8 above).

PART 25 REVALUATION OF FIXED ASSETS

All land and buildings recorded in the municipality's fixed asset register shall be revalued with the adoption by the municipality of each new valuation roll (or, if the land and buildings concerned fall within the boundary of another municipality, with the adoption by such municipality of each new valuation roll).

The chief financial officer shall adjust the carrying value of the land and buildings concerned to reflect in each instance the value of the fixed asset as recorded in the valuation roll, provided the chief financial officer is satisfied that such value reflects the fair value of the fixed asset concerned.

The chief financial officer shall also, where applicable, create a revaluation reserve for each such fixed asset equal to the difference between the value as recorded in the valuation roll and the carrying value of the fixed asset before the adjustment in question.

The fixed asset concerned shall, in the case of buildings, thereafter be depreciated on the basis of its revalued amount, over its remaining useful operating life, and such increased depreciation expenses shall be budgeted for and debited against the appropriate line item in the department or vote controlling or using the fixed asset in question.

The chief financial officer shall ensure that an amount equal to the difference between the new (enhanced) monthly depreciation expense and the depreciation expenses determined in respect of such fixed asset before the revaluation in question is transferred each month from the revaluation reserve to the municipality's appropriation account. An adjustment of the aggregate transfer shall be made at the end of each financial year, if necessary (see part 24 above).

If the amount recorded on the valuation roll is less than the carrying value of the fixed asset recorded in the fixed asset register, the chief financial officer shall adjust the carrying value of such asset by increasing the accumulated depreciation of the fixed asset in question by an amount sufficient to adjust the carrying value to the value as recorded in the valuation roll. Such additional depreciation expenses shall form a charge, in the first instance, against the balance in any revaluation reserve previously created for such asset, and to the extent that such balance is insufficient to bear the charge concerned, an immediate additional charge against the department or vote controlling or using the asset in question.

Revalued land and buildings shall be carried in the fixed asset register, and recorded in the annual financial statements, at their revalued amount, less accumulated depreciation (in the case of buildings).

PART 26 VERIFICATION OF FIXED ASSETS

Every head of department shall at least once during every financial year undertake a comprehensive verification of all fixed assets controlled or used by the department concerned. Every head of department shall promptly and fully report in writing to the chief financial officer in the format determined by the chief financial officer, all relevant results of such fixed asset verification, provided that each such asset verification shall be undertaken and completed as closely as possible to the end of each financial year, and that the resultant report shall be submitted to the chief financial officer not later than 30 June of the year in question.

PART 27 ALIENATION OF FIXED ASSETS

In compliance with the principles and prescriptions of the Municipal Finance Management Act, the transfer of ownership of any fixed asset shall be fair, equitable, transparent, competitive and consistent with the municipality's supply chain management policy and the Municipal Asset Transfer Regulations of 2008.

Every head of department shall report in writing to the chief financial officer on 31 October and 30 April of each financial year on all fixed assets controlled or used by the department concerned which such head of department wishes to alienate by public auction or public tender. The chief financial officer shall thereafter consolidate the requests received from the various departments, and shall promptly report such consolidated information to the Council or the municipal manager of the municipality, as the case may be, recommending the process of alienation to be adopted.

The Council shall delegate to the municipal manager the authority to approve the alienation of any fixed asset excluding Council owned immovable property with a carrying value not exceeding R40 000 (forty thousand rand) subject to provisions of section 14 of the MFMA

The Council shall ensure that the alienation of any fixed asset including Council owned immovable property with a carrying value in excess of R1 000 000(One Million RAnd) takes place in compliance with Section 14 of the Municipal Finance Management Act, 2004 (see part 34 below).

Once the fixed assets are alienated, the chief financial officer shall delete the relevant records from the fixed asset register.

If the proceeds of the alienation are less than the carrying value recorded in the fixed asset register, such difference shall be recognized as a loss in the income statement of the department or vote concerned. If the proceeds of the alienation, on the other hand, are more than the carrying value of the fixed asset concerned, the difference shall be recognized as a gain in the income statement of the department or vote concerned.

All gains realized on the alienation of fixed assets shall be appropriated annually to the municipality's Capital Replacement Reserve (except in the cases outlined below), and all losses on the alienation of fixed assets shall remain as expenses on the income statement of the department or vote concerned. If, however, both gains and losses arise in any one financial year in respect of the alienation of the fixed assets of any department or vote, only the net gain (if any) on the alienation of such fixed assets shall be appropriated.

Transfer of fixed assets to other municipalities, municipal entities (whether or not under the municipality's sole or partial control) or other organs of state shall take place in accordance with the above procedures, except that the process of alienation shall be by private treaty.

PART 28 OTHER WRITE-OFFS OF FIXED ASSETS

A fixed asset even though fully depreciated shall be written off only on the recommendation of the head of department controlling or using the asset concerned, and with the approval of the Council of the municipality.

Every head of department shall report to the chief financial officer on 31 October and 30 April of each financial year on any fixed assets which such head of department wishes to have written off, stating in full the reason for such recommendation. The chief financial officer shall consolidate all such reports, and shall promptly submit a recommendation to the Council of the municipality on the fixed assets to be written off.

The only reasons for writing off fixed assets, other than the alienation of such fixed assets, shall be the loss, theft, destruction or material impairment of the fixed asset in question.

In every instance where a not fully depreciated fixed asset is written off, the chief financial officer shall immediately debit to such department or vote, as additional depreciation expenses, the full carrying value of the asset concerned (see also part 22).

PART 29 REPLACEMENT NORMS

The municipal manager, in consultation with the chief financial officer and other heads of departments, shall formulate norms and standards for the replacement of all normal operational fixed assets. Such norms and standards shall be incorporated in a formal policy, which shall be submitted to the Council of the municipality for approval. This policy shall cover the replacement of motor vehicles, furniture and fittings, computer equipment, and any other appropriate operational items. Such policy shall also provide for the replacement of fixed assets which are required for service delivery but which have become uneconomical to maintain.

PART 30 INSURANCE OF FIXED ASSETS

The municipal manager shall ensure that all movable fixed assets are insured at least against fire and theft, and that all municipal buildings are insured at least against fire and allied perils.

The municipal manager shall recommend to the Council of the municipality, after consulting with the chief financial officer, the basis of the insurance to be applied to each type of fixed asset: either the carrying value or the replacement value of the fixed assets concerned. Such recommendation shall take due cognisance of the budgetary resources of the municipality.

PART 31 BIOLOGICAL AND AGRICULTURE ASSET

Accounting for biological assets and agricultural produce shall take place in accordance with the requirements of GRAP 101.

The chief financial officer, in consultation with the head(s) of department concerned, shall ensure that all biological assets, such as livestock and crops, are valued at 30 June each year at fair value less estimated point-of-sales costs. Such valuation shall be undertaken by a recognized valuer in the line of the biological assets concerned. Any losses on such valuation shall be debited to the department or vote concerned as an operating expense, and any increase in the valuation shall be credited to the department or vote concerned as an operating revenue.

If any biological asset is lost, stolen or destroyed, the matter – if material – shall be reported in writing by the head of department concerned in exactly the same manner as though the asset were an ordinary fixed asset.

Records of the details of biological assets shall be kept in a separate section of the fixed assets register or in a separate accounting record altogether and such details shall reflect the information which the chief financial officer, in consultation with the head of department concerned and the internal auditor, deems necessary for accounting and control purposes.

The chief financial officer shall annually insure the municipality's biological assets, in consultation with the head(s) of department concerned, provided the Council of the municipality considers such insurance desirable and affordable.

PART 32 ANNEXURE: FIXED ASSET LIVES

INFRASTRUCTURE ASSETS

The following is the list of infrastructure assets, with the estimated useful life in years indicated in brackets in each case.

*	Electricity	
	Power stations	(30)
	Cooling towers	(30)
	Transformer kiosks	(30)
	Meters	(20)
	Load control equipment	(20)
	Switchgear	(20)
	Supply and reticulation networks	(20)
	Mains	(20)
*	Roads	
	Motorways	(20)

	Other roads	(20)
	Traffic islands	(20)
	Traffic lights	(20)
	Street lights	(25)
	Overhead bridges	(30)
	Stormwater drains	(20)
	Bridges, subways and culverts	(30)
	Car parks	(20)
	Bus terminals	(20)
*	Water	
	Mains	(20)
	Supply and reticulation networks	(20)
	Reservoirs and storage tanks	(20)
	Meters	(15)
	Rights (that is, the right to draw water from a particular source belonging to another party)	(20)
*	Sewerage	
	Sewer mains	(20)
	Outfall sewers	(20)
	Sewage purification works	(20)
	Sewerage pumps	(15)
	Sludge machines	(15)
*	Pedestrian malls	
	Footways	(20)
	Kerbing	(20)
	Paving	(20)
*	Airports	
	Runways	(20)
	Aprons	(20)
	Taxiways	(20)
	Airport and radio beacons	(20)
*	Security measures	
	Access control systems	(5)
	Security systems	(5)
	Security fencing	(3)

COMMUNITY ASSETS

The following is a list of community assets, howing again the assigned or estimated useful lives in years in brackets:

*	Buildings and other assets	
	Ambulance stations	(30)
	Aquariums	(30)
	Beach developments	(30)
	Care centres	(30)
	Cemeteries	(30)
	Civic theatres	(30)
	Clinics and hospitals	(30)
	Community centres	(30)
	Fire stations	(30)
	Game reserves and rest camps	(30)
	Indoor sports	(30)
	Libraries	(30)
	Museums and art galleries	(30)

	Parks	(30)
	Public conveniences and bath houses	(30)
	Recreation centres	(30)
	Sports and related stadiums	(30)
	Zoos	(30)
*	Recreation facilities	
	Bowling greens	(20)
	Tennis courts	(20)
	Swimming pools	(20)
	Golf courses	(20)
	Jukskei pitches	(20)
	Outdoor sports facilities	(20)
	Organs (that is, pipe organs that are fixtures in a municipal hall or other centre)	(20)
	Lakes and dams	(20)
	Fountains	(20)
	Flood lighting	(20)

Sum-of-units method of depreciation may be preferred.

HERITAGE ASSETS

The following is a list of at least some typical heritage assets encountered in the municipal environment (no asset lives are given, of course, as no ordinary depreciation will be charged against such assets):

- Museum exhibits
- Works of art (which will include paintings and sculptures)
- Public statues
- Historical buildings or other historical structures (such as war memorials)
- Historical sites (for example, an Iron Age kiln, historical battle site or site of a historical settlement)

INVESTMENT ASSETS

It is not possible to provide an exhaustive list of investment assets, as the actual list will depend very much on the local circumstances of each municipality. However, the following will be among the most frequently encountered:

- Office parks (which have been developed by the municipality itself or jointly between the municipality and one or more other parties) (30)
- Shopping centres (again developed along similar lines) (30)
- Housing developments (that is, developments financed and managed by the municipality itself, with the sole purpose of selling or letting such houses for profit) (30)

OTHER ASSETS

The following is a list of other assets, again showing the estimated useful life in years in brackets:

*	Buildings	
	Abattoirs	(30)

	Asphalt plant	(30)
	Cable stations	(30)
	Caravan parks	(30)
	Compacting stations	(30)
	Hostels used to accommodate the public or tourists	(30)
	Hostels for municipal employees	(30)
	Housing schemes	(30)
	Kilns	(30)
	Laboratories	(30)
	Fresh produce and other markets	(30)
	Nurseries	(30)
	Office buildings	(50)
	Old age homes	(30)
	Quarries	(30)
	Tip sites	(30)
	Training centres	(30)
	Transport facilities	(30)
	Workshops and depots	(30)
*	Office equipment	
	Computer hardware	(5)
	Computer software	(3-5)
	Office machines	(3-5)
	Air conditioners	(3-5)
*	Furniture and fittings	
	Chairs	(5-10)
	Tables and desks	(5-10)
	Cabinets and cupboards	(5-10)
*	Bins and containers	
	Household refuse bins	(5)
	Bulk refuse containers	(10)
*	Emergency equipment	
	Fire hoses	(5)
	Other fire-fighting equipment	(15)
	Emergency lights	(5)
*	Motor vehicles	
	Ambulances	(5-10)
	Fire engines	(10-15)
	Buses	(15)
	Trucks and light delivery vehicles	(3-10)
	Ordinary motor vehicles	(3-7)
	Motor cycles	(3)
*	Plant and equipment	
	Graders	(10-15)
	Tractors	(10-15)
	Mechanical horses	(10-15)
	Farm equipment	(5)
	Lawn mowers	(2)
	Compressors	(5)
	Laboratory equipment	(5)
	Radio equipment	(5)
	Firearms	(5)
	Telecommunication equipment	(5)
	Cable cars	(15)
	Irrigation systems	(15)
	Cremators	(15)
	Lathes	(15)

	Filling equipment	(15)
	Conveyors	(15)
	Feeders	(15)
	Tippers	(15)
	Pulverising mills	(15)
*	Other	
	Aircraft	(15)
	Watercraft	(15)

Sum-of-units may be preferred.

PART 33 ANNEXURE: PARAPHRASE OF SECTION 14 OF THE MUNICIPAL FINANCE MANAGEMENT ACT 2003

A municipality may not alienate any capital asset required to provide a minimum level of basic municipal services.

A municipality may alienate any other capital asset, but provided:

- the Council, in a meeting open to the public, has first determined that the asset is not required to provide a minimum level of basic municipal services, and
- the Council has considered the fair market value of the asset and the economic and community value to be received in exchange for the asset.



NDLAMBE MUNICIPALITY

SUPPLY CHAIN MANAGEMENT **POLICY**

2014/2015

NDLAMBE MUNICIPALITY

REVISED MUNICIPAL SUPPLY CHAIN MANAGEMENT POLICY

LOCAL GOVERNMENT: MUNICIPAL FINANCE MANAGEMENT ACT, 2003

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1. Definitions

In this policy and any bid documentation or directive issued in terms thereof, the singular includes the plural and vice versa, any one gender includes both genders and, unless the context otherwise indicates, a word or expression to which a meaning has been assigned in the Municipal Finance Management Act has the same meaning as in this Act and -

“The Act” means the Local Government: Municipal Finance Management Act No. 56 of 2003 and, unless otherwise stated in this policy, any reference to “the Act” shall mean a reference to this Act;

“Accounting Officer” means the manager of the municipal administration and accounting officer of the municipality appointed by the council in terms of section 54A of the Local Government: Municipal Systems Act No. 32 of 2000 and includes any employee of the municipality who acts in his stead and, in the event of the municipality being subject to an intervention in terms of section 139 of the Constitution or any other applicable law, includes the “Administrator” appointed as a consequence of such intervention or in terms of the conditions pertaining thereto;

“All applicable taxes” includes value-added tax, pay as you earn, income tax, skills development levies and unemployment insurance fund contributions;

“B-BBEE” means broad-based black economic empowerment as defined in section 1 of the Broad-Based Black Economic Empowerment Act;

“B-BBEE status level of contributor” means the B-BBEE status received by a measured entity based on its overall performance using the relevant scorecard contained in the Codes of Good Practice on Black Economic Empowerment;

“Bid” means a written offer in a prescribed or stipulated form in response to an invitation to bid issued by the municipality for the procurement of goods, services or works through price quotations, advertised competitive bidding processes, limited bids or proposals or for the disposal of assets and **“tender”** has a corresponding meaning;

“Bid Committees” means the committees established in terms of this policy to prepare bid specifications, bid documentation, evaluate responsive bids and, where so authorized, to adjudicate responsive bids and any reference in section 117 of the Municipal Finance Management Act to municipal tender committees shall be construed as a reference to the aforesaid committees;

“Bid documentation” means all documentation relating to or necessary in order to complete a procurement or disposal including but not limited to such specification, bidding, certification and contractual documentation as may be prescribed by National Treasury or the Construction Industry Development Board, as the case may be, for municipal supply chain management purposes and the implementation of this policy;

“Bidder” means any person who submits a bid or quotation to the municipality in response to an invitation to bid or quote and includes a **“tenderer”**;

“Bid rigging” means a prohibited collusive bidding practice in terms of which bidders that would normally be expected to compete in a procurement process either singularly or by association with other persons or firms in a horizontal relationship, secretly conspire to raise prices or lower the quality of goods and/or services or agree not to compete against each other in such process;

“Broad-Based Black Economic Empowerment Act” means the Broad-Based Black Economic Empowerment Act No. 53 of 2003;

“Chief Financial Officer” means the official of the municipality designated as such in terms

of section 80(2)(a) of the Municipal Finance Management Act;

“CIDB” means the Construction Industry Development Board;

“CIDB regulations” means any regulations issued in terms of the Construction Industry Development Board Act No. 38 of 2000;

“Codes of Good Practice” means the Codes of Good Practice on Black Economic Empowerment issued in terms of section 9 (1) of the Broad-Based Black Economic Empowerment Act and contained in General Notice 12 of 9 February 2007;

“Comparative price” means the price after the factors of a non-firm price and all unconditional discounts that can be utilized, have been taken into consideration;

“Competitive bidding process” means a transparent procurement method in which bids from competing contractors, suppliers or vendors are invited by openly advertising the scope, specifications, terms and conditions of the proposed contract as well as the criteria by which responsive bids received will be evaluated;

“Competitive bid” means a bid in terms of a competitive bidding process;

“Consortium or joint venture” means an association of persons for the purpose of combining their expertise, property, capital, efforts, skill and knowledge in an activity for the execution of a contract;

“Construction works” or **“works”** means the provision of a combination of goods and services arranged for the development, extension, installation, repair, maintenance, renewal, removal, renovation, alteration, dismantling or demolition of a fixed asset including building and engineering infrastructure;

“Contractor” means a person or body of persons who undertakes to execute and complete procured construction works for or on behalf of the municipality;

“Contract” means the agreement that results from the acceptance of a bid by the municipality in accordance with this policy;

“Council” means the council of Ndlambe Municipality;

“Day” unless expressly otherwise provided in this policy, means a calendar day, provided that when any particular number of days is prescribed for the doing of any act, or for any other purpose, the same shall be reckoned exclusively of the first and inclusively of the last day, unless the last day happens to fall on a Sunday or on any public holiday, in which case the time shall be reckoned exclusively of the first day and exclusively also of every such Sunday or public holiday;

“Delegating authority” means the council, a duly authorized political structure or office bearer thereof, the Accounting Officer or other employee to whom original powers are assigned in terms of legislation and, in relation to a sub-delegation of a power, that delegated body;

“Delegation” means the issuing of a written authorization by a delegating authority to a delegated body to act in his stead and, in relation to a duty, includes an instruction or request to perform or to assist in performing the duty and “delegate” and sub-delegate has a corresponding meaning;

“Delegated body” in relation to the delegation of a power means the person to whom a power has been delegated by the delegating authority in writing;

“Designated Official” means the official of the municipality to whom the accounting officer or the chief financial officer, as the case may be, have, in accordance with sections 79 and 82 of the Municipal Finance Management Act No. 56 of 2003 delegated or sub-delegated powers, functions and duties in connection with the application and implementation of this policy provided that a sub-delegation by the chief financial officer to an official that has not been allocated to him by the accounting officer or to a person contracted by the municipality for the work of its budget and treasury office may only be so authorized with the concurrence of the accounting officer and provided further that the said chief financial officer is satisfied that effective systems and procedures are in place to ensure control and accountability by the person concerned;

“Designated sector” means a sector, sub-sector or industry that has been designated by the Department of Trade and Industry in line with national development and industrial policies for local production, where only locally produced services, works or goods or locally manufactured goods meet the stipulated minimum threshold for local production and content;

“Disposal” means a process of preparing, negotiating and concluding a written contract relating to the alienation of a capital asset whether movable or immovable owned by or under the control of the municipality or rights in respect thereof, by means of a sale, lease, donation or cession and **“dispose of”** has a similar meaning;

“Final award” in relation to bids or quotations submitted for a contract, means the final decision on which a bid or quote was accepted;

“Firm price” means the price that is only subject to adjustments in accordance with the actual increase or decrease resulting from the change, imposition, or abolition of customs or excise duty and any other duty, levy or tax which, in terms of any applicable law or regulation, is binding on the contractor and demonstrably has an influence on the price of any supplies or the rendering costs of any service, for the execution of a contract;

“Formal written price quotations” means quotations referred to in paragraph 12 (1) (c) of this policy;

“Functionality” means the measurement according to predetermined norms, as set out in the bid specification, of a service or commodity that is designed to be practical and useful, working or operating, taking into account, among other factors, the quality, reliability, viability and durability of a service and the technical capacity and ability of a bidder;

“Fronting” means a deliberate circumvention or attempted circumvention of any legislation intended to address imbalances of the past relating to Supply Chain processes

“HDI” means Historical Disadvantage Individual

“Head of Department” means a senior manager as defined in the Municipal Finance Management Act and who is responsible for a vote as assigned by the accounting officer;

“Imported content” means that portion of the bid or tender price represented by the cost of

components, parts or materials which have been or are still to be imported (whether by the supplier or its sub-contractors) and which costs are inclusive of the costs abroad, plus freight and other direct importation costs, such as landing costs, dock dues, import duty, sales duty or other similar tax or duty at the South African port of entry;

“In the service of the state” means to be -

- (a) A member of -
 - (i) any municipal council;
 - (ii) any provincial legislature; or
 - (iii) the National Assembly or the National Council of Provinces;
- (b) A member of the board of directors of any municipal entity;
- (c) An official of any municipality or municipal entity;
- (d) An employee of any national or provincial department, national or provincial public entity or constitutional institution within the meaning of the Act and the Public Finance Management Act, 1999 (Act No. 1 of 1999);
- (e) A member of the accounting authority of any national or provincial public entity; or
- (f) An employee of Parliament or a provincial legislature;

“Line manager” means a manager reporting directly to a senior manager and who is responsible for a cost centre as assigned by the relevant senior manager;

"Local content" means that portion of the bid or tender price which is not included in the imported content, provided that local manufacture does take place;

“Long term contract” means a contract with a duration period exceeding one year;

“List of accredited prospective providers” means the list of accredited prospective providers which the municipality must keep in terms of paragraph 15 of this policy;

"Mayor" means the councillor elected by the council as Mayor in terms of section 48 of the Local Government: Municipal Structures Act No. 117 of 1998 read with section 58 of the Municipal Finance Management Act;

“Municipal Asset Transfer Regulation” means Government Notice Nr 878 dated 22 August 2008 entitled Local Government : Municipal Finance Management Act, 2003 Municipal Asset Transfer Regulation

“Municipality” means the Ndlambe Municipality, a local municipality established by way of a notice in the Provincial Gazette issued in terms of section 12 of the Local Government: Municipal Structures Act No. 117 of 1998 and includes any employee entitled to or duly authorized to perform any function or duty in terms of this policy and/or is responsible for the implementation of this policy or any part thereof;

“Municipal Systems Act” means the Local Government: Municipal Systems Act No. 32 of 2000 and includes the regulations under this Act;

"Non-firm prices" means all prices other than "firm" prices;

“Other applicable legislation” means any other legislation applicable to municipal supply chain management, including but not limited to -

- (a) the Preferential Procurement Policy Framework Act No. 5 of 2000;
- (b) the Broad-Based Black Economic Empowerment Act No. 53 of 2003;
- (c) the Construction Industry Development Board Act No. 38 of 2000;
- (d) the Local Government: Municipal Systems Act No. 32 of 2000 (Municipal Systems Act);
- (e) the Promotion of Administrative Justice Act No. 3 of 2000;
- (f) the Promotion of Access to Information Act No. 2 of 2000;
- (g) the Protected Disclosures Act No. 26 of 2000;
- (h) the Competition Act No. 89 of 1998;
- (i) the Prevention and Combating of Corrupt Activities Act No. 12 of 2004;

"Person" includes an enterprise, partnership, trust, association, consortium, joint venture or a juristic person;

“Petty cash” means a relatively small amount of cash kept at hand for making immediate payment for miscellaneous small expenses incurred the municipality.

“Preferential Procurement Regulations” means the Preferential Procurement Regulations, 2011 contained in Government Notice R 502 of 8 June 2011 promulgated in Government Gazette No. 34350 of this date;

“Procurement” means the processes leading to the negotiation and conclusion of contracts whether in writing or verbally for the acquisition of goods, services or construction works or any combination thereof or the disposal of assets whether movable or immovable or any rights in such assets by means of purchase, sale, lease or donation and includes the preparation of all associated bid and contractual documentation and **“procured”** or **“procuring”** has a similar meaning;

“Quotation” means a stated price that a supplier expects to receive for the provision of specified services, goods or works;

“Responsive bid” means a bid that complies in all material aspects with the requirements set out in or contained in an invitation to bid including the applicable specification;

“senior manager” means Section 57 employees

"Small enterprise" means a separate and distinct business entity, together with its branches or subsidiaries, if any, including cooperative enterprises, managed by one owner or more predominantly carried on in any sector or sub-sector of the economy which is contained in Annexure B to this policy and classified as a micro-, a very small or, a small enterprise by satisfying the criteria mentioned in columns 3, 4 and 5 of the said schedule;
;

"Stipulated minimum threshold" means that portion of local production and content as determined by the Department of Trade and Industry from time to time;

"Sub-contract" means the primary contractor's assigning, leasing, making out work to, or employing, another person to support such primary contractor in the execution of part of a project in terms of a contract;

"Rand value" means the total estimated value of a contract in South African currency calculated at the time of bid invitations, and includes all applicable taxes and excise duties;

"SANAS" means the South African National Accreditation System;

"Total revenue" bears the same meaning assigned to this expression in the Codes of Good Practice;

"Trust" means the arrangement through which the property of one person is made over or bequeathed to a trustee to administer such property for the benefit of another person;

"Trustee" means any person, including the founder of a trust, to whom property is bequeathed in order for such property to be administered for the benefit of another person;

"Treasury guidelines" means any guidelines on supply chain management issued by the Minister of Finance in terms of section 168 of the Municipal Finance Management Act;

"The Regulations" means the Local Government: Municipal Finance Management Act, 2003: Municipal Supply Chain Management Regulations published by Government Notice 868 of 2005;

"Verbal Quotations" means a verbal process of inviting quotations from an identified limited number of potential suppliers for the supply goods, services and/or works;

"Verification Certificate" means a B-BBEE certificate issued in compliance with the B-BBEE Codes of Good Practice and all Sector Codes issued in terms of Section 9(1) of the Broad-Based Black Economic Empowerment Act;

"Written quotations" means quotations referred to in paragraph 12 (1) (c) of this policy.

POLICY STATEMENT

1. Introduction

- 1.1 Section 111 of the MFMA requires each municipality and municipal entity to adopt and implement a supply chain management policy, which gives effect to the requirements of the Act.
- 1.2 In addition, the PPPFA requires an Organ of State to determine its Preferential Procurement Policy and to implement it within the framework prescribed. This requirement is given effect to in the Preferential Procurement section of this Policy.

2. Desired Outcomes

The desired outcome of this Policy is to provide a mechanism to ensure sound, sustainable and accountable supply chain management within Ndlambe Municipality, whilst promoting black economic empowerment, which includes general principles for achieving the following socio-economic objectives:

- 2.1 to stimulate and promote local economic development in a targeted and focused manner;
- 2.2 to promote resource efficiency and reduce the negative environmental impact of daily operations of the City;

- 2.3 to facilitate creation of employment and business opportunities for the people of Ndlambe with particular reference to B-BBEE;
- 2.4 to promote the competitiveness of local businesses;
- 2.5 to increase the small business sector access, in general, to procurement business opportunities created by Council;
- 2.6 to implement e-Procurement as an alternative to a manual process, to enhance efficiency and service delivery.

This Policy will also strive to ensure that the objectives for uniformity in supply chain management systems between organs of state, in all spheres, not undermined and that consistency with national economic policy on the promotion of investments and doing business with the public sector is maintained.

CHAPTER 1

IMPLEMENTATION OF SUPPLY CHAIN MANAGEMENT POLICY

Supply chain management policy

- (1) All officials and other role players in the supply chain management system of the municipality must implement this policy in a way that -
 - (a) gives effect to Section 217 of the Constitution and Part 1 of Chapter 11 and other applicable provisions of the Act;
 - (b) is fair, equitable, transparent, competitive and cost effective;
 - (c) complies with the Regulations and any minimum norms and standards that may be prescribed in terms of section 168 of the Act;
 - (d) is consistent with other applicable legislation;
 - (e) does not undermine the objective for uniformity in supply chain management systems between organs of state in all spheres; and
 - (f) is consistent with national economic policy concerning the promotion of investments and the conduct of business with the public sector.
- (2) This policy applies when the municipality -
 - (a) procures goods or services or undertakes construction works through a procurement process;
 - (b) disposes of goods no longer needed;
 - (c) selects contractors to provide assistance with the provision of municipal services otherwise than in circumstances where Chapter 8 of the Municipal Systems Act applies; or
 - (d) selects external mechanisms referred to in section 80 (1) (b) of the Municipal Systems Act for the provision of municipal services in circumstances contemplated in section 83 of that Act.
- (3) This Policy, except where specifically provided otherwise, does not apply if municipality or municipal entity contracts with another organ of state for-
 - (a) the provision of goods or services to the municipality or municipal entity;
 - (b) the provision of a municipal service or assistance in the provision of municipal

service; or

(c) the procurement of goods and services under a contract secured by that other organ of state, provided that the relevant supplier has agreed to such procurement.

- (4) Notwithstanding anything to the contrary in this policy, the municipality shall not award a contract to a contractor in respect of the undertaking, carrying out or completion of any construction works or a portion thereof in terms of a competitive bidding or quotation process provided for in this policy unless such contractor is registered with the Construction Industry Development Board established by section 2 of the Construction Industry Development Board Act No. 32 of 2000 and holds a valid registration certificate issued by such Board or is exempted from such registration either in terms of this Act or the "CIDB Regulations".

3. Amendment and adoption of the supply chain management policy

- (1) The accounting officer must at least annually review the implementation of this policy and, when necessary, submit proposals for the amendment thereof to the council through the Mayor acting in conjunction with the mayoral committee.
- (2) If the accounting officer submits proposed amendments to this policy to the council, he must ensure that same comply with the Regulations and Treasury guideline standards determining standards for municipal supply chain management policies.
- (3) The accounting officer must report any deviation from the Regulations and Treasury guideline standards determining standards for municipal supply chain management policies to the National and Provincial Treasuries.
- (4) When amending this policy, the need for uniformity in supply chain practices, procedures and forms between all spheres of organs of state particularly to promote accessibility of supply chain management systems for small businesses, must be taken into account.

4. Delegation of supply chain management powers and duties

- (1) The council hereby delegates all powers and duties to the accounting officer which are necessary to enable him -
- (a) to discharge the supply chain management responsibilities conferred on accounting officers in terms of -
- (i) chapters 8 or 10 of the Act; and
- (ii) this policy; and
- (b) to maximize administrative and operational efficiency in the implementation of this policy; and
- (c) to enforce reasonable cost-effective measures for the prevention of fraud, corruption, favouritism and unfair and irregular practices in the implementation of this policy; and
- (d) to comply with his responsibilities in terms of section 115 and other applicable provisions of the Act.

- (2)** Sections 79 and 106 of the Act apply to the sub-delegation of powers and duties delegated to an accounting officer in terms of subparagraph (1).
- (3)** The accounting officer may not sub-delegate any supply chain management powers or duties to a person who is not an official of the municipality or to a committee which is not exclusively composed of officials of the municipality.
- (4)** This paragraph may not be read as permitting an official to whom the power to make final awards has been delegated, to make a final award in a competitive bidding process otherwise than through the committee system provided for in paragraph 27 of this policy.

5. Sub-delegations

- (1)** The accounting officer may, in terms of section 79 of the Act, sub-delegate any supply chain management powers and duties, including those vested in him in terms of legislation or delegated to him in terms of this policy or by resolution of the council, but any such sub-delegation must be consistent with subparagraph (2) and paragraph 4 of this policy.
- (2)** The power to make a final award -
 - (a)** above R10 million (VAT included) may not be sub-delegated by the accounting officer;
 - (b)** above R2 million (VAT included), but not exceeding R10 million (VAT included), may be sub-delegated by the accounting officer but only to -
 - (i)** the chief financial officer;
 - (ii)** a senior manager ; or
 - (iii)** a bid adjudication committee of which the chief financial officer or a senior manager is a member;
 - (c)** not exceeding R2 million (VAT included) may be sub-delegated by the accounting officer but only to -
 - (i)** the chief financial officer;
 - (ii)** a senior manager;
 - (iii)** a manager directly accountable to the chief financial officer or a senior manager; or
 - (iv)** a bid adjudication committee.
- (3)** An official or bid adjudication committee to whom or which the power to make final awards has been sub-delegated in accordance with subparagraph (2) must, within five days of the end of each month, submit to the official referred to in subparagraph (4) a written report containing particulars of each final award made by such official or committee during that month, including -
 - (i)** the amount of the award;
 - (ii)** the name of the person to whom the award was made; and

- (iii) the reason why the award was made to that person.
- (4) A written report referred to in subparagraph (3) must be submitted-
 - (a) to the accounting officer, in the case of an award by -
 - (i) the chief financial officer;
 - (ii) a senior manager; or
 - (iii) a bid adjudication committee of which the chief financial officer or a senior manager was a member;
 - (b) to the chief financial officer or the senior manager responsible for the relevant bid, in the case of an award by -
 - (i) a manager referred to in subparagraph (2)(c)(iii); or
 - (ii) a bid adjudication committee of which the chief financial officer or a senior manager was not a member.
- (5) Subparagraphs (3) and (4) do not apply to procurements out of petty cash.
- (6) This paragraph may not be interpreted as permitting an official to whom the power to make final awards has been sub-delegated, to make a final award in a competitive bidding process otherwise than through the committee system provided for in paragraph 27 of this policy.
- (7) No supply chain management decision-making powers may be delegated to an advisor or consultant.
- 6. Oversight role of the council**
- (1) No councillor may be a member of a bid committee or any other committee evaluating or approving quotations or bids nor attend any meeting of such committees as an observer.
- (2) The council must maintain oversight over the implementation of this policy to ensure that the accounting officer implements all supply chain management activities in accordance therewith.
- (3) For the purposes of such oversight, the accounting officer must -
 - (a) within 30 days of the end of each financial year, submit a report on the implementation of this policy to the council through its mayor;
 - (b) whenever there are serious and material problems in the implementation of this policy, immediately submit a report thereon to the council through its mayor.
- (4) The accounting officer must, within 10 days of the end of each quarter, submit a report on the implementation of this policy to the mayor.
- (5) The aforesaid reports must be made public in accordance with section 21A of the Municipal Systems Act.
- (6)

7. Supply chain management unit

- (1)** A supply chain management unit is hereby established to assist in implementing this policy.
- (2)** The supply chain management unit shall operate under the direct supervision of the chief financial

8. Training of supply chain management officials

The training of officials involved in implementing this policy should be in accordance with any Treasury guidelines on supply chain management training and applicable prescribed competency level requirements.

CHAPTER 2 **SUPPLY CHAIN MANAGEMENT SYSTEM**

9. Format of supply chain management system

This policy provides systems for -

- (i)** Demand management;
- (ii)** Acquisition management;
- (iii)** Logistics management;
- (iv)** Disposal management;
- (v)** Risk management; and
- (vi)** Performance management.

Part 1: Demand management

10. System of demand management

- (1)** The accounting officer must establish and implement an appropriate demand management system in order to ensure that the resources required by the municipality supports its operational commitments and its strategic goals as outlined in the municipality's Integrated Development Plan.
- (2)** The demand management system must -
 - (a)** include timely planning and management processes to ensure that all goods, services and works required by the municipality are quantified, budgeted for and timely and effectively delivered at the right locations and at the critical delivery dates and are of the appropriate quality and quantity procured at a fair cost;
 - (b)** take into account any benefits of economies of scale that may be derived in the case of procurements of a repetitive nature;
 - (c)** provide for the compilation of the required specifications to ensure that municipal needs are met;

- (d) allow for the undertaking of appropriate industry analysis and research to ensure that innovations and technological benefits are maximized.
- (3) The accounting officer must, prior to issuing an invitation to bid-

 - (a) properly plan for, and, as far as possible, accurately estimate the costs for the provision of goods, services and/or works for which an invitation to bid is to be issued;
 - (b) determine the appropriate preference point system to be utilized in the evaluation and adjudication of bids to be received in response to the contemplated invitation to bid; and
 - (c) determine whether the goods, services and/or works for which an invitation to bid is to be issued has been designated for local production and content in terms of section 9 of the Preferential Procurement Regulations and paragraph 29(5) of this policy.
- (4) The accounting officer must indicate in an invitation to submit a bid and in the applicable bid specification or terms of reference-

 - (a) that such bid will be evaluated on functionality and, in such event, the following shall be clearly stated:

 - (i) the evaluation criteria for measuring functionality which criteria must be objective;
 - (ii) the weight of each criterion which should not be generic but be determined separately for each bid on a case by case basis;
 - (iii) the applicable values that will be utilized when scoring each criterion which values must be objective;
 - (iv) the minimum qualifying score for functionality in order to enable the bid concerned to be further evaluated in terms of this policy provided that the aforesaid qualifying score:

 - (a) should not be generic but be determined separately for each bid on a case by case basis; and
 - (b) should not be prescribed so low that it may jeopardize the quality of the service or works required nor be so high that it may be restrictive to the extent that it jeopardizes the fairness of the supply chain management system;
 - (b) the fact that no bid will be regarded as an acceptable bid if the bidder or the goods, services and/or works to be procured, as the case may be, fails to achieve the minimum qualifying score for functionality as indicated in the invitation to bid and the relevant bid specification or terms of reference; and
 - (c) that bids that have achieved the minimum qualification score for functionality will be evaluated further in terms of the preference point systems referred to in paragraphs 29(3) and 29(4) of this policy.

- (5) Any system designed in terms of this paragraph shall take cognizance of the provisions of this policy.

Part 2: Acquisition management

11. System of acquisition management

- (1) The accounting officer must implement an efficient system of acquisition management in order to ensure -
- (a) that goods, services and works are procured by the municipality in accordance with authorized processes only;
 - (b) that expenditure on goods, services and works is incurred in terms of an approved budget in terms of section 15 of the Act;
 - (c) that the threshold values for the different procurement processes are complied with;
 - (d) that bid documentation, evaluation and adjudication criteria and the general conditions of a contract, are in accordance with any applicable legislation; and
 - (e) that any Treasury guidelines on acquisition management are properly taken into account.

12. Range of procurement processes

- (1) Goods and services may only be procured by way of -
- (a) at least one written quotation for procurements of a up to R2, 000 (VAT included);
 - (b) formal written quotations for procurements of a transaction value over R2,000 up to R30,000 (VAT included);
 - (c) formal written price quotations for procurements of a transaction value over R30,000 up to R200,000 provided that, in addition to any other relevant requirements contained in this policy, procurement invitations shall be advertised for at least seven days on the website and an official notice board of the municipality;
 - (d) a competitive bidding process for -
 - (i) procurements above a transaction value of R200 000 (VAT included); and
 - (ii) the procurement of long term contracts.
- (2) The accounting officer may, in writing:
- (a) lower but not increase, the different threshold values specified in subparagraph (1) above; or
 - (b) direct that written or verbal quotations be obtained for any specific

procurement of a transaction value lower than R2000;

- (c) direct that formal written price quotations be obtained for any specific procurement of a transaction value lower than R10 000; or
 - (d) direct that a competitive bidding process be followed for any specific procurement of a transaction value lower than R200 000.
- (3) Procurement invitations may not deliberately be split into parts or items of a lesser value than the threshold amounts referred to in subparagraph (1) merely to avoid compliance with the requirements of this policy or any applicable legislation. When determining transaction values, a requirement for goods, services or works consisting of different parts or items must, as far as possible, be treated and dealt with as a single transaction.

13. Special categories of bidders and suppliers

In order to promote B-BBEE and comply with applicable legislation including the Codes of Good Practice, this policy recognizes the following special categories of bidders and suppliers:

13.1 Exempted Micro-Enterprise

- (a) An exempted Micro-Enterprise (EME) is an entity with an annual turnover of R5 million or less provided that this amount may be reduced in accordance with sector charter thresholds for specific sectors or industries.
- (b) The current thresholds for the Tourism and Construction Sector charters are R2.5 million and R1.5 million respectively.
- (c) Exempted Micro-Enterprises are deemed to possess a B-BBEE Status of "Level Four Contributor", having a B-BBEE procurement recognition of 100%.
- (d) An Exempted Micro-Enterprise qualifies for a promotion to a B-BBEE Status of "Level Three Contributor" having a B-BBEE procurement recognition of 110% if it is more than 50% owned by black people or by black women.
- (e) Exempted Micro-Enterprises are allowed to be measured in terms of the QSE scorecard contained in the applicable code of good practice in the event of them wishing to maximize their points and move to the next procurement recognition level.
- (f) Sufficient evidence of qualification as an Exempted Micro-Enterprise is an auditor's certificate or similar certificate issued by an accounting officer of a closed corporation or a verification agency accredited by SANAS.

13.2 Qualifying Small Enterprise

- (a) Any enterprise with an annual Total Revenue of between R5 million and R35 million qualifies as a Qualifying Small Enterprise.
- (b) Enterprises claiming qualifying small enterprise status must include in any bid submitted to the municipality, an original and valid B-BBEE status level certificate or a certified copy thereof, substantiating their B-BBEE rating. This

certificate must be issued by a verification agency accredited by SANAS or a Registered Auditor approved by the Independent Regulatory Board of Auditors.

13.3 Start-up enterprises

- (a) Start-up enterprises must be measured as Exempted Micro-Enterprises for the first year following their formation or incorporation. This provision applies regardless of the expected total revenue of the start-up enterprise.
- (b) Start-up Enterprises are deemed to have a "B-BBEE Status of Level Four Contributor".
- (c) In order to qualify as a Start-up Enterprise, the enterprise must provide an independent confirmation of its status.
- (d) Notwithstanding subparagraphs (a) and (b), Start-up Enterprises must submit a QSE Scorecard when tendering for any contract or seeking any other business with a value higher than R5 million but less than R35 million. For contracts above R35 million, they should submit the generic scorecard. The preparation of such scorecards must use annualized data.
- (e) The accounting officer shall reserve the right to require a Start-up Enterprise referred to in subparagraph (d) to submit a verification certificate issued by either a verification agency approved by SANAS or a Registered Auditor approved by the Independent Regulatory Board of Auditors.

14. General preconditions for consideration of written quotations or bids

A written quotation or bid may not be considered unless the bidder who submitted the quotation or bid concerned -

- (a) has furnished his -
 - (i) full name or names including trading name;
 - (ii) identification number or company or other registration number;
 - (iii) tax reference number and VAT registration number, if any;
- (b) Where an envisaged award is greater than R15000, the bidder has provided the municipality with an **original** valid tax clearance certificate from the South African Revenue Services stating that his tax matters are in order and as authorized the municipality to obtain a tax clearance that the provider's tax matters are in order
- (c) has, where applicable, provided the municipality with a registration certificate from the Construction Industry Development Board to the effect that he holds a valid registration certificate issued by the Board;
- (d) where an envisaged award is greater than R30000, the bidder has provided the municipality with a "Certificate of Independent Bid Determination" on Form MBD 9 or a similar form;
- (e) Where an envisaged award is greater than R15000, the bidder has provided a

certificate issued by the municipality or any other municipality to which he may be indebted to the effect that he and, in the event of the bidder being a company, also any of its directors, is not indebted to the municipality or to any other municipality or municipal entity for rates, taxes and/or municipal service charges which are in arrear for a period of more than three months and that no dispute exists between such bidder and municipality or municipal entity concerned in respect of any such arrear amounts;

- (f) where an envisaged award is greater than R30000, the bidder has submitted a Declaration of Interest form, MBD 4 or similar certifying -
 - (i) that he is not in the service of the state or has been in the service of the state in the previous twelve months;
 - (ii) that, in the event of the bidder not being a natural person, none of its directors, managers, principal shareholders or stakeholders are in the service of the state nor have they been in the service of the state in the previous twelve months;
 - (iii) that neither his spouse, child or parent nor a director, manager, shareholder or stakeholder referred to in subparagraph (ii) is in the service of the state or has been in the service of the state in the previous twelve months;
 - (iv) that he is not an advisor or consultant contracted by the municipality to advise it on the procurement under consideration;

This paragraph must be read in conjunction with paragraph 22 of this policy.

15. Lists of accredited prospective providers

- (1) The accounting officer must -
 - (a) keep a list of accredited prospective providers of goods and services that must be used for procurements through written or verbal quotations and formal written price quotations; and
 - (b) at least once a year through newspapers commonly circulating locally, the municipal website and any other appropriate ways, invite prospective providers of goods or services to apply for evaluation and listing as accredited prospective providers;
 - (c) specify the listing criteria for accredited prospective providers; and
 - (d) disallow the listing of any prospective provider whose name appears on the National Treasury's database as a person prohibited from doing business with the public sector.
- (2) The aforesaid list must be updated at least quarterly to include any additional prospective providers and any new commodities or types of services. Prospective providers must be allowed to submit applications for listing at any time.
- (3) The aforesaid list must also be compiled per commodity and per type of service.

16. Petty cash purchases

- (a)** Petty cash purchases up to R70 may be made in accordance with the Imprest Petty Cash policy of the municipality.
- (b)** The accounting officer may delegate responsibility for the management of petty cash to an official directly or indirectly reporting to the chief financial officer.
- (c)** No item that is an approved stores item may be purchased by means of a petty cash transaction.
- (d)** No fixed asset regardless of value may be purchased through petty cash.
- (e)** The council must, from time to time, determine the maximum amount of the permissible petty cash expenditure per month;
- (f)** A monthly reconciliation report must be provided to the chief financial officer within 5 working days of the end of each month by the official authorized to make petty cash purchases and such report shall contain particulars of each final award made by such official during that month, including:
 - (i)** the total amount of petty cash purchases for that month; and
 - (ii)** receipts and supporting documents for each purchase.

17. Written or verbal price quotations

The conditions for the procurement of goods or services through written or verbal quotations are as follows:

- (a)** Quotations must be obtained from at least three different providers preferably from, but not limited to, providers whose names appear on the list of accredited prospective providers of the municipality, provided that if quotations are obtained from providers who are not so listed, such providers must meet the listing criteria determined by the accounting officer in terms of paragraph 15(1)(c) of this policy;
- (b)** To the extent feasible, providers must be requested to submit such quotations in writing;
- (c)** If it is not possible to obtain at least three quotations, the reasons for such inability as approved by the accounting officer under a deviation must be recorded on the invitation to submit quotations and reported monthly to the chief financial officer;
- (d)** The designated officer must record the names of the potential providers requested to provide quotations with their quoted prices; and
- (e)** If a quotation was submitted verbally, the order may be placed only against written confirmation of the price and conditions of supply from the selected provider within the period stipulated in the invitation to submit quotations.

18. Formal written price quotations

The conditions for the procurement of goods or services through formal written price quotations, are as follows:

- (a) Quotations must be obtained in writing from at least three different providers whose names appear on the list of accredited prospective providers of the municipality;
- (b) In the event of it not being possible to obtain quotations from at least three different providers whose names appear on the list of accredited prospective providers of the municipality, quotations may be obtained from providers who are not so listed, provided that such providers meet the listing criteria determined by the accounting officer in terms of paragraph 15(1)(c) of this policy and, provided further, that the reasons for obtaining such quotations from the providers concerned as approved by the accounting officer under a deviation must be recorded and reported monthly to the chief financial officer.

19. Procedures for procuring goods or services through written or verbal quotations and formal written price quotations

The procedure for the procurement of goods or services through written or verbal quotations or formal written price quotations is as follows:

- (a) When using the list of accredited prospective providers, the accounting officer must promote ongoing competition amongst providers by inviting providers to submit quotations on a rotation basis;
- (b) All requirements in excess of R30 000 (VAT included) that are to be procured by means of formal written price quotations must, in addition to the requirements of paragraph 17, be advertised for at least seven days on the website of and on the official notice board of the municipality;
- (c) Offers received must be evaluated on a comparative basis taking into account unconditional discounts;
- (d) Offers below R30 000 (all taxes included) must be awarded based on compliance with specifications, conditions of contract, ability, capacity and capability to deliver the required goods and/or services and lowest price; provided that the accounting officer may direct, in appropriate cases, that the applicable provisions of the Preferential Procurement Regulations be applied in respect of the calculation of preference points for price;
- (e) Offers above R30 000 (all applicable taxes included) must be awarded based on the applicable provisions of the Preferential Procurement Regulations;
- (f) Prior to the award of a contract with a price in excess of R200 000, the designated official must verify the status of recommended bidders (including their directors(s), owners(s) or trustee(s) by checking the Data Base of Restricted Suppliers maintained by National Treasury in order to ensure that no recommended bidder or any of its directors/owners/trustees are listed as companies or persons prohibited from doing business with the public sector;
- (g) A call for quotations in terms of the preceding paragraphs must be in writing and contain a specification for the goods and/or services to be procured and if applicable, details of the preference points system to be used in adjudicating quotations;
- (h) The designated official must, in writing, notify the chief financial officer within 3 days after the end of each month of all written, verbal and formal written price quotations accepted or approvals given in terms of this paragraph; and

The chief financial officer must ensure that adequate systems are in place to meet the requirements to record such matters for proper record keeping;

- (i) Where the award is greater than R30000, the procurement award must be made to the bidder who scored the highest points in accordance with the stipulated preference points system.

20. Competitive bidding process

- (1) Subject to paragraph 11 (2) of this policy, goods, services or works above a transaction value of R200 000 (VAT included) and long term contracts may only be procured through a competitive bidding process.
- (2) Subject to subparagraph (3), no requirement for goods or services above an estimated transaction value of R200 000 (VAT included) may deliberately be split into parts or items of lesser value merely for the sake of procuring the goods or services otherwise than through a competitive bidding process.
- (3) The accounting officer may split large procurements into smaller contracts (units) to provide opportunities for emerging entrepreneurs. This procedure may only be followed when technically, logistically and financially feasible.
- (4) A senior manager responsible for a vote must submit the under-mentioned information to the chief financial officer prior to the publication of any public invitation of bids in respect of procurements estimated to exceed R10m (all taxes included):
 - (i) proof that budgetary provision exists for the procurement concerned;
 - (ii) details of any ancillary budgetary implications related to the bid concerned;
 - (iii) details of any multi-year budgetary implications associated with a project which will be undertaken over a period of more than one year as well as details of the anticipated expenditure per financial year.
- (5) A procurement referred to in subparagraph (4) may only be advertised for competitive bids after the chief financial officer has verified in writing that budgetary provision exists to enable the relevant project to commence.
- (6) Procurement requirements referred to in subparagraph (4) may not be deliberately split into parts or items of lesser value merely to avoid the information being submitted.

21. Process for competitive bidding

The procedures for the following stages of a competitive bidding process are as follows:

- (a) Compilation of bidding documentation as detailed in paragraph 22;
- (b) Public invitation of bids as detailed in paragraph 23;
- (c) Site meetings or briefing sessions as detailed in paragraph 23;
- (d) Handling of bids submitted in response to public invitation as detailed in paragraph 24;

- (e) Evaluation of bids as detailed in paragraph 32;
- (f) Award of contracts as detailed in paragraph 33;
- (g) Administration of contracts - after the award of a bid, the accounting officer and the bidder must enter into a written agreement.
- (h) Proper record keeping;
- (i) Original/legal copies of written contractual agreements should be kept in a secure place for reference and audit purposes.

22. Bid documentation for competitive bids

Bid documentation for a competitive bidding process must, in addition to compliance with the requirements listed in paragraph 14, comply with the following requirements:

- (a) Take into account -
 - (i) the general conditions of contract and any special conditions of contract, if specified;
 - (ii) any Treasury guidelines on bid documentation;
 - (iii) the requirements of the Construction Industry Development Board, in the case of a bid relating to construction works;
 - (iv) relevant B-BBEE verification and certification requirements;
 - (v) relevant local content or production requirements.
- (b) Include the preference points system to be used in adjudicating bids, namely 80/20 or 90/10 as prescribed in the Preferential Procurement Regulations;
- (c) Compel bidders to declare, by means of an affidavit, any conflict of interest they may have in the transaction for which the bid is submitted;
- (d) If the value of the transaction is expected to exceed R5 million (VAT included), require bidders to furnish -
 - (i) if the bidder is required by law to prepare annual financial statements for auditing, his audited annual financial statements -
 - (a) for the past three years; or
 - (b) since establishment, if established during the past three years;
 - (ii) a certificate signed by the bidder certifying that he has no undisputed commitments for municipal services towards a municipality or other service provider in respect of which payment is overdue for more than 30 days;
 - (iii) particulars of any contracts awarded to the bidder by an organ of state during the past five years, including particulars of any material non-compliance or dispute concerning the execution of such contracts;
 - (iv) a statement indicating whether or not any portion of the goods or services required by the municipality are expected to be sourced from outside the

Republic, and, if so, what portion and also whether or not any portion of the payment to be made by the municipality is expected to be transferred out of the Republic; and

- (e) Stipulate that disputes must be settled by means of mutual consultation, mediation (with or without legal representation), or, when unsuccessful, in a South African court of law.

23. Public invitation for competitive bids

- (1) The procedure for the invitation of competitive bids is as follows:
 - (a) any invitation to prospective providers to submit bids must be by means of a public advertisement in newspapers commonly circulating locally, the website of the municipality and in any other appropriate manner (which may include an advertisement in the Government Tender Bulletin); and
 - (b) the information contained in such public advertisement, must include -
 - (i) subject to subparagraph 2, the closure date for the submission of bids, which may not be less than 30 days in the case of transactions over R10 million (VAT included) or which are of a long term nature or 14 days in any other case, reckoned from the date on which the advertisement is first placed in the aforesaid newspapers;
 - (ii) a statement that bids may only be submitted on the bid documentation provided by the municipality; and
 - (iii) the date, time and venue of any compulsory site meeting or briefing session;
 - (iv) a statement to the effect that a bid from a prospective bidder who did not attend a prescribed compulsory site meeting or briefing session referred to in subparagraph (iii) will not be considered.
- (2) The accounting officer may determine a closure date for the submission of bids which is less than the 30 or 14 days requirement, but only if such shorter period can be justified on the grounds of urgency or emergency or in any exceptional case where it is impractical or impossible to follow the official procurement process and such fact shall, for auditing purposes, be recorded in the authority to invite bids.
- (3) Bids submitted must be sealed and marked in a manner stipulated in the invitation to bid.
- (4) Where bids are requested in electronic format, such bids must be supplemented by hard copies in sealed enveloped which must deposited in the "bid box" on by the closing time for the receipt of bids on the bid closing date as stipulated in the invitation to bid.
- (5) Where the municipality invites expressions of interest or bids for construction works with a value in excess of R30 000, it must publish such invitations on the website of the CIDB.
- (6) The municipality must also comply with the applicable provisions of the Standard for

Uniformity in Construction Procurement contained in Board Notice No. 86 of 2010 issued by the Construction Industry Development Board insofar as such provisions relate to the invitation of bids.

24. Procedure for handling, opening and recording of bids

The procedures for the handling, opening and recording of bids, are as follows:

- (a)** Bids -
 - (i)** must be opened only in public;
 - (ii)** must be opened at the same time and as soon as possible after the published closing time or period for the submission of bids; and
 - (iii)** received after the published closing time or period should not be considered and be immediately returned to the bidder, unopened;
- (b)** Any bidder or member of the public has the right to request that the names of the bidders who submitted bids by the closing time or period be read out and, if practical, also each bidder's total bidding price;
- (c)** No information, except the information referred to in subparagraph (b), relating to a bid should be disclosed to bidders or other persons until the successful bidder is notified of the award of the relevant bid; and
- (d)** The designated official from the Corporate Service directorate opening received bids must -
 - (j)** record in a register, all bids received by the closing time or period for the submission of same and such register shall contain as least the following information in addition to such information as may be prescribed in terms of section 75 of the Act:
 - (a)** the reference number of the bid concerned;
 - (b)** the description of the relevant goods, services or works project to be procured;
 - (c)** the names of all bidders;
 - (d)** where practical, the total price submitted by all bidders that submitted bids in relation to the relevant bid invitation;
 - (ii)** make the aforesaid register available for public inspection during the normal office hours of the municipality; and
 - (iii)** publish the entries in the aforesaid register on the website of the municipality within ten (10) working days from the date referred to in subparagraph (i) and ensure that such entries remain on the website for a period of at least thirty (30) days from date of publication.

25. Negotiations with preferred bidders

- (1) The accounting officer may negotiate the final terms of a contract with bidders identified through a competitive bidding process as preferred bidders, provided that such negotiation -
 - (a) does not allow any preferred bidder a second or unfair opportunity;
 - (b) is not to the detriment of any other bidder;
 - (c) does not lead to a higher price than the bid as submitted; and
 - (d) will not be contrary to any legal requirement or amount to a prohibited practice.
- (2) Minutes of such negotiations must be kept for record and audit purposes.

26. Two-stage bidding process

- (1) A two-stage bidding process is permissible for -
 - (a) large complex projects;
 - (b) projects where it may be undesirable to prepare complete detailed technical specifications; or
 - (c) long term projects with a duration period exceeding three years.
- (2) In the first stage, technical proposals on conceptual design or performance specifications should be invited, subject to technical as well as commercial clarifications and adjustments.
- (3) In the second stage, final technical proposals and priced bids should be invited.

27. Committee system for competitive bids

- (1) The accounting officer shall establish a procurement committee system for competitive bids consisting of at least the following committees:
 - (a) a bid specification committee;
 - (b) a bid evaluation committee; and
 - (c) a bid adjudication committee;
- (2) The accounting officer shall, in writing, appoint the members of each committee in respect of each competitive bid invitation, taking into account the provisions of section 117 of the Act in terms of which no councillor may be a member of any such committee nor attend any of its meetings as an observer.
- (3) A neutral or independent observer other than an Ndlambe Councillor, appointed by the accounting officer, may attend or oversee a committee when this is appropriate for ensuring fairness and promoting transparency.
- (4) The committee system must be consistent with -
 - (a) paragraphs 28, 32 and 33 of this policy; and
 - (b) any other applicable legislation.

- (5) The accounting officer may, in appropriate cases and in his sole discretion, apply the committee system to formal written price quotations.

28. Bid specification committees

- (1) A bid specification committee must compile the specifications or, where applicable, the terms of reference for the procurement of goods, services or works by the municipality.
- (2) A bid specification committee must be composed of one or more officials of the municipality preferably the line manager responsible for the function concerned and may, when appropriate, include external specialist advisors.
- (3) No person, advisor or corporate entity involved with the bid specification committee or director of such a corporate entity may bid for any resulting contracts.
- (4) Where a bid specification or terms of reference are compiled with due regard to the findings and recommendations contained in a prior, associated feasibility study, the person, advisor or corporate entity who or which prepared the said feasibility study may be prohibited from bidding for the resulting contracts in circumstances where such person, advisor or corporate entity may or is likely to obtain an unfair advantage or where a conflict of interest may arise.
- (5) A specification or terms of reference referred to in this paragraph must be approved by the accounting officer in writing prior to publication of the invitation for bids in terms of paragraph 23.

29. Bid Specifications Terms of Reference

29.1 General Requirements

Bid Specifications terms of reference, as the case may be -

- (a) must be drafted in an unbiased manner to allow all potential suppliers to offer their goods or services to the municipality;
- (b) must take account of any accepted standards such as those issued by Standards South Africa, the International Standards Organization or an authority accredited or recognized by the South African National Accreditation System with which the equipment or material or workmanship should comply;
- (c) must, where possible, be described in terms of performance required rather than in terms of descriptive characteristics for design;
- (d) may not create trade barriers in contract requirements in the forms of specifications, plans, drawings, designs, testing and test methods, packaging, marking or labelling of conformity certification;
- (e) may not make reference to any particular trade mark, name, patent, design, type, specific origin or producer unless there is no other sufficiently precise or intelligible way of describing the characteristics of the work, in which case such reference must be accompanied by the word “equivalent”;

29.2 Functionality

Where functionality is utilized as an evaluation criterion, bid terms of reference should clearly specify:

- (i) the evaluation criteria for measuring functionality which criteria must be objective, the weight of each criterion, the applicable values and the minimum qualifying score for functionality; and
- (ii) the fact that no bid will be regarded as an acceptable bid if it or the relevant bidder fails to achieve the minimum qualifying score for functionality as indicated in the terms of reference concerned; and
- (iii) that bids or bidders that have achieved the minimum qualification score for functionality will be evaluated further in terms of the preference point systems referred to in subparagraphs 29.3 and 29.4 below.
- (iv) Prior to publication or submission to the Bid Specification Committee all matters relating to functionality be signed off by the Supply Chain Manager

29.3 80/20 Preference Points System

- (3.1) Where applicable, bid documentation must include the following preference points evaluation system for the procurement of goods, services or works from a Rand value of R30000 up to a Rand value of R1 000 000 (all applicable taxes included):

- (i) the following formula will be used to calculate the points for price in respect of bids (including price quotations) with a Rand value equal to, or above R 30 000 and up to a Rand value of R1 000 000 (all applicable taxes included):

$$Ps = 80 \left[1 - \frac{Pt - Pmin}{Pmin} \right]$$

Where:

Ps = Points scored for comparative price of bid or offer under consideration;

Pt = Comparative price of bid or offer under consideration; and

Pmin = Comparative price of lowest acceptable bid or offer.

- (ii) Up to maximum of 20, points must be awarded to a bidder for attaining the B-BBEE status level of contributor in accordance with the following tables:

B-BBEE Status Level of Contributor	Number of Points
1	20

2	18
3	16
4	12
5	8
6	6
7	4
8	2
Non-compliant contributor	0

Or

In respect of Exempted Micro Enterprises (EME's)

Black Ownership of EME	Deemed B-BBEE Status Level of Contributor	Number of Preference Points
More than 50%	3	16
Less than 50%	4	12

- (iii) the points scored by a bidder in respect of B-BBEE contribution contemplated in subparagraph (ii) must be added to the points scored for price as calculated in accordance with subparagraph (i);

(3.2) The B-BBEE status level attained by a bidder must be used to determine the number of points contemplated in subparagraph 3.1 (ii) above.

(3.3) Bid documentation must also provide that, in the event of all responsive bids received exceeding the estimated Rand value of R1 000 000, the bid invitation will be cancelled, provided that if one or more of the acceptable bids received are within the aforesaid threshold of R1 000 000, all bids received will be evaluated in accordance with this preference point system.

29.4 90/10 Preference Points System

(4.1) Where applicable, bid documentation must include the following preference points evaluation system for the procurement of goods, services or works with a Rand value above R1 000 000 (all applicable taxes included):

- (i) the following formula will be used to calculate the points for price in respect of bids with a Rand value above R1 000 000 (all applicable taxes included):

$$Ps = 90 \left[1 - \frac{Pt - Pmin}{Pmin} \right]$$

Where:

Ps = Points scored for comparative price of bid or offer under consideration;

Pt = Comparative price of bid or offer under consideration; and

P_{min} = Comparative price of lowest acceptable bid or offer.

- (ii) Up to maximum of 10 points, points must be awarded to a bidder for attaining the B-BBEE status level of contributor in accordance with the following tables:

B-BBEE Status Level of Contributor	Number of Points
1	10
2	9
3	8
4	5
5	4
6	3
7	2
8	1
Non-compliant contributor	0

Or

In respect of Exempted Micro Enterprises (EME's)

Black Ownership of EME	Deemed B-BBEE Status Level of Contributor	Number of Preference Points
More than 50%	3	8
Less than 50%	4	5

- (iii) the points scored by a bidder in respect of the level of B-BBEE contribution contemplated in subparagraph (ii) must be added to the points scored for price as calculated in accordance with subparagraph (i);

(4.2) The B-BBEE status level attained by a bidder must be used to determine the number of points contemplated in subparagraph 4.1 (ii) above.

(4.3) Bid documentation must also provide that, in the event of all responsive bids received being equal to, or below R1 000 000, the invitation to bid will be withdrawn and all bids received shall be regarded as having been cancelled provided that, if one or more of the acceptable bids received are above the prescribed threshold of R 1 000 000, all bids received will be evaluated in accordance with this preference point system.

29.5 Local Production

(5.1) Where, in the case of bids in designated sectors, local production and content is of critical importance, the relevant bid documentation must clearly state, as a bid condition, that only locally produced goods, services or works or locally manufactured goods, with a stipulated minimum threshold for local production and content, will be considered.

(5.2) The relevant bid documentation must also stipulate:

- (a) that the exchange rate to be used for the calculation of local content or local production will be the exchange rate published by the South

African Reserve Bank at 12:00 on the date of advertisement of the bid;

- (b) that only the South African Bureau of Standards (SABS) approved technical specification number SATS 1286:201x will be used to calculate local content in accordance with the following formula:

$$LC = 1 - \left(\frac{X}{Y} \right) \times 100$$

Where

x imported content

y bid price excluding value added tax (VAT)

and that the prices referred to in the determination of x must be converted to Rand (ZAR) by using the exchange rate published by the South African Reserve Bank at 12:00 on the date, one week (7 calendar days) prior to the closing date of the bid;

- (c) that Form MBD 6.2 (Declaration Certificate for Local Content) issued by National Treasury, duly completed and signed, must form part of the bid documentation;
- (d) that the municipality reserves the right to verify the accuracy of the rates of exchange quoted by the bidder in paragraph 4.1 of the aforesaid Certificate.

- (5.3) The accounting officer may decide to include in any bid documentation a specific bidding condition that only locally produced goods, services or works or locally manufactured goods with a stipulated minimum threshold for local production and content will be considered on condition that such prescript and threshold(s) are in accordance with the specific directives issued for this purpose by National Treasury in consultation with the Department of Trade and Industry and, in such event, the requirements stipulated in subparagraph 5.2 shall be inserted in the relevant bid documentation.

- (5.4) Where necessary, bid documentation for bids referred to in subparagraph 5.1 may state that a two- stage bidding process will be followed, where the first stage will involve functionality and minimum threshold for local production and content and the second stage price and B-BBEE status with the possibility of price negotiations only with the short listed bidders with a view to effecting cost savings in circumstances where the tendered prices are obviously inflated or to ensure the award of the bid concerned within budgetary constraints provided that, where such negotiations take place, the principles contained in paragraph 25.1 of this policy shall be applied.

- (5.5) Any bid documentation issued in terms of this subparagraph must be capable of being measured and audited.

29.6 B-BBEE status level certificates and scorecards

Bid documentation must provide that:

- (i) Those bidders who qualify as Exempted Micro Enterprises (EME's) in terms of the

Broad-Based Black Economic Empowerment Act, must submit, together with their bid, a certificate to this effect issued by a registered auditor, accounting officer (as contemplated in section 60(4) of the Close Corporations Act, 1984 (Act No. 69 of 1984)) or an accredited verification agency provided that a certificate issued by an Accounting Officer of a closed corporation must be on his letterhead which should also contain his practice number and contact number clearly specified on the face of such certificate.

- (ii) Bidders other than Exempted Micro-Enterprises (EME's) must submit, with their bid, their original and valid B-BBEE Status Level Verification Certificate complying at least with the provisions of subparagraphs (v) and (vi) below, or a certified copy thereof, in support of their B-BBEE rating.
- (iii) A trust, consortium or joint venture will qualify for points for its B-BBEE status level as a legal entity, provided it submits its B-BBEE Status Level Verification Certificate with its bid.
- (iv) A trust, consortium or joint venture will qualify for points for its B-BBEE status level as an unincorporated entity, provided that it submits its consolidated B-BBEE scorecard as if were a group structure and, provided further, that such a consolidated B-BBEE scorecard is prepared for every separate bid.
- (v) As a minimum requirement, all valid B-BBEE Status Level Verification Certificates should have the following information detailed on the face of the certificate:
 - The name and physical location of the measured entity;
 - The registration number and, where applicable, the VAT number of the measured entity;
 - The date of issue and date of expiry;
 - The certificate number for identification and reference purposes;
 - The scorecard that was used (for example EME, QSE or Generic);
 - The name and / or logo of the Verification Agency;
 - The SANAS logo;
 - The signature of the authorized person from the Verification Agency concerned; and
 - The B-BBEE Status Level of Contribution obtained by the measured entity.
- (vi) The format and content of B-BBEE Status Level Verification Certificates issued by registered auditors approved by the Independent Regulatory Board of Auditors (IRBA) must -
 - Clearly identify the B-BBEE approved registered auditor by the auditor's individual registration number with IRBA and the auditor's logo;
 - Clearly record an approved B-BBEE Verification Certificate identification reference in the format required by SANAS;
 - Reflect relevant information regarding the identity and location of the measured entity;

- Identify the Codes of Good Practice or relevant Sector Codes applied in the determination of the scores;
- Record the weighting points (scores) attained by the measured entity for each scorecard element, where applicable, and the measured entity's overall B-BBEE Status Level of Contribution;
- Reflect that the B-BBEE Verification Certificate and accompanying assurance report issued to the measured entity is valid for 12 months from the date of issuance;
- Reflect both the issuance and expiry date of the Verification Certificate.

29.7 Additional Conditions

Bid documentation must include a reference to the following additional conditions, where applicable:

29.7.1 Sub-contracting

- (a) A bidder will not be awarded points for B-BBEE status level if it is indicated in the bid documents that such a bidder intends sub-contracting more than 25% of the value of the contract to any other enterprise that does not qualify for at least the points that such a bidder qualifies for, unless the intended sub-contractor is an exempted micro enterprise that has the capability and ability to execute the sub-contract.
- (b) A bidder awarded a contract may not sub-contract more than 25% of the value of the contract to any other enterprise that does not have an equal or higher B-BBEE status level than the bidder concerned, unless the contract is sub-contracted to an exempted micro enterprise that has the capability and ability to execute the sub-contract.
- (c) A bidder awarded a contract in relation to a designated sector, may not sub-contract in such a manner that the local production and content of the overall value of the contract is reduced to below the stipulated minimum threshold.

29.8 Miscellaneous Special Conditions of Contract

Bid documentation must, inter alia, include the following conditions as Special Conditions of Contract:

29.8.1 General

- (a) Only a bidder who has completed and signed the declaration part of a bid may be considered;
- (b) When comparative prices must be calculated, any discounts which have been offered unconditionally will be taken into account;
- (c) A discount which has been offered conditionally will, despite not being taken into account for evaluation purposes, be implemented when payment to a bidder in respect of an accepted bid is effected;

- (d) Points scored in any applicable scoring system will be rounded off to the nearest 2 decimal places.
- (e)
 - (i) In the event that two or more bids score equal total points, the successful bid will be the one scoring the highest number of preference points for B-BBEE;
 - (ii) However, when functionality is part of the evaluation process and two or more bids have scored equal points including equal preference points for B-BBEE, the successful bid will be the one scoring the highest score for functionality.
 - (iii) Should two or more bids be equal in all respects, the award shall be decided by the drawing of lots.

29.8.2 Cancellation of a bid invitation

- (f) The accounting officer may, prior to the award of a bid, by notice in the media in which the original bid was advertised, cancel such bid invitation if, due to changed circumstances, there is no longer a need for the goods, services or works requested or if funds are no longer available to cover the total envisaged expenditure or if no acceptable bids are received.

29.8.3 Declarations

- (g) A bidder must -
 - (i) declare that the information provided in any bid document is true and correct;
 - (ii) declare that the signatory to a bid document is duly authorized; and
 - (iii) undertake to submit documentary proof regarding any bidding issue when required to the satisfaction of the municipality.

29.8.4 Remedies

- (h) In addition to the action contemplated in paragraph 41 of this policy which shall be read in conjunction with this subparagraph:
 - (i) The municipality will, upon detecting that the B-BBEE status level of contribution has been claimed or obtained by a bidder on a fraudulent basis or any of the conditions of a contract awarded to such bidder or person have not been fulfilled, act against such bidder or person.
 - (ii) The municipality may, in addition to any other remedy it may have against the person contemplated in subparagraph (i) above -
 - (a) disqualify the person concerned from participating in any future bidding process with the municipality;
 - (b) recover all costs, losses or damages it has incurred or suffered as a result of that person's conduct;
 - (c) cancel the relevant contract and claim any damages which it has suffered as a result of having to make less favourable arrangements due to such cancellation;

- (iii) The municipality may restrict a bidder or contractor, its shareholders and directors or only the shareholders and directors, as the case may be, who acted on a fraudulent basis in connection with a bid, from obtaining business from the municipality for a period not exceeding 10 years, provided that, before exercising this right, the municipality shall give the persons or parties concerned an opportunity to make representations and be heard in defence of such contemplated action; and
- (iv) The municipality may refer any fraudulent action on the part of a bidder or contractor or any party aforesaid to the South African Police Services with a view to criminal prosecution.
- (k) Where a bidder or contractor is restricted in terms of subparagraph (h)(iii) above, the accounting officer shall forward the relevant details to National Treasury for inclusion in the Central Database of Restricted Suppliers.

29.9 Savings

- (k) A contract may be awarded to a tenderer that did not score the highest total number of points, only in accordance with section 2(1)(f) of the **Preferential Procurement Policy Framework Act No. 5 of 2000**, which section states that: *"the contract must be awarded to the tenderer who scores the highest points, unless objective criteria in addition to those contemplated in paragraphs (d) and (e) justify the award to another tenderer"*.
Section (d) states the following: *"the specific goals may include (i) contracting with persons, or categories of persons, historically disadvantaged by unfair discrimination on the basis of race, gender or disability; (ii) implementing the programmes of the Reconstruction and Development Programme as published in Government Gazette No. 16085 dated 23 November 1994"*
Section (e) states the following: *"any specific goal for which a point may be awarded, must be clearly specified in the invitation to submit a tender."*

30. Procurement from tertiary institutions

- (1) Where the municipality is in need of a service provided by only tertiary institutions, such services must be procured through a bidding process with the identified tertiary institutions.
- (2) Tertiary institutions referred to in subparagraph (a) will be required to submit their B-BBEE status in terms of the specialized scorecard contained in the B-BBEE Codes of Good Practice.
- (3) Should the municipality require a service that can be provided by one or more tertiary institutions or public entities and enterprises from the private sector, the appointment of a contractor will be done by means of a bidding process.
- (4) Public entities must be required to submit their B-BBEE status in terms of the specialized scorecard contained in the B-BBEE Codes of Good Practice.
- (5) For purposes of this paragraph, a bidding process includes a written offer in a prescribed or stipulated form in response to an invitation by the municipality for the provision of services, through price quotations, advertised competitive bidding

processes or proposals.

31. Re-invitation of bids

The accounting officer must re-invite bids cancelled in terms of paragraphs 29 (3.3) and 29 (4.3) and must, in the new bid documents, stipulate the correct preference point system to be applied.

32. Bid evaluation committees

(1) A bid evaluation committee must, as far as possible, be composed of-

- (a)** officials from departments requiring the goods, services or works; and
- (b)** at least one supply chain management practitioner of the municipality.

(2) A bid evaluation committee must -

- (a)** evaluate bids in accordance with the relevant bid specification or terms of reference, as the case may be, inclusive of unconditional discounts, sub-contracting and this policy; and
- (b)** evaluate each bidder's ability to execute the contract provided that, where bids are invited on the basis of functionality as a criterion, they must be evaluated in the following two stages:

(i) First stage - evaluation of functionality

- (a)** bids must be evaluated in terms of the evaluation criteria embodied in the bid specification or terms of reference, as the case may be. The amendment of evaluation criteria, weights, applicable values and/or the minimum qualifying score for functionality after the closure of bids is not allowed as this may jeopardize the fairness of the process;
- (b)** a bid will be considered further if it achieves the prescribed minimum qualifying score for functionality;
- (c)** bids that fail to achieve the minimum qualifying score for functionality must be disqualified;
- (d)** score sheets should be prepared and provided to panel members to evaluate the bids;
- (e)** a score sheet should contain all the criteria and the weight for each criterion as well as the values to be applied for evaluation as indicated in the bid specification or terms of reference concerned;
- (f)** each panel member should, after thorough evaluation, independently award his own value to each individual criterion;
- (g)** score sheets should be signed by panel members and if necessary, a written motivation may be requested from panel

members where vast discrepancies in the values awarded for each criterion exist -

provided that if the minimum qualifying score for functionality is indicated as a percentage in the bid specification or terms of reference, as the case may be, the percentage scored for functionality may be calculated as follows:

- (h) the value awarded for each criterion should be multiplied by the weight for the relevant criterion to obtain the score for the various criteria;
- (i) the scores for each criterion should be added to obtain the total score; and
- (j) the following formula should be used to convert the total score to percentage for functionality:

$$Ps = \frac{So}{Ms} \times 100$$

Where:

Ps = percentage scored for functionality by bid under consideration

So = total score of bid under consideration

Ms = maximum possible score

- (k) the percentage of each panel member should be added and divided by the number of panel members to establish the average percentage obtained by each bidder for functionality.

(ii) Second stage - Evaluation in terms of the 80/20 or 90/10 preference point systems

Only bids that achieve the minimum qualifying score / percentage for functionality must be evaluated further in accordance with the bid specification or terms of reference for the bid concerned, as the case may be;

- (c) evaluate bids based on a stipulated minimum threshold for local production and content as required in the relevant bid specification in the following two stages:

(i) First stage - Evaluation in terms of the stipulated minimum threshold for local production and content

- (a) bids must be evaluated in terms of the evaluation criteria stipulated in the bid specification. The amendment of the stipulated minimum threshold for local production and content after the closure of bids is not allowed as this may jeopardize the fairness of the process;

- (b) a bid must be disqualified if:
 - the bidder fails to achieve the stipulated minimum threshold for local production and content; and
 - the Declaration Certificate for Local Content (Form MBD 6.2) is not submitted as part of the bid;
 - (c) calculate the local content (LC) as a percentage of the bid price in accordance with the SABS approved technical specification number SATS 1286: 201x;
 - (d) verify the accuracy of the rates of exchange quoted by the bidder in paragraph 4.1 of the Declaration Certificate for Local Content (Form MBD 6.2);
- (ii) **Second stage - Evaluation in terms of the 80/20 or 90/10 preference point systems**
- (e) only bids that achieve the minimum stipulated threshold for local production and content must be evaluated further in accordance with the relevant preference point system referred to in the bid specification;
 - (f) where appropriate, prices may be negotiated only with short listed or preferred bidders. Such negotiations must, however, not prejudice any other bidders;
- (d) check in respect of the recommended bidder whether or not such bidder's municipal rates and taxes and municipal service charges are not in arrears;
- (e) verify the status of recommended bidders (including their directors(s), owners(s) or trustee(s)) by checking the Data Base of Restricted Suppliers maintained by National Treasury in order to ensure that no recommended bidder or any of its directors/owners/trustees are listed as companies or persons prohibited from doing business with the public sector;
- (f) submit to the adjudication committee a report and recommendations regarding the award of the bid or any other related matter provided that:
- (i) a contract must be awarded to the bidder who scored the highest total number of points in terms of the preference points systems referred to in paragraphs 29(3.3) and 29(4.3) as may be applicable; and
 - (ii) in exceptional circumstances and as provided in paragraph 29.9 of this policy, a contract may be awarded to a bidder that did not score the highest number of points provided that the reasons for such a recommendation must be recorded for audit purposes and be defensible in a court of law.

33. Bid adjudication committees

- (1)** A bid adjudication committee must consist of at least four senior managers of the municipality which must include -
 - (a)** the chief financial officer or, if the chief financial officer is not available, another manager in the budget and treasury office reporting directly to the chief financial officer and designated by the chief financial officer; and
 - (b)** at least one senior supply chain management practitioner who is an official of the municipality; and
 - (c)** a technical expert in the relevant field who is an official of the municipality if the municipality has such an expert.
- (2)** The accounting officer must appoint the chairperson of the committee who shall preferably be the chief financial officer. If the chairperson is absent from a meeting, the members of the committee who are present must elect one of them to preside at the meeting and such election must be recorded in the minutes of the meeting concerned.
- (3)** Only with the consent of the accounting officer and upon request by the bid adjudication committee, a member of a bid specification, bid evaluation committee and/or an advisor or person assisting these committees may attend a meeting of a bid adjudication committee only for the purpose of providing clarity and an explanation of difficult technical aspects relating to the bid being adjudicated and without having any right to vote on the said bid being adjudicated.
- (4)** A bid adjudication committee must -
 - (a)** consider the report and recommendations of the bid evaluation committee submitted in terms of paragraph 32; and
 - (b)** either -
 - (i)** depending on its delegations, make a final award or a recommendation to the accounting officer to make the final award; or
 - (ii)** make another recommendation to the accounting officer on how to proceed with the relevant procurement.
- (5)** If the bid adjudication committee decides to award a bid other than the one recommended by the bid evaluation committee, the bid adjudication committee must, prior to awarding the bid -
 - (a)** check in respect of the preferred bidder whether that bidder's municipal rates and taxes and municipal service charges are not in arrears; and
 - (b)** notify the accounting officer.
- (6)** The accounting officer may -
 - (a)** after due consideration of the reasons for the deviation, ratify or reject the decision of the bid adjudication committee referred to in subparagraph 5; and

- (b) if the decision of the bid adjudication committee is rejected, refer the decision of the adjudication committee back to that committee for reconsideration.
- (7) The accounting officer may, at any stage of a bidding process, refer any recommendation made by the evaluation committee or the adjudication committee back to that committee for reconsideration of the recommendation.
- (8) If a bid other than the one recommended in the normal course of implementing this policy is approved, the accounting officer must, in writing and within 10 working days, notify the Auditor-General and the National and Provincial Treasuries of the reasons for deviating from such recommendation.
- (9) Subparagraph 8 does not apply if a different bid was approved in order to rectify an irregularity.
- (10) Notwithstanding any provision to the contrary in this paragraph or any other provision in this policy:
 - (a) contracts above a value of R10m (all applicable taxes included) may only be awarded to the preferred bidder after the chief financial officer has verified in writing that budgetary provision exists for the procurement concerned and that it is consistent with the Integrated Development Plan of the municipality.
 - (b) during a competitive bidding and adjudication process or before the award of a contract, the accounting officer may, at his/her discretion, specifically request the internal audit function of the municipality or, when so required, an independent external audit service provider (including an organ of state) to carry out audit procedures and provide an opinion on compliance of the bidding process with supply chain management legislation applicable to the municipality.
- (11) The accounting officer shall cause details of all bids awarded through a competitive bidding process to be advertised on the website of the municipality and such notification shall include at least the following information:
 - (a) Contract numbers and description of goods, service or works projects procured;
 - (b) Names of the successful bidder(s) and the B-BBEE level of contribution claimed;
 - (c) The contract prices(s);
 - (d) Brand names and dates for completion of contracts.

34. Procurement of banking services

- (1) A contract for banking services -
 - (a) must be procured through competitive bidding;
 - (b) must be consistent with section 7 or 85 of the Act; and
 - (c) may not be for a period of more than five years at a time.

- (2) The process for procuring a contract for banking services must commence at least nine months before the end of an existing contract.
- (3) The closure date for the submission of bids may not be less than 60 days from the date on which the advertisement is placed in a newspaper in terms of paragraph 23 (1).
- (4) Bids must be restricted to banks registered in terms of the Banks Act, 1990 (Act No. 94 of 1990).

35. Procurement of IT related goods or services

- (1) The accounting officer may request the State Information Technology Agency (SITA) to assist with the acquisition of IT related goods or services through a competitive bidding process.
- (2) Both parties must enter into a written agreement to regulate the services rendered by, and the payments to be made to, SITA.
- (3) The accounting officer must notify SITA together with a motivation of the IT needs if -
 - (a) the transaction value of IT related goods or services required in any financial year will exceed R50 million (VAT included); or
 - (b) the transaction value of a contract to be procured, whether for one or more years, exceeds R50 million (VAT included).
- (4) If SITA comments on the submission and the municipality does not agree with such comments, the comments and the reasons for rejecting or not following such comments must be submitted to the council, the National and Provincial Treasuries and the Auditor-General.

36. Procurement of goods and services under contracts secured by other organs of state

- (1) The accounting officer may procure goods or services under a contract secured by another organ of state, but only if -
 - (a) the contract has been secured by that other organ of state by means of a competitive bidding process applicable to that organ of state;
 - (b) there is no reason to believe that such contract was not validly procured;
 - (c) there are demonstrable discounts or benefits to do so; and
 - (d) that other organ of state and the provider concerned have consented to such procurement in writing.
- (2) Subparagraphs (1) (c) and (d) do not apply if -
 - (a) a municipal entity procures goods or services through a contract secured by its parent municipality; or
 - (b) a municipality procures goods or services through a contract secured by a municipal entity of which it is the parent municipality.

37. Procurement of goods necessitating special safety arrangements

- (1)** The acquisition and storage of goods in bulk (other than water), which necessitate special safety arrangements, including gasses and fuel, should be avoided where ever possible.
- (2)** Where the storage of goods in bulk is justified, such justification must be based on sound reasons, including the total cost of ownership, cost advantages and environmental impact and must be approved by the accounting officer.

38. Appointment of consultants

- (1)** The accounting officer may procure consulting services provided that any Treasury guidelines in respect of consulting services are taken into account when such procurements are made.
- (2)** Consultancy services must be procured through competitive bids if -
 - (a)** the value of the contract exceeds R200 000 (VAT included); or
 - (b)** the duration period of the contract exceeds one year.
- (3)** In addition to any requirements prescribed by this policy for competitive bids, bidders must furnish particulars of -
 - (a)** all consultancy services provided to an organ of state in the last five years; and
 - (b)** any similar consultancy services provided to an organ of state in the last five years.
- (4)** The accounting officer must ensure that copyright in any document produced and the patent rights or ownership in any plant, machinery, thing, system or process designed or devised by a consultant in the course of the consultancy service is vested in the municipality.

39. Deviation from, and ratification of minor breaches of, procurement processes

- (1)** The accounting officer may -
 - (a)** dispense with the official procurement processes established by this policy and procure any required goods or services through any convenient process, which may include direct negotiations, but only -
 - (i)** in an emergency;
 - (ii)** if such goods or services are produced or available from a single or sole provider only.
 - (iii)** for the acquisition of special works of art or historical objects where specifications are difficult to compile;
 - (iv)** acquisition of animals for zoos and/or nature and game reserves; or
 - (v)** in any other exceptional case where it is impractical or impossible to follow the official procurement processes; and

- (b) ratify any minor breaches of the procurement processes by an official or committee acting in terms of delegated powers or duties which are purely of a technical nature.
- (2) The accounting officer must record the reasons for any deviations in terms of subparagraphs (1) (a) and (b) of this policy and report them to the next meeting of the council and also include such reasons as a note to the annual financial statements of the municipality.

40. Unsolicited bids

- (1) An unsolicited bid is a bid that is submitted by a prospective supplier to the municipality without any procurement requirement first having been identified and advertised. This situation arises when a supplier identifies an opportunity to render services or supply products not ordinarily required by the municipality.
- (2) In accordance with section 113 of the Act, there is no obligation upon the municipality to consider unsolicited bids received outside a normal bidding process.
- (3) The accounting officer may decide in terms of section 113(2) of the Act to consider an unsolicited bid but only if -
 - (a) the product or service offered in terms of the bid is a demonstrably or proven unique innovative concept;
 - (b) the product or service will be exceptionally beneficial to the municipality or have exceptional cost advantages;
 - (c) the person who made the bid is the sole provider of the product or service concerned; and
 - (d) the reasons for not going through the normal bidding processes are found to be sound by the accounting officer.
- (4) If the accounting officer decides to consider an unsolicited bid that complies with subparagraph (3), his decision must be made public in accordance with section 21A of the Municipal Systems Act, together with -
 - (a) reasons as to why the bid should not be open to other competitors;
 - (b) an explanation of the potential benefits if the unsolicited bid were accepted; and
 - (c) an invitation to the public or other potential suppliers to submit their comments on the proposal within 30 days of the publication of the relevant notice.
- (5) The accounting officer must submit all written comments received pursuant to subparagraph (4), including any responses from the unsolicited bidder, to the National and Provincial Treasuries for comment.
- (6) Subject to subparagraphs (7) and (8) below, the adjudication committee must consider the unsolicited bid and may, depending on its delegations, award the bid or make a recommendation to the accounting officer.
- (7) A meeting of the adjudication committee to consider an unsolicited bid may be open

to the public.

- (8) When considering the matter, the adjudication committee must take into account -
 - (a) any comments submitted by the public; and
 - (b) any written comments and recommendations of the National and Provincial Treasuries.
- (9) If any recommendations of the National and Provincial Treasuries are rejected or not followed, the accounting officer must submit to the Auditor-General and the National and Provincial Treasuries the reasons for rejecting or not following those recommendations.
- (10) Such submission must be made within seven days after the decision on the award of the unsolicited bid is taken, but no contract committing the municipality to the bid may be entered into or signed within 30 days of the submission.
- (11) The processes to be followed by the municipality with regard to the acceptance or rejection of an unsolicited bid shall clearly be made known to the bidder who submits the unsolicited bid concerned if requested by the bidder
- (12) The council shall exercise caution when interviewing a potential supplier or a person who may wish to offer services to the municipality in circumstance which may be tantamount to the submission of or negotiation with regard to an unsolicited bid and shall not do anything or cause anything to be done which may be contrary to this policy.

41. Combating of abuse of supply chain management system

- (1) The accounting officer must-
 - (a) take all reasonable steps to prevent abuse of the supply chain management system;
 - (b) investigate any allegations against an official or other role player of fraud, corruption, favouritism, unfair or irregular practices or a failure to comply with this policy, and when justified -
 - (i) take appropriate steps against such official or other role player; or
 - (ii) report any alleged criminal conduct to the South African Police Service;
 - (c) check the National Treasury's database prior to awarding any contract to ensure that no recommended bidder or any of its directors, is listed as a person prohibited from doing business with the public sector;
 - (d) reject any bid from a bidder -
 - (i) if any municipal rates and taxes or municipal service charges owed by that bidder or any of its directors to the municipality or to any other municipality or municipal entity, are in arrears for more than three months; or

- (ii) who, during the last five years, has failed to perform satisfactorily on a previous contract with the municipality or any other organ of state after written notice was given to that bidder that performance was unsatisfactory;
- (e) reject a recommendation for the award of a contract if the recommended bidder or any of its directors has committed a corrupt or fraudulent act in competing for the particular contract;
- (f) cancel a contract awarded to a person if -
 - (i) such person committed any corrupt or fraudulent act during the bidding process or the execution of the contract; or
 - (ii) an official or other role player committed any corrupt or fraudulent act during the bidding process or the execution of the contract that benefited that person; and
- (g) Reject the bid of any bidder if that bidder or any of its directors has to the Knowledge of the Municipality -
 - (i) has abused the supply chain management system of the municipality or has committed any improper conduct in relation to such system;
 - (iii) has been convicted for fraud or corruption during the past five years;
 - (iii) has willfully neglected, reneged on or failed to comply with any government, municipal or other public sector contract during the past five years; or
 - (iv) has been listed in the Register for Tender Defaulters in terms of section 29 of the Prevention and Combating of Corrupt Activities Act (No. 12 of 2004).
- (2) The accounting officer must inform the National and Provincial Treasuries in writing of any actions taken in terms of subparagraphs (1)(b)(ii), (e) or (f) above.
- (3) If the accounting officer, on reasonable grounds, believes that a bidder or a contractor has engaged in bid rigging, he shall refer the matter to the Competition Tribunal for investigation and the taking of action against the bidder or contractor concerned in a manner contemplated in the Competition Act No. 89 of 1998.

Part 3: Logistics, Disposal, Risk and Performance Management

42. Logistics management

The accounting officer must establish and implement an effective system of logistics management, which must include -

- (a) the monitoring of spending patterns on types or classes of goods and services incorporating, where practical, the coding of items to ensure that each item has a unique number;
- (b) the setting of inventory levels that includes minimum and maximum levels and lead

times wherever goods are placed in stock;

- (c) the placing of manual or electronic orders for all acquisitions other than those from petty cash;
- (d) before payment is approved , certification by the responsible officer that the goods and services are received or rendered on time and is in accordance with the order, the general conditions of contract and specifications where applicable and that the price charged is as quoted in terms of a contract;
- (e) appropriate standards of internal control and warehouse management to ensure that goods placed in stores are secure and only used for the purpose for which they were purchased;
- (f) monitoring and review of the supply vendor performance to ensure compliance with specifications and contract conditions for particular goods or services.

43. Disposal management

- (1) In terms of section 14 of the Act, the municipality may not transfer ownership as a result of a sale or other transaction or otherwise permanently dispose of a capital asset needed to provide the minimum level of basic municipal services.
- (2) A municipality may transfer ownership or otherwise dispose of capital asset other than one contemplated in subsection (1), but only after the council, in a meeting open to the public-
 - (a) has decided on reasonable grounds that the asset is not needed to provide the minimum level of basic municipal services; and
 - (b) has considered the fair market value of the asset and the economic and community value to be received in exchange for the asset.
- (3) An asset may be disposed of by -
 - (i) transferring the asset concerned to another organ of state in terms of a provision of the Act enabling the transfer of assets;
 - (ii) transferring the asset concerned to another organ of state at market related value or, when appropriate, free of charge;
 - (iii) selling the asset concerned; or
 - (iv) destroying such asset.
- (4) The accounting officer must ensure that -
 - (a) when immovable property is sold by means of a competitive bidding process, the highest price offered shall be accepted, provided such price is equal to or higher than the market related price for the relevant immovable property;
 - (b) in other cases, only at a market related price except when the public interest or the plight of the poor demands otherwise in which event the sale price shall be determined in accordance with the applicable land disposal or indigent policy adopted by the council;

- (c) movable assets are sold either by way of written price quotations, a competitive bidding process or by public auction at the highest offered price, provided such price is market related;
 - (d) firearms are not sold or donated to any person or institution within or outside the Republic unless approved by the National Conventional Arms Control Committee;
 - (e) immovable property is let at market related rentals except when the public interest or the plight of the poor demands otherwise in which event the rental shall be determined in accordance with the applicable land disposal or indigent support policy adopted by the council;
 - (f) all fees, charges, rates, tariffs, scales of fees or other charges relating to the letting of immovable property are annually reviewed;
 - (g) where assets are traded in for other assets, the highest possible trade-in price is negotiated; and
 - (h) in the case of the free disposal of computer equipment, the provincial department of education is first approached to indicate, within 30 days, whether or not any of the local schools are interested in such equipment.
- (5) This paragraph must be read with and applied in conjunction with the Municipal Asset Transfer Regulations contained in Government Notice R. 878 of 22 August 2008 and the associated policies adopted by the council. In the event of conflict, the provisions of the aforesaid Regulations shall be applied.

44. Risk management

- (1) The accounting officer must establish and implement an effective system of risk management for the identification, consideration and avoidance of potential risks in the supply chain management system.
- (2) Risk management must include -
 - (a) the identification of risks on a case-by-case basis;
 - (b) the allocation of risks to the party best suited to manage such risks;
 - (c) acceptance of the cost of the risk where the cost of transferring the risk is greater than that of retaining it;
 - (d) the management of risks in a pro-active manner and the provision of adequate cover for residual risks; and
 - (e) the assignment of relative risks to the contracting parties through clear and unambiguous contract documentation.

45. Performance management

The accounting officer must establish and implement an internal monitoring system in order to determine, on the basis of a retrospective analysis, whether the authorized supply chain management processes were followed and whether the objectives of this policy were

achieved.

Part 4: Other matters

46. Prohibition on awards to persons whose tax matters are not in order

- (1)** No award above R15 000 may be made in terms of this policy to a person whose tax matters have not been declared by the South African Revenue Service to be in order.
- (2)** Before making an award to a person, the accounting officer must first check with SARS whether that person's tax matters are in order.
- (3)** If SARS does not respond within 7 days of a request for confirmation in terms of subparagraph (2), such person's tax matters may for purposes of subparagraph (1) be presumed to be in order.

47. Prohibition on awards to persons in the service of the state

Irrespective of the procurement process followed, no award may be made to a person in terms of this policy -

- (a)** who is in the service of the state;
- (b)** if that person is not a natural person, of which any director, manager, principal shareholder or stakeholder is a person in the service of the state; or
- (c)** who is an advisor or consultant contracted with the municipality.

48. Awards to close family members of persons in the service of the state

The accounting officer must ensure that the notes to the annual financial statements disclose particulars of any award of more than R2 000 to a person who is a spouse, child or parent of a person in the service of the state, or has been in the service of the state in the previous twelve months, including -

- (a)** the name of that person;
- (b)** the capacity in which that person is in the service of the state; and
- (c)** the amount of the award.

49. Ethical standards

- (1)** The code of ethical standards annexed to this policy as Annexure A shall apply to all officials and other role players in the supply chain management system of the municipality in order to promote -
 - (a)** mutual trust and respect; and
 - (b)** an environment where business can be conducted with integrity and in a fair and reasonable manner.
- (2)** A breach of the aforesaid code of ethics must be dealt with as follows -

- (a) in the case of an employee, in terms of the disciplinary procedures of the municipality envisaged in section 67(1)(h) of the Municipal Systems Act;
- (b) in the case of a role player who is not an employee, through other appropriate means with due regard to the severity of the breach;
- (c) in all cases, financial misconduct must be dealt with in terms of chapter 15 of the Act and for applicable regulations pertaining to financial misconduct by officials.

50. Inducements, rewards, gifts and favours to municipalities, officials and other role players

- (1) No person who is a provider or prospective provider of goods or services or a recipient or prospective recipient of goods disposed of or to be disposed of may either directly or through a representative or intermediary promise, offer or grant -
 - (a) any inducement or reward to the municipality for or in connection with the award of a contract; or
 - (b) any reward, gift, favour or hospitality to -
 - (i) any official; or
 - (ii) any other role player involved in the end implementation of the supply chain management policy of the municipality
- (2) The accounting officer must promptly report any alleged contravention of subparagraph 1 to the National Treasury for considering whether the offending person, and any representative or intermediary through which such person is alleged to have acted, should be listed in the National Treasury's database of persons prohibited from doing business with the public sector.
- (3) Subparagraph (1) does not apply to gifts less than R350 in value.

51. Sponsorships

The accounting officer must promptly disclose to the National and respective Provincial Treasuries any sponsorship promised, offered or granted, whether directly or through a representative or intermediary by any person who is -

- (a) a provider or prospective provider of goods or services to the municipality; or
- (b) a recipient or prospective recipient of goods disposed of or to be disposed of by the municipality.

52. Objections and complaints

Persons aggrieved by decisions or actions taken in the implementation of the supply chain management system, may lodge with the accounting officer, within 14 days of the decision or action, a written objection or complaint against the decision or action concerned.

53. Resolution of disputes, objections, complaints and queries

- (1) The accounting officer must appoint an independent and impartial person who is not directly involved in the supply chain management processes -

- (a) to assist in the resolution of disputes between the municipality and other persons regarding -
 - (i) any decisions or actions taken in the implementation of the supply chain management system; or
 - (ii) any matter arising from a contract awarded in the course of the supply chain management system; or
 - (b) to deal with objections, complaints or queries regarding any such decisions or actions or any matters arising from such contract.
- (2) The accounting officer or another official designated by the accounting officer is responsible for assisting the appointed person to perform his or her functions effectively.
- (3) The person appointed must -
- (a) strive to resolve promptly all disputes, objections, complaints or queries received; and
 - (b) submit monthly reports to the accounting officer on all disputes, objections, complaints or queries received, attended to or resolved.
- (4) A dispute, objection, complaint or query may be referred to the Provincial Treasury if -
- (a) if it is not resolved within 60 days of lodgment; or
 - (b) no response is forthcoming within 60 days of lodgment.
- (5) If the Provincial Treasury does not or cannot resolve the matter, the dispute, objection, complaint or query concerned may be referred to the National Treasury for resolution.
- (6) This paragraph must not be read as affecting a person's rights to approach a competent court, at any time, for such order as may be just and necessary in the circumstances.

54. Contracts providing for compensation based on turnover

If a service provider acts on behalf of the municipality to provide any service or act as a collector of fees, service charges or taxes and the compensation payable to him is fixed as an agreed percentage of turnover for the service concerned or the amount collected, the contract between such service provider and the municipality must stipulate -

- (a) a cap on the compensation payable to him; and
- (b) that such compensation must be performance based.

55. Contract Management – issue of expansion and variation orders

- (a) The accounting officer or nominee may, subject to the provisos to this subparagraph and subparagraphs (b) to (d) authorise the issue of expansion or variation orders (herein referred to as “variations orders”) in respect of contract specifications or

conditions of contract in order to accommodate costs for additional work either unforeseen when contracts were awarded for infrastructure projects, essential or necessary additional work or in instances where factors beyond the control of an appointed contractor has led to or will lead to a delay in a contract completion date provided that:

- (i) No expansion or variation order may be authorized for an amount exceeding 20% of the initial contract price for works related goods, services and/or infrastructure projects; or
- (ii) 15% for all other goods and/or services; and, provided further –

that any expansion or variation order issued in excess of the aforesaid thresholds shall be dealt with in a manner provided in section 116 (3) of the Act.

(b) A variation order may only be issued after -

- (i) the need for such order has been fully motivated by the responsible project manager and supported by the head of department concerned; and
- (ii) the chief financial officer has certified that funds are available to cover the cost the required additional work.

(c) A request for the issue of a variation order in an amount exceeding R200 000 shall first be referred to the Bid Adjudication Committee which considered the initial bid for approval provided that the accounting officer may constitute a new Bid Adjudication Committee for this purpose.

(d) No request for a variation order may be approved for an amount exceeding 5% of the initial award, new bids shall be invited for the work concerned. Should the value of the additional work be in excess of 5% of the initial award.

(e) The line manager responsible for the implementation of a project undertaken either departmentally or through an appointed contractor must keep a proper record of all variation orders issued in respect of a project.

(f) The original copy of an issued variation order must be filed with the original bid and contract documents.

(g) The responsible line manager must, upon completion of additional work or the expiry of any extended contract period authorized by a variation order, certify that the terms and conditions of such variation order have been complied with.

56. Fronting

(a) For purposes of this paragraph, “fronting” shall include the undermentioned acts on the part of a bidder or any person or party associated with a bidder:

- (i) **Window-dressing:** This includes cases in which HDI are appointed or introduced to an enterprise on the basis of tokenism and may subsequently be discouraged or inhibited from substantially participating in the core activities of the enterprise concerned and/or be discouraged or inhibited from substantially participating in the declared areas and/or levels of their participation;

- (ii) **Benefit Diversion:** This includes initiatives where the economic benefits received by an organization for having B-BBEE Status do not flow to HDI in the ratio specified by law;
- (iii) **Opportunistic Intermediaries:** This includes enterprises that have concluded agreements with other enterprises in order to leverage the opportunistic intermediary's favourable B-BBEE status in circumstances where the agreement involves:
 - (a) Significant limitations or restrictions on the identity of the opportunistic intermediary's suppliers, service providers, clients or customers;
 - (b) The maintenance of their business operations in a context reasonably considered improbable having regard to resources; and
 - (c) Terms and conditions that are not negotiated at arms-length on a fair and reasonable basis.
- (b) Where the accounting officer detects fronting, he must act against the bidder concerned in terms of paragraph 29(8.4) and, in addition, report such fronting to the Department of Trade and Industry.

57. Commencement

This policy takes effect on the date of its adoption by the council.

NDLAMBE MUNICIPALITY

**CODE OF CONDUCT FOR SUPPLY CHAIN MANAGEMENT PRACTITIONERS AND
OTHER ROLE PLAYERS**

The purpose of this Code of Conduct is to promote mutual trust and respect and an environment where business can be conducted with integrity and in a fair and reasonable manner.

1. General Principles

The municipality commits itself to a policy of fair dealing and integrity in the conducting of its business. Officials and other role players involved in supply chain management (SCM) are in a position of trust which implies a duty to act in the public interest. Officials and other role players should not perform their duties to unlawfully gain any form of compensation, payment or gratuity from any person or provider / contractor either for themselves, their family, their friends and business associates.

Officials and other role players involved in SCM should ensure that they perform their duties efficiently, effectively, with integrity and in accordance with applicable legislation, policies and guidelines. They should ensure that public resources are administered responsibly.

Officials and other role players involved in SCM should be fair and impartial in the performance of their functions. They should, at no time, afford any undue preferential treatment to any group or individual or unfairly discriminate against any group or individual and they should also not abuse the power and authority vested in them.

2. Conflict of interest

An official or other role player involved with supply chain management -

- (a)** must treat all providers and potential providers equitably and fairly;
- (b)** may not use his/her position for private gain or to improperly benefit another person;
- (c)** may not accept any reward, gift, favour, hospitality or other benefit directly or indirectly, including to any close family member, partner or associate of that person, of a value more than R350;
- (d)** must declare to the accounting officer details of any reward, gift, favour, hospitality or other benefit promised, offered or granted to that person or to any close family member, partner or associate of that person;
- (e)** must declare to the accounting officer details of any private or business interest which that person or any close family member, partner or associate, may have in any proposed procurement or disposal process or in any award of a contract by the municipality;
- (f)** must immediately withdraw from participating in any manner whatsoever in a procurement or disposal process or in the award of a contract in which that person or any close family member, partner or associate has any private or business interest;
- (g)** must declare any business, commercial and financial interests or activities

undertaken for financial gain that may give rise to a possible conflict of interest;

- (h) should not place him/herself under any financial or other obligation to outside individuals or organizations that might seek to influence him/her in the performance of his/her official duties; and
- (i) should not take improper advantage of his/her previous office after leaving his/her official position.

3. Accountability

- 3.1 Practitioners are accountable to the public for their decisions and actions.
- 3.2 Practitioners should use public property scrupulously.
- 3.3 Only accounting officers or their delegates have the authority to commit the municipality to any transaction for the procurement of goods, services or works.
- 3.4 All transactions conducted by a practitioner should be recorded and accounted for in an appropriate accounting system. Practitioners should not make any false or misleading entries in such a system for any reason whatsoever.
- 3.5 Practitioners must assist the accounting officer in combating fraud, corruption, favoritism, unfair and irregular practices in the supply chain management system.
- 3.6 Practitioners must report to the accounting officer any alleged irregular conduct in the supply chain management system which they may become aware of, including but not limited to -
 - (i) any alleged fraud, corruption, favoritism or unfair conduct;
 - (ii) any alleged contravention of the policy on inducements, rewards, gifts and favours to municipalities or municipal entities, officials or other role players; and
 - (iii) any alleged breach of this code of conduct.
- 3.7 Any declarations made must be recorded in a register which the accounting officer must keep for this purpose. Any declarations made by the accounting officer must be made to the mayor who must ensure that such declaration is recorded in the register.

4. Openness

Practitioners should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict the supply of information only if it is in the public interest to do so.

5. Confidentiality

- 5.1 Any information that is the property of the municipality or its providers should be protected at all times. No information regarding any bid/contract/bidder/contractor may be revealed if such an action will infringe the relevant bidder's/contractors personal rights.
- 5.2 Matters of confidential nature in the possession of officials and other role players

involved in SCM should be kept confidential unless legislation, the performance of duty or the provisions of law requires otherwise. Such restrictions also apply to officials and other role players involved in SCM after they have left the service of the municipality.

6. Bid Specification / Evaluation / Adjudication Committees

- 6.1** Bid specification, evaluation and adjudication committees should implement supply chain management on behalf of the municipality in an honest, fair, impartial, transparent, cost-effective and accountable manner.
- 6.2** Bid evaluation / adjudication committees should be familiar with and adhere to the prescribed legislation, directives and procedures in respect of supply chain management in order to perform effectively and efficiently.
- 6.3** All members of bid adjudication committees should be cleared by the accounting officer at the level of "CONFIDENTIAL" and should be required to declare their financial interest annually.
- 6.4** No person should-
 - 6.4.1** interfere with the supply chain management system of the municipality; or
 - 6.4.2** amend or tamper with any price quotation / bid after its submission.

7. Combative Practices

Combative practices are unethical and illegal and should be avoided at all cost. They include but are not limited to:

- (i)** suggestions to fictitious lower quotations;
- (ii)** reference to non-existent competition;
- (iii)** exploiting errors in price quotations / bids;
- (iv)** soliciting price quotations / bids from bidders / contractors whose names appear on the Register for Tender Defaulters.

ANNEXURE B

Column 1	Column 2	Column 3	Column 4	Column 5
Sector or sub-sector in accordance with the Standard Industrial Classification	Size of class	The total full-time equivalent of paid employees	Total turnover	Total gross asset value (fixed property excluded)
Agriculture	Small Very small Micro	50 10 5	R 3 m R 0.50 m R 0.20 m	R 3 m R 0.50 m R 0.10 m
Mining and Quarrying	Small Very small Micro	50 20 5	R 10 m R 4 m R 0.20 m	R 6 m R 2 m R 0.10 m
Manufacturing	Small Very small Micro	50 20 5	R 13 m R 5 m R 0.20 m	R 5 m R 2 m R 0.10 m
Electricity, Gas and Water	Small Very small Micro	50 20 5	R 13 m R 5.10 m R 0.20 m	R 5 m R 1.90 m R 0.10 m
Construction	Small Very small Micro	50 20 5	R 6 m R 3 m R 0.20 m	R 1 m R 0.50 m R 0.10 m
Retail and Motor Trade and Repair Services	Small Very small Micro	50 20 5	R 19 m R 4 m R 0.20 m	R 3 m R 0.60 m R 0.10 m
Wholesale Trade, Commercial Agents and Allied Services	Small Very small Micro	50 20 5	R 32 m R 6 m R 0.20 m	R 5 m R 0.60 m R 0.10 m
Catering, Accommodation and other Trade	Small Very small Micro	50 20 5	R 6 m R 5.10 m R 0.20 m	R 1 m R 1.90 m R 0.10 m
Transport, Storage and Communications	Small Very small Micro	50 20 5	R 13 m R 3 m R 0.20 m	R 3 m R 0.60 m R 0.10 m
Finance and Business Services	Small Very small Micro	50 20 5	R 13 m R 3 m R 0.20 m	R 3 m R 0.50 m R 0.10 m
Community, Social and Personal Services	Small Very small Micro	50 20 5		



NDLAMBE MUNICIPALITY
BANKING AND INVESTMENT POLICY
2014/2015

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1. LEGAL COMPLIANCE

The Municipality shall at all times manage its banking arrangements and investments and conduct its cash management policy in compliance with the provisions of and any further

prescriptions made by the Minister of Finance in terms of the Municipal Finance Management Act No. 56 of 2003.

2. OBJECTIVE OF INVESTMENT POLICY

The Council of the Municipality is the trustee of the public revenue, which it collects on behalf of the community, and it therefore has an obligation to the community to ensure that the Municipality's cash resources are managed effectively and efficiently.

The Council therefore has a responsibility to invest these public revenues in a knowledgeable and judicious way, and can account fully to the community in regard to such investments.

The investment policy provides a framework to ensure the preservation, safety of investments and diversification of investments and adequate cash flows are available to meet short and long-term commitments.

The investment policy of the Municipality is therefore aimed at gaining the highest possible return on investments, without incurring undue risks, during those periods when cash revenues are not needed for capital or operational purposes. The effectiveness of the investment policy is dependent on the accuracy of the Municipality's cash management programme, which must identify the amounts surplus to the Municipality's needs, as well as the time when and period for which such revenues are surplus.

3. EFFECTIVE CASH MANAGEMENT

3.1 Cash Collection

All monies due to the Municipality must be collected as soon as possible, either on or immediately after the due date and banked on a daily basis.

The respective responsibilities of the Chief Financial Officer and other heads of departments in this regard is defined in a code of financial practice approved by Council.

The unremitant support and commitment to the Municipality's credit control policy, both by the Council and the Municipality's officials, is an integral part of proper cash collections, and by approving the present policy the Council pledges itself to such support and commitment.

3

3.2 Cash Management Programme

The Chief Financial Officer shall monitor cash flows on a daily basis to ensure that Council is able to meet its financial commitments and that the operating bank account does not carry unduly high balances. Any surplus funds shall be transferred on a daily

basis to a call account attracting the highest possible interest provided that those funds can be retrieved at short notice.

The Chief Financial Officer shall prepare an annual estimate of the Municipality's cash flows divided into calendar months, and shall update this estimate on a quarterly basis. The estimate shall indicate when or for what periods and amounts surplus revenues may be invested, when and for what amounts investments will have to be liquidated and when – if applicable – either long-term or short-term debt must be incurred. Heads of departments shall in this regard furnish the Chief Financial Officer with all such information as is required, timeously and in the format indicated.

The Chief Financial Officer shall report to the Council on a quarterly basis the cash flow estimate or revised for such quarter or reporting period respectively, together with the actual cash flows for the quarter or period concerned, a cumulatively to date, as well as the estimates or revised estimates of the cash flows for the remaining months of the financial year, aggregated into the quarters where appropriate. The cash flow estimates shall be divided into calendar months, and in reporting the Chief Financial Officer shall provide comments and explanations in regard to any significant cash flow deviation in any calendar month forming part of such report. Such report shall also indicate any movements in respect of the Municipality's investments, together with appropriate details of the investments concerned.

4. INVESTMENT ETHICS

The Chief Financial Officer shall be responsible for investing the surplus revenues of the Municipality, and shall manage such investments if investments are for a period of up to 6 months. Investments for a period exceeding 6 months must first be approved by Council and the Municipal Manager and thereafter managed by The Chief Financial Officer in consultation with the Executive Mayor or Portfolio Councillor, as the case may be, and in compliance with any policy directives formulated by the Council and prescriptions made by the Minister of Finance.

In making such investments the Chief Financial Officer shall at all times have only the best considerations of the Municipality in mind, and, shall not accede to any influence by or interference from Councillors, investment agents or institutions or any other outside parties.

Neither the Chief Financial Officer, any staff member nor Councillors may accept commission or other reward in respect of any investment.

5. INVESTMENT PRINCIPLES

5.1 Limiting Exposure

Subject to section 6 of Municipal Cash Management and Investment Regulations where large sums of money exceeding R50 million are available for investment the Chief Financial Officer shall ensure that they are invested with more than one institution, wherever practicable, in order to limit the risk exposure of the Municipality. The Chief Financial Officer shall further ensure that, as far as it is practically and legally possible, the Municipality's investments are so distributed that more than one investment category is covered.

To limit exposure to a single institution for investments exceeding R50 million :

- i. The following investment with any financial institution should be based on the following formula:

$$\begin{array}{lcl} \text{Percentage Exposure} & & \text{Total shareholder Equity of individual Approved Bank} \\ \text{For individual Bank} & = & \text{Total shareholder Equity of All Approved Banks} \\ & = & \% \text{subject to sub-paragraph (ii) and (iii)} \end{array}$$

- ii. Not more than 25% of available funds should be placed with any financial institution subject to sub-paragraph (iii);
- iii. Investments should be placed only with financial institutions that have shareholder equity in excess of R6 billion.

5.2 Risk and Return

Subject to section 4 (c) (ii) of the Municipal Cash Management and Investment Regulations, the Chief Financial Officer in making investments on behalf of the Municipality shall always be to obtain the best interest rate on offer, this consideration must be tempered by the degree of risk involved.

At the end of every financial year, a certificate must be obtained from every institution with which funds were invested, certifying that no monetary consideration (of whatever nature) was paid in respect of investments and that no advantage accrued or will accrue to any Councillor or employee, his representative or nominee as a result on investments being made.

5.3 Call Deposits and Fixed Deposits

Before making fixed deposits, the Budget and Treasury manager in consultation with the Chief Financial Officer shall obtain quotations from all qualifying institutions.

Given the volatility of the money market, the Budget and Treasury manager in consultation with the Chief Financial Officer, shall, whenever necessary, request quotations telephonically, and shall record on an appropriate investment schedule the name of the institution, the name of the person contacted, and the relevant terms and rates offered by such institution, as well as any other information which may be relevant.

5

Once the verbal investment quotations have been recorded, written confirmation of the telephonic quotation must be immediately obtained (by facsimile, email or any other expedient means).

The responsible officer then prepares an agenda for the investment committee which should at least contain the following informations / documents :

- Cash Flow Budget;
- Quotations for Investment of Funds;
- Investment Criteria Schedule; and

- Current Investment Portfolio

Copies of these documents are attached for reference purposes.

5.4 Restriction on Tenure of Investments

No investment with a tenure exceeding twelve months shall be made without the prior approval of the Municipal Manager and Council.

6. **CONTROL OVER INVESTMENT**

The Chief Financial Officer shall ensure that proper records and an investment register is kept of all investment made by the Municipality. Such records shall indicate to date on which investment is made, the institution with which the monies are invested, the amount of the investment, the interest rate applicable, interest accrued and the maturity date. If the investment is liquidated at a date other than the maturity date, such date shall be indicated.

The Chief Financial Officer shall ensure that all interest properly due to the Municipality is timeously received and shall take appropriate steps or cause such appropriate steps to be taken if interest is not fully or timeously received.

7. **OTHER EXTERNAL INVESTMENTS**

From time to time it may be in the best interests of the Municipality to make longer-term investments. Subject to section 6 of the Municipal Investment and Municipal PPP Regulation, the Chief Financial Officer must be guided by the best rates of the interest pertaining to the specific type of investment which the Municipality requires and to the best instrument available at the time.

8. **BANKING ARRANGEMENTS**

The Municipal Manager is responsible for the management of the Municipality's bank accounts but may delegate this function to the Chief Financial Officer. The Chief Financial Officer is authorised at all times to sign cheques and any other documentation associated with the management of such accounts. The Municipal Manager, in consultation with the Chief Financial Officer, is authorised to appoint six or more additional signatories in respect of such accounts and to amend such appointments from time to time. The list of current signatories shall be reported to the mayor on an annual basis.

6

9. **INVESTMENTS FOR THE REDEMPTION OF LONG-TERM LIABILITIES**

In managing the Municipality's investments, the Chief Financial Officer shall ensure that whenever a long-term (non-annuity) loan is raised by the Municipality, an amount, if available, is invested at least annually equal to the principal sum divided by the period of the loan. Such investment shall be accumulated and used only for redemption of such loan on due date. The making of such investment shall be approved by the Council at the time that the loan itself is approved.

If the loan raised is not a fixed term loan but an annuity loan, the Chief Financial Officer shall ensure that sufficient resources are available to repay the principal amounts due in respect of such loan on the respective due dates.

10. INTEREST ON INVESTMENTS

The interest accrued on all the Municipality's investments shall, in compliance with the requirements of generally recognised accounting practice, be recorded in the first instance in the Municipality's operating account as ordinary operating revenues and may thereafter be appropriated to the fund or account in respect of which such investment was made depending on the conditions which apply to the fund or account.



NDLAMBE LOCAL MUNICIPALITY

BUDGET POLICY

2014/2015

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1. PURPOSE OF THE POLICY

The purpose of this policy is to ensure sound and sustainable management of the budget process according to norms and standards of applicable legislation. The following acts form the basis of the content of this policy:

- The Constitution of the Republic of South Africa, 1996 (Act 108 of 1996)
- The Municipal Systems Act, 2000 (Act 32 of 2000)
- The Local Government Laws Amendment Act, 2002 (Act 51 of 2002)
- The Municipal Finance Management Act, 2003 (Act 56 of 2003)

Ndlambe Local Municipality stands for the improvement of the living standard of its community and to achieve its mission and objectives the municipality has to make some informed fiscal interventions to ensure sustainable service delivery and economic growth within the available limited resources.

This policy sets out the budgeting principles that the municipality will follow in preparing each annual budget and sets parameters for any fiscal measures of intervention to achieve its objectives.

2. GENERAL BUDGETING PRINCIPLES

- 2.1. The budget and the budget preparation process shall comply with legislative requirements and specifically with Chapter 4 of the Municipal Finance Management Act, 2003 (Act 32 of 2003) and nothing contained in this policy shall contradict any legislation.
- 2.2. The municipality shall not budget for a deficit and must also ensure that revenue projections in the budget are realistic taking into account actual collection levels.
- 2.3. Expenses may only be incurred in terms of the approved annual budget (or adjustments budget) and within the limits of the amounts appropriated for each vote in the approved budget.
- 2.4. Ndlambe Local Municipality shall prepare three-year budgets (medium term revenue and expenditure framework - MTREF) which shall be reviewed and approved annually by the Council.
- 2.5. The MTREF budget must at all times be within the framework of the Municipal Integrated Development Plan.

3. BUDGET PREPARATION PROCESS

3.1. Budget Timetable

The formulation, consideration and approval of a budget timetable for the ensuing medium term shall be done in accordance with the legislative requirements in the MFMA and must be aligned with the IDP timetable.

--- Attached as Annexure A is a detailed budget timetable that will guides the annual process.

3.2. Budget Strategy

The Chief Financial Officer shall assist the Mayor to prepare a budget strategy which shall contain the principles, objectives and strategies that will apply during the forthcoming budget preparation process. Such strategy shall take cognisance of the directives, guidelines and economic factors prevailing at the time or circulated by National and or Provincial Government. The budget strategy shall give general direction to the budget process and also indicate affordable budget growth and envisaged tariff increases as the base line of the budget process.

A clear indication of available funding for infrastructure development through the Capital budget should form part of this strategic directive.

3.3. Public Participation Process

The tabled annual budget must be presented in Council at least by the end of March in each year and as soon as this was done, the Municipality must convene public hearings on the tabled budget during April at which members of the community and stakeholder organisations will be invited to make representation and to submit comments in response to the tabled budget.

3.4. Approval of the Budget

Consideration and final approval of budget must be done not later than 30 days prior to the start of the budget year to which it relates. (Not later than 31 March as the budget year starts on 1 July)

The budget must be submitted to Council for approval and must be accompanied by all the following documents:

- a) tabled resolutions approving the budget and levying property rates, other taxes and tariffs for the financial year concerned;
- b) tabled resolutions (where applicable) amending the IDP and the budget-related policies;

- c) measurable performance objectives for each budget vote, taking into account the municipality's IDP;
- d) the projected cash flows for the financial year by revenue sources and expenditure votes broken down per month;
- e) any proposed amendments to budget related policies;
- f) the cost to the municipality for the budget year of the salaries, allowances and other benefits of its political office bearers and other Councillors, the municipal manager, the chief financial officer, and other senior managers employed in terms of Section 57 of the Municipal Systems Act;
- g) particulars of any proposed allocations or grants to other municipalities, municipal entities, external mechanisms assisting the municipality in service delivery, other organs of state, and organisations such as NGOs, welfare institutions and so on;
- h) particulars of the municipality's investments; and
- i) any other supporting documentation as may be prescribed

3.5. **Publication of the Budget**

The Chief Financial Officer must within 14 days after approval of the budget submit the approved budget in both printed and electronic formats to the National Treasury, the Provincial Treasury, other prescribed National and Provincial organs of state and other Municipalities affected by the budget. The approved budget must also be made available on the Council's website and Municipal Libraries.

3.6. **Service Delivery and Budget Implementation Plan (SDBIP)**

The Municipal Manager will submit to the Mayor a Service Delivery and Budget Implementation Plan. The Mayor must in consultation with the Executive Member, approve such SDBIP within 28 days after approval of the Budget by the Council.

The SDBIP shall include at least the following:

- Quarterly projections of actual revenue to be collected for each source;
- Quarterly projections of operating expenditure per vote;
- Monthly projections of capital expenditure per vote/project;
- Service delivery targets and performance indicators for each quarter.
- The SDBIP information on revenue will be monitored and reported monthly by the Municipal Manager in terms of Section 71(1)(a) and (e)
-
- Weighting for each performance indicator

4. APPROPRIATION OF FUNDS FOR EXPENDITURE

The municipality may, except where otherwise provided for in the Act and its regulations, incur expenditure only in terms of an approved budget (including an approved adjustments budget) and within the limits of the amounts provided for in the budget. (Section 15 of the MFMA)

All expenditure or commitments for payment outside the approved amount in a budget will be deemed as either unauthorised, irregular, or fruitless and wasteful expenditure in terms of Section 32 of the MFMA.

5. CAPITAL BUDGET

- 5.1. Each Directorate will be responsible to compile a Capital budget consistent with the Councils' IDP and within the limits of available funding sources, whilst the Chief Financial Officer will be responsible for coordination and consolidation of inputs received from all Directorates. Inputs from Ward Councillors which are consistent with the IDP should go through the relevant Directorate.
- 5.2. Expenditure on a project shall be included in the capital budget if it meets the asset definition i.e. if it results in an asset being acquired or created and its value exceeds R1000 or has a useful life in excess of one year.
- 5.3. The principle of zero-based budgeting with proper cost calculations of projects shall be applied in the preparation of the Capital budget.
- 5.4. The capital budget component of the annual or adjustments budget shall only be approved by the Council if it has been properly balanced, that is, if the sources of finance which are realistically envisaged to fund the budget equal the proposed capital expenses.
- 5.5. Before approving the capital budget component of the annual or adjustments budget, the Council shall consider the impact on the present and future operating budgets of the municipality in relation to the following:
 - finance charges to be incurred on external loans;
 - depreciation of fixed assets;
 - maintenance of fixed assets; and
 - other ordinary operational expenses and or revenue associated with any item on such capital budget.

6. FUNDING OF THE CAPITAL BUDGET

6.1. Capital Replacement Reserve (CRR)

The Council shall establish a Capital Replacement Reserve for the purpose of financing capital projects and the acquisition of capital assets. Such reserve shall be established from the following sources of revenue:

- Un-appropriated cash-backed surpluses to the extent that such surpluses are not required for operational purposes;
- Interest on the investments of the asset financing reserve appropriated;
- Further amounts appropriated as contributions in each annual or adjustments budget; and
- Net gains on the sale of fixed assets in terms of the fixed asset management and accounting policy.
- Proceeds from insurance claims

Before any asset can be financed from the CRR the financing must be available within the reserve and available as cash as this fund must be cash backed;

A separate bank account shall be opened for the CRR and all interest received on it shall be credited to the reserve fund.

Transfers/contributions to the CRR must be budgeted for in the Operational/cash budget;

6.2. Operational Surplus or Income

- If the project is to be financed from surplus it shall be done through appropriation of such surplus through the Capital Replacement Reserve (CRR) This reserve should be fully cash-backed.
- If any project is to be financed from revenue, this financing must be included in the Operating/cash budget to raise sufficient cash through service charges for the capital expenditure.

6.3. External Loans

- External loans can be raised only if it is linked to the financing of an asset;
- A capital project to be financed from an external loan can only be included in the budget if the loan has been secured or if it can be reasonably assumed as being secured;
- The loan redemption period should not exceed the estimated life expectancy of the asset. If this happens the interest payable on the excess redemption period shall be declared as fruitless expenditure;
- Interest payable on external loans shall be included as a cost in the Operating budget;

- Finance charges relating to such loans shall be charged to or apportioned only between the departments or votes to which the projects relate.
- Limitation: Depreciation and finance charges together shall not exceed 20% of the aggregate expenses budgeted for in the Operating budget component.

6.4. **Grant Funding**

- The capital project/item must be budgeted for in the Capital budget;
 - Expenditure must be reimbursed from the funding creditor and cash should be secured before spending can take place.
- Interest earned on investments of Conditional Grant Funding shall be allocated directly to the Capital Replacement Reserve.

6.5. **Funding to be cash-backed**

All expenses, including depreciation expenses, shall be cash-funded. The cash received in respect of depreciation expenses on fixed assets financed from external borrowings shall be transferred to the investments created to redeem such borrowing.

7. **OPERATING BUDGET**

- 7.1. A realistic **needs-analysis** together with the principle of **zero-based** budgeting shall be applied in the preparation of the Operating budget.
- 7.2. Business Unit Directors shall establish budget requirements in respect of **maintenance of assets**, taking cognisance of backlogs and shall, in consultation with the Chief Financial Officer prepare a strategy to address such maintenance needs and backlogs. At least 10% (labour and transport included) of the expenditure component of the Operating budget shall be set aside for maintenance of Councils' assets.
- 7.3. Council shall ensure that the **labour component** as a percentage of the total operational expenditure remains realistic in terms of the delivery of an effective and efficient service to the Community. In this regard Council shall endeavor to remain below a benchmark figure of 35%. (Remuneration of Councillors excluded)
- 7.4. The Operating budget shall make the following contributions:
 - provision for accrued leave entitlements equal to 100% of the accrued leave entitlement of officials as at 30 June of each financial year;
 - provision for bad debt impairment in accordance with the Ndlambe policies.
- 7.5. The operating budget shall reflect the impact of the capital component on:
 - depreciation charges
 - repairs and maintenance expenses
 - interest payable on external borrowings

- other operating expenses emanating from the creation of assets.
- 7.6. Revenue projections are the primary responsibility of the different Service providing Directors/Managers and must be done by them in consultation with the Chief Financial Officer, taking cognisance of actual performance, economic growth opportunities as well as affordable and acceptable tariff increases.
- 7.7. The Chief Financial Officer shall ensure that the cost of indigent relief is separately reflected in the appropriate votes.
- 7.8. When considering the tabled annual budget, Council shall consider the impact, which the proposed increases in rates and service tariffs will have on the monthly municipal accounts of households. The impact of such increases shall be assessed on the basis of a fair sample of randomly selected accounts.
- 7.9. In preparing its revenue budget, the municipality shall strive to maintain the aggregate revenue from property rates at not less than 25% of the aggregate revenue budgeted for.

8. FUNDING OF THE OPERATING BUDGET

The Operating budget may be financed only from:

- 8.1. realistically expected revenues, based on current and previous collection levels;
- 8.2. cash-backed funds available from previous surpluses where such funds are not required for other purposes; and
- 8.3. grants (conditional and un-conditional) received for operational purposes;
- 8.4. subsidies received for agency or contractual services
- 8.5. borrowed funds only on special approval in terms of legislation and for short term purposes (to be redeemed in same financial year)

9. UNSPENT FUNDS / ROLL OVER OF BUDGET

- 9.1. The appropriation of expenditure not funded by grants in an annual or adjustments budget will lapse to the extent that they are unspent by the end of the relevant budget year
- 9.2. No funding for projects funded from Capital Replacement Reserve (as long as it is cash back) shall be rolled over to the next budget year except in cases where a commitment has been made 90 days (30 March each year) prior the end of that particular financial year.
- 9.3. Unspent grants (if the conditions for such grant funding allow) may be rolled over to the next budget year. Conditions of the grant fund shall be taken into account in applying for such rollover of funds.

Application for rollover of funds accompanied by a proper motivation on why completion will not be according to the original budget and SDBIP shall be forwarded to the budget office by at least the 15th of April each year to be included in next year's budget for adoption by Council in May. Requests for rollover of funds after 15 April will not be considered and requests for rollovers after the start of the new financial year are not allowed.

Adjustments in terms of actual amounts rolled over, shall be done during the 1st budget adjustment in the new financial year after taking into account expenditure up to the end of the previous financial year.

- 9.4. Expenditure funded by grants may be rolled over to the next budget year for specific operational purposes.

10. SURPLUS AND DEFICIT ON THE OPERATING ACCOUNT

10.1. Each annual and adjustments budget shall reflect :

- An excess however nominal of current revenues over operating plus capital expenditure, or
- an excess however nominal of current revenues plus cash-back CRR funds over operating plus capital expenditure or
- or a combination of current revenue plus cash-back CRR funds over operating plus capital expenditure, or
- an excess, however nominal, of current revenues over expenses.

10.2. An impending operating deficit shall be recovered in an adjustments budget, but if an operating deficit arises at the end of a financial year, notwithstanding the precautionary measures adopted by the Council, such deficit shall immediately be made good in the annual or adjustments budget for the year following the ensuing financial year, and shall not be offset against any unappropriated surplus carried forward from preceding financial years.

11. INTEREST EARNED

Interest earned on the municipality's investments shall be budgeted for in the Operating budget as revenue.

12. ALLOCATION OF BUDGET INCREMENT

12.1. In the preparation of the tabled Operating budget component of the annual budget, the allowable budgetary increment from own resources to be determined by Council in August each year, except in so far as certain other line-item provisions relate to matters determined by the Chief Financial Officer and matters resolved by Council in terms of the municipality's approved policies and contractual and statutory commitments. (For example, depreciation

charges, finance charges, insurance costs, skills development levies payable, contribution to funds, administrative charges, etc.)

12.2. The Head of the Directorate/department, service or function to which each budget vote relates shall justify the allocation of the aggregate budget for such vote to the various line-items within the vote, to the Municipal Manager in conjunction with the CFO and to the Committee responsible for budgeting. In motivating the allocations made to and within the vote, the Head concerned shall provide the relevant Committee with appropriate quarterly performance indicators and service delivery targets pertaining to the budget. Such indicators and targets shall form part of the annual Service Delivery and Budget Implementation Plan (SDBIP).

13. ADJUSTMENTS BUDGET

13.1. The Mayor in consultation with the Executive Committee may table an adjustments budget where:

- There is material under collection of revenue;
- To appropriate additional revenue that has become available but only to revise or accelerate spending on programmes already budgeted for;
- To authorise unforeseeable and unavoidable expenditure supported by appropriate documentation and motivations in relation to the Exemption Report which is approved by the Mayor in consultation with the Executive Committee, Municipal Manager and Chief Financial Officer;
- To authorise utilisation of projected savings between votes;
- To authorise spending of unspent funds as at previous year within legislative prescripts.

13.2. All recommendations for budget adjustments must contain financial comment by the Chief Financial Officer prior to consideration by the Council.

13.3. Only Council may approve an adjustments budget.

13.5. An adjustments budget must contain all of the following:

- an explanation of how the adjustments affect the approved annual budget;
- appropriate motivations for material adjustments; and
- an explanation of the impact of any increased spending on the current and future annual budgets.

13.6. Municipal taxes and tariffs may not be increased during a financial year except if required in terms of a financial recovery plan

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- 13.7 Each adjustment budget must include a thorough review of actual vs budgeted **REVENUE** and projections amended upwards or downwards as may be required.

14. BUDGET IMPLEMENTATION AND MONITORING

- 14.1. The accounting officer with the assistance of the Chief Financial Officer and other Senior Managers is responsible for the implementation of the budget, and must take all reasonable steps in their respective areas to ensure that:
- funds are spent in accordance with the budget;
 - expenses are reduced if expected revenues are less than projected; and
 - revenues and expenses are properly monitored.
- 15.2. The Accounting officer must report in writing to the Council any impending shortfalls in the annual revenue budget, as well as any impending overspending, together with the steps taken to prevent or rectify these problems.
- 15.3. The Accounting Officer must, with the assistance of the Chief Financial Officer, comply with all reporting requirements in terms of the legislative framework.

16. CONCLUSION

The budget is not only a financial document, but it stipulates what has been planned for the forthcoming years. As a result, the budget document discloses the direction the municipality wish to follow over the next three years, especially if read together with the Integrated Development Plan (IDP).

It also forms the basis on which the service delivery and budget implementation plan (SDBIP) will be compiled for approval and execution.

Compliance with this policy document together with applicable legislation is of paramount importance and puts a responsibility on every employee and Councillor.

ANNEXURE A

DETAILED BUDGET TIMETABLE

Section of Municipal Finance Management Act No. 56 of 2003	Date by which action must be completed	Action required	Responsible party	Practical considerations
21(1)(b)	31 August	Mayor must at least 10 months before start of budget year table in Council time schedule outlining key deadlines for <ul style="list-style-type: none"> - preparation, tabling and approval of annual budget - annual review of IDP - annual review of budget-related policies - tabling and adoption of any amendments to IDP and budget-related policies - any consultative processes forming part of foregoing 	Mayor	Time schedule must either fit in with already scheduled Council meetings or must indicate when special Council meetings must be scheduled.
Section 88	20 January	Accounting officer of municipal entity must assess entity's budgetary and financial performance for first six months of financial year, and submit assessment report to board of directors and parent municipality.		
72(1), (2) and (3)	25 January	Accounting officer of municipality must assess budgetary and financial performance of municipality for first six months of financial year, make recommendations on whether adjustments budget necessary, and recommend revised projections for revenues and expenses. This assessment must be submitted to the mayor, national treasury and the provincial treasury (presumably immediately).	Accounting officer	
54(1)(f)	31 January	Mayor must submit accounting officer's report to Council.	Mayor	Special Council meeting may have to be scheduled.
87	31 January or earlier if so requested by parent municipality	Board of directors of municipal entity must submit to parent municipality proposed budget for entity for ensuing financial year.	Board of directors of entity	It is not clear to what person or structure in the parent municipality this budget must be submitted. However, it makes good sense for the Council of the municipality to consider this budget at the same meeting that it considers the municipality's own proposed adjustments budget.
87	(31 January to mid-March)	Parent municipality must consider proposed budget, and make any necessary recommendations.		It is not clear what person or structure in the parent municipality must perform this action, but the Council seems the logical party. It would also make sense for the Council to consider this budget by 31 January.

7	(Tabled in Council by 31 January)	Board of directors of entity may, with approval of mayor of parent municipality, revise budget of entity for certain prescribed reasons. Adjustments budget once approved by board of directors of entity must be tabled by mayor at next meeting of Council of parent municipality. Adjustments budget must be made public.	Board of directors and mayor of parent municipality	Evidently such an adjustments budget may be prepared at any stage. It would make good sense, however, for the parent municipality to insist that the entity's revised budget be prepared and submitted to the mayor at the same time that or before the entity's proposed budget for the new financial year is considered. Again the potential problem of different parent municipalities having different views will have to be resolved by (presumably) the mayors considered.
54(1) and (2)	(Between 31 January and 31 March)	If municipality faces "serious financial problems" mayor must "promptly" respond to and initiate remedial steps proposed by accounting officer, including steps to reduce expenses and tabling of adjustments budget. Mayor must also consider revisions to service delivery and budget implementation plan. (Note that only Council may approve changes to service delivery targets and KPIs – these changes must therefore be tabled with the adjustments budget).	Mayor	Adjustments budgets may be prepared by the accounting officer, and tabled in Council by the Mayor "when necessary". They must be prepared and tabled (within prescribed limits as to timing and frequency) whenever material adjustments to expenses or revenues are required, and not only when "serious financial problems" are looming. In general, adjustments budgets should preferably be tabled by or as soon as possible after 31 January, and certainly not later than 31 March when the draft annual budget for the next year is first tabled.
54(3)	(Between 31 January and 31 March)	Mayor must ensure that revisions to service delivery and budget implementation plan are "promptly" made public. (Note that no concomitant revision of performance agreements is evidently envisaged).	Mayor	Presumably the accounting officer must make these revisions for the mayor's approval as part of the process of adjusting the annual budget. The deadline for these revisions must be by or as soon as possible after 31 January, but certainly not later than 31 March. See also 54(1) and (2).
87	100 days before start of financial year (approximately mid March)	Board of directors of entity must consider recommendations, and if necessary submit revised budget to parent municipality.	Board of directors of entity	
16(2)	31 March	Mayor must table (draft) annual budget of municipality at Council meeting at least 90 days before start of budget year.	Mayor	Council meeting must be scheduled appropriately.

87	31 March	Mayor of parent municipality must table originally proposed or proposed revised budget (as case may be) of entity when (draft) annual budget of municipality first tabled.	Mayor	-
22(a) and 22(b)	Immediately after 31 March or earlier date if annual budget tabled before 31 March	Immediately after (draft) annual budget tabled in Council, accounting officer must (1) make public budget and documents referred to in Section 17(3), and invite local community to submit representations in connection with budget, and (2) submit annual budget in both printed and electronic formats to provincial treasury, and in either format to prescribed national and provincial organs of state and to other municipalities affected by the budget.	Accounting officer	
23(2)	Before 31 May	Council must give mayor opportunity (1) to respond to submissions received on (draft) annual budget and attendant documentation and (2) to revise budget, if necessary, and table amendments for consideration by Council.	Mayor and Council	-
24(1) and (2)	31 May	Council must consider approval of annual budget, together with resolutions imposing rates and levies, setting tariffs, approving measurable performance objectives for revenue from each source and for each vote, approving any changes to IDP, and approving any changes to budget-related policies.		
	Council	Although Council has until 30 June to approve budget, best practice will be to approve budget not later than 31 May.		
87(4)	31 May	Board of directors of municipal entity must approve budget for coming year, having taken into account recommendations of Council of parent municipality, and must make budget public.	Board of directors of municipal entity	
24(3)	(Immediate after approval date)	Accounting officer must submit approved annual budget to national treasury and provincial treasury.	Accounting officer	No time limit is specified for this action, and neither is the format in which the budget is to be submitted specified. Common sense dictates that the submission should be at least in electronic format and that it should be made as soon as possible after the approval date.



NDLAMBE MUNICIPALITY

CREDITORS, COUNCILLORS AND STAFF PAYMENT POLICY

2014/2015

CREDITORS, COUNCILLORS AND STAFF PAYMENT POLICY

(1) OBJECT

The object of this policy is to provide standard procedures relating to payments due to creditors, councillors and staff from municipal funds.

(2) LEGISLATIVE REQUIREMENTS

In terms of section 65 of the Municipal Finance Management Act, Act 56 of 2003, the municipal manager as accounting officer of the Municipality is responsible for the management of the expenditure of the Municipality and, to this end, must take all reasonable steps to ensure that the Municipality has and maintains an effective system of expenditure control, including procedures for the approval, authorization, withdrawal and payment of funds.

(3) DEFINITIONS

In this policy –

“**Act**” means the Local Government: Municipal Finance Management Act, 56 of 2003;

“**creditor**” means a person / service provider excluding councillors and staff that provides goods and/or services to

whom money is owing by the Municipality;

“**accounting officer**” means the municipal manager;

“**Chief Financial Officer**” means the official of the Municipality designated as such by the accounting officer in terms of section 80[2][a] of the Act;

“**municipality**” means the Ndlambe Municipality;

“**prescribed**” means prescribed in terms of the Act.

(4) GENERAL DUTY OF ACCOUNTING OFFICER

The accounting officer must take all reasonable steps to ensure –

- (a)** that the Municipality has and maintains an effective system of expenditure control, including procedures for the approval, authorisation, withdrawal and payment of funds;

- (b)** that the Municipality has and maintains a management, accounting and information system that –
 - (i)** recognises expenditure when it is incurred;
 - (ii)** accounts for creditors of the Municipality; and
 - (iii)** accounts for payments made by the Municipality;
- (c)** that the Municipality has and maintains a system of internal control in respect of creditors and payments.

(5) PAYMENT TO CREDITORS/SUPPLIERS

- (1)** The accounting officer must ensure that –
 - (a)** that all payments made by the Municipality is made direct to the person that supplied the relevant service or goods or to whom such payment is due, unless otherwise agreed upon for good reason; Any cession of payments to be advised of before orders are finalised.
 - (b)** that payments by the Municipality are made electronically only.
 - (c)** that all tenders and quotations invited by and contracts entered into by the Municipality, stipulate payment terms favourable to the Municipality, that is, payment to fall due not sooner than the conclusion of the month following the month in which a particular service is rendered to or goods are received by the Municipality, provided that all reasonable steps shall be taken to ensure that payment is made within thirty (30) days of the date of the invoice received or statement concerned.
- (2)** The provisions of subparagraph [c] may be relaxed by the accounting officer –
 - (a)** when such relaxation is, in the opinion of the accounting officer, financially beneficial to the Municipality;
 - (b)** in respect of small, micro and medium enterprises, where the total income derived from contract work entered into with the Municipality does not exceed R100 000.00 in a municipal financial year, in which case payment may be effected at the conclusion of the month during which the service is rendered, or within fourteen days of the date of such service being rendered, whichever is the latter: Provided that –

- (i) no more than two (2) payments may be effected during any period of thirty (30) days; and
 - (ii) any early payment shall be specifically approved by the accounting officer before payment is made to enterprise concerned;
- (3) Notwithstanding the foregoing policy directives, the accounting officer must, when it is financially beneficial to the Municipality, make full use of any extended terms of payment offered by suppliers of goods and services to the Municipality and may not settle any accounts earlier than such extended due date;
- (4) Payments in terms of this policy are subject to compliance with all financial requirements relating to payments to creditors by the Municipality and the submission of all documentation substantiating a particular payment.

(6) PAYMENTS TO COUNCILLORS/STAFF

- (1) In the case of subsistence and travel claims submitted by councillors and staff, payments will be effected on submission of all supporting documentation except for Section 57 employees where payment will be effected on their return and on submission of all supporting documentation. Provided that such a travel claim is received prior to the date determined by the accounting officer for the processing of creditors.
- (2) Subject to the authority of the accounting officer, councillors and staff are permitted to claim the minimum anticipated expenditure prior to travelling, provided that such action will not place an unnecessary work load on the creditors processing section of the Municipality;
- (3) Where a claim for payment is received from a councillor or staff member after the date determined for the processing of creditors, such claim will be processed in conjunction with the processing of creditors for the next month;
- (4) Subparagraph (1) may be relaxed in respect of overseas travel approved by the Council and only in respect of the overseas travel and accommodation costs.
- (5) Local subsistence and travel in respect of the overseas trip concerned must be processed in accordance with subparagraph (1).

- (6) When third parties are used, all substantiated documentation and proof of payment must be supplied to the head of the creditors section.

(7) CESSIONS AGREEMENTS

- (1) Unless for compelling and substantiated reasons and subject to subparagraphs (2) and (3), only one cession of a creditor of the Municipality to a third party may be permitted per contract ;
- (2) A cession approved in terms of subparagraph (1) must relate to the supply of raw materials associated with a project undertaken by a creditor on behalf of the Municipality and not in respect of the provision of other services;
- (3) Cessions in terms of subparagraph (1) are limited to a maximum of 30% of the total project contract sum.

(8) DELEGATION OF FUNCTIONS AND POWERS

The accounting officer may, in terms of section 79 of the Act, delegate his or her functions and powers in terms of this policy to the Chief Financial Officer or any other senior finance manager.



NDLAMBE MUNICIPALITY

IMPREST PETTY CASH POLICY

2014/2015

NDLAMBE MUNICIPALITY
IMPREST PETTY CASH POLICY

Purpose of Policy

Where the need may arise in a department/division to have cash available for payments of a minor and recurring nature and it is impracticable to obtain cheque payments for every expense, such payments (excluding remuneration for services rendered) may be handled by means of petty cash facilities.

Formal application for petty cash facilities must be made to the Municipal Manager who is ultimately accountable for the management of a petty cash float.

The Municipal Manager may delegate control and management of the petty cash float to Chief Financial Officer in which event reference to the Municipal Manager in this policy shall be construed as reference to the Chief Financial Officer.

At the discretion of the Municipal Manager, departments or divisions of the Municipality may be provided with their own petty cash floats or to a designated petty cash officer who may be appointed for the entire municipality.

In the event of the Municipal Manager designating a petty cash officer for the entire Municipality, such officer shall be a staff member of the Treasury Department of the Municipality and be independent of all other cash functions such as cashiering.

In the event of a Department or Division being authorised to keep a petty cash float, the Head of Department or Division concerned shall designate a staff member as a Departmental or Divisional Petty Cash Officer.

The administration of petty cash facilities is regulated by the following fixed procedures.

Maximum Petty Cash Float

The Council shall by resolution determine the maximum amount which may be withdrawn from the banking account of the Council for purposes of the central petty cash float or departmental/divisional cash floats.

Procedures for the handling of Petty Cash

- [a] The application for a petty cash facility or for increase of the operational amount of an existing petty cash float, must be made in writing to the Municipal Manager.

- [b] The application must state reasons for the need of a petty cash float and the amount required for its operation, as well as the cost centre from which funds are to be applied for the petty cash. The amount should be sufficient to cover expenses for approximately one month.
- [c] The responsibility for operating petty cash and the safe keeping of petty cash funds in a Department or Division must be assigned to the designated Petty Cash Officer only and the head of the department/division shall be co-responsible for petty cash management in such Department or Division.
- [d] The keeping of a formal petty cash register is compulsory .
- [e] Payments to establish a petty cash float may only be by way of manual cheque made payable to the designated Petty Cash Officer and upon submission of a requisition signed by such Petty Cash Officer and countersigned by the relevant Head of Department or Divisional Head..
- [f] The requisitioned amount should not exceed a maximum amount determined by the Council.
- [g] Petty Cash payments may only be made by the designated Petty Cash Officer upon production of a cash requisition accompanied by proper supporting documents such as cash sale slips or receipts containing the supplier's name.
- [h] If cash is advanced without supporting documents, it should be on the basis of an advance or I.O.U. authorised by the Head of Department or Divisional Head.
- [i] After a purchase is made, the supporting document[s] must be submitted to Petty Cash Officer within a day from the date of such advance.
- [j] The Petty Cash Officer must regularly pursue outstanding advances and long outstanding advances must be brought to the attention of the Chief Financial Officer who must take the appropriate action to ensure that the amount advanced has been properly spent and proof of expenditure is submitted.
- [k] Each petty cash requisition must be entered in the Petty Cash Register.
- [l] When the cash in the petty cash float is almost exhausted, the petty cash register must be balanced and reconciled.
- [m] Replenishment of the petty cash float is undertaken after the balancing and reconciliation of the Petty Cash Register has been checked and approved by the Chief Financial Officer or his delegee.
- [n] A cheque must be made out to the Petty Cash Officer for the replenishment of the petty cash float and such cheque must be

encashed by this officer who must record the amount received in the Petty Cash Register.

- [o] Petty cash funds and vouchers must at all times be secured in a lockable container suitable for securing the money or in a safe. If no safe is available, a lockable cabinet provided for this purpose, must be used. Under no circumstances should money be kept in desk drawers, open filing cabinets or cupboards.
- [p] Reasonable precautions must be exercised for the safe keeping of keys to the petty cash container and the room where it is kept. The keys must not be left at the premises after hours.
- [q] Petty cash funds are to be used exclusively for the payment of smaller official expenses (excluding any form of remuneration for services rendered) and no "I O U's" representing private loans from petty cash funds are permitted. No staff cheques may be cashed out of petty cash funds.
- [r] The petty cash is operated by means of imprest payments. The cash balance added to the total expenses at any stage, must be equal to the authorised imprest amount. The internal auditors of the Municipality may, at any stage without prior notice, perform an audit of a petty cash to confirm the cash balance.
- [s] Shortages and surplus funds concerning petty cash must immediately be paid in at the cashier and the reason for the shortage/surplus must be investigated by the head of department or division with a view to rectification.
- [t] The total balance of petty cash funds must be paid in at the Council's main Cashier before 30 June in each year. A receipt for the payment must be issued by the Cashier.
- [u] The Petty Cash total on hand at financial year end must be reconciled to the petty cash requisition forms, voucher and other documentation.
- [v] The petty cash provision may be resumed at the beginning of the next financial year at the request of the department or division concerned in accordance with the procedures outlined above.



NDLAMBE MUNICIPALITY

SUBSISTENCE & TRAVELLING

POLICY

2014/2015

1. POLICY

- 1.1 Every representative who travels on the business of the Municipality must comply with this policy in letter and in spirit.
- 1.1.1 Representatives who travel on the business of the Municipality must appreciate, at all times, that they are ambassadors for the municipality, that their action, conduct and statements must be in the best interest of the Municipality and that they must comply with any specific mandates they have been given.
- 1.1.2 Council delegates or representatives to any conference, workshops or meeting must ensure that they arrive on time and attend until the conclusion of such event.

2. GENERAL

- a) Councillors and staff are divided into three different categories to determine Subsistence and Travel and Car Rental. The categories being the following:
 - (i) Mayor/ Speaker / Municipal Manager
 - (ii) Councillors /Directors / Deputy Directors / Assistant Directors
 - (iii) All other officials
- b) When beyond the borders of the Ndlambe Municipality categories (i) to (iii) as mentioned above would be entitled to stay in the following categories of accommodation establishments when officially away on business:
 - (i) Accommodation establishment, standard room only and a maximum of R1300 all inclusive of dinner, bed, and breakfast(DBB and parking). Provided that, should no accommodation / DBB and parking be available within the amount of R1300, the accounting officer may authorize expenditure up to R1750 may be authorized subject to the provision of three quotes.
 - (ii) Accommodation establishment, standard room only and a maximum of R1300 all inclusive of dinner, bed, and breakfast(DBB and parking)
 - (iii) Accommodation establishment, standard room only and a maximum of R1250 all inclusive of dinner, bed, and breakfast(DBB and parking)
- c) The accounting officer may approve accommodation at a higher rate where the extra cost of accommodation is more cost effective subject to the provision of three quotes.

- d) Overnight accommodation must be limited to instances where the distance by road exceeds 500 kilometers to and from the destination (return journey), unless evidence can be provided that the cost of accommodation is less than the cost of travelling.
- e) If a meeting starts before 08:30am, it will be permissible to stay overnight the day before.

2. SUBSISTENCE ALLOWANCE

a) Within The Republic of South Africa

- Where a Councillor /Official is actually and necessarily absent from the ordinary place of residence for more than 24 hours and **Council** is responsible for paying for accommodation:
 - R300.00 per overnight stay or each completed period of 24 hours of such absence, plus R60.00 per completed 24 hours
 -

OR

 - The actual cost of hotel accommodation (considering paragraph 1.b) to include dinner and lunch, if provided; bed and breakfast, including laundry, plus R60 per night
- Where a Councilor/Official is actually and necessarily absent from the ordinary place of residence for more than 24 hours and the **host** is paying for both accommodation and meals:
 - An additional allowance of R60.00 per completed 24 hours is payable to cover reasonable expenses.
- When a Councillor / Official is actually and necessarily absent from the ordinary place of residence for more than 24 hours and the host is paying for accommodation OR meals:
 - A R60.00 additional allowance is payable to cover reasonable expenses.
 - The cost of meals if not paid by the host is claimable subject to following maximum limits per person

• Lunch	R95.00
• Dinner	R120.00

- Breakfast R75.00

.

- Any additional costs, other than approved entertainment as provided in the budget, shall be for the account of the official.

b) Travel outside of the The Republic

Where a Councillor/Official is required to visit a destination outside Africa:

REVISION OF SPECIAL DAILY ALLOWANCES FOR OFFICIAL VISITS ABROAD.

1. Following the revision of special daily allowances in respect of certain countries for official visits abroad in March 2012, the Minister for Public Service and Administration has in terms of section 3(5)(a) of the Public Service Act, 1994, as amended, read with Part V/E. 2(a) of the Public Service Regulations, 2001, determined the implementation with retrospective effect from 01 March 2013 that-
 - 1.1 the special daily allowances for official visits abroad be revised in respect of the identified countries depicted on the attached Annexure A.
2. The Financial Manual for the calculation and the application of the special daily allowances for official visits abroad will be amended in due course.
3. Expenditure in respect of this adjustment must be accommodated within the existing departmental allocations.

SEE ATTACHED ANNEXURE A FOR ACCOMMODATION ON OFFICIAL JOURNEYS OUTSIDE THE REPUBLIC OF SOUTH AFRICA

c) Calculation of subsistence allowance

- Allowances shall be calculated in respect of the period from the latest reasonable time as which it would be necessary for the traveler using the authorized form of transport to leave the ordinary place of residence or office in order to be present at the appointed time to the earliest reasonable time on or about which such traveler could, by using such transport, arrive back at the ordinary place of residence or office; provided that where the traveler has made use of a use of a form of transport other than that which has been authorized by the Council and the period taken up in actually and necessarily traveling to and from the

appointed venue, by means of such unauthorized form of transport, is less than the period which would have been taken up in so traveling by means of the authorized form of transport, the allowance in respect of subsistence expenses shall be calculated in respect of the period actually and necessarily taken up in traveling by means of such unauthorized form of transport.

- Allowances payable where an overnight stay in is not allowed shall only be payable where an absence of at least four hours is involved.

3. TRAVELLING EXPENSES

When Councillors/Officials make use of own transport for official traveling, the following rates will be applicable:

- (a) Officials who are driving subsidized vehicles and Councillors who are receiving a traveling allowance will be reimbursed on official trips from the Ndlambe Municipal office to destinations outside Ndlambe Municipal area of jurisdiction. This will be based on the South African Revenue Service Ratings.
- (b) All other Officials using private vehicles after approval has been obtained will be remunerated from their work place and back for kilometers traveled at the prevailing rate per kilometer as fixed by the Minister of Finance from time to time (SARS rate)

Any fuel, damages, service or repairs to personal vehicle occurring during the trip will be individual responsibility as these cost are included in the per kilometer costs reimbursement.

4. CAR RENTAL

The same categories are to be used as for Subsistence Allowance will apply as follows:

- (i) Car Grouping A/M/B/C/D – Mercedes C-class / BMW 3 Series / Audi A4 or similar
- (ii) Car Grouping A/M/B/C – 1600cc Manual Sedan with air conditioner (Toyota Corolla or similar)
- (iii) Car Grouping A/B/M – VW Hatch or similar

- (iv) Vehicles hired by Ndlambe officials are to be used to transport Ndlambe officials only.
- (v) Any car hired must be used for official business only

5. AIR TRAVEL BOTH WITHIN AND OUTSIDE THE REPUBLIC OF SOUTH AFRICA

- Within and outside the boundaries of the Republic of South Africa:
- (a) Officials/Councillors are to travel Economy Class except for The Mayor, Speaker and Municipal Manager who are entitled to travel Business Class

This will, however, depend on whether the host nation pays for air travel.

GENERAL

Where actual amounts/rates are listed during the compilation of the Policy, it must be borne in mind that they are subject to change from time to time based on decisions made by Council.

All claims for meals, etc must be accompanied by slips. Failure to produce slips will result in amount being deducted from salaries.

If a Councillor or staff member travels with a Councillor or staff member that are permitted higher class accommodation or travel, both councillor and staff member will be permitted to use higher class travel and /or accommodation.

CLAIMS

All claims relating to the above are to be made on the official Ndlambe Municipality Subsistence & Travel claim form as amended from time to time and authorized by the relevant official as per the Ndlambe Municipality Delegation Register.

The Mayor, Municipal Manager and Directors can only claim after trip has been taken. All other councilors and officials to claim at least three days before trip.



NDLAMBE MUNICIPALITY

CLAIM FOR TRAVELLING & SUBSISTENCE EXPENSES

NAME OF CLAIMANT : _____

ATTENDING : _____

VENUE & TOWN : _____

VOTE :

--	--	--	--	--

 FUNDS AVAILABLE : Y/N

--

AUTHORITY (If Applicable) : Council Minute No. _____ Date : _____

MODE OF TRAVEL * :

Bus	Own Car	Air	Taxi	Municipal Vehicle
-----	---------	-----	------	-------------------

*(Mark Applicable)

	R	c
Officials driving subsidised vehicles and Councillors receiving a travelling allowance :		
Kilometres : _____ @ _____ cents per kilometre =		
All other officials using private vehicles :		
Kilometres : _____ @ _____ cents per kilometre =		
Airfare : Single = R _____ Return = R _____ Total =		
Taxi Fare : To = R _____ From = R _____ Total =		
Bus Fare : To = R _____ From = R _____ Total =		
Date of Departure : _____ Time of Departure : _____		
Date of Return : _____ Time of Return : _____		
Number of Days Away : _____ @ R _____ per Day =		
Car Hire (Quotations to be attached) :		
Other Incidental Expenses to be refunded to Claimant : _____		

TOTAL CLAIMED :	R	

CERTIFIED CORRECT :

APPROVED :

COUNCILLOR / OFFICIAL (Claimant)

BUDGET OFFICE

MUNICIPAL MANAGER or
DELEGATED OFFICIAL

ANNEXURE A

**ACCOMMODATION ON OFFICIAL JOURNEYS OUTSIDE THE
REPUBLIC OF SOUTH AFRICA**

ACCOMMODATION ON OFFICIAL JOURNEYS OUTSIDE THE REPUBLIC

NOTE: PLEASE ALSO CHECK CIRCULARS ON the dpsa website FOR THE LATEST ADJUSTMENTS BEFORE IMPLEMENTING THE ALLOWANCES IN THE TABLE HEREUNDER

1. When expenditure on accommodation is wholly met from public funds an employee is compensated on the following basis:
 - 1.1. In the case of official visits to the countries listed in the table hereunder:
 - 1.1.1. The reasonable actual expenses in respect of accommodation, dry cleaning and laundering; and
 - 1.1.2. A special daily allowance to compensate for the employee's three meals (breakfast lunch and dinner) and incidental expenses (e.g. reading matter, private telephone calls, soft drinks which do not form part of meals, etc).
 - 1.2. In the case of official visits to the countries not listed in the table hereunder:
 - 1.2.1. The reasonable actual expenses in respect of accommodation, dry cleaning, and laundering;
 - 1.2.2. The reasonable actual costs of three meals; and
 - 1.2.3. A special daily allowance, equal to the special daily allowance for local official visits when actual expenses are claimed, to defray incidental expenses (reading matter, private telephone calls, soft drinks which so not form part of meals, etc). This allowance was determined to be R98.00 per day up to the 31 March 2014 and is revised with effect from 1 April each year.
2. The amounts set out in the table hereunder are maximum amounts. Therefore when accommodation expenditure and related expenses are wholly or partially sponsored by a donor or sponsor, or where part of the meals (e.g. breakfast included in hotel accommodation expenses) is paid by the Employer, the payment of a reduced special daily allowance must be considered.

Due to the above, it is advisable to have a departmental policy on the payment of such reduced amounts. In the formulation of such policy, departments are strongly advised to consider the following breakdown of the special daily allowance to determine the reduced special daily allowance to be paid:

 - 2.1 Incidental expenses (15%)
 - 2.2 Breakfast (20%)
 - 2.3 Lunch (20%)
 - 2.4 Dinner (45%)

Country	Currency	Special Daily Allowance	
		Head of Departments mentioned in the first Schedule of the Public Service Act, 1994 or employees (irrespective of rank) accompanying a Minister or Deputy Minister	Other employees
Albania	Euro	88	66
Algeria #	Euro	102	77
Angola	US \$	293	221
Antigua and Barbuda	US \$	200	151
Argentina	US \$	107	80
Armenia	US \$	200	151
Austria	Euro	113	85
Australia	A \$	189	143
Azerbaijani	US \$	132	99
Bahamas	US \$	174	132
Bahrain	B Dinars	33	25
Bangladesh	US \$	72	54
Barbados	US \$	184	139
Belarus	Euro	69	52
Belgium	Euro	130	98
Belize	US \$	138	104
Benin	Euro	81	61
Bolivia #	US \$	64	48
Bosnia-Herzegovina #	Bam	139	105
Botswana	Pula	471	355
Brazil #	Reals	288	217
Brunei	US \$	80	60
Bulgaria	Euro	82	62
Burkina Faso #	FCFA	53 012	39 976
Burundi	Burundian Francy	277 550	209 300
Cambodia	US \$	88	66
Cameroon	Euro	187	141
Canada #	C \$	152	115
Cape Verde Islands	Euro	59	44
Central African Republic	Euro	85	64
Chad	Euro	110	83
Chile	US \$	117	88
China (People's Republic)	Renminbi	854	644
Colombia	US \$	85	64

Country	Currency	Special Daily Allowance	
		Head of Departments mentioned in the first Schedule of the Public Service Act, 1994 or employees (irrespective of rank) accompanying a Minister or Deputy Minister	Other employees
Comoros	Euro	114	86
Cook Islands	New Zealand \$	197	148
Cote D'Ivoire #	Euro	87	66
Costa Rica	US \$	93	70
Croatia	Euro	98	74
Cuba #	US \$	112	85
Cyprus #	Euro	107	81
Czech Republic #	Euro	83	63
Democratic Republic of Congo #	US \$	142	107
Denmark #	Danish Kroner	1 183	892
Djibouti	US \$	90	68
Dominican Republic	US \$	90	68
Ecuador	US \$	110	83
Egypt #	US \$	118	89
El Salvador	US \$	65	49
Equatorial Guinea	Euro	118	89
Eritrea #	US \$	117	89
Estonia	Euro	83	63
Ethiopia	US \$	58	44
Fiji	US \$	100	75
Finland	Euro	158	119
France	Euro	142	107
Gabon #	Euro	150	113
The Gambia	Euro	95	71
Georgia	US \$	86	65
Germany #	Euro	109	82
Ghana	US \$	117	88
Greece #	Euro	118	89
Grenada	US \$	137	103
Guatemala	US \$	98	74
Guinea	Euro	71	54
Guinee Bissau	Euro	77	58
Guyana	US \$	107	81
Haiti	US \$	99	75
Honduras	US \$	151	114
Hong Kong	Hong Kong \$	909	685

Country	Currency	Special Daily Allowance	
		Head of Departments mentioned in the first Schedule of the Public Service Act, 1994 or employees (irrespective of rank) accompanying a Minister or Deputy Minister	Other employees
Hungary	Euro	79	60
Iceland	ISK	19 525	14 724
India #	Indian Rupee	5 360	4 042
Indonesia	US \$	78	59
Iran	US \$	95	72
Iraq	US \$	114	86
Ireland #	Euro	113	86
Israel #	US \$	161	121
Italy #	Euro	113	85
Jamaica	US \$	137	104
Japan #	Yen	16 071	12 119
Jordan #	US \$	178	134
Kazakhstan #	US \$	122	92
Kenya	US \$	103	78
Kiribati	Australian \$	212	160
Korea	US \$	165	124
Kuwait (State of) #	US \$	164	124
Kyrgyzstan	US \$	156	118
Laos	US \$	86	65
Latvia	US \$	137	104
Lebanon	US \$	128	96
Lesotho	RSA Rand	682	514
Liberia #	US \$	129	97
Libya	US \$	102	77
Lithuania	Euro	140	106
Macao	Hong Kong \$	1 087	820
Macedonia (Former Yugoslav)	Euro	91	68
Madagascar	Euro	95	72
Madeira	Euro	264	199
Malawi	Malawi Kwacha	19 726	14 875
Malaysia #	Ringgit	333	251
Maldives	US \$	184	139
Mali #	Euro	165	124
Malta	Euro	120	91

Country	Currency	Special Daily Allowance	
		Head of Departments mentioned in the first Schedule of the Public Service Act, 1994 or employees (irrespective of rank) accompanying a Minister or Deputy Minister	Other employees
Marshall Islands	US \$	232	175
Mauritania #	Euro	88	66
Mauritius	US \$	96	72
Mexico #	Mexican Pesos	1 194	901
Moldova	US \$	106	80
Mongolia	US \$	63	48
Montenegro	Euro	156	118
Morocco #	Dirhams	882	665
Mozambique	US \$	101	76
Myanmar	US \$	80	61
Namibia	RSA Rands	759	572
Nauru	Australian \$	253	191
Nepal	US \$	58	43
Netherlands #	Euro	107	81
New Zealand	New Zealand \$	173	131
Nicaragua	US \$	262	197
Niger	Euro	90	67
Nigeria #	US \$	143	108
Niue	New Zealand \$	229	173
Norway	NOK	1 685	1 271
Oman	Rials Omani	63	48
Pakistan #	Pakistani Rupees	5 716	4 310
Palau	US \$	229	173
Palestine	US \$	134	101
Panama	US \$	95	71
Papua New Guinea	Kina	259	195
Paraguay	US \$	57	43
Peru	US \$	121	91
Philippines #	US \$	121	91
Poland #	Euro	88	67
Portugal #	Euro	91	69
Qatar	Qatar Riyals	592	446
Republic of Congo	Euro	135	101
Reunion	Euro	149	113
Romania #	Euro	73	55

Country	Currency	Special Daily Allowance	
		Head of Departments mentioned in the first Schedule of the Public Service Act, 1994 or employees (irrespective of rank) accompanying a Minister or Deputy Minister	Other employees
Russia	Euro	155	117
Rwanda	US \$	96	72
Samoa	Tala	313	236
Sao Tome	Euro	145	109
Saudi-Arabia #	Saudi Riyals	465	351
Senegal	Euro	85	64
Serbia	Euro	69	52
Seychelles	Euro	250	188
Sierra Leone	US \$	82	62
Singapore #	Singapore \$	209	157
Slovakia	Euro	87	65
Slovenia	Euro	87	66
Solomon Islands	Solomon Islands \$	829	625
Spain #	Euro	104	79
Sri Lanka	US \$	97	73
St Kitts & Nevis	US \$	206	156
St Lucia	US \$	195	147
St Vincent & the Grenadines	US \$	170	128
Sudan #	US \$	182	137
Suriname	US \$	97	73
Swaziland	RSA Rand	744	561
Sweden #	Swedish Krona	1 174	886
Switzerland	S Franc	189	142
Syria	US \$	102	77
Taiwan	New Taiwan \$	3 050	2 300
Tajikistan	US \$	98	74
Tanzania #	US \$	112	84
Thailand #	Thai Baht	4 250	3 205
Togo	Euro	71	54
Tonga	Pa'anga	210	158
Trinidad & Tobago	US \$	194	146
Tunisia #	Tunisian Dinar	148	111
Turkey #	Euro	95	71

Country	Currency	Special Daily Allowance	
		Head of Departments mentioned in the first Schedule of the Public Service Act, 1994 or employees (irrespective of rank) accompanying a Minister or Deputy Minister	Other employees
Russia	Euro	155	117
Rwanda	US \$	96	72
Samoa	Tala	313	236
Sao Tome	Euro	145	109
Saudi-Arabia #	Saudi Riyals	465	351
Senegal	Euro	85	64
Serbia	Euro	69	52
Seychelles	Euro	250	188
Sierra Leone	US \$	82	62
Singapore #	Singapore \$	209	157
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Turkey #	Euro	95	71

Country	Currency	Special Daily Allowance	
		Head of Departments mentioned in the first Schedule of the Public Service Act, 1994 or employees (irrespective of rank) accompanying a Minister or Deputy Minister	Other employees
Turkmenistan	USA \$	114	86
Tuvalu	Australian \$	308	232
Uganda	US \$	79	60
Ukraine #	Euro	114	86
United Arab Emirates #	Dirhams	597	450
United Kingdom	B Pounds	113	85
Uruguay #	US \$	123	93
USA #	US \$	140	106
Uzbekistan	Euro	106	80
Vanuatu	US \$	157	118
Venezuela	US \$	212	160
Vietnam #	US \$	80	60
Yemen	US \$	85	64
Zambia	US \$	108	82
Zimbabwe	US \$	109	82

Definition of Symbols

Revised on 1 March 2013



the dpsa

Department:
Public Service and Administration
REPUBLIC OF SOUTH AFRICA


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TO: ALL HEADS OF NATIONAL AND PROVINCIAL DEPARTMENTS AND PROVINCIAL ADMINISTRATIONS

REVISION OF SPECIAL DAILY ALLOWANCES FOR OFFICIAL VISITS ABROAD

1. Following the revision of special daily allowances in respect of certain countries for official visits abroad in March 2012, the Minister for Public Service and Administration has in terms of section 3(5)(a) of the Public Service Act, 1994, as amended, read with Part V/E. 2(a) of the Public Service Regulations, 2001, determined the implementation with retrospective effect from 01 March 2013 that-
 - 1.1. the special daily allowances for official visits abroad be revised in respect of the identified countries depicted on the attached Annexure.
2. The Financial Manual for the calculation and the application of the special daily allowances for official visits abroad will be amended in due course.
3. Expenditure in respect of this adjustment must be accommodated within the existing departmental budget allocations.


DIRECTOR-GENERAL
DATE: 2013/04/12



NDLAMBE MUNICIPALITY

POLICY - UNFORESEEN AND UNAVOIDABLE EXPENDITURE 2014/2015

Table of Content

1. Scope of the policy
2. Objective of the policy
3. Unforeseen and Unavoidable expenditure
4. Process
5. Reporting

1. Scope of the policy:

This Policy is to make provision for any unforeseen and any unavoidable expenditure that might occur at Ndlambe Municipality.

2. Objective of the Policy:

The MFMA Budget and Reporting Regulations prescribe the process to be followed for approval of unforeseeable and unavoidable expenditure.

3. Unforeseen and Unavoidable expenditure:

Unforeseen and Unavoidable expenditure are expenditure that:

- Could not have been foreseen at the time the annual budget of the municipality was passed
- The delay that will be caused by a pending adjustments budget may:
 - Result in significant financial loss for the municipality
 - Cause a disruption or suspension or serious threat to the continuation of municipal services
 - Lead to loss of life or serious injury or significant damage to property
 - Obstruct the municipality from instituting or defending legal proceedings on an urgent basis.

4. Process

Any directorate becoming aware of the need to incur unforeseen or unavoidable expenditure must immediately approach the Chief Financial Officer with the full details on the unforeseen expenditure, providing information on the consequences of not incurring the expenditure as well as an indication of the expected cost (both for the current year as well as any recurring cost resulting from the event).

A confirmation that the expenditure does not constitute expenditure that may not be allowed by the Executive Mayor as per section 72(2) of the MFMA Budget and Reporting Regulations must be given by the directorate when approaching the CFO.

The Chief Financial Officer will determine whether the cost cannot be dealt with through a process of shifting of funds within the relevant votes.

If sufficient funds are available for shifting within the vote, the shifting of funds process will be followed. If this is not the case, the matter will be reported to the Municipal Manager for consideration as unforeseen and unavoidable expenditure.

Once the Municipal Manager has granted approval, the relevant Executive Director will be authorized to submit a report to the Executive Mayor requesting approval. If approval is granted, the ABAKUS financial system will be adjusted to allow the directorate to process the financial transaction.

The abovementioned process will be dealt with as highest priority to ensure that administrative delays do not exacerbate the situation.

An adjustment budget will be submitted to the next Council meeting. The preferred process would be to shift funds between votes to avoid any negative impact on the total cash position of council.

5. Reporting

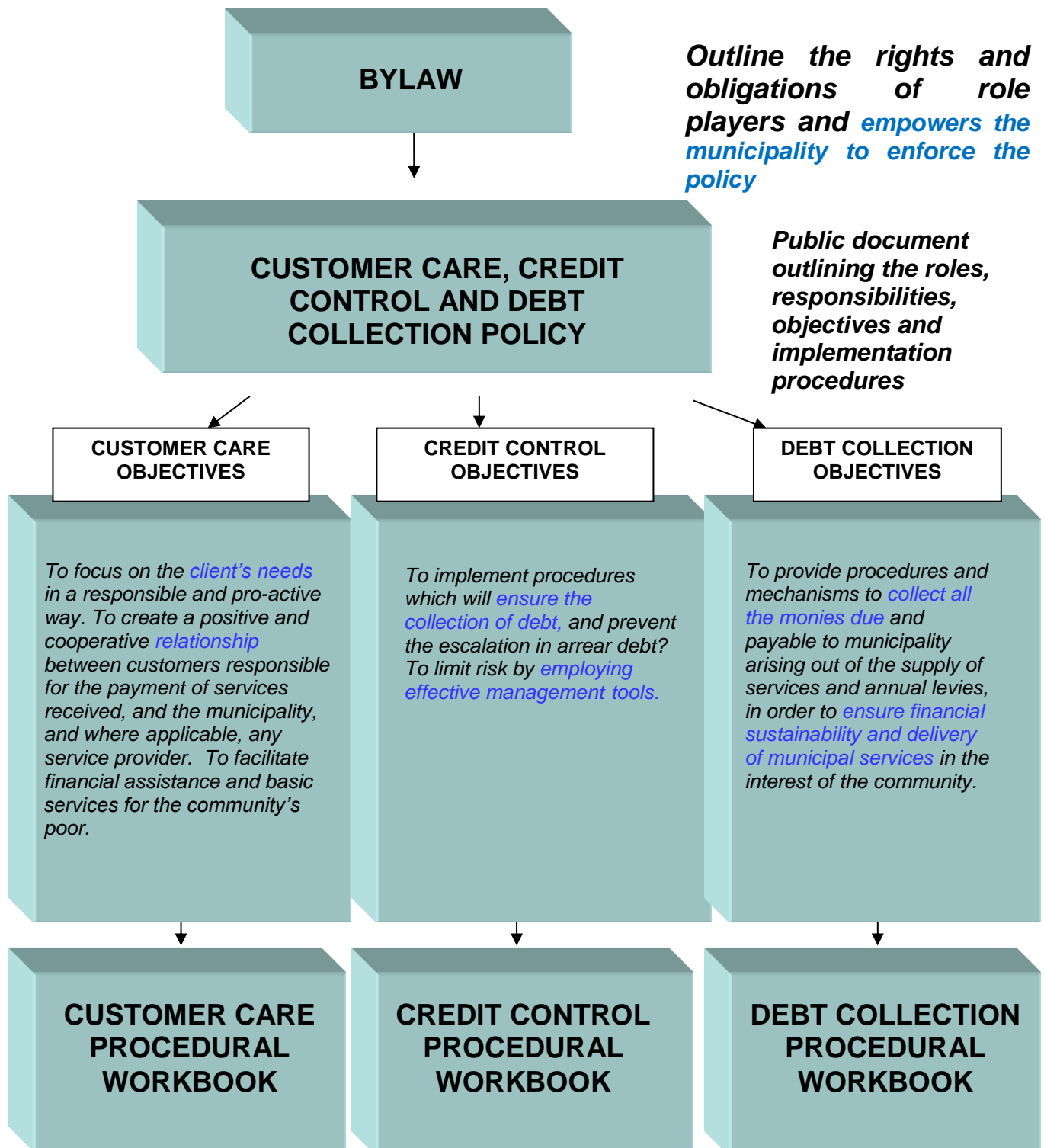
The Accounting Officer must ensure compliance with the MFMA reporting requirements in respect of unforeseeable and unavoidable expenditure



NDLAMBE LOCAL MUNICIPALITY

CUSTOMER CARE, CREDIT CONTROL AND DEBT COLLECTION POLICY 2014/2015

ROADMAP TO CUSTOMER CARE, CREDIT CONTROL AND DEBT COLLECTION



Guidelines for official use and practises for implementation of the policy.

P R E A M B L E

WHEREAS section 96 of the Local Government: Municipal Systems Act, 2000 (Act 32 of 2000) requires a municipality to adopt, maintain and implement a credit control-, debt collection and customer care policy;

AND WHEREAS section 97 of the Systems Act prescribes what such policy must provide for;

NOW THEREFORE the Municipal Council of the Local Municipality of Ndlambe adopts the policy as set out in this document.

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CUSTOMER CARE, CREDIT CONTROL AND DEBT COLLECTION POLICY

1. DEFINITIONS

For the purpose of this policy, the wording or any expression used has the same meaning as contained in the Act, except where clearly indicated otherwise and means the following:

“Act”

The Local Government: Municipal Systems Act, 2000 (Act No 32 of 2000) as amended from time to time;

“Authorized Representative”

the person or institution legally appointed by the Council to act or to fulfil a duty on its behalf;

“Chief Financial Officer”

the person appointed by Council to administer its finances;

“Council”

the municipal council of the Local Municipality of Ndlambe;

“ consumer categories”

for the purpose of this policy, refer to different groups of consumers with similar consumption patterns like for example residential, business, agriculture, etc.

“customer”

any occupier and/or owner of any property to which the municipality has agreed to supply services or already supplies services to, or failing such an occupier, then the owner of the property;

“defaulter”

a person who owes money to the municipality after the due date has expired;

“equipment”

a building or other structure, pipe, pump, wire, cable, meter, engine or any accessories;

“interest”

a charge levied with the same legal priority as service fees and calculated at a rate determined by council from time to time on arrear monies;

“MFMA”

The Local Government: Municipal Finance Management Act, 2003 (Act No 56 of 2003) as amended from time to time;

“municipality”

includes a municipality referred to in section 155 (6) of the Constitution;

“municipal account”

an account rendered specifying charges for services provided by the municipality, or any authorised and contracted service provider, and/or assessment rates levies;

“Municipal Manager”

the person appointed as Municipal Manager in terms of section 82 of the Local Government: Structures Act, 1998, (Act 117 of 1998) and include any person acting in that position or to whom authority was delegated;

“municipal services”

those services provided by the municipality, such as, inter alia the supply of water and electricity, refuse removal, sewerage treatment, and for which services charges are levied;

“occupier”

any person who occupies any property or part thereof, without taking cognisance of the title in which he or she occupies the property,

“owner” –

- (a) the person in whose name the property is legally vested;
- (b) in the case where the person in whose name the property is vested, is insolvent or deceased, or is disqualified in terms of any legal action, the person who is responsible for administration or control of the property as curator, trustee, executor, administrator, legal manager, liquidator, or any other legal representative;
- (c) in the case where the council are unable to establish the identity of such person, the person who are entitled to derive benefit from the property or any buildings thereon;
- (d) in the case of a lease agreement in excess of 30 years was entered into, then the lessee;
- (e) regarding:
 - (i) a portion of land allotted on a sectional title plan and which is registered in terms of the Sectional Title Act, 1986 (Act 95 van 1986), without limiting it to the developer or managing body to the communal property;
 - (ii) a portion as defined in the Sectional Title Act, the person in whose name that portion is registered in terms of a sectional title, including the legally appointed representative of such person;
- (f) any legal entity including but not limited to :
 - (i) a company registered in terms of the Companies Act, 1973 (Act 61 of 1973), a trust *inter vivos*, trust *mortis causa*, a closed corporation registered in terms of the Close Corporation Act, 1984 (Act 69 of 1984), and any voluntary organisation;
 - (ii) any provincial or national government department or local authority;

- (iii) any council or management body established in terms of any legal framework applicable to the Republic of South Africa; and
- (iv) any embassy or other foreign entity.

“property”

any portion of land, of which the boundaries are determined, within the jurisdiction of the municipality;

2. PRINCIPLES

In the execution of its customer care, credit control and debt collection policy the municipality will apply the following principles:

- 2.1. The administrative integrity of the municipality will be maintained at all costs meaning that democratically elected councillors are responsible for the adoption of the policy, while the Municipal Manager must execute the policy.
- 2.2. All customers must complete an official application form, formally requesting the municipality to connect them to service supply lines.
- 2.3. Changes to legislation, by-laws and policies may require existing customers to complete new application forms.
- 2.4. A copy of the application form, conditions of services and extracts of the customer care, credit control and debt collection policy and by-law must be handed to every customer on request at such fees as may be prescribed.
- 2.5. Billing is to be accurate, timeous and understandable.
- 2.6. The customer is entitled to:
 - 2.6.1. reasonable access to pay points;
 - 2.6.2. a variety of reliable payment methods; and
 - 2.6.3. an efficient, effective and reasonable response to appeals, and should suffer no disadvantage during the processing of such an appeal.
- 2.7. Enforcement of payment must be prompt, consistent and effective.
- 2.8. Unauthorised consumption, illegal connection, the tampering with or theft of meters, service supply equipment and the reticulation network and any fraudulent activity in connection with the provision of municipal services will lead to disconnections, penalties, loss of rights and criminal prosecutions.

- 2.9. Incentives and disincentives may be used in collection procedures.
- 2.10. The collection process must be cost-effective.
- 2.11. The Mayor and Executive Committee must report the customer care, credit control and debt collection performance results, regularly and efficiently to Council.
- 2.12. Application forms will be used to, *inter alia*, categorise customers according to credit risk and to determine relevant levels of services and deposits required.
- 2.13. Targets for performance in both customer service, credit control and debt collection will be set and pursued and remedies implemented for non-performance.
- 2.14. Where practically possible, customer care, credit control and debt collection should be handled independently and the organisational structure will reflect the separate functions.

3. DUTIES AND FUNCTIONS

The following responsibilities, duties and functions are assigned to the under mentioned role players relating to the management, control and implementation of customer care, credit control and debt collection:

3.1. *Duties and Functions of Council*

- 3.1.1. To approve a budget consistent with the needs of communities, ratepayers and residents.
- 3.1.2. To impose service charges, rates on property and other taxes, levies and duties to finance the budget.
- 3.1.3. To source and provide sufficient funds to give access to basic services for the poor.
- 3.1.4. To provide for a bad debt provision, in line with the payment record of the community, ratepayers and residents, as reflected in the financial statements of the municipality and according to the Bad Debt Policy of the Council.

- 3.1.5. To set improvement targets for customer care, credit control and debt collection, in line with acceptable standards and the ability of the implementing authority.
- 3.1.6. To approve a reporting framework for customer care, credit control and debt collection.
- 3.1.7. To consider and approve a by-law to give effect to the policy.
- 3.1.8. To establish a supervisory authority to monitor the performance of the Municipal Manager regarding to customer care, credit control and debt collection.
- 3.1.9. To revise the budget in terms of section 28 of the MFMA, should the targets for customer care, credit control and debt collection not be met.
- 3.1.10. To take disciplinary and/or legal action against councillors, officials and agents who do not execute the policy and by-law or act improperly in terms thereof.
- 3.1.11. To delegate the required authorities to monitor and execute the customer care, credit control and debt collection policy to the Mayor, Municipal Manager and Service Providers respectively.
- 3.1.12. To provide sufficient capacity in the Finance Directorate to execute customer care, credit control and debt collection or alternatively appoint service providers, or debt collection agents.
- 3.1.13. To provide funds for the training of staff.

3.2. *Duties and functions of the Mayor and Executive Committee*

- 3.2.1. To ensure that the budget, cash flow and targets for customer care, credit control and debt collection are met.
- 3.2.2. To monitor the performance of the Municipal Manager in implementing the policy and by-law.
- 3.2.3. To review and evaluate the policy and by-laws in order to improve the efficiency of customer care, credit control and debt collection procedures, mechanisms and processes.
- 3.2.4. To report to Council.

3.3. Duties and functions of the Municipal Manager

- 3.3.1. To implement a customer care management system.
- 3.3.2. To implement the customer care, credit control and debt collection policy and by-law.
- 3.3.3. To install and maintain an appropriate accounting system.
- 3.3.4. To bill customers.
- 3.3.5. To demand payment on due dates.
- 3.3.6. To raise penalties for defaults.
- 3.3.7. To appropriate payments received.
- 3.3.8. To collect outstanding debt.
- 3.3.9. To provide different payment methods.
- 3.3.10. To determine customer care, credit control and debt collection measures.
- 3.3.11. To determine relevant work procedures for, inter alia, public relations, reminders, final demands, arrangements, disconnection of services, summonses, judgements and write-off of debts.
- 3.3.12. To instruct attorneys to proceed with the execution of judgements obtained.
- 3.3.13. To set performance targets for staff.
- 3.3.14. To appoint staff to execute the policy and by-law.
- 3.3.15. To delegate certain functions to heads of departments.
- 3.3.16. To determine control procedures.
- 3.3.17. To monitor contracts with service providers in connection with credit control and debt collection.
- 3.3.18. To report to the Mayor and Executive Committee.

3.4. Duties and functions of communities, ratepayers and residents

- 3.4.1. To fulfil certain responsibilities, as brought about by the privilege and or right to use and enjoy public facilities and municipal services.
- 3.4.2. To pay service charges, rates on property and other taxes, levies and duties imposed by the municipality on or before the due date.

- 3.4.3. To observe the mechanisms and processes of the municipality in exercising their rights.
- 3.4.4. To allow municipal officials reasonable access to their property to execute municipal functions. If access is not available, the property owner will be notified in writing of such a problem and should the problem not be addressed within the allowable meter reading estimation period, the property owner will be required to migrate to a prepaid metering device.
- 3.4.5. To comply with the policy and by-law and other legislation related to customer care, credit control and debt collection.
- 3.4.6. To refrain from tampering with municipal equipment, services and property.

3.5. *Duties and functions of Councillors*

- 3.5.1. To address payment for services and outstanding debt at regular ward meetings.
- 3.5.2. To adhere to and convey the policy and by-law to customers, residents and ratepayers.
- 3.5.3. To adhere to the Code of Conduct for Councillors.

4. PERFORMANCE EVALUATION

The municipal Council will create a mechanism wherein the following targets can be assessed and evaluated and whereby remedial steps can be taken:

(Must be read in conjunction with Councils' policy on Customer Care)

4.1. *Income Collection Targets*

The municipal Council will set income collection targets that will include:

- 4.1.1. The reduction in the monthly increase of debt in line with the performance agreements for officials.

4.2. *Customer Service Targets*

The municipal Council will set targets that will include:

- 4.2.1. Response time to customer queries.
- 4.2.2. Date of first account delivery to new customers.
- 4.2.3. Reconnection time lapse.
- 4.2.4. Meter reading cycle.

4.3. *Administrative Performance*

The municipal Council will set targets that will include:

- 4.3.1. Cost efficiency of debt collection.
- 4.3.2. Query and appeal periods.
- 4.3.3. Enforcement mechanism ratios.

5. REPORTING

- 5.1. The Chief Financial Officer shall report monthly to the Municipal Manager in a suitable format to enable him/her to report to the Mayor and the Executive Committee as supervisory authority in terms of section 99 of the Act, read in conjunction with section 100(c).

This report will include:

- 5.1.1. The total debt analysis as at month-end.
- 5.1.2. Financial system month-end balances after billing.
- 5.1.3. Brought forward balances at month-end.
- 5.1.4. Number of fully recovered accounts.
- 5.1.5. Number of indigent applications received, rejected and approved..
- 5.1.6. Cash flow situation.
- 5.1.7. Collections of arrangements.
- 5.1.8. Cash received versus debits raised.
- 5.1.9. Attorneys brought forward balances.
- 5.1.10. Meter reading functions.
- 5.1.11. New applications/connections.
- 5.1.12. Final readings/move out.
- 5.1.13. Arrangements made.
- 5.1.14. Number of final demands.
- 5.1.15. Electricity cuts versus reconnections.
- 5.1.16. Water restrictions versus reconnections.

- 5.1.17. Electricity and water revisits.
- 5.1.18. Summonses.
- 5.1.19. Judgements issued.
- 5.2. Performance in all areas against targets agreed to in Annexure “B” of this policy document.
- 5.3. If the actual cash receipts do not match the budgeted income, the Chief Financial Officer must report this with motivation to the Municipal Manager who will, if he agrees and the trend continuous, immediately move for a revision of the budget according to realistically realisable income levels in terms of section 28 of the MFMA.
- 5.4. The Mayor in conjunction with the Executive Committee as Supervisory Authority shall, at intervals of 3 months, report to Council as contemplated in section 99(c) of the Act.

6 CUSTOMER CARE SECTION

(This section should be read in conjunction with the Councils’ Policy on Customer Care)

6.1 *Objectives*

The objectives of the customer care section are to:-

- 6.1.1 focus on the client’s needs in a responsible and pro-active way to create a positive and cooperative relationship between customers responsible for the payment of services received, and the municipality, and where applicable, any service provider.
- 6.1.2 To facilitate financial assistance and basic services for the poorest of the poor in the community.

6.2 *Communication and feedback*

- 6.2.1 The municipality will, within its financial and administrative capacity, conduct an annual process of compiling and communicating its budget, which will include revised targets for customer care.

- 6.2.2 The Customer Care, Credit Control and Debt Collection Policy or relevant extracts thereof, will be available at the municipal office, the official website and on special request.
- 6.2.3 Council will endeavour to distribute a regular newsletter, which will give prominence to customer care and related issues.
- 6.2.4 Ward councillors will be required to hold regular ward meetings at which customer care and related issues will be given prominence.
- 6.2.5 The press will be encouraged to give prominence to customer care and related issues, and will be invited to Council or Committee meetings where these matters are discussed.

6.3 *Handling of Complaints*

Within its financial and administrative capacity the municipality will establish:-

- 6.3.1 a central complaints/feedback office;
- 6.3.2 a centralized complaints database to enhance co-ordination of complaints, their speedy resolution and effective communication with customers;
- 6.3.3 appropriate training for officials dealing with the public to enhance communications and service delivery; and
- 6.3.4 a communication mechanism to give feedback on service, debt and customer care and related issues.

6.4 *Accounts and billing*

- 6.4.1 As from 01 July 2012 the Municipality will only permit consolidated accounts to be opened in the name of registered owners. Only one consolidated account will be allowed per erf.

These provisions as per Section 6.4.1 will not apply to Indigent Household accounts.

- 6.4.2 Owners will receive an understandable and accurate bill from the municipality, which will consolidate all service charges for that property.
- 6.4.3 Accounts will be rendered monthly in meter reading cycles of approximately 30 days at the address last recorded with the municipality or its authorised agent.
- 6.4.4 It is the owner's responsibility to ensure that postal address and other contact details are correct.
- 6.4.5 It is the owner's responsibility to ensure timeous payment and in the event of accounts not received to request a duplicate as non receipt of an account will not serve as an excuse for non-payment.
- 6.4.6 Settlement or due dates will be as indicated on the statement.
- 6.4.7 Where an account is not settled in full, any lesser amount tendered and accepted shall not be deemed to be in full and final settlement of such an account.
- 6.4.8 Where any payment is made by a negotiable instrument and is later dishonoured by a bank, the municipality or its authorised agent:-
 - 6.4.7.1. may recover the bank charges related to the transaction against the account of the owner; and
 - 6.4.7.2. shall regard such an event as a default on a payment.
- 6.4.8 The municipality or its authorised agent must, if administratively possible, issue a duplicate account to a owner on request, at a cost as determined by Council.
- 6.4.9 Where it is found that the Municipality is not in the possession of all documentation required through relevant credit regulations, the municipality will serve a 7 day notice on such tenant / owner requesting all necessary documentation required. If the tenant / owner does not provide the municipality with the requested documentation in due time, the services to that property will be discontinued.

6.5 *Metering*

- 6.5.1 Within practical and financial limits the municipality will endeavour to provide meters for every consumable service.
- 6.5.2 All meters will be read monthly as close as possible to a 30 day cycle. In cases where access to a premises or circumstances beyond control do not allow for a monthly reading, an estimate based on the average consumption of the preceding 3 months will be used to levy a monthly consumption.
- 6.5.3 Customers are entitled to request verification of meter readings and accuracy within reason, but may be held liable for the cost thereof.
- 6.5.4 Customers will be informed of meter replacements.
- 6.5.5 If a service is metered but it cannot be read due to constraints or circumstances out of the control of the municipality or its authorised agent, and the customer is charged for an estimated consumption, the account following the estimated account, must articulate the difference between the actual consumption and the average consumption, and the resulting credit or debit adjustments.
- 6.5.6 If the municipality detects water leaks or water wastage on a property, the municipality will serve a 7 day notice on the owner of the property to rectify the matter failing which the municipality will have the matter rectified and bill the owner with all costs related thereto.

6.6 *Payment facilities and methods*

- 6.6.1 The municipality will operate and maintain suitable and accessible payment facilities.
- 6.6.2 The municipality will, at its discretion allocate payments between service debts and debtors may not specify that payments are for specific portions of the account.
- 6.6.3 With the consent of a customer the municipality may in terms of section 103 of the Systems Act, approach an employer to secure a debit- or stop order arrangement.

- 6.6.4 The municipality may provide for special incentives as contemplated in section 103 of the Systems Act.
- 6.6.5 The customer will acknowledge, in the customer agreement, if he/she uses agents to transmit payments to the municipality for which the customer will still be responsible for late and non-payments.
- 6.6.6 Where the consumer/owner elects to settle their accounts via any electronic payment method, the onus is on the consumer/owner to ensure that the correct reference number is displayed on the payment advice, failure to do so will result in interest being levied on the account and the account being subjected to any credit control procedures.
- 6.6.7 To ensure that sufficient time is allowed for the transfer to be made from the consumer/owner's banking account to the Ndlambe banking account prior to the due date.
- 6.6.8 Where the owner/consumer elects the Post Office or any other delivery service/agent in the payment or settlement of their account, it is the onus of the owner/consumer to ensure that sufficient time is allowed for the payment of the account before due date.

6.7 Enquiries, appeals and service complaints

- 6.7.1 If a customer is convinced that his or her account is inaccurate, he or she can lodge a query with the municipality to investigate and adjust the account if found valid.
- 6.7.2 In the interim the debtor must pay an amount equal to the average of the preceding three month's consumption where such history of the account is available. Where no such history is available, the debtor must pay an estimated amount as calculated by the municipality until the matter is resolved.
- 6.7.3 The relevant department will investigate the query lodged in terms of paragraph 6.7.1 and inform the debtor within the period specified in the policy targets.
- 6.7.4 Failure to make interim payments will subject the customer to the normal credit control and debt collection procedures.

- 6.7.5 A customer may appeal to the Municipal Manager against the finding of the municipality or its authorised agent in terms of paragraph 6.7.3.
- 6.7.6 An appeal in terms of paragraph 6.7.5 must be made and lodged with the municipality within 21 (twenty-one) days after the notification of such finding has been received and must:-
- 6.7.6.1. set out the reasons for the appeal; and
 - 6.7.6.2. be accompanied by any security determined for the testing of a measuring device, if applicable.

6.8. Customer Categories

- 6.8.1. Customers will be categorised according to specific classifications based on *inter alia* the type of entity and applicable tariffs and risk levels.
- 6.8.2. Processes for credit control, debt collection and customer care may differ from category to category, as deemed appropriate from time to time by the Municipal Manager.

6.9. Priority Customer Management

- 6.9.1. Certain customers may be classified as priority customers based on criteria determined by the Municipal Manager.
- 6.9.2. A priority customer liaison officer may be appointed to take care of priority customers.
- 6.9.3. The envisaged priority customers will be administrated and managed by a dedicated official who will be responsible for the ongoing management of the customers so classified and will perform tasks such as the review of monthly accounts to ensure accuracy, the monitoring of prompt settlement of accounts and response to queries.

6.10. Customer assistance programmes

6.10.1. Water leakages

- 6.10.1.1. If the leakage is on the customer's side of the meter, the customer will be responsible for the payment of all water supplied to the property.
- 6.10.1.2. The customer has the responsibility to control and monitor his/her water consumption on a daily basis to ensure that there are no leaks on their line.
- 6.10.1.3. The Council may consider measures to assist registered indigent households to repair leakages inside their premises subject to the availability of funding on the approved Operating Budget of the Council.

6.11. Arrangements for settlements

- 6.11.1. Customers / ratepayers with arrears must agree to the conversion to a prepayment meter if so requested by the Council.
- 6.11.2. When a prepayment meter is installed due to defaults on payments, the cost of the meter and all arrears can be paid off:-
 - 6.11.2.1. monthly over an agreed period; and
 - 6.11.2.2. at the discretion of the Municipal Manager, by adding the debt as a surcharge to the prepaid electricity / prepaid water cost, and be repaid with each purchase of electricity / water until the debt is settled in full.
- 6.11.3. The municipality reserves the right to raise the deposit requirement of debtors who seek arrangements.
- 6.11.4. Where an arrangement is made outside of the conditions of payment as set out in Annexure "A", such payments will be accepted, subject to the normal credit control and debt collection procedures.

6.12. Property Rates cycle and instalments

- 6.12.1. A property rates cycle will be for the 12 months of a Municipal financial year which runs from 1 July to 30 June. Property rates will be determined

for the financial year and will be payable per month in twelve equal instalments.

- 6.12.2. Instalments not paid will be regarded as an amount in arrear and interest at a rate as determined by the Council will be levied on such arrear amounts.
- 6.12.3. Any customers that wants to pay rates annually must complete the relevant form and submit to the Finance Office

6.13. Indigent subsidy

- 6.13.1. Customers may apply for an indigent subsidy on the conditions as stipulated in the municipality's Indigent Policy.

6.14. Free basic services

- 6.14.1. Council may provide, free of charge to a customer, certain basic levels of services, as determined from time to time.

7. CREDIT CONTROL SECTION

7.1. Objectives

The objectives of the credit control section are to:

- 7.1.1. Implement procedures that will ensure the prevention of escalation in arrear debt.
- 7.1.2. Limited risk by employing effective management tools.

7.2. Service application and agreements

- 7.2.1. All property owners of services will be required to sign an agreement governing the supply and cost of municipal services:-
 - 7.2.1.1. Such agreements must inter alia provide for payment of consumer deposits where pre-paid systems are not used.
 - 7.2.1.2. On default by a tenant, the owner will be the debtor of last resort.

- 7.2.2. Prior to signing these agreements, customers will be entitled to receive the policy document of the municipality on request at a cost determined by Council.
- 7.2.3. On the signing of the agreement, customers will receive a copy of the agreement for their records.
- 7.2.4. Customers are responsible for costs of collection, interest and penalties in the event of delayed and/or non payment.
- 7.2.5. Existing customers of services may be required to sign new agreements as determined by the Municipal Manager from time to time.

7.3. *Customer screening and securities*

- 7.3.1. All applicants for municipal services may be checked for credit-worthiness including checking information from banks, credit bureaux, other local authorities, trade creditors and employers.
 - 7.3.1.1 All applications for services may to be subjected to credit worthiness checks and in cases where the credit worthiness indicates a risk, the owner will be required at their cost to install pre-paid water and electricity devices prior to occupation.
- 7.3.2. Consumer deposits, either in cash or if so approved by the Council, any other security acceptable to the municipality, will be charged for any new connection or any default on existing payment or payment arrangement except where there is a new application for a prepaid device. No interest will be payable on consumer deposits.
- 7.3.3. Deposits can be increased at the discretion of the municipality and in case of defaulting on payments it can be increased to a maximum of three times the average of the total monthly account for all services.
- 7.3.4. Deposits can vary according to the credit-worthiness or category of the applicant.

- 7.3.5. On termination of the agreement the amount of the deposit, less any outstanding amount due to the municipality, will be refunded to the consumer.
- 7.3.6. Different accounts with outstanding balances on the same property in the name of the owner/ occupant or any family member(s) of the owner/occupant, except in the case of an indigent owner, are not allowed and may lead to immediate termination of services.
- 7.3.7. Consumers are not allowed to lodge a new application for services on property in the municipal area of Ndlambe Local Municipality unless all accounts in their names with the Municipality are paid up to date.

7.4. *Right of access to premises*

- 7.4.1. The owner and or occupier of property must allow an authorised representative of the municipality access at reasonable hours to the property in order to read, inspect, install or repair any meter or service connection for reticulation, or to disconnect, stop or restrict, or reconnect, the provision of any service.
- 7.4.2. The owner is responsible for the cost of relocating a meter if satisfactory access is not possible.
- 7.4.3. Building plans will only be approved if placement of the water and electricity meters is allocated on the sidewalk where it is accessible to the Municipality. In cases where building plans are submitted for improvements to dwellings where meter(s) are still inside the premises, it will be a requirement for approval that meters be relocated to the sidewalk on account of the owner/applicant.
- 7.4.4. If a person fails to comply with paragraph 7.4.2, the municipality or its authorised representative may:-
 - 7.4.3.1. by written notice require such person to provide/restore access at his/her own expense within a specified period; and
 - 7.4.3.2. as a matter of urgency, without prior notice restore access and recover the cost from such person.

7.5. *Personal contact*

- 7.5.1. Within the constraints of affordability Council will endeavour to notify customers of their arrears situation by telephonic contact or by delivering a final demand notices.
- 7.5.2. During the contact customers will be informed of their rights and obligations in terms of the customer care, credit control and debt collection policy including making arrangements and applying for indigent support.
- 7.5.3. Such contact is not a right and disconnection of services and other collection proceedings may continue in the absence of such contact.

7.6. *Interruption of service*

- 7.6.1. Customers who are in arrears with their municipal account and who have not made arrangements with the municipality will have their supply of electricity and or water, and other municipal services, suspended, restricted or disconnected. For purposes of interrupting the electricity supply, there will be no deviation between a conventional- and a pre-paid electricity meter.
- 7.6.2. The disconnection of services may happen when the municipal account is 1(one) day overdue.
- 7.6.3. Council reserves the right to deny or restrict the sale of electricity or water and to withhold proof of residence to customers who are in arrears with their rates or other municipal charges or where no suitable arrangement is made or indigent application done.
- 7.6.4. Upon the liquidation of arrears, or the conclusion of acceptable arrangements, the service will be reconnected as soon as conveniently possible.
- 7.6.5. All costs related to notices, the restrictions or dis- and reconnections and installation of pre-paid meters for water and electricity, will be determined by tariffs approved by the municipal Council, and will be payable by the customer.

- 7.6.6. The deposit of any defaulter will be adjusted and brought into line with the policy and tariff structure of the municipality.

7.7. *Assessment Rates/Consolidated Account*

- 7.7.1. On the sale of any property in the municipal jurisdiction where rates, services and consumption charges are in arrears in excess of 24 months preceding rates clearance application date, Section 118(3) of the Systems Act shall be applied
- 7.7.2. The Council reserves the right to recover any outstanding assessment rates and or other debt on municipal services from tenants or occupants paying rental or any agent receiving rental on behalf of the owner of a property.
- 7.7.3. For the purpose of outstanding debt on a property, all debt may be consolidated in terms of section 102 of the Municipal Systems Act, 2000 (Act No. 32 of 2000).

7.8 MUNICIPAL CLEARANCE CERTIFICATES

Subject to Sections 118(1) and (1A) of the Act, the following shall apply to the issue of a Municipal Clearance Certificate for the purpose of effecting transfer of a property to a new owner.

- 7.8.1 Application shall be made by the conveyancing attorney, in the prescribed format, providing the following information in respect of the property in question:
- i. Present owner of the property;
 - ii. Property description;
 - iii. Physical address;
 - iv. Rates Account No's;
 - v. Electricity Account No's. (Or electricity meter no's.);
 - vi. Water Account No's. (Or water meter no's.);
 - vii. Purchasers details; identity numbers and postal address;
 - viii. with respect to Vacant Land, an Affidavit from the seller that the property does not have a water supply connection and an undertaking from the purchaser that should a water supply connection be discovered on the property and such account is in arrears, then the purchaser accepts liability for such arrears.

Copies of all the accounts must accompany the application. *If the relevant information is not provided, the application will be returned to the conveyancer.*

7.9. The Pre-payment System

- 7.9.1. The municipality may use its pre-payment system to recover arrears in respect of accrued municipal taxes and other municipal levies, tariffs and duties in respect of services such as water, rates, refuse removal, sanitation and sewerage.
- 7.9.2. A customer with arrears, incurred after 30 June 1999 who applies for a pre-payment system, will be required to repay all arrears in full before a pre-payment electricity / water meter is installed or, if the amount outstanding is large and/or the customer's ability to pay is limited the arrears can be repaid as per Schedule A of the policy on all purchases before any electricity / water credit is given.

7.10. Incentives for prompt payment

- 7.10.1. To encourage prompt payment and/or to reward regular payers, the municipality may consider incentives for the prompt payment of accounts.
- 7.10.2. If introduced such an incentive scheme will be reflected in the operating budgets as an additional expenditure.

7.11. Interest

- 7.11.1. Simple Interest will be raised at the Municipality's bank prime rate plus 1% as a charge on all accounts not paid by the due date in accordance with applicable legislation.
- 7.11.2. Interest is based on a full month and part of a full month shall be deemed to be a full month.
- 7.11.3. Section 7.11.1 will not apply to indigent accounts

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7.12. Theft and fraud

- 7.12.1. Any natural or juristic person found to:-
 - 7.12.1.1. be illegally connected to municipal services;
 - 7.12.1.2. has tampered with meters, the reticulation network or any other supply equipment;
 - 7.12.1.3. has committed any unauthorised act associated with the supply of municipal services, and;
 - 7.12.1.4. be involved in theft of and fraudulent activity;
will be prosecuted and/or held liable for penalties as determined from time to time.
- 7.12.2. Council will immediately terminate the supply of services to a customer should such conduct as outlined in paragraph 7.11.1 be detected.
- 7.12.3. The total bill owing, including penalties, assessment of unauthorised consumption and discontinuation and reconnection fees, and increased deposits as determined by Council if applicable, will be due and payable before any reconnection can be sanctioned.
- 7.12.4. The municipality will maintain monitoring systems in order to identify customers who are undertaking illegal actions.
- 7.12.5. The municipality reserves the right to lay criminal charges and/or to take any other legal action against both vandals and thieves.
- 7.12.6. Any person failing to provide information or providing false information to the municipality may face immediate disconnection and/or legal action.

7.13 Staff and Councillors in Arrears

- 7.13.1 Schedule 2 to the Municipal Systems Act, 2000 (Act No 32 of 2000) determines in paragraph 10 as follows:

“A staff member of the Municipality may not be in arrears to the municipality for rates and service charges for a period longer than 3 months and a municipality may deduct any outstanding amounts from a staff members salary after this period”

The Chief Financial Officer may issue a salary deduction instruction where appropriate and in compliance with the Basic Conditions of Employment Act.

- 7.13.2 Schedule 1 of the Municipal Systems Act, 2000 (Act No 32 of 2000) was amended per the Local Government Laws Amendment Act, 2002 (Act No. 51 of 2002) to provide as follows in paragraph 12A:

“A councillor may not be in arrears to the municipality for rates and service charges for a period longer than 3 months.”

The Municipal Manager may issue a salary deduction instruction where appropriate or take other action as provided for in the Act.

- 7.13.3 In respect of 7.13.1 and 7.13.2 where the property is not in the name of the staff member or councillor, this will include, property rented by or property occupied by a staff member or councillor, the same provisions of 7.13.1 and 7.13.2 will apply.

7.14 Rates

At any stage that rates debt is outstanding after all other procedures have been taken, or no pre-paid systems to recover debt are attached to the property to collect such debt, the ultimate sanction of Sale of Execution will be followed.

8. DEBT COLLECTION SECTION

8.1. Objective

The objectives of the debt collection section are to:-

- 8.1.1. Provide procedures and mechanisms to collect all the monies due and payable to the municipality arising out of the supply of services and annual levies, in order to ensure financial sustainability and delivery of municipal services in the interest of the community.

8.2. Legal Process/Use of attorneys/Use of credit bureaus

- 8.2.1. The municipality may, when all other credit control actions have been exhausted, commence legal process against debtors which process could involve summonses and judgements. In the case of registered indigents, the Municipality will conduct a social assessment before any legal actions are taken.
- 8.2.2. The municipality will exercise strict control over this process, and will require regular reports on progress from service providers.
- 8.2.3. The municipality will establish procedures and codes of conduct with these outside parties.
- 8.2.4. Garnishee orders, in the case of employed debtors, are preferred to sales in execution, but both are part of the municipality's system of debt collection.
- 8.2.5. All steps in credit control and debt collection procedures will be recorded for the municipality's records and for the information of the debtor.
- 8.2.6. Individual debtor account information is protected and not the subject of public information.
- 8.2.7. The municipality will release debtor information to credit bureaus and reserves the right to register consumers with a Credit Bureau that are in arrears with any debt due to the municipality and defaults on payment. All costs relating to registering / deregistering from the credit bureaus are liable to the person.
- 8.2.8. The municipality may consider the cost effectiveness of the legal process, and will receive reports on relevant matters, including cost effectiveness.
- 8.2.9. The municipality may consider the use of agents as service providers and innovative debt collection methods and products.
- 8.2.10. Customers will be informed of the powers and duties of such agents or service providers and their responsibilities including their responsibility to observe agreed codes of conduct.

- 8.2.11. Any agreement concluded with an agent, service provider or product vendor shall include a clause whereby breaches of the code of conduct by the agent or vendor will constitute a breach of the contract.

8.3. Cost of collection

- 8.3.1. All costs associated with credit control and debt collection including interest, penalties, service discontinuation costs and legal costs are for the account of the debtor and should reflect at least the cost of the particular action.

8.4. Abandonment of Claims

- 8.4.1. The Municipal Manager must ensure that all avenues are utilised to collect the municipality's debt.
- 8.4.2. The valid termination of debt collection procedures as contemplated in section 109(2) of the Systems Act, may be considered under the following circumstances:-
- 8.4.2.1. the insolvency of the debtor, whose estate has insufficient funds;
 - 8.4.2.2. a balance being too small to recover, for economic reasons, considering the cost of recovery; and
 - 8.4.2.3. where the municipality deems that a customer or group of customers are unable to pay for services rendered.
- 8.4.3.1. The municipality must maintain audit trails in such instances, and document the reasons for the abandonment of the actions or claims in respect of the debt.

ANNEXURE “A”

Arrangements

If a customer cannot pay his/her account with the municipality then the municipality may enter into an extended term of payment with the customer according to the applicable category of the customer. The customer must:

- i. Sign an acknowledgement of debt;
- ii. Sign a consent to judgement;
- iii. Provide a garnishee order/emolument order/stop order (if he or she is in employment);
- iv. Acknowledge that interest could be charged at the prescribed rate;
- v. Pay the current portion of the account;
- vi. Sign an acknowledgement that, if the arrangements being negotiated are later defaulted on, that no further arrangements will be possible and that disconnection/restriction of water and electricity will follow immediately, as will legal proceedings.
- vii. Acknowledge liability of all costs incurred.
- viii. Acknowledge and accept the following conditions to be applicable:

CATEGORIES OF DEBTORS

DOMESTIC CUSTOMERS

DEBT	PAYMENT OF ARREARS
R1,00 to R2 500,00	<p>30% of outstanding debt plus the cost of the credit control actions as down payment. The balance over maximum 6 months. If during the 6 month period the current portion of the account or arrangements fall into arrears, the service will be disconnected immediately and the full amount will be payable without any further arrangements been made with the Municipality.</p> <p>Where outstanding debt is recovered through the pre-paid system, the arrears will be recovered at a rate of 15.5% of the outstanding debt with no electricity credit granted until the full monthly re-payment is paid. Deposit adjusted to 3 times average of total monthly account.</p>

R2 501,00 to R5 000,00	<p>20% of outstanding R2 500,00</p> <p>10% over R2 500,00 plus the cost of the credit control actions as down payment. The balance of the outstanding amount over maximum 12 months. If during the 12 month period the current portion of the account or arrangements fall into arrears, the service will be disconnected immediately and the full amount will be payable without any further arrangements been made with the Municipality</p> <p>Where outstanding debt is recovered through the pre-paid system, the arrears will be recovered at a rate of 15.5% of the outstanding debt with no electricity credit granted until the full monthly re-payment is paid and 8.5% from the amount you vend.</p> <p>Deposit adjusted to 3 times average of total monthly account.</p>
R5 000,00 and more	<p>20% of the first R2 500,00 outstanding</p> <p>10% of the second R 2 500,00 outstanding</p> <p>2,5% above R5 000,00 outstanding plus the cost of the credit control actions as down payment. The balance of the outstanding amount over maximum 18 months. If during the 18 month period the current portion of the account or arrangements fall into arrears, the service will be disconnected immediately and the full amount will be payable without any further arrangements been made with the Municipality</p> <p>Where outstanding is recovered through the pre-paid system, the arrears will be recovered at a rate of 15.5% of the outstanding debt with no electricity credit granted until the full monthly re-payment is paid and 5.5% from the amount you vent.</p> <p>Deposit adjusted to 3 times average of total monthly account.</p>

In all cases the consumer deposit to be increased to 3 times the average monthly consumption or a minimum as determined annually and published in the tariff list.

In respect of domestic consumers the Deputy Director : Finance may deviate from the percentages based on the affordability where the percentage applied results be less than the amount of a single state pension supporting documents of all earning and statutory deductions of the domestic customer.

BUSINESS

	PAYMENT OF ARREARS
1 st default in any twelve month cycle:	<p>50% of arrear amount plus current account as down payment. Balance over maximum of 6 months If during the 6 month period the current portion of the account or arrangements fall into arrears, the service will be disconnected immediately and the full amount will be payable without any further arrangements been made with the Municipality</p> <p>Where outstanding debt is recovered through the pre-paid system, the arrears will be recovered at a rate of 15.5% of the outstanding debt with no electricity credit granted until the full monthly re-payment is paid and 20% from the amount you vend.</p> <p>Deposit adjusted to 3 months consumption.</p>
2 nd default in any twelve month cycle:	<p>100% of arrear amount plus current account as down payment.</p> <p>Deposit adjusted to 3 times average of total monthly account to be paid with down payment.</p>
<u>SPORT- and SOCIAL CLUBS</u>	<p>50% of arrear amount plus current account as down payment.</p> <p>Balance over maximum of 3 months.</p> <p>Where outstanding debt is recovered through the pre-paid system, 50% from the amount you vend.</p> <p>Deposit adjusted to 3 times average of total monthly account.</p>

OLD AGE & DISABILITY PENSIONERS

DEBT	PAYMENT OF ARREARS
R1,00 to R2 500,00	<p>5% of outstanding debt plus the cost of the credit control actions as down payment. The balance over maximum of 6 months. If during the 6 month period the current portion of the account or arrangements fall into arrears, the service will be disconnected immediately and the full amount will be payable without any further arrangements been made with the Municipality.</p> <p>Where outstanding debt is recovered through the pre-paid system, the arrears will be recovered at a rate of 15.5% of the outstanding debt with no electricity credit granted until the full monthly re-payment is paid</p> <p>.</p> <p>Deposit adjusted to 3 times average of total monthly account.</p>
R2 501,00 to R5 000,00	<p>5% of outstanding R2 500,00</p> <p>3% over R2 500,00 plus the cost of the credit control actions. The balance of the outstanding amount over maximum 12 months. If during the 12 month period the current portion of the account or arrangements fall into arrears, the service will be disconnected immediately and the full amount will be payable without any further arrangements been made with the Municipality.</p> <p>Where outstanding debt is recovered through the pre-paid system, the arrears will be recovered at a rate of 15.5% of the outstanding debt with no electricity credit granted until the full monthly re-payment is paid and 8.5% from the amount you vend.</p> <p>Deposit adjusted to 3 times average of total monthly account.</p>
R5 000,00 and more	<p>5% of the first R2 500,00 outstanding</p> <p>3% above R2 500,00 outstanding plus the cost of the credit control actions. The balance of the</p>

	<p>outstanding amount over maximum 18 months.</p> <p>If during the 18 month period the current portion of the account or arrangements fall into arrears, the service will be disconnected immediately and the full amount will be payable without any further arrangements been made with the Municipality</p> <p>Where outstanding debt is recovered through the pre-paid system, the arrears will be recovered at a rate of 15.5% of the outstanding debt with no electricity credit granted until the full monthly re-payment is paid and 5.5% from the amount you vend.</p> <p>Deposit adjusted to 3 times average of total monthly account.</p>
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ACCOUNT HOLDERS UNDER ADMINISTRATION

Where a person has been placed under administration the following procedures will be followed:

- i. The debt as at the date of the administration court order will be placed on hold, and collected in terms of the court order by the administrator's dividend.
- ii. The administrator is to open a new account on behalf of the debtor, with a new deposit – No account is to be opened/operated in the debtor's name as the debtor is not entitled to accumulate debt (refer section 74S of the Magistrates Courts Act 32 of 1944).
- iii. Until such time as this new account is opened, the debtor is to be placed on limited services levels. The consumer will be compelled to install a prepaid electricity meter, should one not already be in place. The Municipality will be entitled to recover the cost of the basic services by means of purchases made on the prepaid meter.
- iv. Should there be any default on the current account – the supply of services is to be limited or terminated, and the administrator handed over for the collection of this debt.

INDIGENT

- i. All customers qualifying as indigent and having remaining arrear debt after any relief has been granted, will repay that debt as follows:

Over 36 months, in addition to monthly service charges, with immediate payment of the cost of the credit control action taken.

In case it is found that payment at present and in future will be impossible, the arrear amount shall be recommended to be written off.

NDLAMBE MUNICIPALITY

CUSTOMER SERVICE TARGETS

- (i) Response time to customer queries: - Initial response within 7 working days.
- (ii) Resolution of Queries: - 14 working days to resolve queries and appeals.
- (iii) Date of first account delivery to new customers: - By second billing cycle after date of application or occupation which even is the latest.
- (iv) Reconnection time: - within 12 hours after appropriate payment / arrangement are paid at the municipal cashier or payment is reflected on the municipality bank statement
- (v) Meter reading cycle: - 95% of meters being read on monthly basis on a date not more than 10 days off the previous reading date.
- (vi) Equity application (Indigent): - within 2nd billing cycle response for approval of disapproval, as well as provision of subsidy.

ADMINISTRATIVE PERFORMANCE TARGETS

- (i) Cost efficiency of debt collection :
 - Cost of collection not to exceed the capital debt amount;
 - All reasonable steps to be taken to limit cost to Council or the customer;
 - Cost of collection is to be recovered from the defaulting customers;
 - Total cost of collection to be recovered by means of applicable credit control tariffs.
- (ii) Enforcement mechanism ratio:
 - 95% of total number of arrear customers being successfully notified / disconnected;



NDLAMBE MUNICIPALITY

ENTERTAINMENT POLICY

2014/2015

Contents

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1. Purpose

1.1 The purpose of this policy is to provide guidelines for Councillors and Officials when incurring expenses for entertainment, meetings, office teas and meals in the course of performing official functions. It serves to ensure that work related entertainment, meetings, office teas and meals occurs in a controlled environment and in the best interest of the Municipality. It further strives to improve internal control and accountability regarding these expenditures.

2. Scope

2.1 This policy applies to –

2.1.1 The Mayor

2.1.2 The Speaker

2.1.3 Executive Committee Members

2.1.4 The Municipal Manager

2.1.5 Directors (Section 57 Employee/Head of Department)

2.1.6 Any other official who has the delegated authority to authorize and arranged expenditure of this nature for the Municipality.

3. Definitions

3.1 The following definitions apply in respect of terms used in this policy -

3.1.1 **“Entertainment Expenses”** Costs incurred in networking and socialization associated directly with the business, purpose and mandate of the Ndlambe Municipality. Such expenses are required to be supported by documentary evidence to qualify.

3.1.2 **“Associated”** Having worked with or had a special relation with. For example, two partner Municipalities are associated with one another because of the business they conduct together.

3.1.3 **“Qualifying Official/Employee”** refers to those employees or Councillors referred to in the “Scope” section of this policy.

4. Principles

4.1 Funding for entertainment and office teas and meals forms part of the Municipality's operational expenses and must be provided for in the annual budget of the Municipality. Under no circumstances may expenses be incurred unless sufficient funding is available under the respective line item / vote number.

4.2 Amendments to the budget of the entertainment line item may only be done with the approval of the Municipal Manager.

4.3 Expense regarding to office teas and meals are mainly for the use of:

- _ The Mayor
- _ The Speaker
- _ Executive Committee Members
- _ The Municipal Manager
- _ Directors (Section 57 Employee/Head of Department)
- _ Visitors/ Guest of the abovementioned

It is expected that other officials will buy their own tea, coffee and meals, unless approved by the above Officials

4.4 Any expenses incurred for entertainment must be for official purposes only and should be in the interest of the Municipality at all times.

4.5 Under no circumstances may any private expenditure be incurred at any stage, even if there is an intention to repay such amount.

4.6 Entertainment, lunch, supper and or breakfast for oneself, friends and family are deemed to be private expenditure.

4.7 Entertainment expenses are subject to annual auditing. In this regard all claims for expenditure must at all times be accompanied by a receipt stating the goods/or services delivered as well as full details in respect of the occasion and attendees. Failure to do so will result in the expenditure to be regarded as unauthorised expenditure and the individual being held responsible in person for the amount of such expenditure, to the effect that such expenditures will not be processed for payment by the finance section

4.8 The usage of budgets/ funding for alcoholic beverages will only be allowed under the entertainment line items and must be applied with due diligence. This further implies that excessive spending (R100 or more per person per occasion) in this regard may be investigated and personal liability may be determined by the accounting officer.

4.9 Entertainment allowances do not form part of any individual Councillor or official's remuneration package. The budget is intended for use within a particular department or political portfolio and will be controlled by the Municipal Manager

5. Policy Provisions

5.1 The Municipality will, on an annual basis, identify positions that qualify for entertainment and office teas and meals budget.

5.25.1 Entertainment budget will be provided only in respect of those positions where incumbents are expected to entertain visitors and/clients of the municipality.

5.35.2 Beneficiaries of entertainment and office teas and meals must provide a reconciliation of expenditure to account for utilisation of funds on a monthly basis to the finance department.

5.45.3 Budgeted entertainment and office teas and meals budgets should be used with due discretion.

5.55.4 Budgeted amount for entertainment and office teas and meals will vary depending on the level of the position and the perceived level of entertainment and office teas and meals expected of the incumbent.

5.65.5 Amounts payable will be reviewed on an annual basis in line with the budget process.

5.75.6 The Municipal Manager may suspend payment of an entertainment and office teas and meals budget where there is evidence of abuse.

6. Procedures

6.1. Determination of Budgeted Amount

6.1.1. Budgeted amounts are to be determined on individual basis / activities as well as provision for corporate purposes.

6.1.2. Budgeted amounts are to be determined at the beginning of each financial year in the Budget process and may **not be exceeded at all**.

6.1.3. The Chief Financial Officer in consultation with the relevant Director will make recommendations to the Municipal Manager each year on what the individual entertainment and office and teas meals budgeted amount should be.

6.1.4. The Municipal Manager will then obtain approval from Council before the beginning of each financial year on the proposed entertainment and office teas and meals budgeted amount for the new financial year through the budget process

6.1.5 Pre- authorisation of any entertainment expenditure is to be done by the Municipal Manager prior to any expenditure been incurred.

6.2. Procedures For Claims

6.3.1. Expenditure paid for by members mentioned in the scope above

a) Expenditure incurred can be claimed back upon submission of the required documentation. Such documentation must at least include the receipt specifying the goods and/or services rendered as well as particulars in respect of the occasion and attendees.

The method of reimbursement is an administrative issue, and will be left to the sole discretion of the Chief Finance Officer.

b) The Municipal Manager must approve all expenditure claims before reimbursement can be effected.

c) Before any expenditure claims are reimbursed the Chief Finance Officer must ensure that the necessary funds are available from the specified vote number. It is the responsibility of the Municipal Manager and Heads of Department alike to ascertain the ***availability of funds before committing to any expenditure.***

6.3. Management Reporting

6.3.1 Management information concerning the status of all official municipality entertainment and office teas and meals use of entertainment and office teas and meals budgets and expenses shall be made available on a monthly basis on the report of the Director of Finance to the Executive Committee.

7. Delegations

7.1 This policy is to be applied in accordance with the Municipality's policy and procedures on delegated powers.

7.2 The delegations refer to those between the Municipal Council and the Municipal Manager, and between the Municipal Manager and other responsible Officials.

7.3 All delegations are to be recorded in writing



NDLAMBE MUNICIPALITY

FUNDING AND RESERVE POLICY

2014/2015

Funding and Reserve policy

1. Application and Scope

The Funding and Reserves Policy is applicable to the Ndlambe Municipality.

2. Objectives of Policy

To ensure the operating and capital budgets of council are appropriately funded.

To ensure that provisions and reserves are maintained at the required levels to avoid future year unfunded liabilities.

3. Introduction

The funding of the operating and capital budgets is done on an annual basis for a three year horizon. The budget must be balanced both from an accounting perspective as well as a cash perspective.

The impact of movements in the Statement of Financial Position is taken into account when considering the balancing of the budget.

4. Funding of Capital and operational Budget

The budget may be financed only from:

- i. realistically expected revenues, based on current and previous collection levels;
- ii. cash-backed funds available from previous surpluses where such funds are not required for other purposes; and borrowed funds in respect of the capital budget only.

5. Provision for revenue that will not be collected

The municipality makes provision in the operational expenditure budget for revenue that will not be collected in the budget year.

This provision that will be made must be based on past trends and payment rates, subject to the availability of prior surpluses to make such provisions.

6. The funds the municipality can expect to receive from investment.

The municipality makes provision in the operational revenue budget for revenue that will be realized on investment.

The interest received on investment will be budgeted for in the revenue budget. This forecast will be based on projected interest rates and projected investments for the period.

7. Proceeds from transfer or disposal of assets

The proceeds from transfer or disposal of assets will be budgeted in the operational revenue budget.

8. Borrowing requirement

- a. The borrowing requirements as contained in the Loan Policy provide for the following:
 - i. Ndlambe Municipality Long Term Financing Strategy has been used as basis to determine the affordability of loans over the Medium Term Income and Expenditure Framework (MTREF) Period.

10. Capital Replacement Reserve (CRR)

- a. Council shall establish a CRR for the purpose of financing capital projects
- b. And the acquisition of assets. Such reserve shall be established from the following sources of revenue:
 - i. Unappropriated cash-backed surpluses to the extent that such surpluses are not required for operational purposes;
 - ii. Interest on the investments of the CRR, appropriated in terms of the investments policy;
 - iii. VAT refunds from SARS on conditional grants.
 - iv. Proceeds from sale of assets.
 - v. Proceeds from insurance claims.
- c. Additional amounts appropriated as contributions in each annual or adjustments budget; and
- d. Before any asset can be financed from the CRR the financing must be available within the reserve and available as cash as this fund must be cash backed;
- e. If there is insufficient cash available to fund the CRR this reserve fund must then be adjusted to equal the available cash;
- f. Transfers to the CRR must be budgeted for in the cash budget



NDLAMBE LOCAL MUNICIPALITY

INDIGENT POLICY

2014/2015

**NDLAMBE MUNICIPALITY
INDIGENT SUPPORT POLICY**

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DEFINITIONS

“child headed household” means a household where both parents are deceased and where all occupants of the property are children of the deceased and are under the legal age to contract for services;

“household” means all owners / occupants / residents / dependents / tenants that are over the age of 18 years or who have a potential earning capacity;

“indigent” means any household or category of households, including a child headed household, earning a combined gross income, as determined by the municipality annually in terms of a social and economic analysis of its area, which qualifies for rebates/remissions, support or a services subsidy; provided that child support grants are not included when calculating such household income;

“Indigent Management System” an electronic management system applied by NDLAMBE Municipality for the management of the register of indigent households;

"municipality" means the NDLAMBE Municipality, established in terms of Section 12 of the Municipal Structures Act, 117 of 1998, and includes any political structure, political office bearer, councilor, duly authorized agent or any employee acting in connection with this by-law by virtue of a power vested in the municipality and delegated or sub-delegated to such political structure, political office bearer, councilor, agent or employee;

“programme officer” an official duly authorised by the municipality, or an employee of a service provider appointed by the municipality, who is responsible for the following:

- (a) to ensure that applications for indigent support are received and assessed;
- (b) to ensure that applications are captured on the Indigent Management System;
- (c) to ensure that information on applications are verified and that regular audits are executed; and
- (d) to authorise expenditure with regard to indigent support.

'occupier' means the person who controls and resides on or controls and otherwise uses immovable property, provided that -

- (a) the spouse of the owner of immovable property, which is used by such spouse or owner as a dwelling at any time, shall be deemed to be the occupier thereof;
- (b) where both spouses reside on immovable property and one of them is an occupier thereof, the other shall also be deemed an occupier;

'indigent register' means an extract from the Abakus Financial system, which has to be updated on a monthly basis, all the inputted data contained in the indigent files with the completed indigent application forms which contains the following key information:

- Indigent customer details
- Socio-economic details
- Skills

- In addition the indigent register is able to provide reports relating to, but not limited to the following:
- Indigent application exceptions

'owner', in relation to immovable property, means -

- (a) the person in whom is vested the legal title thereto provided that -
 - (i) the lessee of immovable property which is leased for a period of not less than fifty years, whether the lease is registered or not, shall be deemed to be the owner thereof; and
 - (ii) the occupier of immovable property occupied in terms of a servitude or right analogous thereto shall be deemed the owner thereof;
- (b) if the owner is deceased, insolvent, has assigned his or her estate for the benefit of his or her creditors, has been placed under curatorship by order of court or is a company being wound up or under judicial management, then the person in whom the administration of such property is vested as executor, administrator, trustee, assignee, curator, liquidator or judicial manager, as the case may be;
- (c) if the owner is absent from the Republic or if his or her address is unknown to the municipality, then any person who as agent or otherwise receives or is entitled to receive the rent in respect of such property; or
- (d) if the municipality is unable to determine who such person is, then the person who is entitled to the beneficial use of such property;

'premises' includes any piece of land, the external surface boundaries of which are delineated on -

- (a) a general plan or diagram registered in terms of the Land Survey Act, 1997 (Act No. 8 of 1997) or in terms of the Deeds Registries Act, 1937 (Act No. 47 of 1937);
- (b) a general plan registered in terms of the Sectional Titles Act, 1986 (Act No. 95 of 1986), and situated within the jurisdiction of the municipality;

'rates' means any tax, duty or levy imposed on property by the Council;

INTRODUCTION

As a developmental institution, the municipality needs to commit to supporting measures that assist and empower its community. It is accepted that large sections of the community cannot exist without intervention and it is therefore the duty of the municipality to support and to ensure that citizens are able to access their constitutional right to have access to a basic level of services.

The municipality must therefore at all times strive to fulfill the constitutional objectives as contemplated in Section 152 of the Constitution and to meet the criteria for a credible indigent policy as laid down in the Credible Indigent Policy Assessment Framework, 2008, provided by the Department of Local Government.

The successful implementation of this policy depends totally on affordability and the social analysis of the area as should be included in the municipality's IDP. With regard to affordability the foundation is laid in section 74 of the Municipal Systems Act, 2000, which

stipulates that poor households must have access to basic service through tariffs that cover only the operating and maintenance costs.

The municipality therefore adopts an indigent support policy which embodies an indigent support programme not only providing procedures and guidelines for the subsidisation of service charges to indigent households in its area of jurisdiction, but also to increase the quality of life of the beneficiaries by assisting them to exit from indigence.

1. POLICY PRINCIPLES

In recognition of the abovementioned National Framework the municipality undertakes to promote the following principles:

- 1.1 To ensure that the Equitable Share received annually will be utilised for the benefit of the poor only and not to subsidise rates and services charges of those who can afford to pay;
- 1.2 To link this policy with the municipality's IDP, local economic development (LED) initiatives and poverty alleviation programmes;
- 1.3 To promote an integrated approach to free basic service delivery; and
- 1.4 To engage the community in the development and implementation of this policy;

2. POLICY OBJECTIVES

In support of the above principles the objective of this policy will be to ensure the following:

- 2.1 The provision of basic services to the community in a sustainable manner within the financial and administrative capacity of the Council;
- 2.2 The financial sustainability of free basic services through the determination of appropriate tariffs that contribute to such sustainability through cross subsidisation;
- 2.3 Establishment of a framework for the identification and management of indigent households including a socio-economic analysis and an exit strategy;
- 2.4 The provision of procedures and guidelines for the subsidisation of basic charges and the provision of free basic energy to indigent households;
- 2.5 To ensure co-operative governance with other spheres of government; and
- 2.6 To enhance the institutional and financial capacity of the municipality to implement the policy.

3. THE LEGISLATIVE FRAMEWORK

This policy is designed and implemented within the framework of the following legislation:

- The Constitution of the RSA, 1996;
- The Municipal Systems Act, 2000 (Act 32 of 2000);
- The Municipal Finance Management Act, 2003 (Act 56 of 2003);
- The Promotion of Administrative Justice Act, 2000 (Act 3 of 2000);

- The Promotion of Access to Information Act, 2000 (Act 2 of 2000);
- The Property Rates Act, 2004 (Act 6 of 2004).

4. QUALIFICATION CRITERIA

Qualification criteria for indigent support shall be determined by the municipality from time to time, provided that until the municipality determines otherwise, the following criteria shall apply:

- 4.1 The applicant must be a resident of the municipality.
- 4.2 The applicant must be in possession of a valid South African identity document.
- 4.3 The combined or joint gross income of all occupants or dependants in a single household which receives services from the municipality may not exceed the thresholds determined by the municipality annually during consideration of the budget for the next financial year. The guideline relating to the household income threshold for a 100% rebate is an income of not more than two state pensions per month. The guideline relating to the threshold for a 30% rebate is an income between two government state pensions and R3500 per month.
- 4.4 The applicant must be the owner or tenant who receives municipal services and is registered as an account holder on the municipal financial system; provided that the requirement of being registered as an account holder does not apply to households in informal settlements where no accounts are rendered nor in rural areas where no accounts are rendered.
- 4.5 Any occupant or resident, as per the definition of indigent, of the single household referred to above may not own any property in addition to the property in respect of which indigent support is provided.
- 4.6 A tenant can apply for the benefits in respect of the charges he/she is billed for while the landlord remains liable for all ownership related charges such as rates.
- 4.7 The account of a deceased estate, may be subsidised if the surviving spouse or dependants of the deceased who occupy the property, applies for assistance.
- 4.8 Ratable house value of less than R200 000.
- 4.9 Any one of the following factors will serve as a disqualification :
 - 4.9.1 Where the applicant is a subscriber to either M-net or DSTV;
 - 4.9.2 Where the applicant has or allows any business to be operated on the property
 - 4.9.3 Where there is no written service agreement with the applicant;
 - 4.9.4 Where the applicant owns more than one property
 - 4.9.5 Where any of the documents requested in the application is not supplied.

5. TARGETING OF INDIGENT HOUSEHOLDS

Ndlambe Municipality shall use a household income or Geographical (Zonal) targeting, with the latter approach declaring specific areas (rural or urban) where households are regarded as poor irrespective of service level. Such categorisation will be based on zonal socio-economic conditions.

The effective targeting of indigent households and the implementation of this policy will depend largely on the social analysis included in the IDP, the LED initiatives and other poverty relief programmes of the municipality. The socio-economic information and performance indicators contained in these documents must form the basis for the targeting of indigent households.

6. EXTENT OF INDIGENT SUPPORT

The extent of the monthly indigent support granted to indigent households must be based on budgetary allocations for a particular financial year and the tariffs determined for each financial year.

Within the abovementioned budgetary process, and in striving to create a situation where poor households will be granted access to a full social package, the following assistance and support may be granted in respect of one property per applicant.

6.1 Water

Each registered indigent household shall receive water fully subsidised to a maximum of 6kl per month, including the basic charges for such supply; provided that –

- 6.1.1 Where the consumption exceeds 6kl per month the municipality shall be entitled to restrict and recover water supply to the property; and
- 6.1.2 Where excessive consumption is partly due to leaking or poor plumbing, the municipality may install a yard connection to the outside of the dwelling and meter the consumption.

6.2 Electricity

Each registered indigent household shall receive electricity fully subsidised to a maximum of 50 kWh per month. This subsidy may also apply to registered indigent households in rural areas where the municipality is the electricity supplier while agreements with Eskom, where the latter is the supplier, may be negotiated to support such households.

6.3 Refuse removal

Each registered indigent household shall be fully subsidised for refuse removal as provided for in the annual budget.

6.4 Sanitation

Each registered indigent household shall be fully subsidised for sanitation as provided for in the annual budget.

6.5 Property Rates

Each registered indigent household shall be fully subsidised for property rates

6.6 Rental (Dwellings and Sites)

100% subsidy will be granted to indigent households in respect of all dwellings or sites belonging to the municipality;

6.7 Burials

In the event of the death of a member of an indigent household, the municipality may exempt the household from the cost of digging and preparation of a grave, provided that the burial takes place in a municipal cemetery.

6.8 Transfer of properties

In the event of the death of the title holder of a property in an indigent household, the municipality may enter into agreements with local attorneys, the Legal Aid Board or the provincial law society for the administration of the estate and the transfer of the property into the name of the successor at the lowest possible cost.

In the case of where the property gets transferred into another indigent person's name, Council may cover the cost of the transfer.

6.9 Food security

Where the need exists, the municipality may enter into agreements with registered non-profitable organisations to establish soup kitchens or other forms of food supply.

6.10 Education

The municipality may, upon application by a school hostel where accommodation is provided for school-going children from rural and urban areas, consider the subsidisation of a percentage of the monthly municipal account.

6.11 Basic Energy

Indigent households in informal settlements / rural areas where limited or no electricity is available, may be provided with alternative energy as determined by Council from time to time, currently gel, provided that procurement of service providers or services shall be subject to the Supply Chain Management regulations of the municipality and that the support given does not exceed the level of support given to other indigent households.

7. INDIGENT HOUSEHOLDS IN RETIREMENT CENTRES AND OLD AGE HOMES

Indigent consumers living in retirement centres or old age homes shall be eligible to qualify for assistance and support in terms of this policy, subject to the following rules and procedures :

7.1 The onus will be on the Board of Trustees/Managing Agent (hereinafter referred to as the representative) to apply to the municipality with details as required by the municipality from time to time of each individual residing in the establishment, for indigent status to be granted in respect of water consumption on behalf of the owners of those units, who meet the criteria and conditions for qualification.

7.2 The onus will be on the unit owner to apply to the municipality for indigent status to be granted in respect property rates and related charges.

- 7.3 The representative will submit applications to the Chief Financial Officer.
- 7.4 The Programme Officer must verify all applications and he or she must notify:
- 7.4.1 The representative, whether an application was successful or not, with regard to the water consumption; and
- 7.4.2 The unit owner whether an application was successful or not, with regard to the property rates and other related charges.
- 7.4.3 The Chief Financial Officer will credit the monthly municipal :-
- 7.4.3.1 Water account of the Retirement Centre or Old Age Home with water and sewerage charges, the amount of which will be calculated by dividing the total number of kilolitres of water consumed by the number of units in the complex, but up to a maximum of 6Kl of water per month for each unit that qualifies for assistance.
- 7.4.3.2 General rates and refuse charges account of the unit owner with the full amount charged.
- 7.4.5 The representative must, in respect of monthly water credits allowed under indigent support, ensure that the full amount of such credits are off-set against the monthly levies of the relevant individual units; such representative also being required, once every six months, or at such intervals as may be determined by the municipality, to provide proof to the Chief Financial Officer that the monthly levies of poor households which qualify for assistance, have been adjusted by the amounts credited to the account of the Retirement Centre or Old age Home.

8. ASSISTANCE PROCEDURES

8.1 Communication

The municipality must develop a communication strategy in terms of which communities will be informed and educated in order to have a clear understanding of this policy and its implementation. Regular information dissemination and awareness campaigns must be undertaken to eliminate unrealistic expectations both in terms of qualifying for subsidy as well as service delivery in general and methods of communication may include, but will not be limited to:

- 8.1.1 ward committees;
- 8.1.2 community based organisations;
- 8.1.3 local radio stations and news papers;
- 8.1.4 municipal accounts;
- 8.1.5 imbizo's and road shows; and

- 8.1.6 jamborees where government and municipal officials are made available to assist residents with applications such as ID applications, pension- and social grant applications, etc.

8.2 Institutional arrangements

The municipality must designate existing staff or appoint officials, or engage properly Community Development Workers who have been trained in terms of the municipality's directions to assist with the implementation and development of this policy and must establish appropriate registration points in its area, the cost of which may be funded through the equitable share allocation.

8.3 Application/Registration

A person applying for indigent support must complete a formal indigent support application form approved by the municipality. Such forms will be available at approved registration points provided by the municipality and shall be dealt with in terms of the Procedures Manual. In the case where the occupants are old-age pensioners and the state pensions are the only source of income, there is no need for re-registration unless the financial status changes or improves.

8.4 Assessment & Screening of Applicants

Upon registration of an application, all information must be verified by the Programme Officer in terms of the Procedures Manual as per Appendix 1.

8.5 Recommendation

Once the verification has been completed the Indigent Management System must generate a recommendation based on the information captured in the database and shall be dealt with in terms of the Procedures Manual.

8.6 Right of appeal

An applicant who feels aggrieved by a decision taken in respect of his or her application may lodge an appeal in terms of section 62 of the Municipal Systems Act, 32 of 2000.

9. PROCESS MANAGEMENT

9.1 Process Management Stakeholders

Indigent process management shall involve both municipal officials and a two phase Subcommittee structure. The first phase will be at a subcommittee level, consisting of ward Councilor with its ward committee. The second phase shall be at a Municipal level, nominated to review all indigent applications approved by the ward indigent subcommittee. The subcommittee system is aimed at providing, transparency, public participation and ensuring equitable treatment of all applicants.

9.2 Applications

With the exception of Property and Zonal Targeting the indigent application form should be completed in full and then captured onto the relevant indigent register and accounting system.

9.3 Validity period

The validity period of assistance will be for the duration that the applicant remains indigent. Households, in terms of the audit and review process, will be subjected to scrutiny to determine any change in status. Households may have to periodically re-apply, but this would be determined by the municipality from time to time.

9.4 Death of Registered Applicant

In the event that the approved applicant passes away the heir/s of the property must re-apply for indigent support, provided that the stipulated criteria are met.

9.5 Publication of Register of Indigent Households

Names of indigent beneficiaries must be open for public perusal and comment.

Written objections from the public must be referred to the Programme Officer who will be responsible for investigating the validity of the complaint and referral to the Indigent Committee for appropriate action.

9.6 Arrears and excess usage of allocations

9.6.1 Upon registration as an indigent household, the arrears on the account of the applicant will be kept until year end, when a write off of the debt will be considered.

9.6.2 No interest may be calculated on the arrears as contemplated in 10.4.1.

9.6.3 If the applicant exits from the indigent support programme within the six months period in 10.4.1, the arrears will be re-introduced in the account and will be subject to the credit control and debt collection policy of the municipality;

9.6.4 Where an indigent household exceeds the water consumption level approved by the municipality, the supply may be restricted and be recovered through the prepayment system.

9.7 Termination of Indigent Support

Indigent Support will be terminated under the following circumstances:

9.7.1 Upon death of the account-holder or the head of the household where no accounts are rendered.

9.7.2 At the end of the 12 months cycle, except in the case of pensioners and child-headed households.

9.7.3 Upon sale of the property in respect of which support is granted.

9.7.4 When circumstances in the indigent household have improved to the extent where the income threshold as determined is exceeded.

9.7.5 If the applicant is found to have lied about his/her personal circumstances or has furnished false information regarding indigent status, in which case the following will apply:

9.7.5.1 All arrears will become payable immediately;

9.7.5.2 Stringent credit control measures will apply; and

9.7.5.3 The applicant will not be eligible to apply for indigent support for a period of 2 years.

9.8 Audit and review

The municipality may conduct regular audits of the indigent register with regard to the information furnished by applicants, possible changes in status, the usage of allocations and debt collection measures applied and where necessary review the status of applicants. The frequency of such audits will depend on the institutional capacity of the municipality to do so. It is proposed that at least monthly targeted audits and reviews are undertaken, with a complete review scheduled for at least every 5 years.

9.9 Exit Programme

The exit of indigents shall be facilitated through continuous communication with Municipal LED section to determine indigent beneficiary whose economic condition could have changed through participation in LED initiatives.

As part of a broader poverty reduction programme the municipality undertakes to provide for the participation and accommodation of indigent persons in its local economic development (LED) initiatives and in the implementation of integrated development programmes where possible.

The municipality must promote exit from indigence by –

9.9.1 identifying indigents for inclusion in public works projects:

9.9.2 initiating local job creation projects such as cleansing operations, small infrastructure projects, etc;

9.9.3 facilitation of opportunities to enter the informal trade market;

9.9.4 facilitation of food security projects; and

9.9.5 liaison with National and Provincial departments to include indigent persons in their public works programmes.

10. MONITORING AND REPORTING

10.1 The Chief Financial Officer must report monthly to the Municipal Manager via the municipality's Service Delivery and Budget Implementation Plan to enable the Municipal Manager to report to Council and other interested parties. Such report shall reflect on:

10.1.1 Number of indigent households applications received;

10.1.2 Amount of subsidy allocated per benefit category;

10.1.3 Amount of debt accumulating and debt recovery information (number of customers; enquires; default arrangements; growth or diminishing of arrear debtors; ideally divided into wards, domestic, state, institutional and other such divisions);

10.1.4 Performance against targets set in respect of indigent support and poverty relief and in particular with regard to the following:

10.1.4.1 Number of applications for indigent support dealt with;

10.1.4.2 Time taken to process and finalise applications;

10.1.4.3 Site visits undertaken;

10.1.4.4 Awareness initiatives; and

10.1.4.5 Exit initiatives.

10.1.5 Changes in the registered status of indigents.

11. CAPACITY BUILDING

11.1 The municipality must ensure that all officials and councillors are appropriately capacitated in Free Basic Services in terms of the following key areas:

- Database management
- Demand and revenue management
- Policy and by-law implementation

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NDLAMBE MUNICIPALITY

LOANS POLICY

2014/2015

NDLAMBE MUNICIPALITY LOANS POLICY

(1) PURPOSE OF POLICY

- (a)** The purpose of this policy is to determine the conditions applying to the raising of both short and long term loans by the municipality.
- (b)** In applying this policy, the municipality must take cognizance of and adhere to the provisions of Section 230A of the Constitution which provides that a Council may, in accordance with national legislation –
 - (i)** raise loans for capital or current expenditure for the municipality, but loans for current expenditure may be raised only when necessary for bridging purposes during a fiscal year; and
 - (ii)** bind itself and a future Council in the exercise of its legislative and executive authority to secure loans or investments for the municipality.

(2) DEFINITIONS

In this policy –

“Act” means the Local Government: Municipal Finance Management, 2003 (Act No. 56 of 2003);

“accounting officer” means the Municipal Manager acting in the capacity of accounting officer of the municipality;

“allocation”, means –

- (a)** the municipality’s share of the local government’s equitable share referred to in section 214 (1) (a) of the Constitution;
- (b)** an allocation of money to the municipality in terms of section 214 (1) (c) of the Constitution;

- (c) an allocation of money to the municipality in terms of a provincial budget; or
- (d) an allocation of money to the municipality by an organ of state, including another Municipality, otherwise than in compliance with a commercial or other business transaction;

“basic municipal services” means a municipal service that is necessary to ensure an acceptable and reasonable quality of life and, if not provided, would endanger public health or safety or the environment;

“Council” means the Council of the Ndlambe Municipality referred to in section 18 of the Municipal Structures Act, 1998 (Act No. 117 of 1998),

“financing agreement” includes any loan agreement, lease, instalment purchase contract or hire purchase arrangement under which a municipality undertakes to repay a long-term debt over a period of time;

“financing costs” include:

- (a) capitalised interest for a reasonable initial period;
- (b) costs associated with security arrangements in accordance with paragraph 8 of this policy;
- (c) discounts and fees in connection with the relevant financing;
- (d) fees for legal, financial advisory, trustee, credit rating and other services directly connected to the financing; and
- (e) costs connected to the sale or placement of debt, and costs for printing and publication directly connected to the financing;
- (f) costs of professional services directly related to the capital expenditure funded in terms of this policy; and
- (g) such other costs as may be prescribed.

“lender” means a person who provides debt finance to the municipality;

“long-term debt” means debt repayable over a period exceeding one year;

“prescribed” means prescribed by or in terms of the Act;

“Mayor” means the Mayor of the Ndlambe Municipality as defined in the Act;

“municipal debt instrument” means any note, bond, debenture or other evidence of indebtedness issued by the municipality, including dematerialised or electronic evidence of indebtedness intended to be used in trade;

“security” means any mechanism intended to secure the interest of a lender or investor and includes any of the mechanisms referred to in this policy;

“short-term debt” means debt repayable over a period not exceeding one year.

(3) SHORT-TERM DEBT

(a) The municipality may incur short-term debt only when necessary to bridge –

- (i)** shortfalls within a financial year during which the debt is incurred, in expectation of specific and realistic anticipated income to be received within that financial year; or
- (ii)** capital needs within a financial year, to be repaid from specific funds to be received from enforceable allocations or long-term debt commitments.

(b) The municipality may incur short-term debt only if –

- (i)** a resolution of the council, signed by the Mayor, has approved the debt agreement; and
- (ii)** the accounting officer has signed the agreement or other document which creates or acknowledges the relevant debt.

(c) The Council may –

- (i)** approve a short term debt transaction individually; or
- (ii)** approve an agreement with a lender for a short term credit facility to be accessed as and when required, including a line of credit or bank overdraft facility.

- (d)** A resolution approving the terms of an agreement contemplated in subparagraph (c) must specify the credit limit.
- (e)** A resolution must be passed by the Council whenever the agreement contemplated in subparagraph (c) is changed.
- (f)** If the Council approves a credit facility that is limited to emergency use, the accounting officer must notify it in writing as soon as practical of the amount, duration and cost of any debt incurred in terms of such a credit facility as well as options for repaying such debt.
- (g)** The municipality –

 - (i)** must pay off short-term debt within the financial year in which it is incurred; and
 - (ii)** may not renew or refinance short-term debt where such renewal or refinancing will have the effect of extending the short term debt into a new financial year.

(5) RESPONSIBILITIES OF LENDER

- (a)** Subject to subparagraph (c), no lender may wilfully extend credit to the municipality for the purpose of renewing or refinancing short-term debt that must be paid off in the financial year in which it is incurred.
- (b)** If a lender wilfully extends credit to a municipality in contravention of subparagraph (a), the municipality is not bound to repay the loan or interest on the loan.
- (c)** Subparagraph (b) does not apply if the lender –

- (i) relied in good faith on written representations of the municipality as to the purpose of the borrowing; and
- (ii) did not know and had no reason to believe that the borrowing was for the purpose of renewing or refinancing short-term debt.

(6) LONG-TERM DEBT

- (a) Subject to subparagraph (b), the municipality may incur long-term debt only for the purpose of –
 - (i) capital expenditure on property, plant or equipment to be used for the purpose of achieving the objects of local government as set out in section 152 of the Constitution; or
 - (ii) re-financing existing long-term debt.
- (b) The long-term debt contemplated in subparagraph (a) may be incurred only if –
 - (i) such existing long-term debt was lawfully incurred;
 - (ii) the re-financing does not extend the term of the debt beyond the useful life of the property, plant or equipment for which the money was originally borrowed;
 - (iii) the net present value of projected future payments (including principal and interest payments) after re-financing is less than the net present value of projected future payments before re-financing;
 - (iv) the discount rate used in projecting the net present value referred to in subparagraph (c) and any assumptions in connection with the calculations, are reasonable and in accordance with criteria set out in any prescribed framework.

- (v) the Council has, by resolution, approved the debt arrangement and the resolution has been signed by the Mayor;
 - (vi) the accounting officer has signed the agreement or other document that creates or acknowledges the debt;
 - (vii) the proposed long-term debt is consistent with its capital budget; and
 - (viii) the accounting officer has complied with the requirements contemplated in section 21A of the Municipal Systems Act, 2000.
- (c) The long-term debt contemplated in subparagraph (a) may be incurred only if the accounting officer, in accordance with the provisions of section 21A of the Municipal Systems Act, 2000, has –
 - (i) at least 21 days prior to the meeting of the Council at which approval for the debt is to be considered, made public an information statement setting out particulars of the proposed debt, including the amount of the proposed debt, the purposes for which the debt is to be incurred and particulars of any security to be provided;
 - (ii) invited the public to submit written comments or representations to the Council in respect of the proposed debt;
 - (iii) has submitted a copy of the information statement referred to in subparagraph (c) (i) to the Council at least 21 days prior to the meeting at which the resolution referred to in this subparagraph is to be adopted, together with particulars of –
 - (aa) the essential repayment terms, including the anticipated debt repayment schedule; and

- (bb)** the anticipated total cost in connection with such debt over the repayment period.

(7) CONDITIONS APPLYING TO BOTH SHORT AND LONG-TERM DEBT

The municipality may incur debt only if –

- (a)** the debt is denominated in Rand and is not indexed to, or affected by fluctuations in the value the Rand against any foreign currency; and
- (b)** paragraph 8 of this policy has been complied with if security is to be provided by the municipality.

(8) SECURITY

- (a)** The municipality may, by resolution of the Council subject to subparagraphs (c), (d) and (e), provide security –
 - (i)** in respect of any of its debt obligations;
 - (ii)** in respect of its contractual obligations undertaken in connection with capital expenditure by other persons on property, plant or equipment to be used by the municipality or such other person for the purpose of achieving the objects of local government in terms of section 152 of the Constitution; or
 - (iii)** in the form of a lien, pledge, mortgage, cession or any other hypothecate of an asset or right or by giving any other form of collateral;
- (b)** The municipality may, in respect of security provided as contemplated in subparagraph (a) –

- (i)** undertake to effect payment directly from money or sources that may become available and authorise the lender or investor direct access to such sources to ensure payment of the secured debt or the performance of the secured obligations, provided that this form of security may not detract from the municipality's obligations with regard to its primary bank account;
- (ii)** undertake to deposit funds with the lender, investor or third party as security;
- (iii)** agree to specific payment mechanisms or procedures to ensure exclusive or dedicated payment to lenders or investors, including revenue intercepts, payments into dedicated accounts or other payment mechanisms or procedures;
- (iv)** cede as security any category of revenue or rights to future revenue;
- (viii)** undertake to have disputes resolved through mediation, arbitration or other dispute-resolution mechanisms;
- (ix)** undertake to retain revenues or specific municipal tariffs or other charges, fees or funds at a particular level or at a level sufficient to meet its financial obligations;
- (x)** undertake to make provision in its budgets for the payment of its financial obligations, including capital and interest;
- (xi)** agree to restrictions on debt that the municipality may incur in future until the secured debt is settled or the secured obligations are met; and
- (x)** agree to such other arrangements as the municipality may consider necessary and prudent.

- (c)** The Council resolution authorising the provision of security –
- (i)** must determine whether the asset or right with respect to which the security is provided is necessary for providing the minimum level of basic municipal services; and
 - (ii)** must indicate the manner in which the availability of the asset or right for the provision of the minimum level of basic municipal services contemplated in subparagraph (i) will be protected.
- (d)** If the Council by resolution has determined that the asset or right is necessary for providing the minimum level of basic municipal services, neither the party to whom the municipal security is provided, nor any successor or assignee of such party may, in the event of a default by the municipality, deal with the asset or right in a manner that would preclude or impede the continuation of that minimum level of basic municipal services.
- (e)** A determination in terms of subparagraph (c) that an asset or right is not necessary for providing the minimum level of basic municipal services is binding on the municipality until the secured debt has been paid in full or the secured obligations have been performed in full, as the case may be.

(9) DISCLOSURE

- (a)** An official borrowing money on behalf of a municipality must, when interacting with a prospective lender or when preparing documentation for consideration by a prospective investor –
- (i)** disclose all known information that may be material to the decision of that prospective lender or investor; and

(ii) take reasonable care to ensure the accuracy of any information disclosed.

(b) A lender or investor may rely on written representations of the municipality signed by the accounting officer, if the lender or investor did not know and had no reason to believe that those representations were false or misleading.

(10) MUNICIPAL GUARANTEES

The municipality may not issue any guarantee for any commitment or debt of any organ of state or person except if the guarantee concerned is within the limits specified in its approved budget.



NDLAMBE MUNICIPALITY

POLICY FOR THE MANAGEMENT OF ACCUMULATED SURPLUS/DEFICIT AND BAD DEBTS

2014 / 2015

POLICY FOR THE MANAGEMENT OF ACCUMULATED SURPLUS/DEFICIT AND BAD DEBTS

(1) PURPOSES OF POLICY

The purpose of the policy is to –

- (a)** provide guidelines for the management of the accumulated surplus/deficit and bad debt provision;
- (b)** recommend corrective steps; and
- (c)** record procedures for the writing-off of bad debts.

(2) DEFINITIONS

In this policy –

“Accounting Officer” means the Municipal Manager acting in his or her capacity as accounting officer of the Municipality;

“Council” means the Council of the Ndlambe Municipality;

“Current assets” comprise debtors, cash, inventories and the short-term portions of investments and long-term debtors of the Ndlambe Municipality;

“Current liabilities” consist of creditors, bank overdrafts and the short-term portion of long-term loans [liabilities] of the Ndlambe Municipality;

“Municipality” means the Ndlambe Municipality;

“Net operating capital” means the difference between current assets and current liabilities of the Ndlambe Municipality;

“Unfunded funds, reserves and provisions” mean those funds, reserves and provisions not represented by cash.

(3) MANAGEMENT OF THE ACCUMULATED SURPLUS/DEFICIT

- (1)** The surplus/deficit that arises annually in the appropriation account must be accrued in the accumulated surplus/deficit of the Municipality.
- (2)** Unfunded funds, reserves and provisions may be transferred to the accumulated surplus/deficit of the Municipality.

- (3) If an accumulated deficit exists, a contribution equal to three percent [3%] of the total trading income must be made in the operating budget of the Municipality until the accumulated funds balance is at a surplus.
- (4) Any unallocated funds in the accumulated surplus may be transferred to the provision for bad debts.
- (5) If the Municipality has a bank overdraft, the accounting officer must indicate how and when the overdraft will be redeemed and which funds will be employed for this purpose.
- (6) Prior year expenditure less than R100 000 must be processed in the new year.

(4) MANAGEMENT OF BAD DEBTS

- (1) The accounting officer must make an annual contribution to the bad debts provision in the operating budget of the Municipality.
- (2) The total bad debts provision of the Municipality must be equal to the total debts outstanding for longer than 90 days excluding such amounts owed by government departments
- (3) After the consideration of the report contemplated in subparagraph (3), the debt collection, credit management and indigent relief policies of the Municipality must be reviewed and new targets for debt collection must be determined by the Council.
- (4) The Council may approve the writing-off of bad debts after it has considered a report by the accounting office containing –
 - (a) the steps taken to collect particular outstanding debts which must be listed;
 - (b) the success or otherwise of such steps;
 - (c) the solvency status of the listed debtor;
 - (d) the probability of a substantial dividend payment from the insolvent estate of a listed debtor;
 - (e) the possibility of payment from the estate of a deceased debtor; and
 - (f) that the outstanding amount is so insignificant that it is not worthwhile to take further steps to collect the outstanding debt concerned.

(5) COUNCIL RESOLUTION

Any resolution by the Council to write-off debt must clearly state the account number, the name of the debtor and amount written off.

(6) DELEGATION OF POWER

The accounting officer may delegate his/her responsibilities in terms of this policy to the Chief Financial Officer of the Municipality.



NDLAMBE LOCAL MUNICIPALITY

RATES POLICY

2014/2015

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1. LEGISLATIVE CONTENT

- 1.1. This policy is mandated by Section 3 of the Municipal Property Rates Act, 2004 (Act No.6 of 2004), which specifically provides that a Municipality must adopt a Rates Policy.
- 1.2. In terms of Section 229 of the Constitution of the Republic of South Africa, 1996 (Act No.108 of 1996), a Municipality may impose rates on property.
- 1.3. In terms of the Municipal Property Rates Act, 2004 (Act No.6 of 2004) a Municipality in accordance with:-
 - 1.3.1 Section 2 (1), may levy a rate on property in its area; and
 - 1.3.2 Section 2 (3), must exercise its power to levy a rate on property subject to:-
 - i. Section 229 and any other applicable provisions of the Constitution;
 - ii. The provisions of the Property Rates Act; and
 - iii. The rates policy
- 1.4. In terms of Section 4 (1) (c) of the Municipal Systems Act, 2000 (Act No. 32 of 2000), the Municipality has the right to finance the affairs of the Municipality by imposing, *inter alia*, rates on property.
- 1.5. In terms of Section 62 (1) (f) (ii) of the Municipal Finance Management Act, 2003 (Act No.56 of 2003) the Municipal Manager must ensure that the Municipality has and implements a rates policy.

2. DEFINITIONS

- 2.1. “**Act**” means the Municipal Property Rates Act, 2004 (Act No.6 of 2004).
- 2.2. “**agent**” in relation to the owner of a property, shall mean a person appointed by the owner of the property to receive rental or other payments in respect of the property on behalf of the owner, or to make payments in respect of the property on behalf of the owner;
- 2.3. “**agricultural consumers**” means consumers defined as bona fide farmer as per Gazette number 32061 and 32062 predominantly engaged in agriculture activities by using land for the production or raising of crops, poultry or livestock. Such consumers include an owner, landlord tenant or occupant.
- 2.4. “**agricultural purpose**” in relation to the use of a property, excludes property used solely for residential purposes, any industrial activity, any business activity, any commercial activity, the use of a property for the purpose of eco-tourism or for the trading in or hunting of game or as a game farm for tourism purposes or for other business purposes like a commercial abattoir.

- 2.5. **“category”** –
- (a) in relation to property, means a category of property determined in terms of section 8 of the Act;
 - (b) in relation to owners of property, means a category of owners determined in terms of section 14 (1A) of the Act;
- 2.6. **“eco-tourism”** in relation to the use of property and categorisation for purposes of property rates, means property used for the enjoyment and appreciation of nature against payment of a fee and includes **nature tourism** and **game farms**.
- 2.7. **“eco-village”** in relation to the use of a property, means an urban or rural full-featured settlement which are developed upon a combination of social, ecological and economical dimensions and excludes business activities, agriculture or eco-tourism;
- 2.8. **“exemption”**, in relation to the payment of a rate, means an exemption granted in terms of section 15 of the Act;
- 2.9. **“land reform beneficiary”** in relation to a property, shall mean a person who acquired the property through the provision of Land and Assistance Act No. 126 of 1996 or the Restitution of Land Rights Act No. 22 of 1994, or who holds the property subject to the Communal Property Associations Act No. 29 of 1996, or who holds or acquires the property in terms of such other land tenure reform legislation as may be enacted;
- 2.10. **“market value”**, in relation to a property, means the value of the property determined in accordance with section 46 of the Act;
- 2.11. **“multiple purposes”**, in relation to a property, means the use of a property for more than one purpose as contemplated by section 9 of the Act;
- 2.12. **“Municipality”** means the Municipal Council for the municipal area of Ndlambe.
- 2.13. **“municipal property”** means those properties of which the Municipality is the owner.
- 2.14. **“newly rateable property”** means any rateable property on which property rates were not levied before the end of the financial year preceding the date on which this Act took effect, excluding a property which was incorrectly omitted from a valuation roll and for that reason was not rated before that date;
- 2.15. **“occupier”**, in relation to a property, means a person in actual occupation of a property whether or not that person has a right to occupy the property;
- 2.16. **“owner”**—

- (a) in relation to property referred to in paragraph (a) of the definition of “property”, means — a person in whose name ownership of the property is registered;
- (b) in relation to a right referred to in paragraph (b) of the definition of “property”, means a person in whose name the right is registered; or
- (c) in relation to a land tenure right referred to in paragraph (c) of the definition of “property”, means a person in whose name the right is registered or to whom it was granted in terms of legislation,

provided that a person mentioned below may for the purposes of this Act be regarded by a municipality as the owner of a property in the following cases:

- (i) A trustee, in the case of a property in a trust excluding state trust land;
- (ii) an executor or administrator, in the case of a property, in a deceased estate;
- (iii) a trustee or liquidator, in the case of a property, in an insolvent estate or in liquidation;
- (iv) a judicial manager, in the case of a property, in the estate of a person under judicial management;
- (v) a curator, in the case of a property, in the estate of a person under curatorship;
- (vi) an usufructuary or other person in whose name a usufruct or other personal servitude is registered, in the case of a property that is subject to a usufruct or other personal servitude;
- (vii) a lessee, in the case of a property that is registered in the name of a municipality and is leased by it; or
- (viii) a buyer, in the case of a property that was sold and of which possession was given to the buyer pending registration of ownership in the name of the buyer;

2.17. **“permitted use”**, in relation to a property, means the limited purposes for which the property may be used in terms of –

- (a) any restrictions imposed by –
 - (i) a condition of title;
 - (ii) a provision of a town planning or land use scheme; or
 - (iii) any legislation applicable to any specific property or properties;
 or
- (b) any alleviation of any such restrictions;

2.18. **“private schools”** means schools not administered by Government;

2.19. **“property”** means —

- (a) immovable property registered in the name of a person, including, in the case of a sectional title scheme, a sectional title unit registered in the name of a person;
- (b) a right registered against immovable property in the name of a person, excluding a mortgage bond registered against the property;

- (c) a land tenure right registered in the name of a person or granted to a person in terms of legislation; or
- (d) public service infrastructure.

2.20. **“property register”** means a register of properties referred to in section 23 of the Act;

2.21. **“Public Service Infrastructure”** means publicly controlled infrastructure of the following kinds:

- (a) national, provincial or other public roads on which goods, services or labour move across a municipal boundary;
- (b) water or sewer pipes, ducts or other conduits, dams and water supply reservoirs, water treatment plants or water pumps forming part of a water or sewer scheme serving the public;
- (c) power stations, power substations or power lines forming part of an electricity scheme serving the public;
- (d) gas or liquid fuel plants or refineries or pipelines for gas or liquid fuels, forming part of a scheme for transporting such fuels;
- (e) railway lines forming part of a national railway system;
- (f) communication towers, masts, exchanges or lines forming part of a communications system serving the public;
- (g) runways or aprons at national or provincial airports;
- (h) breakwaters, sea walls, channels, basins, quay walls, jetties, roads, railway or infrastructure used for the provision of water, lights, power, sewerage or similar services of ports, or navigational aids comprising lighthouses, radio navigational aids, buoys, beacons or any other device or system used to assist the safe and efficient navigation of vessels;
- (i) any other publicly controlled infrastructure as may be prescribed; or
- (j) rights of way, easements or servitudes in connection with infrastructure mentioned in paragraphs (a) to (i);

2.22. **“public worship”** means a property registered into the name of and used exclusively as a place of worship by a religious community, including one residence registered in the name of this religious community which is occupied full time by an office bearer of the religious community.

2.23. **“ rating ratio”** is a ratio at which bonafide farmers will be rated relative to residential properties as per Gazette Number 32061 and 32062.

2.24. **“rebate”**, in relation to a rate payable on a property, means a discount granted in terms of section 15 of the Act;

2.25. **“reduction”**, in relation to a rate payable on a property, means the lowering of the amount for which the property was valued and the rating of the property at that lower amount;

- 2.26. **“residential”** means a suite of rooms which forms a living unit that is exclusively used for human habitation purposes, or a multiple number of such units on a property, excluding a hotel, motel, lodge, bed and breakfast establishment, commune, boarding establishment, hostel and compound.
- 2.27. **“small holding”** means a property zoned as agricultural land as per the land use scheme and size is between 2,5 and 10 hectares.
- 2.28. **All other terms** are used within the context of the definitions contained in the Municipal Property Rates Act, 2004 (Act No.6 of 2004).

3. POLICY PRINCIPLES

- 3.1. Rates are levied in accordance with the Act as an amount in the rand based in proportion to the improved value of all rateable property contained in the Municipality’s valuation roll and supplementary valuation roll.
- 3.2. As allowed for in the Act, the Municipality has chosen to differentiate between various categories of property and categories of owners of property. Some categories of property and categories of owners are granted relief from rates. The Municipality however does not grant relief in respect of payments for rates to any category of owners or properties, or to owners of properties on an individual basis, other than by way of an exemption, rebate or reduction provided for in this policy.
- 3.3. Phasing in of rates will be based on the new valuation roll, and in terms of Section 21 of the Act.
- 3.4. Property rates will be used to finance community and subsidised services and not used to subsidise trading and economic services.
- 3.5. The income base of the municipality will be protected by limiting exemptions, rebates and reductions.
- 3.6. The rates policy for the Municipality is also based on the following principles:
- 3.6.1 Equity
The Municipality will treat all rate payers with similar properties the same.
- 3.6.2 Affordability
The ability of a person to pay rates will be taken into account by the Municipality. In dealing with the poor/indigent ratepayers, the Municipality will provide relief measures through exceptions, reductions or rebates.
- 3.6.3 Sustainability
Rating of property will be implemented in a way that:
- i. it supports sustainable local government by providing a stable and continuous revenue source within the discretionary control of the Municipality; and
 - ii. supports local and social economic development.

3.6.4 Cost efficiency

Rates will be based on the value of all rateable properties and the amount required by the Municipality to balance the operating budget after taking into account profits generated on trading services (water, electricity) and economic services (refuse removal, sewerage services) and the amounts required to finance exemptions, rebates, reductions and phasing-in of rates as approved by the Municipality from time to time.

3.7 Rebate application

Owners or occupants of properties should submit annual application for rates rebate /exemption for consideration by Council.

4. **SCOPE OF THE POLICY**

This policy document guides the annual setting (or revision) of property rates. It does not make specific property rates proposals. Details pertaining to the applications of the various property rates will be published in the Municipality's schedule of tariffs, which must be read in conjunction with this policy.

5. **APPLICATION OF THE POLICY**

In imposing the rate in the rand for each annual operating budget component, the Municipality shall grant exemptions, rebates and reductions to the categories of properties and owners as allowed for in this policy.

6. **CATEGORIES OF PROPERTY**

6.1. Criteria for determining categories of properties for the purpose of levying different rates and for the purpose of granting exemptions will be according to the:-

- 6.1.1 use of the property;
- 6.1.2 permitted use of the property, or
- 6.1.3 geographical area in which the property is situated.

6.2. The Municipality may differentiate between the following property categories:

- 6.2.1 residential properties;
- 6.2.2 business and commercial properties;
- 6.2.3 industrial properties;
- 6.2.4 mining properties;
- 6.2.5 public service infrastructure;
- 6.2.6 public benefit organisations;

- 6.2.7 agricultural properties used for agricultural purposes;
- 6.2.8 agricultural properties used for eco-tourism or conservation;
- 6.2.9 agricultural properties used for commercial purposes
- 6.2.10 agricultural properties used for the trading in or hunting of game or other business;
- 6.2.11 small holdings used for residential purposes;
- 6.2.12 small holdings used for business
- 6.2.13 eco-villages;
- 6.2.14 privately owned towns serviced by the owner;
- 6.2.15 state-owned properties;
- 6.2.16 municipal owned properties;
- 6.2.17 protected areas;
- 6.2.18 multiple use properties;
- 6.2.19 vacant land.

7. CATEGORIES OF OWNERS

Criteria for determining categories of owners of properties, for the purpose of granting exemptions, rebates and reductions will be according to the:-

- 7.1 indigent status of the owner of a residential property;
- 7.2 owner of a residential property with a source of income within a determined threshold;
- 7.3 owners of property situated within an area affected by:-
 - 7.3.1 a disaster within the meaning of the Disaster Management Act, 2002 Act no.57 of 2002); or
 - 7.3.2 any other serious adverse social or economic conditions;
- 7.4 owners of residential properties with a market value below a determined threshold; or
- 7.5 owners of agricultural properties who are *bona fide* farmers.

8. PROPERTIES USED FOR MULTIPLE PURPOSES

Rates on properties used for multiple purposes will be levied as follow:

- 8.1 by apportioning the market value of a property to the different purposes for which the property is used; and
- 8.2 applying the relevant cent amount in the rand, including any applicable exemption, rebate or reduction, to the corresponding apportioned market value.

9. DIFFERENTIAL RATING

- 9.1. Criteria for differential rating on different categories of properties will be according to:-
- 9.1.1 The nature of the property including its sensitivity to rating e.g. agricultural properties used for agricultural purposes.
- 9.1.2 The promotion of social and economic development of the Municipality.
- 9.2. Differential rating among the various property categories will be done by way of setting a different rate for each property category
- and/or
- 9.3 by way of reductions and rebates.

10. EXEMPTIONS

The following properties are exempted from rates:

- 10.1 Municipal properties
- 10.1.1 rateable properties registered in the name of or vested to the Municipality
- except**
- property solely used for the provision of the following services which shall receive a rebate of 30%:
- electricity service
 - water service
 - sewerage service
 - refuse removal service
- 10.1.2 rateable properties registered in the name of the Municipality and which are let to the employees of the Municipality for residential purposes;
- 10.1.3 rateable property registered in the name of the Municipality and which is let by the Municipality for not more than a nominal rent as determined by the Municipality.
- except**
- 10.1.3.1 if any property belonging to a Municipality is disposed of to any person/organisation, he/she shall be considered to be the owner liable for the payment of rates from the date of taking possession.
- 10.1.3.2 any property let to any person/organisation for non-municipal use in which case an amount equivalent to property rates which would

otherwise be levied, property rates will be payable by the lessee from a date as determined in the rental agreement.

10.2 Cemeteries and crematoria

Registered in the names of private persons and operated not for gain.

10.3 Registered indigent property owners will be exempted from the payment of rates to a maximum property value equal to the improved value of a RDP house and stand. The impermissible rates contemplated in terms of section 17 (1) (h) of the Act is included in this value.

10.4. National, Provincial and Municipal road reserves as well as railway reserves are exempted from payment of rates.

10.5 The following properties may apply for exemption from rates;

10.5.1 Cultural institutions

Properties declared in terms of the Cultural Institutions Act, Act 29 of 1969 or the Cultural Institutions Act, Act 66 of 1989.

10.5.2 Museums, libraries, art galleries and botanical gardens

Registered in the name of private persons, open to the public and not operated for gain.

10.5.3 Youth development organisations

Property owned and/or used exclusively for organisations for the provision of youth leadership or development programmes.

10.5.4 Animal welfare

Property owned or used by institutions/organisations whose exclusive aim is to protect birds, reptiles and animals on a not-for-gain basis.

11. **CONDITIONS FOR EXEMPTION**

Exemptions for properties mentioned under paragraph 10 will be subject to the following conditions:

- 11.1 all applications must be addressed in writing to the Municipality in the prescribed manner or application form;
- 11.2 applications/submissions must include financial statements and bank accounts which includes investment information, for the last 3 years;
- 11.3 a SARS tax exemption certificate must be attached to all applications;
- 11.4 all applications to be approved by the Exemption and Rebate Committee
- 11.5 applications must reach the Municipality before the end of October preceding the start of the new Municipal financial year for which relief is sought;

12. REDUCTIONS

- 12.1 A reduction in the Municipal valuation as contemplated in section 15(1) (b) of the Act will be granted where the value of a property is affected by:-
 - 12.1.1 a disaster within the meaning of the Disaster Management Act, 2002 (Act no.57 of 2002); or
 - 12.1.2 any other serious adverse social or economic conditions.
- 12.2 The reduction will be in relation to the certificate issued for this purpose by the Municipal valuator.
- 12.3 All categories of owners can apply for a reduction in the valuation of the property as described above.
- 12.4 Criteria for granting reductions are as follow:
 - 12.4.1 A reduction in the Municipal valuation as contemplated in section 15(1) (b) of the Act may be granted where the value of a property is affected by fire damage demolition or floods.
 - 12.4.2 The reduction will be in relation to the certificate issued for this purpose by the Municipal valuator.

13. REBATES

13.1 Public Benefit Organisations

The following Public Benefit Organisations may apply for the rebate of property rates subject to submission of a tax exemption certificate issued by the South African Revenue Services (SARS) as contemplated in Part 1 of the Ninth Schedule of the Income Tax Act, 1962 (No.58 of 1962) and financial statements.

13.1.1 Health care institutions

Properties used exclusively as a hospital, clinic and mental hospital, including workshops used by the inmates, laundry or cafeteria facilities, provided that any profits from the use of the property are used entirely for the benefit of the institution and/or to charitable purposes within the Municipality.

13.1.2 Welfare institutions

Properties used exclusively as an orphanage, old age home or benevolent institution, including workshops used by the residents, laundry or cafeteria facilities, provided that any profits from the use of the property are used entirely for the benefit of the institution and/or to charitable purposes within the Municipality.

13.1.3 Charitable institutions

Property belonging to registered not-for-gain institutions or organisations that perform charitable work.

13.1.4 Sporting bodies

Property used for the purpose of amateur sports on a non-professional and non-profitable basis.

13.1.5 Retirement Establishments

Rates rebate for non-profit organisations providing accommodation for retired individuals are subject to be considered to receive a rebate that will be calculated as a prorata amount based on the number of occupants that qualify for either an indigent subsidy or rebate will be granted as a prorata amount of the number of qualifying occupants,

All occupants with life rights residing within a retirement establishment would be required to do individual applications by completing either the indigent application form or a pensioner's rebate form. This would apply whether a property is registered in the occupant's name or in an entity's name.

Occupiers without life rights that pay rentals, the organisation will be required to submit all rentals payable by the occupant.

The Municipality reserves the right to refuse rebates if the details supplied in the application form are incomplete, incorrect or false.

All other property in a retirement establishment not occupied by a tenant or owner for residential purposes will not qualify for a rebate.

The council may grant a rebate to the following categories:

13.2 Categories of property

13.2.1 Business, commercial and industrial properties

The Municipality may grant rebates to rateable enterprises that promote local, social and economic development in its area of jurisdiction, based on its Local, Social and Economic Development Policy. The following criteria will apply:

- 13.2.1.1 job creation in the Municipal area;
- 13.2.1.2 social upliftment of the local community; and
- 13.2.1.3 creation of infrastructure for the benefit of the community.

Rebates on this category 13.2.1, will be considered on application subject to:

- a business plan submitted in respect of the company indicating the local, social and economic development objectives of the Municipality are going to be met;
- an implementation plan submitted and certified by auditors of the company stating that the objectives have been met in the first year after establishment and how the business entity plans to continue to meet the objectives;
- an assessment by the Municipal Manager or his/her nominee indicating that the company qualifies; and
- approval of the application by a Municipal Council resolution.

- 13.3 State properties
Receive a rebate as determined in Schedule 1.

- 13.4 Agricultural property rebate

- 13.4.1 Agricultural properties shall be granted a rebate in accordance with Government Gazette 32061 & 32062 issued on 27 March 2009 subject to the owner providing the Municipality with required information in an affidavit received not later than 30 September each year.
- 13.4.2 Qualifying requirements are that the property is being used for agricultural purposes and that these operations are registered as such with SARS or the owner is registered as a *bona fide* farmer with SARS, or
- 13.4.3 where the owner is not taxed as a farmer, proof is required that income from farming activities exceeds 40% of the household income.
- 13.4.4 Rebates may be granted with regard to the following conditions as may be applicable and at a rate as outlined in Schedule 1 to this policy:

- (a) Rebates will be granted as determined in Schedule 1 after submission of proof by the owner to the extent to which agriculture assists in meeting service delivery and development obligations of

the Municipality and contribution to the social and economic welfare of farm workers:

- i. if the owner is providing permanent residential property to the farm workers and the right of permanent residence is conferred by means of a legal document.
- ii. if such residential properties are provided with potable water.
- iii. if the farmer has electrified such residential properties.
- iv. if the farmer is availing his land/buildings to be used for cemetery, education and recreational purposes of the farm workers' children and nearby community in general, etc.

13.5 Agricultural properties used for the trading in or hunting of game or other business, may qualify for a rebate as indicated in Schedule 1.

13.6 Eco-Villages
Eco-Villages may qualify for a rebate according to the extent that services are not provided by the Municipality as indicated in Schedule 1.

13.7 Privately owned Towns
Privately owned or developed towns may qualify for a rebate according to the extent that services are not provided by the Municipality as indicated in Schedule 1.

13.8 Small holdings zoned as agriculture will be treated according to the determination for agriculture land or in terms of multiple uses as the case may be.

13.9 Conservation Land
No rebates are granted to privately owned properties whether designated or used for conservation purposes.

13.10 Historical or heritage properties
No rebates are granted other than residential rebates if appropriate.

13.11 Public Service Infrastructure
Rebate will be granted in accordance with Gazette number 32061 & 32062 issued on 27 March 2009.

13.12 Categories of owners

13.12.1 Retired and Disabled Persons: Rate Rebate

Retired and Disabled Persons qualify for special rebates according to monthly household income. To qualify for the rebate a property owner must:

- 13.12.2 occupy the property as his/her normal residence;
- 13.12.3 is at least 60 years of age or in receipt of a disability pension from the Department of Social Welfare or other approved pension funds;
- 13.12.4 is in receipt of a total monthly income from all sources (including income of spouses of owner) as per Schedule 1;
- 13.12.5 not be the owner of more than one property; and
- 13.12.6 provided that where the owner is unable to occupy the property due to no fault of his/her own, the spouse or minor children may satisfy the occupancy requirement;
- 13.12.7 Property owners must apply on a prescribed application form for a rebate as determined by the Municipality;
- 13.12.8 Applications must be accompanied by:-
 - a certified copy of the bar coded identify document, passport, driver's license, birth certificate or any other proof of the owner's age which is acceptable to the Municipality;
 - sufficient proof of income of the owner and his/her spouse;
 - an affidavit from the owner;
 - if the owner is a disabled person proof of a disability pension payable by the state must be supplied; and
 - if the owner has retired at an earlier age for medical reasons proof thereof must be submitted;
 - be in receipt of a total monthly income from all sources (including income of spouses of owner) as determined in Schedule 1:
- 13.12.9 These applications must reach the Municipality before the end of September preceding the start of the new Municipal financial year for which relief is sought.
- 13.12.10 The Municipality reserves the right to refuse rebates if the details supplied in the application form are incomplete, incorrect or false.
- 13.12.11 Properties with a market value below a prescribed valuation level

These properties instead of a rate determined on the market value may be levied a uniform fixed amount per property.

13.13 Private Roads

All roads in private developments that are on individual erven can receive a rebate as per Schedule 1.

14. COMPULSORY PHASING IN OF RATES

14.1 Newly Rateable Properties

14.1.1 Rates levy on newly rateable property will be phased in over a period of three financial years.

14.1.2 The phasing-in discount will be determined as follow:

14.1.2.1 In the first year, 75% discount on the rates for the year applicable on the property,

14.1.2.2 in the second year, 50% discount on the rates for the year applicable on the property,

14.1.2.3 in the third year, 25% discount on the rates for the year applicable on the property.

14.2 Newly Rateable property owned and used by Public Benefit Organisations

14.2.1 Rates levied on newly rateable property owned and used by organisations conducting specified public benefit activities determined by Council and registered in terms of the Income Tax Act for those activities will be phased in over a period of four financial years.

14.2.2 The phasing-in discount will be determined as follow:

14.2.2.1 In the first year no rates will be levied on the property concerned;

14.2.2.2 In the second year, 75% discount on the rates for the year applicable on the property;

14.2.2.3 in the third year, 50% discount on the rates for the year applicable on the property;

14.2.2.4 in the fourth year, 25% discount on the rates for the year applicable on the property.

14.3 Rates on Property belonging to a land reform beneficiary or his/her heirs

14.3.1 The exclusion on property belonging to a land reform beneficiary or his/her heirs from levying of rates will lapse ten years from the date on which such beneficiary's title was registered in the office of the Registrar of Deeds.

14.3.2 After the exclusion period has lapsed, rates payable on the properties concerned will be phased-in over a period of three financial years.

14.3.3 The phasing-in discount will be determined as follows:-

14.3.3.1 In the first year, 75% discount on the rates for the year applicable on the property;

- 14.3.3.2 in the second year, 50% discount on the rates for the year applicable on the property;
- 14.3.3.3 in the third year, 25% discount on the rates for the year applicable on the property.

15. COST TO THE MUNICIPALITY DUE TO EXEMPTIONS, REDUCTIONS, REBATES, EXCLUSIONS, PHASING IN AND THE BENEFIT THEREOF TO THE LOCAL COMMUNITY.

- 15.1 The Municipal manager shall ensure that the revenue foregone in respect of the foregoing rebates, exemptions and reductions, are appropriately disclosed in each annual operating budget and in the annual financial statements and annual report and that such rebate, are clearly indicated on the rates account submitted to each property owner.
- 15.2 The municipal manager must annually table in Council:-
 - 15.2.1 a list of all exemptions, reductions and rebates, i.e phasing in discounts, 20% rebate, etc, granted by the municipality during the previous financial year;
 - 15.2.2 a statement reflecting the income which the municipality has foregone during the previous financial year by way of such exemptions, reductions and rebates and the phasing in discount granted in terms of section 21 of the Municipal Property Rates Act

16 RATES INCREASES

- 16.1 The Municipality may consider increasing rates annually during the budget process using the guidelines issued by National Treasury from time to time as a guide.
- 16.2 Rate increases will be used to finance the increase in operating costs of community and subsidised services.
- 16.3 Affordability of rates to ratepayers.
- 16.4 All increases in property rates will be communicated to the local community in terms of the Municipality's policy on community participation meetings, local newspapers, community libraries and municipal websites participation.
- 16.5 A rates tariff in a financial year shall be determined as a proportion of the amount required to finance the difference between the total budget and the amount raised through the trading services.

17 NOTIFICATION OF RATES

- 17.1 The Municipality will give notice of all rates approved at the annual budget meeting at least 30 days prior to the date that the rates become effective.

Accounts delivered after the 30 days notice will be based on the new rates.

- 17.2 A notice stating the extent of the Municipality's resolution and the date on which the new rates become operational will be displayed by the Municipality at places provided for that purpose.
- 17.3 Rates tariff to be used for the levying of rates during a financial year will be promulgated in a Provincial Gazette

18 PAYMENT OF RATES

- 18.1 Ratepayers may choose between paying rates annually in one instalment on or before 30 September or in twelve equal instalments on or before the date mentioned on the monthly municipal account.
- 18.2 Twelve equal monthly instalments will be used as default method to levy property rates on the accounts of owners and owners will have to apply for an annual payment.
- 18.3 If the owner of property that is rateable, notifies the Municipal Manager or his/her nominee not later than 31 May in any financial year, or such later date in such financial year as may be determined by the Municipal Manager or his/her nominee that he/she wishes to pay all rates in respect of such property in one instalment, such owner shall be entitled to pay all rates in the subsequent financial year and each subsequent financial year in one instalment until such notice is withdrawn by him/her in a similar manner.
- 18.4 Interest on arrears of rates whether payable on or before 30 September or in equal monthly instalments, shall be calculated in accordance with the bank prime rate plus 1% as determined from time to time by the SA Reserve Bank. Interest will be calculated on arrears.
- 18.5 If a property owner, who is responsible for the payment of property rates in terms of this policy, fails to pay such rates in the prescribed manner, it will be recovered from him/her in accordance with the provisions of the Credit Control, Debt Collection and Indigent Policies of the Municipality.
- 18.6 Arrear rates may be recovered from tenants, occupiers and agents of the owner, in terms of Section 28 and 29 of the Act.
 - 18.6.1 If an amount due for rates levied in respect of a property is unpaid by the owner of the property after the date determined, the municipality will recover the amount in whole or in part from the tenant or occupier of the property, despite any contractual obligation between the tenant and the owner. The Municipality will only recover the outstanding rates from the tenant or occupier after a written notice has been served to the tenant or occupier.
 - 18.6.2 The amount that the municipality will recover from the tenant or occupier will be limited to the amount of the rent or other money due and payable, but not yet paid by the tenant or occupier to the owner of the property. The tenant or occupier must set off any amount recovered from them by the municipality against any money owed to the owner.

- 18.6.3 The tenant or occupier of a property will on request of the municipality, furnish the municipality with a written statement specifying all payments to be made by the tenant or occupier to the owner of the property for rent or other money payable on the property during a period as may be determined by the municipality.
- 18.6.4 If an amount due for rates levied in respect of a property is unpaid by the owner of the property after the date determined, the municipality will recover the amount in whole or in part from the agent of the owner. The Municipality will only recover the outstanding rates from the agent after a written notice has been served to the agent.
- 18.6.5 The amount that the municipality will recover from the agent will be limited to the amount of the rent or other money received by the agent on behalf of the owner less any commission due to the agent.
- 18.6.6 The agent will on request of the municipality, furnish the municipality with a written statement specifying all payments for rent on the property and any money received by the agent on behalf of the owner during a period as may be determined by the municipality.
- 18.6.7 A rate levied by the Municipality on a property must be paid by the owner of the property. Joint owners of a property are jointly and severally liable for the amount due for rates on that property.

- 18.6.8 Where the rates levied on a particular property have been incorrectly determined, whether because of an error or omission on the part of the Municipality or false information provided by the property owner concerned or a contravention of the permitted use to which the property concerned may be put, the rates payable shall be appropriately adjusted for the period extending from the date on which the error or omission is detected back to the date on which rates were first levied in terms of the current valuation roll.
- 18.7 In addition, where the error occurred because of false information provided by the property owner or as a result of a contravention of the permitted use of the property concerned interest on the unpaid portion of the adjusted rates payable shall be levied at the maximum rate permitted by prevailing legislation.

18.8 Effective Implementation Date

General / Supplementary Valuation

General Valuation will be effective on the first day of a financial year.

19 **PAYMENT OF RATES ON PROPERTY IN SECTIONAL TITLE SCHEME**

The rate levied on a sectional unit is payable by the owner of the unit. The Municipality may not recover the rate on such sectional title unit, or any part of such rate, from the body corporate controlling the sectional title scheme,

except when the body corporate itself is the owner of any specific sectional title unit.

20 ACCOUNTS TO BE FURNISHED

20.1 The Municipality must furnish each person liable for the payment of a rate with a written account specifying:

- 20.1.1 The amount due for rates payable;
- 20.1.2 The date on or before which the amount is payable;
- 20.1.3 How the amount was calculated;
- 20.1.4 The market value of the property;
- 20.1.5 Phasing in discount if applicable.

20.2 The person liable for payment of the rates remains liable for such payment whether or not such person has received a written account from the Municipality. If the person concerned has not received a written account, he/she must make the necessary enquiries from the Municipality.

21 REGULAR REVIEW PROCESSES

The rates policy must be reviewed on an annual basis to ensure that it complies with legislation and the Municipality's strategic objectives as contained in the IDP.

22 CORRECTION OF ERRORS AND OMISSIONS

Where the rates levied on a particular property have been incorrectly determined, whether because of an error or omission on the part of the Municipality or false information provided by the property owner concerned or a contravention of the permitted use to which the property concerned may be put, the rates payable shall be approximately adjusted for the period extending from the date on which the error or omission is detected back to the date on which rates were first levied in terms of the current valuation roll.

23 FREQUENCY OF VALUATIONS

The Municipality shall prepare a new valuation roll every 4 (four) years and supplementary valuation every 12 (6) six (6) months.

24 GENERAL VALUATION AND PREPARATION OF VALUATION ROLL

- 24.1. The Municipality must cause a general valuation to be made of all properties in the Municipality's jurisdiction and must prepare a valuation roll of all properties in terms of such valuation.
- 24.2. All rateable properties in the Municipal area of Ndlambe must be valued during such general valuation, including properties fully or partially excluded from rates in terms of section 17 of the Property Rates Act.
- 24.3. The general valuation must reflect the market value of properties in accordance with the market conditions that apply as at the date of the valuation, and in accordance with any other applicable provisions of the Property Rates Act.
- 24.4. A valuation roll takes effect from the start of the financial year. Following completion of the public inspection period required by the Act and remains valid for that financial year and subsequent years but not exceeding four financial years.
- 24.5. The market value of a property is the amount the property would have realized if sold on the date of valuation in the open market by a willing seller to a willing buyer.
- 24.6. When valuing a property which is subject to a sectional title scheme, the valuator must determine the market value of each sectional unit in the scheme.
- 24.7. The Municipality must regularly, at least once a year update its valuation roll by causing a supplementary valuation roll to be prepared.

25. COMMUNITY PARTICIPATION

Before the Municipality adopts its rates policy, the Municipality must follow the process of Community participation envisaged in chapter 4 of the Municipal Systems Act, and comply with the following requirements:

The Municipal Manager must:

- 25.1. Conspicuously display the draft rates policy for a period of at least 30 days at the Municipality's head and satellite offices and libraries and website if any;
- 25.2. Advertise in the media a notice stating that a draft rates policy has been prepared for submission to the Council, and that such policy is available at various Municipal offices for public inspection and is also available on the website if any, and inviting local community to submit comments and representatives to the Municipality within a period specified in the notice, but which period shall not be less than 30 days.
- 25.3. Council must take all comments and representations made to it into account when considering the draft rates policy.

26. LEVYING OF RATES ON PROPERTY IN SECTIONAL TITLE SCHEMES

A rate on a property which is subject to a sectional title scheme must be levied on the individual sectional title units in the scheme, and not on the property as a whole.

27. REGISTER OF PROPERTIES

- 27.1. The Municipality must draw up and maintain a register in respect of all properties situated within the Municipality jurisdiction, dividing such register into part A and part B.
- 27.2. Part A of the register consists of the current valuation roll of the Municipality including any supplementary valuation rolls prepared from time to time.

Part B of the register specifies which properties on the valuation roll or any supplementary valuation roll are subject to:

- 27.2.1. An exemption from rates in terms of section 15 of the Property Rates Act;
 - 27.2.2. A rebate on or a reduction in the rate in terms of section 15;
 - 27.2.3. A phasing in of the rate in terms of section 21;
 - 27.2.4. An exclusion referred to in section 17.
- 27.3. The register must be open for inspection by public during office hours. Council must at regular intervals annually update part B of the register.

28. BY-LAWS TO GIVE EFFECT TO THE RATES POLICY

The Municipality must adopt by-laws to give effect to the implementation of its rates policy and such by-laws may differentiate between different categories of properties, and different categories of owners of properties liable for the payment of rates.

29. SHORT TITLE

This policy is the Property Rates Policy of the Ndlambe Local Municipality.

30. ENFORCEMENT/IMPLEMENTATION

This policy has been amended by the Municipality in terms of resolution and comes into effect from 1 July 2012.

SCHEDULE 1

SCHEDULE OF REBATES

Category/Description	Proposed rebate	Based on:
<u>RESIDENTIAL</u>		
All Residential properties	20.0%	Business rate
<u>AGRICULTURAL LAND (Definition: Agricultural consumer) (Refer par.13.1.3.4)</u>		
<u>Contribution to social and economic welfare of farm workers:</u>		
Concrete structure permanent residential property provided to all farm workers with all basic services (potable water through a tap at house, water borne sewer, electricity, refuse removal)	4% (1% per each service)	After application of Business rate
Availing land/buildings for education and recreational purposes for farm workers	1.0%	After application of Business rate
<u>AGRICULTURAL LAND USED FOR THE TRADING IN OR HUNTING OF GAME OR OTHER BUSINESS</u>		
No Municipal services on property	30.0%	Business rate
Partial Municipal services on property	25.0%	Business rate

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Category/Description	Proposed rebate	Based on:
<u>ECO-VILLAGES</u>		
All residential properties	20.0%	Business rate
Rebate for all services not provided funded by rates	30.0%	Business rate
<u>ECO-TOURISM</u>		
Rebate for all services not provided funded by rates	30.0%	
<u>PRIVATELY OWNED TOWNS SERVICED BY OWNER</u>		
All residential properties	20.0%	Business rate
Rebate for all services not provided funded by rates	30.0%	Business rate
<u>RETIRED AND DISABLED OWNERS ON RESIDENTIAL PROPERTY WITH RATEABLE VALUE OF LESS THAN R1 100 000</u>		
Category/Description	Proposed rebate	Based on:
Owner with income up to R 3000 per month	45.0%	Residential rate
Owner with income between R 3001 and R 4000	35.0%	Residential rate
Owner with income between R 4001 and R 5000	25.0%	Residential rate
<u>PRIVATE ROADS / PRIVATE OPEN SPACES</u>		
Private roads / Private open spaces fully accessible to the public on individual erven	100.0%	
<u>INDIGENT HOUSEHOLDS</u>	Proposed rebate	Based on:
Owners with income up to the equivalent of two government old age pensions	100%	Residential rate
Owners with income greater than two government old age pension and R 3500 per month	30.0%	Residential rate

All above rebates will only be granted on completion of the necessary application form and the submission of all required documentation.

All applications will be subjected to verification before approval.

In terms of section 17 of the Act, a Municipality may not levy a rate:-

- a) on the first 30% of the market value of public service infrastructure
- b) on the first R15 000 of the Market value of a property assigned in the valuation roll or supplementary valuation roll of the municipality for:
 - i) all residential properties
 - ii) all properties used for multiple purpose, provided one or more components of the property are used for residential purpose



NDLAMBE MUNICIPALITY

TARIFF POLICY

2014/2015

Tariff Policy

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TARRIFF POLICY

PART 1: GENERAL INTRODUCTION AND OBJECTIVE

A tariff policy must be compiled, adopted and implemented in terms of Section 74 of the Local Government: Municipal Systems Act 2000, such policy to cover, among other things, the levying of fees for municipal services provided by the municipality itself or by way of service delivery agreements.

The tariffs policy has been compiled taking into account, where applicable, the guidelines set out in Section 74 (see part 9 of this policy).

In setting its annual tariffs the council shall at all times take due cognisance of the tariffs applicable elsewhere in the economic region, and of the impact which its own tariffs may have on local economic development.

PART 2: GENERAL PRINCIPLES

Service tariffs imposed by the local municipality shall be viewed as user charges and shall not be viewed as taxes, and therefore the ability to pay the relevant consumer or user of the services to which such tariffs relate, shall not be considered as a relevant criterion (except in the case of the indigency relief measures approved by the municipality from time to time).

The municipality shall ensure that its tariffs are uniformly and fairly applied throughout the municipal region.

Tariffs for the four major services rendered by the municipality, namely:

- electricity
- water
- sewerage (waste water)
- refuse removal (solid waste),

shall as far as possible recover the expenses associated with the rendering of each service concerned. The tariff which a particular consumer or user pays shall therefore be directly related to the standard of service received and the quantity of the particular service used or consumed.

The municipality shall, as far as circumstances reasonably permit, ensure that the tariffs levied in respect of the foregoing services further generate an operating surplus each financial year of 10% or such lesser percentage as the council of the municipality may determine at the time that the annual operating budget is approved. Such surpluses shall be applied in relief of property rates and for the partial financing of general services or for the future capital expansion of the service concerned, or both. The modesty of such surplus shall prevent the service tariffs concerned from being viewed as concealed taxes.

In line with the principles embodied in the Constitution and in other legislation pertaining to local government, the municipality may differentiate between different categories of users and consumers in regard to the tariffs which it levies. Such differentiation shall, however, at all times be reasonable, and shall be fully disclosed in each annual budget.

The municipality's tariff policy shall be transparent, and the extent to which there is cross-subsidization between categories of consumers or users shall be evident to all consumers or users of the service in question.

The municipality undertakes to render its services cost effectively in order to ensure the best possible cost of service delivery.

In the case of directly measurable services, namely electricity and water, the consumption of such services shall be properly metered by the municipality, and meters shall be read, wherever circumstances reasonably permit, on a monthly basis. The charges levied on consumers shall be proportionate to the quantity of the service which they consume.

In addition, the municipality shall levy monthly availability charges for the services concerned, and these charges shall be fixed for each type of property as determined in accordance with the detailed policies set out below. Generally, consumers of water and electricity shall therefore pay two charges: one, which is unrelated to the volume of consumption and is levied because of the availability of the service concerned; and another directly related to the consumption of the service in question.

In considering the costing of its water, electricity and sewerage services, and the municipality shall take due cognisance of the capital cost of establishing and expanding such services, and of the resultant fixed costs, as opposed to variable costs of operating these services. The municipality therefore undertakes to plan the management and expansion of the services carefully in order to ensure that both current and reasonably expected future demands are adequately catered for, and that demand levels which fluctuate significantly over shorter periods are also met. This may mean that the services operate at less than full capacity at various periods, and the costs of such surplus capacity must also be covered in the tariffs which are annually levied.

In adopting what is fundamentally a two-part tariff structure, namely a fixed availability charge coupled with a charge based on consumption, the municipality believes that it is properly attending to the demands which both future expansion and variable demand cycles and other fluctuations will make on service delivery.

PART 3: CALCULATION OF TARIFFS FOR MAJOR SERVICES

In order to determine the tariffs which must be charged for the supply of the four major services, the municipality shall identify all the costs of operation of the undertakings concerned, including specifically the following:

- Cost of bulk purchases in the case of water and electricity.
- Distribution costs.
- Distribution losses in the case of electricity and water.
- Depreciation expenses.
- Maintenance of infrastructure and other fixed assets.
- Administration and service costs, including:
 - service charges levied by other departments such as finance, human resources and legal services;
 - reasonable general overheads, such as the costs associated with the office of the municipal manager;
 - adequate contributions to the provisions for bad debts and obsolescence of stock;
 - all other ordinary operating expenses associated with the service concerned including, in the case of the electricity service, the cost of providing street lighting in the municipal area (note: the costs of the democratic process in the municipality – that is, all expenses associated with the political structures of the municipality – shall form part of the expenses to be financed from property rates and general revenues, and shall not be included in the costing of the major services of the municipality).

- The intended surplus to be generated for the financial year, such surplus to be applied:
 - as an appropriation to capital reserves; and/or
 - generally in relief of rates and general services.
- The cost of approved indigency relief measures.

The municipality shall provide the first 50kWh of electricity per month and the first 6kl of water per month free of charge to consumers who have registered as indigents in terms of the municipality's indigent policy. The municipality shall further consider relief in respect of the tariffs for sewerage, refuse removal, service charges, property rates and availability charges for such registered indigents to the extent that the council deems such relief affordable in terms of each annual budget, but on the understanding that such relief shall not be less than a discount of 50% on the monthly amount billed for the service concerned.

Because water is a scarce national resource, and this municipality is committed to the prudent conservation of such resources, the tariff levied for all consumption of water shall escalate according to the volume of water consumed. The tariff for consumption shall be based on monthly consumption of up to 10 kl, more than 10 kl but not more than 20 kl, more than 20 kl.

Tariffs for pre-paid meters shall be the same as the ordinary consumption tariffs levied on the category of consumer concerned, but no availability charge shall be levied on properties where pre-paid meters have been installed. This distinction is made in recognition of the financial advantages which pre-paid metering entails for the services in question.

PART 4: ELECTRICITY

The various categories of electricity consumers, as set out below, shall be charged at the applicable tariffs, as approved by the council in each annual budget.

Tariff adjustments approved by N.E.R shall be effective from 1 July each year or as soon as possible thereafter.

Categories of consumption and charges shall be as follows:

- With the single exception of registered indigents, all electricity consumers shall be billed for their electricity consumption at the tariff applicable to the category in which the particular consumer falls.
- The tariff for domestic consumption of electricity shall not exceed 75% per kWh of the tariff applicable to other consumers. All other consumers, including businesses, industries and institutional consumers shall pay the same tariff per kWh.
- All domestic electricity consumers of the municipality who are registered as indigents with the municipality shall receive free the first 50kWh (fifty) of electricity consumed per month.
- All electricity consumers (including undeveloped properties, if able to connect to main line) other than the Municipality and consumers using prepaid meters per month shall additionally be billed a basic (availability) charge per meter installed.
- All commercial, industrial and other non-domestic properties shall additionally be billed where applicable, a demand charge and or energy charge appropriate to their respective levels of consumption.

PART 5: WATER

The categories of water consumers as set out below shall be charged at the applicable tariffs, as approved by the council in each annual budget.

Tariff adjustments shall be effective from 1 July each year.

Categories of consumption and charges shall be:

- All domestic water consumers registered as indigents with the municipality shall receive free the first 6 (six) kl of water consumed per month. Thereafter a stepped tariff per kl as determined by the council from time to time shall be applicable on metered water consumption, as set out in Part 3 of this policy.
- All other domestic consumers shall be billed for actual water consumption at a stepped tariff per kl as determined by the council from time to time, and as set out in Part 3 of this policy.
- Water consumers such as creche's, pre-school's, school's, sporting bodies and religious institutions shall pay the same single tariff per kl, irrespective of the volume of water consumed.
- All water consumers (including undeveloped properties, if able to connect to main line) other than the Municipality and consumers using prepaid meters per month shall additionally be billed a basic (availability) charge per meter installed.

PART 6: REFUSE REMOVAL

The categories of refuse removal as set out below shall be charged at the applicable tariffs, as approved by the council in each annual budget.

Tariff adjustments shall be effective from 1 July each year.

A monthly refuse removal basic (availability) charge shall apply to the following categories of users, based on the costs of the service concerned:

- Domestic, multiple dwellings and undeveloped properties (once weekly removal)
- Business, commercial and other (twice weekly removal)

PART 7: SEWERAGE

The categories of sewerage users as set out below shall be charged per month at the applicable tariff as approved by the council in each annual budget.

Tariff adjustments will be effective from 1 July each year.

Categories of usage and charges shall be:

- A monthly basic (availability) charge shall be charged for undeveloped erven other than the Municipality, irrespective of their permitted or intended use and only if able to connect to main sewer line.
- A monthly basic (availability) charge based on the costs of the service shall be charged for bucket removal other than the Municipality.
- A monthly basic (availability) charge based on the costs of the service shall be charged for all users other than the Municipality who is able to connect to main sewer line.
- A fixed monthly charge based on the costs of the service per urinal, sewer point/toilet shall be charged to multiple dwelling units, hotels, accommodation establishments, creche's, pre-schools and schools.

PART 8: MINOR TARIFFS

All minor tariffs shall be standardized within the municipal region.

All minor tariffs shall be approved by the council in each annual budget, and shall, when deemed appropriate by the council, be subsidized by property rates and general revenues, particularly

when the tariffs will prove uneconomical when charged to cover the cost of the service concerned, or when the cost cannot accurately be determined, or when the tariff is designed purely to regulate rather than finance the use of the particular service or amenity.

All minor tariffs over which the municipality has full control, and which are not directly related to the cost of a particular service, shall annually be adjusted at least in line with the prevailing consumer price index, unless there are compelling reasons why such adjustment should not be effected.

The following services shall be considered as community services, and no tariffs shall be levied for their use:

- municipal reference library;
- municipal lending library (except for fines set out below); and
- municipal parks and open spaces.

The following services shall be considered as economic services, and the tariffs levied shall cover 100% or as near as possible to 100% of the budgeted annual operating expenses of the service concerned:

- maintenance of graves and garden of remembrance (cremations)
- housing rentals
- rentals for the use of municipal halls and other premises ((subject to the proviso set out below)
- building plan fees
- sales of plastic refuse bags
- sales of refuse bins
- cleaning of stands
- electricity, water, sewerage: new connection fees
- sales of livestock and plants
- photocopies and fees
- clearance certificates.

The following charges and tariffs shall be considered as regulatory or punitive, and shall be determined as appropriate in each annual budget:

- fines for lost or overdue library books;
- advertising sign fees;
- pound fees;
- electricity, water: disconnection and reconnection fees;
- penalty and other charges imposed in terms of the approved policy on credit control and debt collection;
- penalty charges for the submission of dishonoured, stale, post-dated or otherwise unacceptable
- cheques.

Market-related rentals shall be levied for the lease of municipal properties.

In the case of rentals for the use of municipal halls and premises, if the municipal manager is satisfied that the halls or premises are required for non-profit making purposes and for the provision of a service to the community, the municipal manager may waive 50% of the applicable rental.

The municipal manager shall determine whether an indemnity or guarantee must in each instance be lodged for the rental of municipal halls, premises and sports fields, and in so determining shall be guided by the likelihood of the municipality's sustaining damages as a result of the use of the facilities concerned.

PART 9: ANNEXURE: LEGAL REQUIREMENTS

SECTION I: WATER SERVICES ACT NO.108 OF 1997

SECTION 10: NORMS AND STANDARDS FOR TARIFFS

A municipality, in its capacity as a water services authority, must apply a tariff for water services which is not substantially different from any norms and standards which the Minister of Water Affairs and Forestry, with the concurrence of the Minister of Finance, has prescribed in terms of the present Act.

SECTION 21: BY-LAW

A municipality, in its capacity as water services authority, must make by-laws which contain conditions for the provision of water services, and which provide for at least the following (inter-alia):

- the standard of the services;
- the technical conditions of supply, including quality standards, units or standards of measurement, the verification of meters, acceptable limits of error and procedures for the arbitration of disputes relating to the measurement of water services provided;
- the determination and structure of tariffs in accordance with Section 10 of the present Act.

If the municipality, in its capacity as water services authority, has imposed conditions under which water services are provided, such conditions must be accessible to consumers and potential consumers.

If the municipality, in its capacity as water services authority, provides water for industrial use, or controls a system through which industrial effluent is disposed of, it must make by-laws providing for at least the following:

- the standards of the service;
- the technical conditions of provision and disposal;
- the determination and structure of tariffs.

SECTION II: LOCAL GOVERNMENT: MUNICIPAL SYSTEMS ACT NO.32 OF 2000

SECTION 74: TARIFF POLICY

The council of a municipality must adopt and implement a tariff policy on the levying of fees for the services provided by the municipality itself or by way of service delivery agreements.

Such policy must comply with the provisions of the present Act and any other applicable legislation.

Such tariff policy must reflect at least the following principles:

- that users of municipal services must be treated equitably in the application of the municipality's tariffs;
- that the amount individual users pay for services must generally be in proportion to the use of such services;
- that poor households must have access to at least basic services through tariffs which cover only operating and maintenance costs, special tariffs or lifeline tariffs for low levels of use or consumption of services or for basic levels of services, or any other direct or indirect method of subsidization of tariffs for poor households;
- that tariffs must reflect the costs reasonably associated with rendering the service, including capital, operating, maintenance, administration and replacement costs, and interest charges;
- that tariffs must be set at levels that facilitate the financial sustainability of the service, taking into account subsidization from sources other than the service concerned;
- that provision may be made in appropriate circumstances for a surcharge on the tariff for a service;
- that provision may be made for the promotion of local economic development through special tariffs for categories of commercial and industrial users;
- that the economic, efficient and effective use of resources, the recycling of waste, and other appropriate environmental objectives must be encouraged;
- that the extent of subsidization of tariffs for poor households and other categories of users must be fully disclosed.

The tariff policy may differentiate in respect of services, service standards, service providers and other matters between different categories of users, debtors or geographical areas.

If the policy entails such differentiation, the municipality must ensure that this does not amount to unfair discrimination.

SECTION 73: GENERAL DUTY

The municipality must give effect to the provisions of the Constitution, and in doing so give priority to the basic needs of the local community, promote the development of the local community, and ensure that all members of the local community have access to at least the minimum level of basic municipal services.

The services provided by the municipality must be: equitable and accessible; provided in a manner conducive to the prudent, economic, efficient and effective use of available resources, and the improvement of standards of quality over time; financially sustainable; environmentally sustainable; and regularly reviewed with a view to upgrading, extension and improvement.

SECTION 75: BY-LAWS TO GIVE EFFECT TO POLICY

The council of the municipality must adopt by-laws to give effect to the implementation and enforcement of its tariff policy.

Such by-laws may differentiate in respect of services, service standards, service providers and other matters between different categories of users, debtors or geographical areas, but in a manner which does not amount to unfair discrimination.



NDLAMBE MUNICIPALITY

VIREMENT POLICY

2014/2015

POLICY ON VIREMENTS

(1) PURPOSE

The purpose of this policy is to provide directives relating to virements and to enable the accounting officer to amend budgets in the light of experience or to provide for anticipated changes.

(2) DEFINITIONS

In this policy –

“accounting officer” means the municipal manager as the accounting officer of the municipality;

“approved budget” means an annual budget approved by the council;

“budget-related policy” means a policy of the municipality affecting or affected by its annual budget;

“capital budget” means the estimated amount for capital items in a given fiscal period.

“capital items” are fixed assets such as facilities and equipment, the cost of which is normally written off over a number of fiscal periods.

“Council” means the Council of Ndlambe municipality.

“financial year” means a 12-month year ending on 30 June.

“MFMA” means the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003).

“municipality” means the Ndlambe Municipality.

“operating budget” means the municipality’s financial plan, which outlines proposed expenditure for the coming financial year and the estimates of revenues to be received in order to finance them.

“ring-fenced” means an exclusive combination of line items grouped for specific purposes, such as salaries and wages.

“service delivery and budget implementation plan” means a detailed plan approved by the mayor of the municipality in terms of section 53(1)(c)(ii) of the MFMA for implementing the municipality’s delivery of municipal services and its annual budget.

“virement” is the process of transferring an approved budget allocation from one operating line item or capital project to another, with the approval of the relevant Manager.

“vote” means one of the main segments into which a budget of the municipality is divided for the appropriation of funds for the different departments or functional areas of the municipality and which specifies the total amount that is appropriated for the purposes of the department or functional area concerned Ndlambe’s vote list as per Schedule 1.

(3) FINANCIAL RESPONSIBILITIES

- (a)** Strict budgetary control must be maintained throughout the financial year in order that potential overspends and/or income under-recovery within individual vote departments is identified at the earliest possible opportunity.
- (b)** The accounting officer has a statutory duty to ensure that adequate policies and procedures are in place to ensure an effective system of financial control. The budget virement process is one of those controls.
- (c)** It is the responsibility of each manager or head of a department or activity to which funds are allotted, to –
 - (i)** plan and conduct assigned operations so as not to expend more funds than budgeted; and
 - (ii)** identify and report any irregular or fruitless and wasteful expenditure to the accounting officer in terms of section 78 and 102 of the MFMA.

(4) VIREMENT RESTRICTIONS

The following restrictions apply to virement transfers:

- (a)** Virements may not exceed a maximum of R50 000 per item per votexde4r.
- (b)** A virement may not create new policy, significantly vary current policy or alter the approved outcomes/outputs as approved in the Integrated Development Plan for the current or subsequent years.
- (c)** Virements resulting in adjustments to the approved SDBIP need to be submitted with an adjustments budget together with altered outputs and measurements to the council for approval.
- (d)** No virement may commit the municipality to increasing recurrent expenditure which commits the Council's resources in the following financial year.
- (e)** No virement may be made where it would result in over-expenditure.
- (f)** No virement may add to the staff establishment of the municipality without the approval of the accounting officer.
- (g)** Virements may not be made in respect of ring-fenced allocations.
- (h)** Budgeted allocations may not be transferred from –
 - (i)** salaries / allowances;
 - (ii)** interdepartmental costs;
 - (iii)** Insurance

- (iv)** capital financing;
 - (v)** depreciation;
 - (vi)** contributions / provisions
 - Electricity, Water, Rates
 - Interest
 - Telephone
 - Uniforms
 - Skills Development Levy
 - Security Guards
 - (vii)** grant expenditure.
- (j)** Virements in capital budget allocations –
- (i)** are permitted only within specified action plans;
 - (ii)** are not across funding sources; and
 - (iii)** must have a comparable asset lifespan classification.
- (k)** No virements are permitted in the first three months or during the adjustment budget process and the final month of the financial year without the express approval of the accounting officer in terms of the natural disaster unforeseen.
- (l)** Virement amounts may not be rolled over to subsequent years or create expectations on following budgets.

(5) VIREMENT PROCEDURES

The accounting officer must determine procedures to be followed in respect of virement transfers that include but are not limited to the following:

- (a)** All virement proposals must be completed on the prescribed form accompanied by supporting documentation if applicable and forwarded to the Budget and Treasury office for checking and implementation.
- (b)** All virement proposals must be supported by the vote holder and the manager within which the vote is allocated.
- (c)** A virement form must be completed, motivated and signed by the relevant manager for all budget transfers.
- (d)** All virement transfer documentation must be in order and approved before any expenditure can be committed or incurred.
- (e)** All transfers must be motivated and need approval of the accounting officer or someone nominated by the accounting officer.
- (f)** The accounting officer must report to the Mayor and the Executive Committee on a quarterly basis on all virements that have taken place during that quarter.
- (g)** The virement must be consolidated with the adjustment budget.



NDLAMBE MUNICIPALITY

POLICY ON THE WRITE OFF OF IRRECOVERABLE DEBT

2014/2015

POLICY ON THE WRITE OFF OF IRRECOVERABLE DEBT

(1) WHEN DEBT IS IRRECOVERABLE

(1) Debt is regarded as irrecoverable if:

- (a)** All reasonable notifications and cost effective measures to recover a specific outstanding amount have been exhausted; and/or
- (b)** If the amount to be recovered is too small to warrant further endeavours to collect it; and/or
- (c)** The cost to recover the debt does not warrant further action; and/or
- (d)** The amount outstanding is the residue after payment of a dividend in the rand from an insolvent estate; and/or
- (e)** A deceased estate has no liquid (cash) assets to cover the outstanding amount; and/or
- (f)** It has been proven that the debt has prescribed; and/or
- (g)** The debtor is untraceable or cannot be identified so as to proceed with further action; and/or
- (h)** It is impossible to prove the debt outstanding; and/or
- (i)** Recovery of the debt would cause undue hardship to the debtor and/or his/her dependents; and/or
- (j)** It would be to the advantage of the Council to affect a settlement of its claim or to waive its claim; and/or
- (k)** The outstanding amount is due to an administrative error

(2) AUTHORISATION

(1) RATES

- (a)** Rates are deemed to be recoverable in all instances.
- (b)** All requests to write off debt in respect of rates must be presented as individual items by the Chief Financial Officer to Council.
- (c)** Rates items must fully contain –
 - (i)** details of the property;
 - (ii)** details of the outstanding amount;
 - (iii)** details of the steps taken to recover the debt from previous and current owners; and
 - (iv)** the reasons for the proposed write-off.
 - (v)** details of all costs incurred to recover the debt

(2) OTHER DEBT

- (a)** Schedules must be compiled and submitted to the Council for consideration with a view to writing off debt as irrecoverable.
- (b)** The schedules contemplated in subparagraph 2(b) must indicate the –
 - (i)** debtor's account number;
 - (ii)** debtor's name;
 - (iii)** physical address in respect of which the debt was raised;
 - (iv)** address;
 - (v)** erf number, if applicable,
 - (vi)** amount per account category;
 - (vii)** steps taken to recover the debt; and

(viii) reason to write off the amount.

(c) Notwithstanding the above, Council or its authorised officials will be under no obligation to write off any particular debt and will always have the sole discretion to do so.



NDLAMBE MUNICIPALITY

POLICY AND PROCEDURES FOR IRREGULAR, FRUITLESS AND WASTEFUL EXPENDITURE

2014/2015

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1. Background and the objective of the policy

1.1 Background

The following Laws and regulations, amongst others, inform this policy:

- (a) Section 32 of the MFMA
- (b) Section 170 and 173 of the MFMA
- (c) Regulation 23 and 74 of the Municipal Budget and Reporting Regulations
- (d) Relevant GRAP statements

1.2 Objective

The objectives of this policy includes amongst other things:

- (a) Emphasising the accountability of employees ;
- (b) Ensuring that employees have a clear and comprehensive understanding of the procedures they must follow when dealing with unauthorised, irregular or fruitless and wasteful expenditure;
- (c) Ensuring that resources made available to employees are utilised efficiently, effectively, economically and for authorised official purposes;
- (d) Ensuring that the Municipality's resources are managed in compliance with the MFMA, the Municipal Regulations and other relevant legislation,
- (e) Ensure that irregular, unauthorised or fruitless and wasteful expenditure is detected, processed, recorded, and reported timeously.

2. Definitions

“fruitless and wasteful expenditure” means expenditure that was made in vain and would have been avoided had reasonable care been exercised.

“irregular expenditure”, in relation to a municipality or municipal entity, means—

- (a) expenditure incurred by a municipality or municipal entity in contravention of, or that is not in accordance with, a requirement of the MFMA, and which has not been condoned in terms of section 170;
- (b) expenditure incurred by a municipality or municipal entity in contravention of, or that is not in accordance with, a requirement of the Municipal Systems Act, and which has not been condoned in terms of that Act;
- (c) expenditure incurred by a municipality in contravention of, or that is not in accordance with, a requirement of the Public Office-Bearers Act, 1998 (Act No. 20 of 1998); or
- (d) expenditure incurred by a municipality or municipal entity in contravention of, or that is not in accordance with, a requirement of the supply chain management policy of the municipality or entity or any of the municipality’s by-laws giving effect to such policy, and which has not been condoned in terms of such policy or by-law, but excludes expenditure by a municipality which falls within the definition of “unauthorised expenditure”

“unauthorised expenditure”, in relation to a municipality, means any expenditure incurred by a municipality otherwise than in accordance with section 15 or 11(3) of the MFMA, and includes—

- (a) overspending of the total amount appropriated in the municipality’s approved budget;
- (b) overspending of the total amount appropriated for a vote in the approved budget;
- (c) expenditure from a vote unrelated to the department or functional area covered by the vote;
- (d) expenditure of money appropriated for a specific purpose, otherwise than for that specific purpose;
- (e) spending of an allocation referred to in paragraph (b), (c) or (d) of the definition of “allocation” in the MFMA otherwise than in accordance with any conditions of the allocation; or
- (f) a grant by the municipality otherwise than in accordance with the MFMA;

“overspending” –

- (a) In relation to the budget of a municipality, means causing the operational or capital expenditure incurred by the municipality during financial year to exceed the total amount appropriated in that year’s budget for its operational or capital expenditure as the case may be;
- (b) In relation to a vote, means causing expenditure under the vote to exceed the amount appropriated for that vote; or
- (c) In relation to expenditure under section 26, means causing expenditure under that section to exceed the limits allowed in subsection (5) of that section

“Vote” means –

- (a) One of the main segments into which a budget of a municipality is divided for the appropriation of money for the different department or functional areas of the municipality; and
- (b) which specifies the total amount that is appropriated for the purposes of the department or functional area concerned.

3. Role of the accounting officer

MFMA outlines the responsibilities of the Accounting Officers which Include amongst others:

- (a) To exercise all reasonable care to prevent and detect irregular, unauthorised, fruitless and wasteful expenditure and must for this purpose implement effective, efficient and transparent processes of financial and risk management
- (b) To inform , in writing the mayor, executive committee and council, as the case may be, if a decision is taken which, if implemented, is likely to result in irregular, unauthorised, fruitless and wasteful expenditure
- (c) On discovery of any irregular, unauthorised, fruitless and wasteful expenditure to report promptly in writing, the particulars of the expenditure to the Mayor
- (d) The MFMA further prescribe the process that must be followed to deal with irregular, unauthorised, fruitless, and wasteful expenditure.

4. Policy and Procedures for dealing with irregular or fruitless and wasteful expenditure

4.1 Any official who becomes aware of or suspects the occurrence of irregular or fruitless and wasteful expenditure should immediately report in writing,

- the particulars of such expenditure which are within his or her knowledge, to the Accounting Officer or his or her delegate;
- 4.2 Once the Accounting Officer or his or her delegate has received the report alleging the occurrence of irregular or fruitless and wasteful expenditure, the details of such expenditure must be recorded in the register for irregular or fruitless and wasteful expenditure;
- 4.3 The Accounting Officer or his or her delegate should investigate the alleged irregular or fruitless and wasteful expenditure to determine whether the expenditure meets the definition of irregular or fruitless and wasteful expenditure;
- 4.4 For accounting records purposes, during the investigation, the expenditure must remain in the expense account i.e. the vote of the department. The results of the investigation will determine the appropriate action to be taken regarding such expenditure;
- 4.5 Should the investigation reveal that the expenditure is not irregular or fruitless and wasteful expenditure as defined; the details of the expenditure should be retained in the register for record purposes and to provide a full audit trail. The register must be updated to reflect the outcome of the investigation;
- 4.6 Should the investigation reveal that the expenditure is irregular or fruitless and wasteful expenditure as defined above, the Accounting Officer must immediately report, in writing, the particulars of such expenditure to the Mayor. The register must be updated to reflect the outcome of the investigation;
- 4.7 The Accounting Officer- must also include the expenditure in the departments monthly revenue and expenditure report submitted to council in terms of the MFMA;
- 4.8 For accounting records purposes, the irregular or fruitless and wasteful expenditure must be treated as an asset in the books of the municipality until such time as the expenditure is recovered from the responsible

person or certified by council as irrecoverable and written off in the Annual Financial Statements.

5. Policy and procedures for dealing with unauthorised expenditure

- (a) Any employee who becomes aware of, or suspects the occurrence of unauthorised expenditure must immediately report, in writing, such expenditure to the Accounting Officer or his/her delegate;
- (b) On discovery of alleged unauthorised expenditure, such expenditure must be left in the account i.e. relevant vote and the Accounting Officer or his/her delegate should record the details of the expenditure in an unauthorised expenditure register. (Attached as “Annexure B”)
- (c) The Accounting Officer or his/her delegate must investigate the alleged unauthorised expenditure to determine whether the expenditure meets the definition of unauthorised expenditure.
- (d) During the period of investigation, the expenditure must remain in the expenditure account. The results of the investigation will determine the appropriate action to be taken regarding the expenditure.
- (e) Should the investigation reveal that the expenditure is in fact valid expenditure and therefore does not constitute unauthorised expenditure the details of the expenditure should be retained in the register for completeness purposes (and to provide an appropriate audit trail). The register must then be updated to reflect the outcome of the investigation;
- (f) If the investigation indicates that the expenditure is in fact unauthorised expenditure the Accounting Officer must immediately report, in writing, the particulars of the expenditure to the Mayor.
- (g) If council subsequently condones the unauthorised expenditure, the municipality requires no further action as the amount has already been

expensed in the statement of financial performance. The register should be updated to reflect the fact that the unauthorised expenditure was condoned.

- (h) If however, the council does not condone the amount, the Accounting Officer must take effective and appropriate action to recover the amount from the responsible person.

6. Process to authorise unauthorised expenditure

6.1 In terms of section 32 of the MFMA, 'unauthorised expenditure' may only be authorised (condoned) by the municipal council in an adjustment budget. In this regard, regulation 23(6) of the municipal Budget and Reporting Regulations provides that:

- (6) An adjustment budget contemplated in section 28(2)(g) may only authorise unauthorised expenditure as anticipated in 32(2)(a)(i) of the MFMA and must be
- (a) Dealt with as part of the adjustment budget contemplated in sub-regulation (1); and
 - (b) A special adjustment budget tabled in the municipal council when the mayor tables, the annual report in terms of section 127(2) of the act, which may only deal with unauthorised expenditure from the previous financial year which the council is being requested to authorise in terms of section 32(2)(a)(i) of the MFMA

6.2 This means the following process must be followed:

- a) Unauthorised expenditure that occurs in the first half of the municipal year must be authorised in the main adjustment budget that must be tabled in council before 28 February.
- b) Unauthorised expenditure that occurs in the second half of the financial year, or that occurred in the first half of the year but was not authorised in the main adjustment budget (above), has to be reported in the annual financial

statements, audited and then only when the mayor tables the annual report in council can an adjustment budget be tabled in council to authorise this expenditure.

- c) If the council decides not to authorise the unauthorised expenditure, then it must be recovered from the person liable for that expenditure unless the council certifies that the amount is irrecoverable and it is written off by the council.

6.3 The power to authorise unauthorised expenditure and certify unauthorised, irregular or fruitless and wasteful expenditure as irrecoverable may not be delegated to a council committee or to any administrative committee or official. In this regard, regulation 74 of the Municipal Budget and Reporting Regulations provides that:

- (1) A council committee contemplated in section 32(2)(a)(ii) of the Act to investigate the recoverability of any unauthorised, irregular or fruitless and wasteful expenditure must consider-
 - (a) The measures already taken to recover such expenditure;
 - (b) The cost of the measures already taken to recover such expenditure;
 - (c) The estimated cost and likely benefit of further measures that can be taken to recover such expenditure; and
 - (d) Submit a motivation explaining its recommendation to the municipal council for final decision

6.4 Section 32 of the MFMA (nor any other section) does not permit council to authorise or condone irregular or fruitless and wasteful expenditure under any circumstances

6.5 Irregular or fruitless and wasteful expenditure may only be

- 1) Recovered from the person liable for the expenditure or
- 2) Certified by the council as irrecoverable and written off.

6.6 Under exceptional circumstances, the National Treasury may be approached to condone unauthorised, irregular or fruitless and wasteful expenditure in terms of section 170 of the MFMA

7. Investigations and disciplinary actions

7.1 In terms section 172 and 173 of the MFMA, an Accounting Officer is guilty of financial misconduct and an offence respectively if he or she:

- (a) will fully or negligently fails to take effective and appropriate steps to prevent unauthorised, irregular or fruitless and wasteful expenditure as required by the MFMA;
- (b) fails to take effective and appropriate disciplinary steps against an official in the department who makes or permits unauthorised, irregular or fruitless and wasteful expenditure;
- (c) fails to report unauthorised, irregular or fruitless and wasteful expenditure in terms of the MFMA.

7.2 As soon as the Accounting Officer becomes aware of an allegation of financial misconduct against an official, the Accounting Officer has a responsibility to ensure that the Mayor initiates an investigation into the matter and if the allegations are confirmed, holds a disciplinary hearing in accordance with the prescripts of the applicable legislation.

7.3 In terms of section 172 of the MFMA, an official of a department to whom a duty or power has been assigned commits an act of financial misconduct if that official will fully or negligently fails to perform that duty or exercise that power in line with applicable legislation.

7.4 In terms of the MFMA, the accounting officer must take appropriate and effective disciplinary steps against an official who makes or permits unauthorised, irregular or fruitless and wasteful expenditure.

7.5 When an accounting officer determines the appropriateness of disciplinary steps against an official in terms of applicable legislation, he or she must take into account the following:

- (a) circumstances of the transgression;

- (b) extent of the expenditure involved;
- (c) nature and seriousness of the transgression

8. Charge of misconduct

8.1 A charge of financial misconduct against an accounting officer or an official must be investigated, heard, and disposed of in terms of the statutory or other conditions of appointment or employment applicable to that Accounting officer or official.

8.2 In the case of departments, the applicable acts and regulations and the relevant collective agreements (bargaining council resolutions) will apply.

9. Recovery

9.1 Notwithstanding the disciplinary process, the accounting officer must identify the official who is responsible for the unauthorised, irregular or fruitless and wasteful expenditure.

9.2 The information would normally be evident from the investigation process.

9.3 The amount of the expenditure should be recovered from the official concerned by taking the following steps:

- (a) The Accounting Officer must write to the official concerned and request him or her to pay the amount within 30 days or in reasonable instalments.
- (b) Reasonable instalments will vary from case to case depending on such factors as the total amount involved and the affordability level of the official concerned.
- (c) The accounting officer is expected to apply his or her discretion judiciously;

9.4 Should the official refuse or fail to pay as requested, the matter may be referred to an attorney for recovery

9.5 If the amount is not recoverable, the Accounting Officer may request council to certify the debt as irrecoverable and write it off in terms of the MFMA;

10 Reporting

10.1 The Accounting Officer must comply with the following reporting Requirements:

10.1.1 Immediately upon discovery of unauthorised, irregular or fruitless, and wasteful expenditure, the Accounting Officer must report the details of the unauthorised, irregular or fruitless, and wasteful expenditure to the Mayor. The report must include the following details:

- (a) amount of the Unauthorised, irregular or fruitless and wasteful expenditure;
- (b) name of the vote from which the expenditure was made;
- (c) reason why the unauthorised, irregular or fruitless and wasteful expenditure could not be avoided;
- (d) name and title of the responsible official;
- (e) details of any recovery steps taken or to be taken by the municipality;
- (f) details of any disciplinary steps taken or to be taken by the municipality,

10.1.2 The Accounting Officer must also include the expenditure in the department's monthly revenue and expenditure report submitted to the Council in terms of the MFMA;

10.1.3 All unauthorised, irregular or fruitless and wasteful expenditure must be reported as a note to the annual financial statements.

11.Regular review of the irregular, unauthorised or fruitless and wasteful expenditure register

The unauthorised, irregular or fruitless and wasteful expenditure register should be reviewed on a monthly basis by the Chief Financial Officer of

the municipality. This review will ensure that unauthorised, irregular or fruitless and wasteful expenditure are adequately disclosed, dealt with, recorded and that no mathematical errors exists.

12. Accounting treatment of unauthorised, irregular or fruitless and wasteful expenditure

- (a) Unauthorised, irregular or fruitless and wasteful expenditure identified during one financial period, but not paid in the specific period should be recorded in the following financial year.
- (b) The cumulative unauthorised, irregular or fruitless and wasteful expenditure incurred at financial year end should be adequately and appropriately disclosed in the financial statements of the municipality.
- (c) Recognition and measurement of unauthorised, irregular or fruitless and wasteful expenditure shall be treated in terms of latest available guidelines for the compilation of the Annual Financial Statements issued to municipalities by National Treasury on an annual basis and be in line with the latest GRAP requirements.

13 POLICY ADOPTION

This policy has been considered and approved by the Council of Ndlambe Municipality on .